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¹ GLOBAL JUSTICE INFO. SHARING INITIATIVE, DEP'T OF JUSTICE & DEP'T OF HOMELAND SEC., FUSION CENTER GUIDELINES: DEVELOPING AND SHARING INFORMATION AND INTELLIGENCE IN A NEW ERA 5 (2006) [hereinafter FUSION CENTER GUIDELINES].

² FED. EMERGENCY MGMT. AGENCY, FY 2012 HOMELAND SEC. GRANT PROGRAM 32 (2012).

³ GLOBAL JUSTICE INFO. SHARING INITIATIVE, DEP'T OF JUSTICE & DEP'T OF HOMELAND SEC., BASELINE CAPABILITIES FOR STATE AND MAJOR URBAN AREA FUSION CENTERS 27 (2008) [hereinafter BASELINE CAPABILITIES].

⁴ BASELINE CAPABILITIES, *supra* note 3, at 26.

⁵ FUSION CENTER GUIDELINES, *supra* note 1, at 5; GLOBAL JUSTICE INFO. SHARING INITIATIVE INTELLIGENCE WORKING GROUP (GIWG), DEP'T OF JUSTICE, THE NATIONAL CRIMINAL INTELLIGENCE SHARING PLAN 33 (2003) [hereinafter NCISP].

⁶ FUSION CENTER GUIDELINES, *supra* note 1, at 5; NCISP, *supra* note 5, at 25.

⁷ BASELINE CAPABILITIES, *supra* note 3, at 28.

⁸ PROGRAM MANAGER FOR THE INFO. SHARING ENVIRONMENT, GUIDELINES TO ENSURE THAT THE INFORMATION PRIVACY AND OTHER LEGAL RIGHTS OF AMERICANS ARE PROTECTED IN THE DEVELOPMENT AND USE OF THE INFORMATION SHARING ENVIRONMENT 4 (2006) [hereinafter ISE PRIVACY GUIDELINES].

⁹ *Id.* at 23.

¹⁰ FUSION CENTER PRIVACY, CIVIL RIGHTS, AND CIVIL LIBERTIES POLICY DEVELOPMENT TEMPLATE 9 (2019) [hereinafter TEMPLATE].

¹¹ BASELINE CAPABILITIES, *supra* note 3, at 28.

¹² ISE PRIVACY GUIDELINES, *supra* note 8, at 1.

¹³ BASELINE CAPABILITIES, *supra* note 3, at 16.

¹⁴ TEMPLATE, *supra* note 10, at 29.

¹⁵ *Id.* at 23.

¹⁶ BASELINE CAPABILITIES, *supra* note 3, at 28.

¹⁷ *Id.*

¹⁸ *Id.* at 29.

¹⁹ ISE PRIVACY GUIDELINES, *supra* note 8, at 2.

²⁰ *Id.* at 4.

²¹ TEMPLATE, *supra* note 10, at 54-57.

²² GLOBAL JUSTICE INFO. SHARING INITIATIVE, DEP'T OF JUSTICE & DEP'T OF HOMELAND SEC., ESTABLISHING A PRIVACY OFFICER FUNCTION WITHIN A JUSTICE OR PUBLIC SAFETY ENTITY 4 (2014) [hereinafter ESTABLISHING A PRIVACY OFFICER]; TEMPLATE, *supra* note 10, at 19; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 6.

²³ TEMPLATE, *supra* note 10, at 32.

²⁴ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4-5; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 6.

²⁵ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4; BASELINE CAPABILITIES, *supra* note 3, at 27.

²⁶ ISE PRIVACY GUIDELINES, *supra* note 8, at 3.

²⁷ TEMPLATE, *supra* note 10, at 9.

²⁸ FUSION CENTER GUIDELINES, *supra* note 1, at 6.



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²⁹ BASELINE CAPABILITIES, *supra* note 3, at 40.

³⁰ *Id.* at 20.

³¹ BASELINE CAPABILITIES, *supra* note 3, at 28.

³² *Id.*

³³ TEMPLATE, *supra* note 10, at 11-14.

³⁴ *Id.* at 14-15.

³⁵ *Id.* at 24-29.

³⁶ *Id.* at 21-22.

³⁷ *Id.* at 11.

³⁸ *Id.* at 29-30. See also, 28 C.F.R. § 83.

³⁹ FUSION CENTER GUIDELINES, *supra* note 1, at 5.

⁴⁰ TEMPLATE, *supra* note 10, at 15-16.

⁴¹ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4; TEMPLATE, *supra* note 10, at 9; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 5.

⁴² ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 5.

⁴³ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 5.

⁴⁴ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5.

⁴⁵ BASELINE CAPABILITIES, *supra* note 3, at 28.

⁴⁶ ISE PRIVACY GUIDELINES, *supra* note 8, at 6.

⁴⁷ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4.

⁴⁸ FUSION CENTER GUIDELINES, *supra* note 1, at 6.

⁴⁹ TEMPLATE, *supra* note 10, at 17.

⁵⁰ *Id.*

⁵¹ *Id.* at 19-20.

⁵² FUSION CENTER GUIDELINES, *supra* note 1, at 5; NCISP, *supra* note 5, at 25.

⁵³ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5.

⁵⁴ *Id.* at 4.

⁵⁵ *Id.* at 5.

⁵⁶ FUSION CENTER GUIDELINES, *supra* note 1, at 6.

⁵⁷ BASELINE CAPABILITIES, *supra* note 3, at 27.

⁵⁸ TEMPLATE, *supra* note 10, at 11-14.

⁵⁹ *Id.* at 15.

⁶⁰ *Id.* at 10-11.

⁶¹ *Id.* at 27-29.

⁶² *Id.* at 27.

⁶³ *Id.*

⁶⁴ *Id.* at 27-29.

⁶⁵ BASELINE CAPABILITIES, *supra* note 3, at 24.

⁶⁶ *Id.* at 27-28.

⁶⁷ *Id.* at 28.

⁶⁸ *Id.* at 28-29; TEMPLATE, *supra* note 10, at 26.

⁶⁹ *Id.* at 29.

⁷⁰ TEMPLATE, *supra* note 10, at 18.

⁷¹ *Id.* at 17-18.

⁷² *Id.* at 13-14.

⁷³ ISE PRIVACY GUIDELINES, *supra* note 8, at 4.

⁷⁴ *Id.* at 6.

⁷⁵ BASELINE CAPABILITIES, *supra* note 3, at 27.

⁷⁶ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4.

⁷⁷ BASELINE CAPABILITIES, *supra* note 3, at 16.

⁷⁸ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5.

⁷⁹ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9-10.

⁸⁰ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9.



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- ⁸² ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9, 35; BASELINE CAPABILITIES, *supra* note 3, at 29; ISE PRIVACY GUIDELINES, *supra* note 8, at 4-5.
- ⁸³ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9, 35; BASELINE CAPABILITIES, *supra* note 3, at 29; ISE PRIVACY GUIDELINES, *supra* note 8, at 4-5.
- ⁸⁴ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4.
- ⁸⁵ *Id.* at 5.
- ⁸⁶ FUSION CENTER GUIDELINES, *supra* note 1, at 21; NCISP, *supra* note 5, at 16.
- ⁸⁷ BASELINE CAPABILITIES, *supra* note 3, at 29.
- ⁸⁸ *Id.*
- ⁸⁹ FED. EMERGENCY MGMT. AGENCY, FY 2012 HOMELAND SEC. GRANT PROGRAM 32 (2012); GLOBAL JUSTICE INFO. SHARING INITIATIVE, DEP'T OF JUSTICE & DEP'T OF HOMELAND SEC., PRIVACY, CIVIL RIGHTS, AND CIVIL LIBERTIES COMPLIANCE VERIFICATION FOR THE INTELLIGENCE ENTERPRISE 4 (2010).
- ⁹⁰ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 31; ISE PRIVACY GUIDELINES, *supra* note 8, at 9.
- ⁹¹ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 31; ISE PRIVACY GUIDELINES, *supra* note 8, at 9.
- ⁹² TEMPLATE, *supra* note 10, at 18.
- ⁹³ ISE PRIVACY GUIDELINES, *supra* note 8, at 5.
- ⁹⁴ TEMPLATE, *supra* note 10, at 23-24.
- ⁹⁵ BASELINE CAPABILITIES, *supra* note 3, at 29.
- ⁹⁶ TEMPLATE, *supra* note 10, at 18.
- ⁹⁷ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 24-25.
- ⁹⁸ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9, 24, 31.
- ⁹⁹ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9, 24, 31.
- ¹⁰⁰ TEMPLATE, *supra* note 10, at 24.
- ¹⁰¹ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; TEMPLATE, *supra* note 10, at 9, 24, 31.
- ¹⁰² FUSION CENTER GUIDELINES, *supra* note 1, at 21; NCISP, *supra* note 5, at 12.
- ¹⁰³ ISE PRIVACY GUIDELINES, *supra* note 8, at 5.
- ¹⁰⁴ *Id.* at 7.
- ¹⁰⁵ FUSION CENTER GUIDELINES, *supra* note 1, at 41.
- ¹⁰⁶ BASELINE CAPABILITIES, *supra* note 3, at 29.
- ¹⁰⁷ TEMPLATE, *supra* note 10, at 31-32.
- ¹⁰⁸ BASELINE CAPABILITIES, *supra* note 3, at 31-32.
- ¹⁰⁹ FUSION CENTER GUIDELINES, *supra* note 1, at 21; NCISP, *supra* note 5, at 12.
- ¹¹⁰ BASELINE CAPABILITIES, *supra* note 3, at 40.
- ¹¹¹ *Id.* at 29.
- ¹¹² ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; BASELINE CAPABILITIES, *supra* note 3, at 27.
- ¹¹³ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5.
- ¹¹⁴ ISE PRIVACY GUIDELINES, *supra* note 8, at 7.
- ¹¹⁵ *Id.*
- ¹¹⁶ BASELINE CAPABILITIES, *supra* note 3, at 28.
- ¹¹⁷ *Id.*
- ¹¹⁸ TEMPLATE, *supra* note 10, at 18.
- ¹¹⁹ ISE PRIVACY GUIDELINES, *supra* note 8, at 6.
- ¹²⁰ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 6.
- ¹²¹ BASELINE CAPABILITIES, *supra* note 3, at 28.
- ¹²² ISE PRIVACY GUIDELINES, *supra* note 8, at 1.
- ¹²³ BASELINE CAPABILITIES, *supra* note 3, at 29.
- ¹²⁴ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4; TEMPLATE, *supra* note 10, at 9.
- ¹²⁵ BASELINE CAPABILITIES, *supra* note 3, at 19.
- ¹²⁶ *Id.*
- ¹²⁷ FUSION CENTER GUIDELINES, *supra* note 1, at 7.
- ¹²⁸ TEMPLATE, *supra* note 10, at 33.
- ¹²⁹ *Id.* at 33-34.



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¹³⁰ FED. EMERGENCY MGMT. AGENCY, FY 2012 HOMELAND SEC. GRANT PROGRAM 32 (2012); ISE PRIVACY GUIDELINES, *supra* note 8, at 4.

¹³¹ *Id.*

¹³² FUSION CENTER GUIDELINES, *supra* note 1, at 7.

¹³³ TEMPLATE, *supra* note 10, at 19.

¹³⁴ *Id.* at 16.

¹³⁵ FED. EMERGENCY MGMT. AGENCY, FY 2012 HOMELAND SEC. GRANT PROGRAM 32 (2012).

¹³⁶ FUSION CENTER GUIDELINES, *supra* note 1, at 19; NCISP, *supra* note 5, at 16.

¹³⁷ BASELINE CAPABILITIES, *supra* note 3, at 29.

¹³⁸ FUSION CENTER GUIDELINES, *supra* note 1, at 19; NCISP, *supra* note 5, at 15.

¹³⁹ TEMPLATE, *supra* note 10, at 34.

¹⁴⁰ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 5.

¹⁴¹ FUSION CENTER GUIDELINES, *supra* note 1, at 5.

¹⁴² BASELINE CAPABILITIES, *supra* note 3, at 26.

¹⁴³ FUSION CENTER GUIDELINES, *supra* note 1, at 5; NCISP, *supra* note 5, at 33.

¹⁴⁴ BASELINE CAPABILITIES, *supra* note 3, at 28.

¹⁴⁵ *Id.* at 23.

¹⁴⁶ TEMPLATE, *supra* note 10, at 9.

¹⁴⁷ ESTABLISHING A PRIVACY OFFICER, *supra* note 22, at 4; TEMPLATE, *supra* note 10, at 9; BASELINE CAPABILITIES, *supra* note 3, at 27; ISE PRIVACY GUIDELINES, *supra* note 8, at 6.

¹⁴⁸ BASELINE CAPABILITIES, *supra* note 3, at 28.

¹⁴⁹ ISE PRIVACY GUIDELINES, *supra* note 8, at 1.