

# EXHIBIT 1



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**A P P E A R A N C E S**

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1 and in the news generally. So I think a lot of the focus has  
2 been on the Zone, but our case has always been about the  
3 entire City of Phoenix and we believe that these actions are  
4 still ongoing throughout the City.

5 As far as the Zone, obviously, we've asked for a  
6 Rule 16 conference; but we're in contact with our clients. We  
7 still go down to the Zone. The Human Service Campus, which  
8 has changed its name, is still in the Zone. It's our belief  
9 and understanding that the City is still telling people to go  
10 to the Zone or taking people to the Zone.

11 So I don't think that -- in terms of the Zone, I  
12 don't think that necessarily changes the equation before the  
13 Court in terms of this Motion to Dismiss on standing. I think  
14 standing is still appropriate, and even thinking about the  
15 Zone, well, sure, if the Zone was the only place in the City,  
16 Your Honor, where plaintiffs' rights could be violated, I  
17 think then standing might have to be reevaluated; but that's  
18 not true. That's never been true. Plaintiffs have always  
19 claimed that anywhere in the City of Phoenix they might have  
20 their rights violated.

21 THE COURT: What do I do about policies that have  
22 been promulgated since you filed this lawsuit that as far as I  
23 know are permanent policies by the City of Phoenix?

24 MR. RUNDALL: Sure. I think we can go back to any  
25 city or any entity that's challenged on an injunction, Your

1 Honor. The case law is fairly clear that sometimes those  
2 entities want to change the policies and tell the Court,  
3 "We're not doing that anymore. We're not engaging in that  
4 behavior anymore."

5 First off, Your Honor, we don't think that's true.  
6 That's why we haven't voluntarily dismissed our complaint.  
7 That's why we want to conduct discovery and we want to have  
8 the opportunity to conduct discovery; but, two, even if that  
9 were true, even if the policies changed, it's still  
10 appropriate for this Court to make determinations about the  
11 behavior that occurred so that it can ensure that that doesn't  
12 happen in the future.

13 Your Honor, I would also note that in terms of  
14 plaintiffs' complaint, obviously, we've alleged other claims  
15 against the City that are largely unaddressed by the  
16 intervenors and that includes our Fourth Amendment claim, the  
17 *Lavan* claim.

18 They talked a little bit about it at the hearing;  
19 but, again, at this point in terms of the Motion to Dismiss,  
20 it feels like they're trying to insert their interpretation of  
21 fact or interpretations of fact in their favor instead of  
22 looking at the complaint and in our complaint I -- again, Your  
23 Honor, I don't think anything has changed.

24 Sure, the City has cleared out the Zone; but  
25 plaintiffs still contend that the City engages in a process of

1 taking people's property in violation of the Fourth Amendment,  
2 and that risk still applies to the members of Fund for  
3 Empowerment. It still applies to Ronnie.

4 THE COURT: I mean, I agree with you except for my  
5 one concern is the City did set forth a policy. It was a  
6 policy that was set forth in terms of the cleanout of the  
7 Zone, but I had the impression that the policy also was  
8 citywide in terms of the seizure of property of those who were  
9 unhoused.

10 It does seem to me that if the City is promulgated  
11 and trained on the policy, it does weigh in to whether or not  
12 there is a likelihood of violation sufficiently established in  
13 the complaint as it stands now. Do you want to address that?

14 MR. RUNDALL: I do, Your Honor. You can tell that I  
15 do. I think that's a great point, Your Honor, and that's why  
16 we want discovery to proceed. It's very possible that the  
17 City's gonna provide the information demonstrating that  
18 they've significantly changed their policies and practices and  
19 that now there's not a substantial likelihood of risk that  
20 plaintiffs alleged, but we're not there and we don't agree  
21 that that's the case.

22 That's why we filed for the Rule 16 conference, Your  
23 Honor. We want to engage in discovery so that we can explore  
24 those claims and see what's going on. The City coming up here  
25 today or saying to the news media, "Hey, we've changed our

1 policies and now the plaintiffs are no longer at risk of these  
2 types of violations," that just doesn't cut it at this stage.  
3 We should be able to do discovery to see what's going on.

4           And to be fair, Your Honor, I could pull out  
5 declarations from people we've collected who are currently  
6 unhoused and they will tell you that's not true, that their  
7 property is still being destroyed. It's not being stored, as  
8 this Court ordered pursuant to the injunction, and that  
9 they're being cited for sleeping or camping outside.

10           Your Honor, the last issue that I want to address is  
11 I think that we have to look at the intervenors' initial  
12 concerns when they asked to join permissively in this case,  
13 and it was about their State Court case and public nuisance  
14 case; and as they, you know, say in their reply, that case has  
15 been resolved.

16           So I don't think that there's anything preventing us  
17 from now moving this case forward. The injunction you issued  
18 and modified in October, no party has moved to stay that  
19 injunction. Even when *Grants Pass* was taken up on cert by the  
20 Supreme Court, the City did not move to stay your injunction.

21           If *Grants Pass* is decided by the Supreme Court and  
22 significantly changes the standing requirements for the  
23 plaintiffs, I will admit, Your Honor, we might have to come  
24 back and then look at standing at that time.

25           THE COURT: What if *Grants Pass* undercuts the

1 current view in the Ninth Circuit of the meaning of the Eighth  
2 Amendment?

3 MR. RUNDALL: Say that one more time, Your Honor.

4 THE COURT: What if it undercuts the meaning of the  
5 Eighth Amendment as currently interpreted by the Ninth  
6 Circuit?

7 MR. RUNDALL: Well, Your Honor, I'm smiling and  
8 you're smiling because I think we both know that if the  
9 Supreme Court makes the determination that fundamentally  
10 changes standing under the Eighth Amendment for these types of  
11 claims, well, plaintiffs' Eighth Amendment claim may  
12 significantly change, if not be subject to dismissal.

13 THE COURT: Like might evaporate.

14 MR. RUNDALL: It might evaporate, Your Honor, but  
15 does that change the Fourth Amendment claims under *Lavan*?  
16 Does that change the create a danger claim?

17 THE COURT: If you have affidavits from either  
18 members of Fund for Empowerment or from the plaintiffs  
19 themselves who indicate that their property has recently been  
20 destroyed or taken without notice, why don't you file them.

21 MR. RUNDALL: Your Honor, thank you for that  
22 question. When we were here last time, you said, "Plaintiffs,  
23 you're allowed to come back to us, but I want you to make sure  
24 that you have all of your evidence lined up," and we want to  
25 do that; but we think that there's critical information that



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**REPORTER'S CERTIFICATION**

I, TERE VERES, do hereby certify that I am duly appointed and qualified to act as Official Court Reporter for the United States District Court for the District of Arizona.

I FURTHER CERTIFY that the foregoing pages constitute a full, true, and accurate transcript of all of that portion of the proceedings contained herein, had in the above-entitled cause on the date specified therein, and that said transcript was prepared under my direction and control.

DATED at Phoenix, Arizona, this 12th of April, 2024.

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s/Teri Veres  
TERI VERES, RMR, CRR

# EXHIBIT 2



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*I N D E X*

<b>WITNESSES:</b>	<b>DIRECT</b>	<b>CROSS</b>	<b>REDIRECT</b>	<b>RECROSS</b>
<b>RACHEL MILNE</b>				
By Ms. Cassidy		13		
By Ms. Stuhan			22	
<b>SCOTT HALL</b>				
By Mr. Arnson	54			
<b>RONNIE LEE MASSINGILLE</b>				
By Mr. Keenan	77			
<b>BRIAN FREUDENTHAL</b>				
By Mr. Arnson	83			

1 Q. This plan, it only applies in the Zone; is that correct?

2 A. This plan for abandoned property was specific for our  
3 pilot program for our cleanups in and around the Human  
4 Service's campus, yes.

5 Q. All right.

6 THE COURT: You know what, Ms. Milne, we do allow  
7 witnesses to unmask. So you get the privilege alone in the  
8 courthouse today.

9 THE WITNESS: Okay.

10 THE COURT: Make sure that everybody can understand  
11 you.

12 THE WITNESS: Okay.

13 THE COURT: Now, I took your last answer to be  
14 "yes," basically, that policy only applies in the Zone?

15 THE WITNESS: Yes, for a specific -- the enhanced  
16 cleanups around the Human Service campus.

17 THE COURT: Yeah, thank you.

18 BY MS. CASSIDY:

19 Q. You state in your declaration that you -- that the plan  
20 is designed to provide adequate notice; is that correct?

21 A. Correct.

22 Q. What does "adequate notice" mean?

23 A. So we would want anyone who was in the affected area to  
24 know that this cleanup was coming and to be well aware of what  
25 was gonna happen on the day of, the services available to them

1 THE COURT: All right.

2 MR. RUNDALL: Your Honor, first, as I think you  
3 already mentioned at the beginning of the hearing today, there  
4 is two separate issues when we're talking about sweeps or  
5 raids and property specifically.

6 So this lawsuit -- we've heard a lot about the Zone,  
7 but it's not just about the Zone. It's about all four corners  
8 of the City and it's about activities, whether we want to call  
9 them sweeps or raids, that are occurring in other parts of the  
10 City.

11 Indeed, if you go through the City defendants'  
12 response, they admit that in January of 2022 they stopped  
13 doing these types of sweeps in the Zone because of a DOJ  
14 investigation. We haven't gotten in to that DOJ  
15 investigation. I don't think it's relevant for today's  
16 hearing, but importantly they didn't stop doing those sweeps  
17 in other parts of the City.

18 We provided declarations from five individuals.  
19 Some of those individuals know people who were in an  
20 unsheltered community. Some of those individuals work for  
21 non-profits within this space. One of these individuals --

22 THE COURT: There is one that talks about viewing  
23 any -- I think it was November of 2022. It was the veteran  
24 person and he seemed to witness some property being taken. He  
25 doesn't indicate whether it was destroyed. Didn't seem to me

1 representation, Your Honor.

2 THE COURT: All right, thank you.

3 MR. ARNISON: Thank you.

4 THE COURT: Mr. Rundall, go ahead. Thank you for  
5 allowing me to interrupt your argument.

6 MR. RUNDALL: Yes, of course, Your Honor.

7 In terms of the representations even made just by  
8 the City, I think Mr. Massingille's declaration is really  
9 important here, Your Honor. He's currently unsheltered. In  
10 fact, we heard from Mr. Massingille and we heard from some of  
11 the folks that are here today that there are sweeps going on  
12 today, including a sweep in the Zone where there's caution  
13 tape up.

14 That was past our deadline to submit new pictures or  
15 evidence, Your Honor, but we just emphatically disagree that  
16 they have -- well, first off, they don't have a policy --

17 THE COURT: Well, let me ask, Mr. Rundall. What  
18 kind of injunction do you want?

19 MR. RUNDALL: Certainly.

20 THE COURT: First off, it seems to me -- let's be  
21 specific about our arguments.

22 Ms. Milne's testimony suggests to me that at least  
23 to the extent that this now is the City policy inside the  
24 Zone, I'm not sure that inside the Zone you've got a  
25 likelihood of success on a Fourteenth Amendment or even a



1 Fourth Amendment violation.

2 I'll hear you to the contrary, but it certainly  
3 seems to me like at least the City does have evidence that  
4 they've implemented a procedure that I'm not sure is likely to  
5 deprive anybody of property that isn't abandoned or at least I  
6 don't see how. If you have -- inside the Zone.

7 Outside the Zone we've got no evidence at all from  
8 the City as to what their policy is, other than the  
9 affidavits, somewhat dated, but nevertheless within a relevant  
10 time period that indicates that folks have lost property  
11 outside the Zone.

12 So my first question to you is: What kind of  
13 injunction do you want for operations outside the Zone?

14 MR. RUNDALL: Certainly, Your Honor. I think that  
15 an injunction prohibiting the City from engaging in sweeps  
16 that displace people from their property outside the Zone  
17 would be appropriate.

18 THE COURT: Well, I'm not inclined to do that  
19 because I think the injunction I've already said I'm inclined  
20 to enter ought to take care of that to the extent that they  
21 can't use the citation -- the criminal law citations as a  
22 basis for removal unless they can establish that the person is  
23 voluntarily homeless, correct?

24 MR. RUNDALL: Correct.

25 THE COURT: So on what other basis -- I mean, I

1 suppose they might have other bases, other criminal law  
2 violations that they might be able to use to remove somebody  
3 and I'm disinclined to have an injunction that sweeps so  
4 broadly that it would take into account other bases other than  
5 those statutes. Do you understand -- other than the  
6 ordinances that are constitutionally problematic.

7 Do you understand what I'm saying?

8 MR. RUNDALL: Yes, your Honor.

9 THE COURT: And do you understand how the  
10 proposal -- or at least my understanding of your proposed  
11 injunction sweeps too broadly?

12 MR. RUNDALL: I understand --

13 THE COURT: It does seem to me, though -- I am -- I  
14 am concerned on the basis of the record as it now exists as it  
15 pertains to what happens to the property of somebody outside  
16 the Zone when -- when it is taken by the City and I would be  
17 welcome -- I would welcome any suggestions you have that would  
18 be injunctive relief as it pertains to property taken into the  
19 City's possession outside the Zone.

20 So do you have a suggestion for me?

21 MR. RUNDALL: I do, Your Honor, and I think perhaps  
22 looking at *Lavan v. City of Los Angeles* and the injunction  
23 that was awarded by the District Court there may be helpful.

24 If I might read, Your Honor?

25 THE COURT: Sure.

1 then go to the next proper resource.

2 Sometimes it goes to the Streets Department if it's  
3 on that kind of property, sometimes Public Works. Sometimes  
4 it will go to PD if it's on private property and we have to  
5 work on those type of issues. So it all depends on what type  
6 of property the issue is on.

7 Q. Okay.

8 THE COURT: So, Mr. Hall, is there any set number of  
9 days that a property has to be tagged before it can be taken  
10 by the City?

11 THE WITNESS: There is not.

12 THE COURT: Okay. Is there any notice when the  
13 property is taken about what the person can do to retrieve the  
14 property?

15 THE WITNESS: No, Your Honor, there is not.

16 THE COURT: Thank you.

17 BY MR. ARNISON:

18 Q. Okay. Once the property -- I guess my final questions --  
19 and I'll confer with Ms. Stuhan to see if we have anything  
20 further.

21 THE COURT: Can I have one more question?

22 MR. ARNISON: Yes, yes, yes, please.

23 THE COURT: Is there any differentiation between the  
24 types of property involved? For instance, are these legal  
25 papers?

1 THE WITNESS: Yes.

2 THE COURT: Is there birth certificates as opposed  
3 to, I don't know, empty food containers or something like  
4 that? Is there any differentiation?

5 THE WITNESS: Yes, Your Honor. The outreach teams  
6 try to identify through different varieties of -- try and  
7 identify whose property it might be through medication  
8 bottles, paperwork that has any kind of identifying names and  
9 trying to connect through that way, because we also do have a  
10 sophisticated information system that most homeless service  
11 providers enter data into, which is called HMIS.

12 So if we can find a name for an individual, we can  
13 look them up in there and see if the individual is at a  
14 shelter or any other place like that to help us engage with  
15 them.

16 THE COURT: All right. So when the City of Phoenix  
17 takes the property, what does it do with it?

18 THE WITNESS: Out in that community after that time  
19 it would be disposed of if there's no --

20 THE COURT: Okay. So if you come out and you take  
21 the property, you destroy the property?

22 THE WITNESS: Yes.

23 THE COURT: Okay, thank you.

24 THE WITNESS: Can I make one amendment to that, if I  
25 may?

1 determinative on the constitutional standard.

2 THE COURT: So let me tell you what concerns me --

3 MS. STUHAN: Sure.

4 THE COURT: -- and you can address it.

5 It sounded to me like there is not a consistent  
6 policy concerning how long a property has to be un --  
7 unclaimed before it is seized and destroyed.

8 Did I miss something?

9 MS. STUHAN: Your Honor, I think that in terms of  
10 the notice, as Mr. Hall testified, they do -- because there's  
11 not the high concentration, it's individual --

12 THE COURT: Well, let me step back. Let me step  
13 back --

14 MS. STUHAN: Yeah.

15 THE COURT: -- and make sure we're both on the same  
16 page. Notice for me is a separate issue right now.

17 MS. STUHAN: Okay.

18 THE COURT: I'm just talking about the number of  
19 days before the City can take property and I did -- I think I  
20 understood Mr. Hall to say there is no set number of days  
21 before property can be taken.

22 MS. STUHAN: Your Honor, I agree with that. I think  
23 that what --

24 THE COURT: And I think -- okay, I'm sorry. Let me  
25 let you finish.

1                   COURTROOM DEPUTY: Thank you. Please raise your  
2 right hand.

3 *(Witness is sworn.)*

4                   THE WITNESS: I do affirm.

5                   THE COURT: Thank you. Please take our witness  
6 stand.

7                                           DIRECT EXAMINATION

8 BY MR. KEENAN:

9 Q. Good afternoon, Mr. Massingille.

10 A. Good afternoon.

11 Q. Are you currently unsheltered?

12 A. I am.

13 Q. And do you currently live unsheltered in the City of  
14 Phoenix?

15 A. I do.

16 Q. Are you familiar with the Zone?

17 A. I am.

18 Q. Were you near the Zone yesterday?

19 A. I was.

20 Q. And what did you observe yesterday at the Zone?

21 A. Well, yesterday at the Zone they had the white trucks out  
22 there. They were moving stuff off the corner and everything.  
23 They were not putting anything in yellow tape or anything.  
24 They had the white trucks out there. They had the little mini  
25 dozer and they was dumping the material into the back of the

1 truck. That was on 9th Street and Jackson.

2 Q. When you say "they," who are you referring to?

3 A. I'm talking about the City workers and police.

4 Q. So you saw Phoenix Police officers in uniform?

5 A. Yes, I did.

6 Q. And when you say "dozer," what are you describing?

7 A. A mini bobcat front end loader which picks up the  
8 material off the ground and dumps it into the back of the  
9 truck.

10 Q. And what type of truck does it dump the material into?

11 A. It is a dump truck that's painted white, had the City  
12 emblems on it.

13 Q. Do you recall approximately what time you saw this  
14 activity in the Zone yesterday?

15 A. Can I grab my phone real quick?

16 Q. Is it -- do you have it on you?

17 A. Yes, I do.

18 Q. Will that refresh your memory?

19 A. It will. I took a picture of it.

20 MR. ARNSON: And, Your Honor, the defendants will  
21 just request either to see it or a copy or something.

22 THE COURT: Mr. Massingille --

23 THE WITNESS: It was approximately around --

24 THE COURT: -- have you found the picture?

25 THE WITNESS: Yes, your Honor.

1 (Witness is sworn.)

2 COURTROOM DEPUTY: Thank you. Please take our  
3 witness stand.

4 DIRECT EXAMINATION

5 BY MR. ARNSON:

6 Q. Commander Brian Freudenthal? Brian Freudenthal is your  
7 name?

8 A. Yes.

9 Q. Thank you. Commander Freudenthal, you were present in  
10 the courtroom for the testimony that Mr. Massingille just  
11 gave, were you?

12 A. Yes, I was.

13 Q. Okay. And you heard him testify that on -- that this  
14 incident happened yesterday, which would have been November  
15 13th, 2022. Did you hear that?

16 A. Yes.

17 Q. Okay. And you heard that it happened -- I believe it was  
18 in the area of 9th Avenue and Jackson. Is my recollection  
19 correct, consistent with yours?

20 A. That's correct.

21 Q. Thank you. Do you have any idea was there something  
22 transpiring with respect to police activity on 9th Avenue and  
23 Jackson yesterday?

24 A. So it's a combination. We were conducting a homicide  
25 investigation that occurred, and we have evidence that it



1 occurred on the southwest corner of 9th Avenue and Jackson  
2 where those police cars were parked.

3 So we were part of that and then we were also --  
4 because of that homicide, obviously, some of the crew out  
5 there was concerned for their safety.

6 Q. Okay. And I know you haven't seen the video, but if it's  
7 appropriate I can represent that in that video, in at least  
8 one of the pictures, there was some yellow caution tape around  
9 the area.

10 Do you recall police putting up yellow caution tape  
11 around the area?

12 A. So I was out there prior to the caution tape being put up  
13 there; but, yes, there was caution tape put up there. We've  
14 had a series of fires. As you can see from the video, there  
15 is a building there. We had three fires that actually were up  
16 against the building. We also had a fire on -- in that exact  
17 location where a tree went up in flames.

18 So a lot of that property is burnt property. It had  
19 been burnt in fires. We had done outreach in there for a  
20 couple weeks prior to -- I'm sorry, not we, but Scott Hall and  
21 Rachel and Human Services had been doing outreach for a couple  
22 weeks prior to that.

23 I believe they contacted at least fifteen  
24 individuals out there, most of which had been housed, had been  
25 sheltered, and that property was discarded and left behind.

1 Q. Okay. So the City was continuing an ongoing  
2 investigation?

3 A. That and obvious safety concerns because that had just  
4 occurred.

5 Q. Okay. And individuals at some point had to have been --  
6 were there unsheltered individuals at some point on that  
7 corner that had to be closed? I'll try that question again.

8           Were there unsheltered individuals whose property --  
9 who had to remove their property from the area where you were  
10 doing your investigation?

11 A. From the southwest corner there was property impounded  
12 based off of the investigation on the southwest corner,  
13 correct.

14 Q. Okay.

15 A. But those dump -- those trucks were not related to that  
16 investigation.

17 Q. Okay. Do you have any idea what those trucks were?

18 A. I believe they were City of Phoenix street trucks.

19 Q. Okay. And what was their purpose of being present on the  
20 scene?

21 A. So they were cleaning up a lot of the burnt, discarded  
22 material that was left behind from fires and from camps that  
23 were left behind.

24 Q. I understand.

25           MR. ARNISON: Okay, I don't think I have further

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DATED at Phoenix, Arizona, this 25th of January, 2023.

s/Teri Veres  
TERI VERES, RMR, CRR