

The Honorable Lauren King

IN THE UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

ABDIQAFAR WAGAFE, *et al.*, on behalf of  
himself and other similarly situated,

Plaintiffs,

v.

JOSEPH R. BIDEN, President of the United  
States, *et al.*,

Defendants.

CASE NO. C17-00094-LK

**DEFENDANTS' REPLY RE:  
MOTION TO DISMISS CLAIMS OF  
PLAINTIFF NATURALIZATION  
CLASS FOR LACK OF SUBJECT-  
MATTER JURISDICTION**

**INTRODUCTION**

Defendants' motion to dismiss sets out three independent grounds showing that the Court lacks subject-matter jurisdiction over all Naturalization Class claims. First, under *Thunder Basin*, the special statutory review scheme created for agency naturalization proceedings displaces federal question jurisdiction. Second, the Naturalization Class claims are not prudentially ripe. Third, the Court is unable to issue classwide relief to the Naturalization Class because some of its members are statutorily barred from obtaining relief under the Administrative Procedure Act. Plaintiffs' opposition fails to undermine any of these grounds. The Court should therefore grant the motion to dismiss.

**ARGUMENT**

**I. FEDERAL QUESTION JURISDICTION IS DISPLACED BY THE SPECIAL STATUTORY REVIEW SCHEME**

The D.C. Circuit’s application of *Thunder Basin* in *Miriyeva v. USCIS*, 9 F.4th 935 (D.C. Cir. 2021), and the Supreme Court’s recent reliance on *Thunder Basin* in *Axon Enterprise, Inc. v. FTC*, 598 U.S. 175, 185 (2023) (citing and discussing *Thunder Basin Coal Co. v. Reich*, 510 U.S. 200, 207 (1994)), pose an insurmountable jurisdictional obstacle to maintaining the Naturalization Class claims in this forum. *Thunder Basin* concerns jurisdictional preclusion implicit in a special statutory review scheme. The naturalization process created by the Immigration Act of 1990 includes such a review scheme, with attendant jurisdictional ramifications that bar federal question jurisdiction over the Naturalization Class claims.

Plaintiffs misunderstand the *Thunder Basin* analysis in two key respects. First, they eschew the multi-factor analysis of the statutory scheme as a whole, instead focusing narrowly on two specific naturalization provisions, 8 U.S.C. §§ 1447(b) and 1421(c). Second, Plaintiffs complain that §§ 1447(b) and 1421(c)’s judicial remedies are inadequate because they become available only *after* naturalization examinations or denials, which Plaintiffs claim disable them from challenging *pre-examination* and *pre-decisional* national security policies. But restraining premature judicial review is a major concern of the *Thunder Basin* line of cases, which address whether post-decisional statutory review schemes *displace* pre-enforcement and pre-decisional challenges relying on federal question jurisdiction. Thus, what Plaintiffs claim is wrong with the naturalization scheme (*i.e.*, preclusion of pre-examination challenges) is actually what Congress intended, as the D.C. Circuit recognized in *Miriyeva*.<sup>1</sup>

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<sup>1</sup> This is also borne out by the legislative history. See 135 Cong. Rec. H4539-02, 135 Cong. Rec. H4539-02, H4543, 1989 WL 182156, \*H4543 (Rep. Smith of Texas), indicating that judicial review was to occur only at the interview stage, “after the application has already been reviewed by the INS.”

1 **A. Plaintiffs’ analysis ignores *Thunder Basin***

2 Plaintiffs erroneously interpret §§ 1447(b) and 1421(c) to the exclusion of the broader  
 3 naturalization scheme and contend that only the explicit terms of those provisions control the scope  
 4 of any jurisdictional bar. *See* Plfs’ Opp. to Mot. to Dismiss, ECF-634 (“Opp.”), at 7-10. That  
 5 approach might be appropriate in considering a jurisdiction-stripping provision. *See Axon*  
 6 *Enterprise*, 598 U.S. at 185 (Congress may bar certain lawsuits “explicitly, providing in so many  
 7 words that district court jurisdiction will yield”). But Congress “also may [bar review] *implicitly*, by  
 8 specifying a *different method* to resolve claims about agency action.” *Id.* (emphasis added). It is not  
 9 that §§1447(b) and 1421(c) do not contribute to the preclusive effect of the statutory scheme. It is  
 10 that Plaintiffs disregard *Thunder Basin* by treating two provisions as the beginning and end of the  
 11 jurisdictional inquiry. *See* Opp. at 6 (misframing the issue as whether §§ 1447(b) and 1421(c) “strip  
 12 district courts of original federal-question jurisdiction”).<sup>2</sup> In this way, they ignore the thrust of  
 13 *Thunder Basin*, failing to recognize Congress’s specification of post-examination and post-  
 14 decisional “methods” to resolve naturalization-related grievances implicitly “divests district courts of  
 15 their ordinary jurisdiction.” *Axon Enterprise*, 598 U.S. at 185.

16 Plaintiffs also ask the wrong question. They observe that §§ 1447(b) and 1421(c) expressly  
 17 pertain to the review of “individual applications,” so they ask only whether §§ 1421 and 1447’s  
 18 express terms govern “all other claims relating to naturalization.” Opp. at 8. But the *Thunder Basin*  
 19 line of cases addresses the different question of whether a special review scheme’s post-decisional  
 20 remedies *implicitly* bar *pre-enforcement* or *pre-decisional* challenges. *See Thunder Basin*, 510 U.S.  
 21 at 208 (holding that Mine Act’s statutory and administrative structure bar review of pre-enforcement  
 22 challenge, even though the Act is “facially silent with respect to pre-enforcement claims”); *Elgin v.*  
 23 *Dep’t of Treasury*, 567 U.S. 1, 21 (2012) (holding that special statutory review scheme barred pre-  
 24 decisional challenge in district court, even though agency could not adjudicate constitutional claims,

25 \_\_\_\_\_  
 26 <sup>2</sup> Because Plaintiffs mistakenly analyze the two provisions in a vacuum, their analysis relies heavily on *McNary v.*  
 27 *Haitian Refugee Ctr., Inc.*, 498 U.S. 479 (1991). *See* Opp. at 9-10. But *McNary* did not consider whether the relevant  
 28 Act was a special statutory review scheme with attendant jurisdictional consequences. *McNary* is also inapt because, in  
 the unique circumstances of the case, a different interpretation of the relevant statute would be “the practical equivalent  
 of a total denial of judicial review.” *See* 498 U.S. at 496-97.

1 and ruling Federal Circuit review of such claims was “sufficient to ensure ‘meaningful review’”);  
 2 *cf. Axon Enterprise*, 598 U.S. at 189 (upholding pre-enforcement challenge to SEC action because  
 3 plaintiffs challenged “structure or very existence of [the SEC]” rather than decisions in agency  
 4 proceedings); *Free Enter. Fund v. Pub. Co. Acct. Oversight Bd.*, 561 U.S. 477, 489 (2010) (to same  
 5 effect). Thus, Plaintiffs misunderstand the purpose of §§ 1447(b) and 1421(c) to provide jurisdiction  
 6 in specific instances, and they also fail to engage correctly with the Supreme Court’s wholistic  
 7 analysis for determining the implications of special jurisdictional grants.<sup>3</sup>

8 Plaintiffs attempt to distinguish *Miriyeva* in the same manner – as though that case represents  
 9 only an effort to have naturalization denials reviewed in district court by way of federal question  
 10 jurisdiction, rather than under § 1421(c). *See Opp.* at 11. They assert that *Miriyeva* does not hold  
 11 that §§ 1447(b) and 1421(c) displace federal question jurisdiction “over all claims” relating to  
 12 naturalization, but only over claims regarding individuals “challenging their naturalization  
 13 denial[s].” *Opp.* at 11.<sup>4</sup> The D.C. Circuit, however, described its conclusion differently. Like  
 14 Plaintiffs here, *Miriyeva* claimed that she was *not* seeking review of any “naturalization decision or  
 15 an order of naturalization,” but rather attacking an agency policy (regarding “uncharacterized”  
 16 military discharges) that she claimed dictated her application’s denial. *Miriyeva*, 9 F.4<sup>th</sup> at 939.  
 17 Like the *Wagafe* naturalization plaintiffs, *Miriyeva* asked the Court to “stop the agency from  
 18 ‘maintaining the denial of any naturalization application’” on the basis of the challenged policy. *Id.*  
 19 at 942. Absent from Plaintiffs’ attack on *Miriyeva* is any discussion, much less rebuttal, of the D.C.

20 \_\_\_\_\_  
 21 <sup>3</sup> Plaintiffs purport to apply *Thunder Basin*’s multi-factor analysis, but do so in a highly-skewed manner. They contend  
 22 that a congressional intention to preclude pre-examination/pre-decisional naturalization challenges is not “fairly  
 23 discernible,” but only within the “narrow confines” of §§ 1421 and 1447, which describe only post-examination/post-  
 24 decisional claims. Thus, according to their flawed analysis, those sections provide no “meaningful review” of such  
 25 challenges, seemingly rendering those claims “wholly collateral.” Plaintiffs choose to skip the “agency expertise” factor  
 26 altogether, claiming it “simply does not fit.” *Opp.* at 17; *see id.* at 6-17. Their truncated approach thus leads,  
 27 erroneously, to the result they urge.

28 <sup>4</sup> Plaintiffs argue their lawsuit is not concerned with class members’ eligibility for naturalization. *See, e.g., Opp.* at 3.  
 This is not so. While Defendants have consistently asserted the CARRP policy does not dictate eligibility, Plaintiffs  
 have just as consistently taken the opposite position, repeatedly asserting that CARRP is a process centered on eligibility  
 issues. *See, e.g., ECF-47* at 14 (noting the CARRP standard of an “articulable link” to a national security-related ground  
 of ineligibility); *cf. ECF-47* at 18 (alleging pretextual denials in CARRP cases); Pls’ MSJ (filed as HSD) at 27 (same).  
 Thus, under Plaintiffs’ theory of the case, in seeking review of the legality of CARRP, they are asking the Court to  
 evaluate USCIS’ policy in relation to statutory eligibilities of Naturalization Class members. Such review is appropriate  
 only when timely, and only under §§ 1421(c) and 1447(b); not here.

1 Circuit’s *Thunder Basin* analysis. Yet, it was that macro-statutory analysis – not solely parsing the  
2 terms of § 1421(c) – that led to the Court’s conclusion that “what matters is that Miriyeva’s claims  
3 can be reviewed, and she can obtain relief from the alleged unlawful policy as it relates to her.” *Id.*  
4 at 941; *see id.* (being restricted to Congress’s review scheme does not foreclose “‘all meaningful  
5 judicial review,’ even if it does foreclose the review that Miriyeva wants.”) (citing *Thunder Basin*,  
6 510 U.S. at 212-13). Plaintiffs’ attempted distinction of *Miriyeva* thus fails.

7 **B. Congress intended to bar pre-examination and pre-decisional claims**

8 *Miriyeva*’s application of *Thunder Basin* to the naturalization review scheme has particular  
9 resonance here concerning why Congress intended CARRP-related claims *not to be heard before*  
10 *examination plus 120 days*. *Miriyeva* evaluated the “intertwined” nature of §§ 1421, 1446 and 1447,  
11 observing that it is “no coincidence they repeatedly cross reference each other,” because “Congress  
12 intended these sections to collectively (and exclusively) direct the review process of naturalization  
13 application denials.” *Id.* at 940. One such cross-reference appears in § 1447(b), which authorizes  
14 applicants to seek review in district court if the agency fails to determine an application within  
15 120 days after “examination under [section 1446].” Section 1446 is significant, but Plaintiffs do not  
16 discuss what it provides or why its cross-reference in § 1447(b) is pivotal here. Section 1446(a)  
17 commands that the agency “*shall* conduct a personal investigation of the [applicant],” (emphasis  
18 added), and § 1446(b) further authorizes that such investigation may concern “any matter touching  
19 or in any way affecting the admissibility of any applicant for naturalization.” This broad scope of  
20 inquiry includes the national security-related inadmissibilities vetted through CARRP. Critically,  
21 the statute containing this investigation and examination provision is cross-referenced in § 1447(b),  
22 raising several textually-based inferences: (1) Congress was expressly mindful of the agency’s pre-  
23 examination and pre-decisional vetting process when it imposed the examination-plus-120-day  
24 threshold for seeking *any* review regarding a naturalization grievance; (2) Congress was equally  
25 mindful of delays in the pre-examination process, because the 120-day provision is aimed at  
26 remediating delay; and (3) By making the judicial remedy available only *after* examinations,  
27 Congress protected the agency’s investigative responsibilities. *See also* 8 U.S.C. § 1421(d)

1 (restricting naturaliz[ations] to the “manner and . . . conditions prescribed in this subchapter and not  
2 otherwise.”).<sup>5</sup>

### 3 C. Sections 1447(b) and 1421(c) permit meaningful review

4 Plaintiffs’ arguments regarding Congress’s intent depend upon reading §§ 1421(c) and  
5 1447(b) in isolation to avoid the conclusion that they foreclose federal question jurisdiction.  
6 However, they abandon that textual approach when arguing that those provisions “foreclose *all*  
7 meaningful judicial review.” Opp. at 13 (emphasis added).<sup>6</sup> The Court need not address this  
8 maximalist contention because, as demonstrated above, Congress intended to preclude jurisdiction  
9 over pre-examination and pre-decisional claims. Nevertheless, a plain reading of the statutes and  
10 established caselaw refutes Plaintiffs’ argument. First, the “*de novo*” review afforded under  
11 §§ 1421(c) and 1447(b) comprises “a fresh, independent determination of ‘the matter’ at stake,” and  
12 the court’s inquiry neither is limited to or “constricted by the administrative record, nor is any  
13 deference due the agency’s conclusion.” *See Doe v. United States*, 821 F.2d 694, 697-98 (D.C. Cir.  
14 1987). Further, *de novo* review allows the district court to conduct “whatever further inquiry it finds  
15 necessary or proper to the exercise of court’s independent judgment.” *Id.* Far from depriving  
16 Plaintiffs of “meaningful review,” these naturalization review remedies offer the gold standard of  
17 judicial oversight. *See Escaler v. USCIS*, 582 F.3d 288, 291 n.1 (2d Cir. 2009) (“Nor have we been  
18 informed as to what judicial relief the APA might authorize that adds to the sweeping *de novo*  
19 review provided by Section 1421(c).”).

20 Second, while Plaintiffs contend the naturalization statute precludes “challenge [to] the  
21 legality of agency policy and practices,” Opp. at 14, *Miriyeva* held the opposite, *see Miriyeva*,

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23 <sup>5</sup> Plaintiffs emphasize CARRP causes lengthy delays, particularly with respect to pre-examination applicants who  
24 cannot seek judicial review under §§ 1447(b) or 1421(c). Opp. at 3-4, 14. But as this Court previously recognized,  
25 Plaintiffs have not asserted an unreasonable delay claim in their complaint. *See* ECF-69 at 17, 25. Accordingly, because  
not present in this lawsuit, it is not necessary for the Court to address whether pre-interview individuals could raise  
unreasonable delay claims outside the context of §§ 1447(b) or 1421(c).

26 <sup>6</sup> According to Plaintiffs, “Defendants concede that the Naturalization Class cannot bring their claims under either  
27 statute now, yet offer no explanation for how class members could do so in the future.” Opp. at 14. This  
28 mischaracterizes Defendants’ position. The opportunity for meaningful judicial review is available to naturalization  
applicants on an individual basis in their districts of residence once their applications have reached the stage at which  
review is authorized under §§ 1447(b) and 1421(c).



1 9 F.4th at 942. Moreover, Plaintiffs do not explain the basis for their conclusory statement. Indeed,  
2 § 1447(b) provides that the district court “has jurisdiction over the matter and may either determine  
3 the matter or remand the matter, with appropriate instructions, to [USCIS] to determine the matter.”  
4 Those “instructions could of course include directions to [USCIS] to take a particular course of  
5 action on an application, to adjudicate an application within a particular period of time, or to follow  
6 any number of other directions.” *Etape v. Chertoff*, 497 F.3d 379, 384 (4th Cir. 2007). There is no  
7 apparent reason on the statute’s face that any Naturalization Class member could not assert CARRP-  
8 related claims once their application reaches the requisite stage.

9 Paradoxically, Plaintiffs contend that § 1421(c) is not a meaningful remedy for their claims  
10 because it only applies to denials. However, by Plaintiffs’ own account, no Naturalization Class  
11 member has had, or ever will have, their application denied, Opp. at 11, because class members must  
12 have *pending* applications. ECF-69 at 8; *and see* Defs’ Mot. to Dismiss, ECF-628 (“MTD”) at 4,  
13 n.3. Thus, § 1421(c) is not an available remedy to the Naturalization Class because of the way in  
14 which they chose to define the class. Moreover, also as a function of the class definition, whether a  
15 denied naturalization applicant could obtain meaningful review under § 1421(c) is not germane to  
16 this motion, which seeks dismissal only of the claims the Naturalization Class actually asserts in this  
17 lawsuit.

18 In any event, Plaintiffs’ contention that CARRP would be found “irrelevant” on *de novo*  
19 review rests on a single, isolated district court opinion. *See* Opp. At 15 (citing *Hamdi v. USCIS*);  
20 *but see Saleh v. Garland*, No. 21-CV-5998 (PKC), 2022 WL 4539475, at \*5 (E.D.N.Y. Sept. 28,  
21 2022) (holding “the Court can decide Plaintiff’s challenges to CARRP based on the Court’s *de novo*  
22 review pursuant to § 1421(c)”; *Moya v. United States Dep’t of Homeland Sec.*, 975 F.3d 127 (2d  
23 Cir. 2020) (“Section 1421(c) offers an expansive form of judicial review through which Plaintiffs  
24 could raise systemic challenges.”); *id.* (“If an applicant wishes to raise systemic constitutional or  
25 statutory challenges to the naturalization process as part of her [§ 1421(c)] appeal, the district court  
26 has the ‘factfinding and record-developing capabilities’ to create ‘an adequate record as to the

1 pattern' of systemic violations."); *Abuirshaid v. Johnson*, 155 F. Supp. 3d 611, 615 (E.D. Va. 2015)  
2 (alleging CARRP claim but dismissed on other grounds).

3 In sum, while Congress intended the naturalization scheme to bar pre-examination and pre-  
4 decisional challenges, that framework clearly provides a basis for meaningful review of claims of the  
5 type alleged by the Naturalization Class.

## 6 II. THE NATURALIZATION CLASS CLAIMS ARE NOT PRUDENTIAL RY RY RY

7 Plaintiffs' arguments that their claims are ripe lack merit. First, Plaintiffs mistakenly equate  
8 federal question jurisdiction with ripeness. *See Opp.* at 20-21. The issues, however, are  
9 "independently dispositive," MTD at 14, because, while claims properly brought under §§ 1421(c)  
10 or 1447(b) will be ripe, the claims brought here are still not ripe even if jurisdiction existed under  
11 28 U.S.C. § 1331. *See MTD* at 14-17.

12 Second, Plaintiffs contend that this Court has effectively decided that they have suffered a  
13 sufficient injury-in-fact to demonstrate their claims are constitutionally ripe. *See Opp.* at 21–22. But  
14 the Court's rulings on injury-in-fact were far more limited, *see ECF-69* at 11-14, 17-18, and anyway  
15 injury-in-fact does not establish the requirement of prudential ripeness. *See MTD* at 15-16.  
16 Plaintiffs fail to show it would be prudent for the Court to consider their claims at this juncture  
17 because their applications may be denied on grounds unrelated to CARRP, or they may be granted.  
18 *See Reno v. Cath. Soc. Servs.*, 509 U.S. 43, 58 & n.19, 59 n.20 (1993) ("CSS"); *Aparicio v.*  
19 *Blakeway*, 302 F.3d 437, 446 & n.2 (5th Cir. 2002); *see also Scott v. Pasadena Unified Sch. Dist.*,  
20 306 F.3d 646, 662 (9th Cir. 2002) ("As a prudential matter we will not consider a claim to be  
21 ripe . . . if it rests upon contingent future events that may not occur as anticipated, or . . . at all.")  
22 (cleaned up).

23 Third, Plaintiffs vaguely refer to the "prudential considerations" of ripeness as being  
24 "discretionary." *Opp.* at 22. The case they quote does not explain this proposition, *see Bishop*  
25 *Paiute Tribe v. Inyo Cnty.*, 863 F.3d 1144, 1154 (9th Cir. 2017). While the Supreme Court in *CSS*  
26 referred to the injunctive and declaratory judgment remedies sought as "discretionary," 509 U.S. at



1 57, nothing in *CSS* indicates that a court could dispense with the prudential ripeness requirement as a  
2 matter of discretion.

3 Fourth, Plaintiffs have virtually no response to Defendants' argument that the unpredictable  
4 manner that CARRP or instead some non-CARRP consideration would cause class members'  
5 naturalization applications to be denied (particularly when they actually might be granted) means  
6 their claims are not fit for review. *See* MTD at 15–17. Rather than identifying grounds for denial,  
7 Plaintiffs merely claim that the relevant approval rate for CARRP cases is 42.6%, rather than  
8 exceeding 75% as asserted by Defendants. *See* Opp. at 21, n.5; MTD at 15.<sup>7</sup> This difference is  
9 immaterial – either way, there is a significant possibility that CARRP-processed applications will not  
10 be denied at all. But the point remains: whether a given class member's application will be denied  
11 because of CARRP is unknown.

12 Consequently, Plaintiffs attempt to to rely on delayed adjudications allegedly *caused* by  
13 CARRP, rather than denials, in an attempt to show the naturalization claims are ripe. *See* Opp. at  
14 21-22. Just as Plaintiffs cannot establish the ripeness of their challenges merely by alleging that they  
15 are uniformly naturalization-eligible, but for CARRP, when there are other possible bases for  
16 potential denial (as well as the possibility of approval), *see* MTD at 16-17 & n.8, so too are claims of  
17 delay caused by CARRP inadequate to show ripeness when there are other possible reasons for  
18 delay. *See Aparicio*, 302 F.3d at 448 (finding lack of ripeness where naturalization was “delayed for  
19 an uncertain reason”); *see also* Defs' MSJ at 35-36 (setting out potential non-CARRP causes of  
20 delay). Following the same prudential ripeness principles with respect to alleged sources of either  
21 potential denial or ongoing delay makes sense regarding claims attacking an agency policy when a  
22 separate cause of action may exist for “pure delay” – *i.e.*, where the harm alleged is delay itself

23 <sup>7</sup> Plaintiffs criticize Defendants' statement that “75% of CARRP cases are approved,” instead indicating a 42.6% grant  
24 rate. Opp. at 21 n.5. Indisputably, “over 75% of applications *adjudicated after referral to CARRP*” are granted. MTD  
25 at 15 (emphasis added); *see* Defs' MSJ, Ex. 11 at 50 (showing approval rate of naturalization applications processed  
26 under CARRP as 81.69%). To arrive at their contrary conclusion, Plaintiffs remove from their calculation applications  
27 “subject to CARRP” where the NS concern was resolved before adjudication. This understates the CARRP grant rate  
28 and discounts that NS concerns are resolved through CARRP. It is also inconsistent with how the Plaintiffs have defined  
a CARRP case. *See, e.g.*, ECF-47 at 20 ¶ 95 (“CARRP effectively creates two substantive regimes for immigration  
application processing and adjudication: one for those applications subject to heightened scrutiny and vetting under  
CARRP and one for all other applications.”); Pls' MSJ at 17 (“CARRP taints adjudication even of applicants ultimately  
determined not to be a concern.”) (emphasis in original).

1 regardless of its source. Plaintiffs have disclaimed “pure delay” claims here, however. *See* ECF-58,  
2 at 8, 23, 27; ECF-63 at 5, 7-8, 12; *see also* ECF-69 at 17, 25. Because Plaintiffs cannot plausibly  
3 allege that CARRP is the sole source of possible delay, delay cannot suffice to ripen their  
4 substantive challenges to CARRP.

5 Fifth, Plaintiffs mistakenly contend that “the ‘hardship’ factor weighs decisively in favor of  
6 ripeness.” *Opp.* at 22. Even by Plaintiffs’ count, at least 42.6% of naturalization applications  
7 subject to CARRP are approved. *See Opp.* at 21, n.5. For those that are denied, *de novo* judicial  
8 review is available under § 1421(c). For those that are unreasonably delayed, relief is available after  
9 interview under § 1447(b), and possibly also in “pure delay” causes of action, which Plaintiffs have  
10 disclaimed. *Cf. In re Aiken Cnty.*, 645 F.3d 428, 435-36 (D.C. Cir. 2011) (noting availability of  
11 mandamus for unreasonable delay in the course of finding claim prudentially unripe).

12 Sixth, Plaintiffs’ efforts to distinguish *CSS* and *Aparicio* fail. Plaintiffs assert that the *CSS*  
13 ripeness ruling depended on the absence of “attempt[s] to file applications.” *Opp.* at 23 (quoting  
14 *Proyecto San Pablo v. I.N.S.*, 189 F.3d 1130, 1137 (9th Cir. 1999)). In fact, it was not only this  
15 absence, but also the INS not yet “block[ing] [the] path by applying the [contested] regulations” that  
16 made plaintiffs’ claims unripe. *Proyecto*, 189 F.3d at 1136 (cleaned up). Similarly, here USCIS has  
17 not yet blocked applicants’ path by denying naturalization based specifically on CARRP. The fact  
18 that the Naturalization Class has applied for the benefit they seek is not enough to ripen their  
19 challenges. Plaintiffs also attempt to distinguish *Aparicio* by asserting, “CARRP imposes injuries  
20 concretely felt by members of the Naturalization Class.” *Opp.* at 23. But in the absence of actually  
21 denied applications, it is not apparent the claimed harms to pending applications arose from the  
22 challenged practice rather than some other source.

23 Finally, Plaintiffs rely on *Proyecto* to argue that ripeness could be “established . . . based on  
24 pre-denial injuries caused by the agency’s challenged procedures—injuries the plaintiffs incurred  
25 while their applications were pending.” *Opp.* at 23. Notably, *Proyecto* involved a class only of  
26 denied applicants. *See* 189 F.3d at 1135. Moreover, the Ninth Circuit has cited *Proyecto* only for  
27 the conventional proposition that the agency must block, based on the challenged practice, an

1 applicant's pursuit of a benefit before a challenge to the practice will be prudentially ripe. *See City*  
 2 *of Rialto v. West Coast Loading Corp.*, 581 F.3d 865, 874, 878 (9th Cir. 2009). Ultimately, the  
 3 Naturalization Class claims fail to meet that ripeness test, and therefore, this Court lacks jurisdiction  
 4 to consider them.

5 **III. THE NATURALIZATION CLASS INCLUDES PERSONS BARRED FROM**  
 6 **RELIEF UNDER THE ADMINISTRATIVE PROCEDURE ACT**

7 Even if the Court rejects Defendants' *Thunder Basin* and ripeness arguments, the Court is  
 8 unable to issue relief to the Naturalization Class as a whole, as required to proceed in a class  
 9 action. Fed. R. Civ. P. 23(b)(2). "Rule 23(b)(2) applies only when a single injunction or declaratory  
 10 judgment would provide relief to each member of the class." *Wal-Mart Stores, Inc. v. Dukes*,  
 11 564 U.S. 338, 360 (2011). While undifferentiated within the certified class, some class members  
 12 with pending applications may not yet have been examined by USCIS, while others may have been  
 13 examined but not had their applications adjudicated within the ensuing 120 days. *See Opp.* at 3  
 14 ("Most class members have not had an interview . . ."). Those members of the Naturalization Class  
 15 who are more than 120 days post interview clearly have an adequate alternative remedy under  
 16 § 1447(b) and are therefore foreclosed by 5 U.S.C. § 704 from obtaining APA relief. *Boakye v.*  
 17 *Hansen*, 554 F. Supp. 2d 784, 787 (S.D. Ohio 2008).<sup>8</sup>

18 Because some class member circumstances are not entitled to relief under the APA, this  
 19 Court is unable, as required by Rule 23(b)(2), to issue a single injunction or declaratory order  
 20 providing relief to the class as a whole on the basis of the claims asserted by Plaintiffs. Accordingly,  
 21 the claims of the Naturalization Class should be dismissed.<sup>9</sup>

22  
 23 <sup>8</sup> Plaintiffs' reliance on *Roshandel v. Chertoff*, No. C07-1739MJP, 2008 WL 1969646, at \*1 (W.D. Wash. May 5, 2008),  
 24 for the proposition that § 1447(b) is not an "adequate remedy in court" is misplaced. The case was wrongly decided.  
 25 Nowhere in the Court's opinion is § 1447(b) shown to be inadequate, and numerous district courts have held that  
 26 § 1447(b) is a fully adequate remedy that forecloses an APA remedy. MTD at 19. Notably, no other district court  
 27 opinion published in Westlaw has adopted *Roshandel's* holding. *Roshandel* was ultimately resolved by settlement, so its  
 28 holding was never tested on appeal. *See* Minute Order (ECF-92), Dec. 8, 2008.

<sup>9</sup> Alternatively, the Court may decertify the Naturalization Class *sua sponte* because it does not meet the requirements of  
 Rule 23. *See Jin v. Shanghai Original, Inc.*, 990 F.3d 251, 261–62 (2d Cir. 2021); Fed. R. Civ. P. 23(c)(1)(C).

**CONCLUSION**

The Naturalization Class claims and the individual claims of named plaintiffs Wagafe, Jihad and Manzoor should be dismissed for lack of subject-matter jurisdiction.

**LENGTH CERTIFICATION**

I certify that the foregoing contains 4,187 words, in compliance with Local Civil Rule 7(e)(3).

Respectfully Submitted,

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