

**IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF NEW HAMPSHIRE**

“BARBARA,” *et al.*,

Plaintiffs,

v.

DONALD J. TRUMP, *et al.*,

Defendants.

Case No. 1:25-cv-244-JL-AJ

**MOTION FOR CLASS CERTIFICATION
AND APPOINTMENT OF CLASS COUNSEL;
REQUEST FOR EXPEDITED TREATMENT, LR 7.1(f)**

Last year, this Court provisionally certified a class of all the children subject to Executive Order No. 14,160 entitled “Protecting the Meaning and Value of American Citizenship” (“EO1”), and preliminarily enjoined the enforcement of EO1 against the class. *See* ECF Nos. 64, 65. After the Supreme Court affirmed that injunction, the President has tried again, issuing a new Executive Order again purporting to strip birthright citizenship. *See* Exec. Order No. 14,418, *Continuing to Protect the Meaning and Value of American Citizenship*, 91 Fed. Reg. 51,991 (2026) (“EO2”). EO2 purports to strip the citizenship of a class of individuals that overlaps with those targeted by EO1, but also includes people outside of EO1; for example, EO1 exempted the children of lawful permanent residents, while EO2 does not. The Court should therefore provisionally certify an additional class of those born in the United States and subject to EO2, and preliminarily enjoin its enforcement as well.

The proposed class satisfies the requirements of numerosity, commonality, typicality, and adequacy in Rule 23(a). The proposed class likely includes numerous individuals and their parents, with many more to be born in coming months, which is sufficient to satisfy numerosity. The class raises common legal questions that will generate common answers, including whether Defendants’ attempt to create new exceptions to birthright citizenship violates the Citizenship Clause of the Fourteenth Amendment, 8 U.S.C. § 1401 *et seq.*, and the Administrative Procedure Act (“APA”). The class also raises common factual issues because proposed class representatives and class members are subject to the same Executive Order purporting to deny them or their children U.S. citizenship. Proposed class representatives’ constitutional and statutory claims are typical of those whom they seek to represent—that is, other individuals who are denied citizenship under EO2 and their parents. And as the Court already found, the proposed class representatives are also adequately represented by a team of attorneys with significant experience in immigrants’

rights issues and class action cases. Plaintiffs’ proposed class likewise satisfies Rule 23(b)(2) because Defendants have “acted or refused to act on grounds that apply generally to the class, so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole.”

Accordingly, this Court should grant class certification, appoint proposed class representatives as Class Representatives, and appoint their counsel as Class Counsel. Pursuant to LR 7.1(f), Plaintiffs respectfully request that Defendants be directed to respond to this motion by September 15th, Plaintiffs be directed to reply by September 17th, and the Court issue its ruling by September 21st. Defendants have indicated that they oppose the relief sought and object to expedited treatment of Plaintiffs’ motion for preliminary injunction in light of the injunction currently in place in *CASA* and believe a normal briefing schedule is appropriate.

I. PROPOSED CLASS DEFINITION

All persons, and the parents (including expectant parents) of those persons:

- (1) who are born in the United States as defined in 8 U.S.C. § 1101(a)(38);
- (2) who are not born to a foreign diplomatic officer accredited to the United States;
- (3) for whom neither parent is a U.S. Citizen; and
- (4) for whom either parent is or will be categorized by the government as falling within §§ 2(a)-(c) of Exec. Order No. 14,418, *Continuing to Protect the Meaning and Value of American Citizenship*, 91 Fed. Reg. 51,991 (2026).

II. PROPOSED CLASS REPRESENTATIVES

1. Barbara and Beatrice

Plaintiff “Barbara” was one of the original named plaintiffs that filed this action last year. Barbara gave birth to her fourth child, “Beatrice,” in New Hampshire in October 2025. Suppl. Decl. of Barbara ¶ 5, ECF No. 80-1. Barbara engaged in certain commercial transactions to come to the United States, including fares for public transportation between Honduras and Mexico, as

well as food for the journey. *Id.* ¶ 4. She knew that if she had more children, they would be U.S. citizens, and she wanted them to have all the protections and opportunities of citizenship. *Id.* ¶ 6.

2. Clara and Nathan

Plaintiff “Clara” is a citizen of France. Decl. of Clara ¶ 2, Ex. A. She currently resides in Washington, DC. *Id.* She has lived in the U.S. for over ten years, and has established strong ties to the community. *See id.* ¶ 4. She first entered the United States on a student visa, but she is now on a G-4 visa. *Id.* Clara gave birth to her child, “Nathan,” in Washington, DC, in August 2026, after August 6, 2026. *Id.* ¶¶ 3, 6. Neither Clara nor her husband, Nathan’s father, is a U.S. citizen. *Id.* ¶ 7. Both Clara and her husband work for international organizations that possess international-organization immunity. *Id.* Both of their employers are listed in 8 C.F.R. § 316.20(c). *Id.* Clara fears for Nathan’s future. *Id.* ¶ 8. She worries that Nathan will be subject to immigration enforcement if he is not recognized as a U.S. citizen, because there would be no other pathway to lawful status for him. *Id.* She is also fearful that her family may be separated if they attempt to travel internationally to visit family. *Id.* ¶¶ 8-9. Finally, she worries that he will not have access to the same education and opportunities that she had in the United States. *Id.* ¶ 10.

3. Edward

Plaintiff “Edward” is a citizen of Australia. Decl. of Edward ¶ 2, Ex. B. Edward currently resides in Australia with his wife, a cardiologist with whom he operates cardiology clinics in Australia, and his older daughter, a U.S. citizen born via surrogacy in the United States in 2021. *Id.* ¶¶ 2-4, 11-15, 30-33. He and his wife are expecting their second child through surrogacy in October 2026 in the United States. *Id.* ¶¶ 5, 16. Edward and his wife turned to surrogacy to fulfill their hopes of having a family because his wife cannot carry a child, for medical reasons. *Id.* ¶ 6. They chose the United States for surrogacy because compensated surrogacy is illegal in Australia,

and because the United States provided an arrangement that was lawful, supervised by a court, and provided the best legal protections and resources for the gestational carrier. *Id.* ¶¶ 7-11. Edward and his wife are not U.S. citizens. *Id.* ¶ 21. They engaged in a commercial transaction with a surrogate present in the United States to give birth. *Id.* ¶¶ 16, 21. Edward worries that if the United States refuses to issue his soon-to-be-born child a passport, she will not be able to travel with them back to Australia until she receives an Australian passport. *Id.* ¶¶ 22-23. This could take months, and cause Edward and his wife to overstay the 90 days they are allowed in the United States pursuant to the Visa Waiver Program. *Id.* ¶¶ 23-27. This would subject Edward and his wife to immigration enforcement and bar them from traveling to the United States in the future. *Id.* ¶ 28. Furthermore, his soon-to-be-born child could be subject to immigration enforcement, and their family might be separated. *Id.* ¶¶ 29, 41. He also worries that his soon-to-be-born child will not be able to return to the United States, especially to reunite with her surrogate. *Id.* ¶¶ 34-38.

4. Patricia

Plaintiff “Patricia” is a citizen of a country in western Europe. Decl. of Patricia ¶ 2, Ex. C. She currently resides with her husband, “Robert,” in the United States. *Id.* They have lived in the U.S. for over six years, and they have established strong ties to their community. *See id.* ¶¶ 2-3. Neither Patricia nor Robert are U.S. citizens, and they are both on G-4 visas. *Id.* ¶¶ 2, 5. Patricia is pregnant with her second child. *Id.* ¶¶ 3, 6. Both Patricia and her husband work for international organizations that possess international-organization immunity. *Id.* ¶ 9. Both of their employers are listed in 8 C.F.R. § 316.20(c). *Id.* Patricia fears for her future child. *Id.* ¶ 11. She worries that her child will not have the same access to services as their peers, like scholarships and other opportunities. *Id.*

ARGUMENT

“By its terms, [Rule 23] creates a categorical rule entitling a plaintiff whose suit meets the

specified criteria to pursue his claim as a class action.” *Shady Grove Orthopedic Assocs., P.A. v. Allstate Ins. Co.*, 559 U.S. 393, 398 (2010). Class certification is appropriate where the proposed class satisfies the four requirements of Rule 23(a)—numerosity, commonality, typicality, and adequacy of representation—and at least one of the categories of Rule 23(b). *See id.* Here, all the requisite elements of Rule 23 have been met.

I. THE PROPOSED CLASS MEETS THE REQUIREMENTS OF RULE 23(a).

A. The proposed class satisfies the numerosity requirement.

Rule 23(a)(1) requires that a class be “so numerous that joinder of all members is impracticable.” Fed. R. Civ. P. 23(a)(1). “Impracticability of joinder means only that it is difficult or inconvenient to join all class members, not that it is impossible to do so.” *Bond v. Fleet Bank (RI), N.A.*, No. CIV.A. 01-177 L, 2002 WL 31500393, at *4 (D.R.I. Oct. 10, 2002). The First Circuit has recognized that numerosity has a “low threshold.” *Garcia-Rubiera v. Calderon*, 570 F.3d 443, 460 (1st Cir. 2009). “[T]he party seeking certification need not establish a precise number of putative class members.” *Barbara v. Trump*, 790 F. Supp. 3d 80, 91 (D.N.H. 2025) (quoting *Gomes v. Acting Sec’y, U.S. Dep’t of Homeland Sec.*, 561 F. Supp. 3d 93, 99 (D.N.H. 2021)). “Generally, if the named plaintiff demonstrates that the potential number of plaintiffs exceeds 40, the first prong of Rule 23(a) has been met.” *Id.* (quoting *Garcia-Rubiera*, 570 F.3d at 460 (citation modified)). Here, there can be no question that the class far exceeds forty individuals.

1. As an initial matter, the class tracks EO2, and EO2 is not by its terms limited to persons born as of a certain date. EO1, by contrast, specified that it “‘shall apply only to persons who are born within the United States after 30 days from the date of this order,’ that is, babies born after February 19, 2025.” *CASA, Inc. v. Trump*, No. 25-cv-201, 2026 WL 2592706, at *9 (D. Md. Sept. 2, 2026) (quoting EO1 § 2(b)). But EO2 “says nothing like that”; “[n]owhere in the order does it indicate it does not apply to children already born.” *Id.* A retroactive application of EO2 would

sweep up numerous individuals who have lived their entire lives as citizens, easily satisfying numerosity.

In their various agency documents issued after EO2, Defendants have asserted that EO2 applies only prospectively. *See* Motion to Supplement the Complaint, Ex. A ¶¶ 101-10 (collecting documents). None of these documents attempt to justify this assertion or explain the glaring difference in this regard between EO1 and EO2. *See id.*; *CASA*, 2026 WL 2592706, at *9 (“Clearly, the President knows how to specify that an Executive Order on birthright citizenship applies only to children not yet born,” so “[t]he only fair reading of the plain language of the 2026 Executive Order is that it applies to any child who falls within any category in Section 2 of the order”). And, even assuming their assertion that EO2 applies only “prospectively” is correct, Defendants do not explain what they mean by that assertion—whether they mean a person must be born as of a certain date (and if so, what date and why), or whether the EO will simply not be *enforced* until a certain date (and if so, what date and why).¹

¹ DHS’s Interim Final Rule states that the “[t]he IFR applies prospectively to children born in the United States on or after the effective date of the IFR.” *Registration of Lawful Permanent Residence for Children Born to Foreign Government Employees in the United States* *7, DHS Doc. No. USCIS-2026-0496 (Sept. 9, 2026) (to be codified at 8 C.F.R. pts. 101, 264), <https://public-inspection.federalregister.gov/2026-18345.pdf> (“IFR”) (emphasis added). But whether the *regulation* is prospective, and as of what date, does not bear on which set of people *EO2* purports to strip citizenship from. *See id.* at *7 (“Children born in the United States before the effective date of this IFR are not subject to the *requirements of this IFR*.”) (emphasis added). And the IFR is clear that birthright citizenship is stripped by EO2, independently of the IFR. *See id.* at *15 (because under EO2 “children born to foreign government employees who do not have a U.S. citizen parent are not U.S. citizens[.]” DHS “is aiming to put in place a procedure for children born on or after the effective date of this rule to have the ability to voluntarily register as lawful permanent residents as soon as possible in order to ensure that they have a lawful status in the United States”); *id.* at *14 (“In the absence of a rule governing the status of these children, these children may . . . be subject to removal from the United States” because of EO2); *id.* at *10 (asserting that regulatory changes were needed because “absent the changes made by this IFR, a child born in the United States to certain foreign government employees who lacks birthright citizenship [i.e., because of EO2] would not have previously been eligible to register as a lawful permanent resident”).

2. Regardless, even assuming EO2 could be read to strip only the citizenship of babies born after its issuance (or after some other date or dates) who fall into its categories, numerosity is still easily satisfied.

Take, for example, the children of individuals employed by a foreign country or international organization with diplomatic immunity. EO2 § 2(b). As Defendants note, “the United States hosts more than 124,000 foreign mission members and dependents.” IFR at *18.² While that figure includes foreign ministers who are excluded from the class, the U.S. government issued 96,693 “A2” visas in 2024 alone.³ Those visas are issued to certain foreign government employees other than heads of state, ambassadors, and government ministers.⁴ Moreover, noncitizens who are already here in the United States, for example as lawful permanent residents, may obtain employment at foreign missions or international organizations. In other words, many tens of thousands of foreign government employees without full diplomatic immunity are in the United States at any given time.

Approximately “3.9% of women of reproductive age” are pregnant at any given time. *See*

² At least 185 foreign countries have missions to the United States. National Capital Planning Commission, *Embassies and Foreign Missions*, <https://www.ncpc.gov/topics/embassies> (last visited Sept. 7, 2026). And just one of those countries, Mexico, is estimated to employ some 400 consular workers in the United States. Isaías Alvarado, *Around 400 Employees of Mexican Consulates in the United States Face the Risk of Losing their Visas and Becoming Undocumented*, *El País* (Aug. 6, 2026), <https://perma.cc/G5E3-RYBP>. Likewise, some 59 international organizations have been designated as entitled to immunity under the International Organizations Immunities Act, 22 U.S.C. § 288, *et seq.* Just one of those organizations, the United Nations, employs some 15,890 people in New York alone. Stephanie Fillion, *The Big Picture Benefits of a UN Headquarters in New York*, Lowy Institute (Sept. 14, 2025), <https://perma.cc/JL9Q-DDN8>.

³ U.S. Dep’t of State, *Table XV(B): Nonimmigrant Visas Issued by Classification (Including Border Crossing Cards), Fiscal Years 2020-2024*, in *Report of the Visa Office 2024* (2024), <https://travel.state.gov/content/dam/visas/Statistics/AnnualReports/FY2024AnnualReport/Table%20XVB.pdf>.

⁴ U.S. Dep’t of State, *Visas for Diplomats and Foreign Government Officials*, <https://travel.state.gov/content/travel/en/us-visas/other-visa-categories/visas-diplomats.html> (last visited Sept. 7, 2026).

Penelope Strid et al., *A New Tool for Estimating the Number of Pregnant People in the United States*, 145 *Obstetrics & Gynecology* e11, e11-e13 (Jan. 2025). Even a very conservative estimate of 10,000 foreign government employees who are women of reproductive age or their partners in the United States would yield an estimated 390 pregnant at any given time. For many if not most of those, neither parent will be a U.S. citizen. That is enough to satisfy numerosity.

The same is true of children of noncitizens “engaged in a commercial transaction” such as compensated surrogacy in the United States. EO2 § 2(c). In 2020, some 4,713 intending parents who are not U.S. residents utilized gestational surrogates in the United States.⁵ This represented almost 32% of such surrogacies. *Id.* A third of all surrogacy births nationwide would doubtless satisfy numerosity. *See, e.g.,* Katlyn Ma, *State Lawmakers to Explore Banning Foreign Nationals from Using Texas Surrogates*, Tex. Trib. (July 7, 2026), <https://perma.cc/XW5Z-FHGF> (Texas Department of State Health Services indicated that “in 2025 there were 657 surrogacy births in total in Texas”).

Finally, there can be little doubt that numerous children of individuals the administration deems “alien enem[ies]” are born each year. EO2 § 2(a). This provision of EO2 purports to strip citizenship at least from children whose parents belong to a designated Foreign Terrorist Organization (“FTO”), *see* 8 U.S.C. § 1189, or are deemed Specially Designated Global Terrorists (“SDGTs”), *see* 50 U.S.C. § 1701 *et seq.*; Exec. Order 13,224, 66 Fed. Reg. 49,079 (Sept. 23, 2001)—designations which, together, include at least *one thousand* entities.⁶

⁵ Alexandra Herweck et al., *International Gestational Surrogacy in the United States, 2014–2020*, 121 *Fertility & Sterility* 622, 622 (2024).

⁶ *See* U.S. Dep’t of State, *Foreign Terrorist Organizations*, <https://www.state.gov/foreign-terrorist-organizations/> (last visited Sept. 7, 2026) (99 organizations); U.S. Dep’t of State, *Executive Order 13224*, <https://www.state.gov/executive-order-13224> (last visited Sept. 7, 2026) (435 organizations); Off. of Foreign Assets Control, U.S. Dep’t of the Treasury, *Sanctions List Search*, <https://sanctionssearch.ofac.treas.gov> (last visited Sept. 7, 2026) (search for all SDGTs “return[s] too many results,” and SDGTs in China, Mexico, Pakistan, and Syria alone total 603).

The class includes not only children of bona fide members of these organizations, but also those categorized by the government as members, underscoring numerosity. In the past year, the current Administration has “hastily and without credible evidence attempt[ed] to remove people from the United States because of purported affiliations with groups deemed alien enemies.” *CASA*, 2026 WL 2592706, at *10 (collecting examples). Moreover, it has claimed broad, unfettered discretion to deem individuals or entities “alien enemies.” *See, e.g.*, Application to Vacate 18-19, 32, *Trump v. J.G.G.*, No. 24A931 (Sup. Ct. Mar. 28, 2025). Even before then, immigration authorities have long relied on tenuous evidence to allege membership in gangs (some of which, like MS-13, are designated as terrorist organizations).⁷ In *Diaz Ortiz v. Garland*, for example, the First Circuit found “[f]laws in [a Gang Assessment Database], including its reliance on an erratic point system built on unsubstantiated inferences,” noting a “shockingly wide-ranging” set of activities or characteristics could lead someone to be labeled as a gang member, and that the petitioner had been labeled a gang member due to “quintessential teenage behavior—hanging out with friends and classmates.” 23 F.4th 1, 3, 17, 19 (1st Cir. 2022) (en banc).

Section 2(a)’s text also likely blocks citizenship from numerous children of individuals fleeing persecution. Individuals who flee organizations like those included as FTOs or SDGTs—either because they are disavowing membership, or were formerly partnered with someone who remains a member—may arrive to the United States and seek asylum on the basis of their “membership in a particular social group” or “political opinion.” *See* 8 U.S.C. § 1101(a)(42)(A); *see also, e.g.*, *Oliva v. Lynch*, 807 F.3d 53, 59-60 (4th Cir. 2015) (remanding asylum application filed by a former member of MS-13 where “MS-13 extorted [the petitioner] on account of his leaving the gang”); *Benitez Ramos v. Holder*, 589 F.3d 426, 428-29 (7th Cir. 2009) (granting

⁷ *See* U.S. Embassy in Chile, *Terrorist Designations of International Cartels* (Feb. 20, 2025), <https://cl.usembassy.gov/terrorist-designations-of-international-cartels>.

petition for review filed by a former member of MS-13 who had refused to re-join). In recent years, the United States has received some 400,000 affirmative asylum applications annually, *see* Off. of Homeland Sec. Statistics, *Asylees: 2024*, <https://perma.cc/B8CU-RCJU> (last updated Aug. 10, 2026), and persecution on the basis of political opinion or membership in a particular social group accounted for 80 percent of the total number of asylum grants between 2020 and 2023, Andorra Bruno, *What is Affirmative Asylum?* 10 (CRS Rep. No. R48249) (Oct. 24, 2024). If even just 10 percent of these asylum grants are filed by individuals who are deemed alien enemies, and half of those petitioners have children on U.S. soil, about 500 additional children born annually in the United States will have their citizenship denied by virtue of section 2(a) of the Order.

Moreover, “more children will continuously populate the class as they are born, and, where ‘an influx of future members will continue to populate the class . . . at indeterminate points in the future, joinder becomes not merely impracticable but effectively impossible,’” *Barbara*, 790 F. Supp. 3d at 92 (quoting *Gomes*, 561 F. Supp. 3d at 99).

B. The proposed class representatives present issues of fact and law in common with the class.

Rule 23(a)(2) requires that “questions of law or fact” be “common to the class.” “[A] single question of law or fact common to the members of the class will satisfy the commonality requirement.” *Clough v. Revenue Frontier, LLC*, No. 17-cv-411, 2019 WL 2527300, at *3 (D.N.H. June 19, 2019) (quoting *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338, 369 (2011)). All that is required is that the “claims must depend upon a common contention” that “is capable of classwide resolution.” *Dukes*, 564 U.S. at 350. Accordingly, courts in this Circuit have recognized that, like numerosity, the commonality requirement is a “low bar.” *See, e.g., Wright v. S. New Hampshire Univ.*, 565 F. Supp. 3d 193, 202 (D.N.H. 2021) (citation modified).

“Each class member . . . will suffer the common injury of denial of citizenship and would

receive the same relief,” namely an injunction protecting their constitutional and statutorily guaranteed birthright citizenship. *Barbara*, 790 F. Supp. 3d at 93. Just as with the last class certification motion, Plaintiffs “raise several common questions of law, including whether their citizenship is guaranteed by the Constitution and § 1401,” and also “a common factual connection—the denial of citizenship and its associated benefits.” *Id.* Plaintiffs thus “have shown that a class action in this instance will ‘generate common *answers* apt to drive the resolution of the litigation.’” *Id.* (quoting *Dukes*, 564 U.S. at 350).

In its prior certification Order, the Court narrowed the class Plaintiffs had proposed from children subject to EO1 and their parents, to a children-only class. *See Barbara*, 790 F. Supp. 3d at 91. Plaintiffs respectfully request that the Court provisionally certify a parents and children class in this instance. *First*, while parents may suffer “diverse” harms, *id.*, each parent in the putative class ultimately suffers the same harm—the denial of their child’s constitutionally and statutorily guaranteed right to citizenship. Moreover, Defendants make clear that each parent in the class is now (in the government’s view) under the obligation to register their U.S.-born child with federal authorities pursuant to 8 U.S.C. § 1302 *et seq.*⁸ The differences among the various harms to parents downstream of the basic shared violation are not relevant to any of the claims in this case, and therefore defeat neither commonality nor typicality (discussed below).

Second, the Court noted that the “claims in the complaint” focused on the violation of the *children’s* constitutional and statutory rights. *See id.* But there can be no real question that these

⁸ *See* IFR at *11 (person stripped of citizenship under EO2 “must register as an alien when required to do so by” § 1302 *et seq.*); 8 U.S.C. § 1302(b) (parent or guardian has obligation to register minor under fourteen). Even apart from the obvious harm of choosing between conceding that one’s U.S.-born child is an “alien” for purposes of registration and exposing oneself to criminal enforcement, *id.* § 1306(a) (failure to comply is a misdemeanor), Defendants note that registration itself imposes costs. They estimate the average time to register represents an opportunity cost of \$122.43 for completing the form and \$340.15 for completing biometrics. IFR at *19-20.

parents can invoke the constitutional and statutory rights of their newborn children. After all, “the relationship between parent and child is obviously close . . . [a]nd there are probably few individuals less able to protect their own interests than newborn children.” *Lewis v. Thompson*, 252 F.3d 567, 585 (2d Cir. 2001) (holding noncitizen women had third-party standing to invoke the citizenship rights of their expected babies).⁹

Plaintiffs recognize that the Court may view a child-only class as more streamlined. *See Barbara*, 790 F. Supp. 3d at 91. Streamlining may come with a cost here, however. Defendants have resisted injunctive relief to date by asserting that EO2 is prospective only—even though, unlike EO1, it says nothing about any effective date—and by claiming the need to await the now-issued guidance. But if the Court narrows the class to children only, Defendants may argue that in effect *no one* can challenge EO2 at this point (because, in their view, all babies already born are too late, and all expected babies are too early). There is no reason to entertain such legal sophistry.

C. The class representatives’ claims are typical of those of the class.

Where commonality looks to the relationship among class members generally, typicality under Rule 23(a)(3) “focuses on the relationship between the proposed class representative and the rest of the class.” *See George v. Nat’l Water Main Cleaning Co.*, 286 F.R.D. 168, 176 (D. Mass. 2012) (citing 1 William B. Rubenstein, *Newberg on Class Actions* § 3:26 (5th ed. 2012)). In practice, however, the analysis of typicality and commonality “tend to merge.” *Levy v. Gutierrez*, 448 F. Supp. 3d 46, 68 (D.N.H. 2019) (quoting *In re Credit Suisse-AOL*, 253 F.R.D. 17, 22 (D.

⁹ *Lewis* rejected on the merits the plaintiffs’ effort to challenge “prebirth injury” on equal protection grounds. 252 F.3d at 586. The Court distinguished such an impermissible prebirth claim from a challenge to harm that is “suffered only upon birth.” *Id.* at 587. That is the case here. Even the expecting parents in the putative class allege harms that will arise only when their child is born; however, that harm can, of course, be imminent (and thus subject to present litigation and injunction) before birth.

Mass. 2008)). To satisfy Rule 23(a)(3), “a class representative must be part of the class and possess the same interest and suffer the same injury as the class members.” *George*, 286 F.R.D at 177 (quoting *Amchem Prods., Inc. v. Windsor*, 521 U.S. 591, 625-26 (1997)).

Typicality is established when the claims of the named plaintiffs and the class “involve the same conduct by the defendant . . . regardless of factual differences.” *Hawkins v. Comm’r of N. H. Dep’t of Health & Human Servs.*, No. CIV. 99-143, 2004 WL 166722, at *3 (D.N.H. Jan. 23, 2004) (quoting *Johnson v. HBO Film Mgt., Inc.*, 265 F.3d 178, 184 (3d Cir. 2001)). “For purposes of demonstrating typicality, ‘[a] sufficient nexus is established if the claims or defenses of the class and the class representative arise from the same event or pattern or practice and are based on the same legal theory.’” *In re Relafen Antitrust Litig.*, 231 F.R.D. 52, 69 (D. Mass. 2005) (quoting *In re Terazosin Hydrochloride Antitrust Litig.*, 220 F.R.D. 672, 686 (S.D. Fla. 2004)).

Here, “the respondents’ conduct and the petitioners’ injuries would be the same in all cases.” *Barbara*, 790 F. Supp. 3d at 95. The proposed class representatives are members of the class and have suffered the same injury as the proposed class members, namely that the Defendants seek to strip them and their children of citizenship and the rights and duties that come with citizenship. Because any differences among class members “outside of the exceptions enumerated in *Wong Kim Ark* have no bearing on whether a child should receive United States citizenship under the Fourteenth Amendment or § 1401, factual differences” among class members’ circumstances do not defeat typicality. *Barbara*, 790 F. Supp. 3d at 95 (citation and footnote omitted).

D. The proposed class representatives and class counsel can adequately represent the class.

Finally, the named plaintiffs and their counsel will “fairly and adequately protect the interests of the class.” Fed. R. Civ. P. 23(a)(4). Two factors must be satisfied to fulfill this

prerequisite: “(1) the absence of potential conflict between the named plaintiff and the class members and (2) that counsel chosen by the representative parties is qualified, experienced and able to vigorously conduct the proposed litigation.” *Adair v. Sorenson*, 134 F.R.D. 13, 18 (D. Mass. 1991) (citation modified).

Here, there is no conflict—much less anything close to a conflict fundamental to the suit that would prevent a plaintiff from meeting the adequacy requirement. *Cf. Matamoros v. Starbucks Corp.*, 699 F.3d 129, 138 (1st Cir. 2012). The proposed class representatives have alleged the same injuries, arising from the same Executive Order, and they seek the same injunctive and declaratory relief, which will apply equally to the benefit of all class members.

And the Court has already concluded “that proposed class counsel, lawyers from the ACLU Immigrants’ Rights Project, the ACLUs of New Hampshire, Maine, and Massachusetts, the Asian Law Caucus, the NAACP Legal Defense and Educational Fund, and the Democracy Defenders Fund have sufficient experience and qualifications to serve as class counsel.” *Barbara*, 790 F. Supp. 3d at 96. Accordingly, the Court should once again appoint them as class counsel.

II. The Proposed Class Meets the Requirements of Rule 23(b)(2).

Finally, “[i]n addition to meeting the four requirements of Rule 23(a),” the plaintiffs “must show that the proposed class falls into one of the three defined categories of Rule 23(b).” *Reid v. Donelan*, 297 F.R.D. 185, 192 (D. Mass. 2014). Here, the relevant category is Rule 23(b)(2), which applies when “the party opposing the class has acted or refused to act on grounds generally applicable to the class, so that final injunctive relief or corresponding declaratory relief is appropriate with respect to the class as a whole.” *Id.* (citation modified).

As with the last certification, “the petitioners seek ‘a single injunction or declaratory judgment [that] would provide relief to each member of the class.’” *Barbara*, 790 F. Supp. 3d at 98 (quoting *Dukes*, 564 U.S. at 360). “The petitioners request the same, un-

individualized remedy,” *id.*: A declaration and injunction that Defendants may not deny or abridge their (and their children’s) birthright citizenship. And because every member of the class is entitled to relief from this unconstitutional and otherwise unlawful Executive Order, an appropriate injunction or declaration will provide relief on a classwide basis. “The key to the (b)(2) class is the indivisible nature of the injunctive or declaratory remedy warranted—the notion that the conduct is such that it can be enjoined or declared unlawful only as to all of the class members or as to none of them.” *Dukes*, 564 U.S. at 360 (citation modified).

CONCLUSION

Plaintiffs respectfully request that the Court grant this Motion and enter an order certifying the proposed class under Rule 23(b)(2); appoint proposed class representatives as Class Representatives; and appoint their counsel from the ACLU Immigrants’ Rights Project; the ACLUs of New Hampshire, Maine, and Massachusetts; the Asian Law Caucus; NAACP Legal Defense and Educational Fund; and the Democracy Defenders Fund as Class Counsel.

Dated: September 9, 2026

/s/ SangYeob Kim

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DECLARATION OF CLARA

I, Clara, pursuant to 28 U.S.C. § 1746, declare as follows:

1. My name is Clara. I am over the age of 18 and am competent to testify regarding the matters described below. I am a putative class member in this case.
2. I am a citizen of France. I currently live in Washington, D.C.
3. I live with my husband and newborn son, Nathan. My son was born in August 2026 in Washington, D.C.
4. I have lived in the United States for over ten years. I first came to the United States as a student. Eventually, I switched from a student visa to the G-4 visa. Our whole life is here, my immediate family, friends, and community.
5. My husband and I learned in or around December 2025 that we were expecting our child.
6. My husband and I heard about the president's August 6, 2026 executive order regarding birthright citizenship a few days after it was issued, but before my son was born. We were immediately panicked and scared.
7. I understand that, because neither my husband nor I are U.S. citizens, and because we are both employed by international organizations that possess international-organization immunity, as listed in 8 C.F.R. § 316.20(c), the government will not recognize my child's U.S. citizenship by birthright. This is despite the fact that, based on my understanding, my husband and I have functional immunity in the context of our official duties, but we do not have diplomatic immunity and are therefore subject to U.S. jurisdiction.
8. Above all else, I fear our family could be at risk of separation. My son is in a legal limbo and vacuum. My understanding is that my son cannot be added to my G-4 visa, or the G-4 visa my husband has through his employment. If he is also not a U.S. citizen, then he

will have no lawful status in the United States. I am worried about how my son will stay with my husband and me in the United States. We would like to travel abroad to visit family. But we are scared that he will not be allowed back into the United States. We are also scared that he will be subject to immigration enforcement or even deportation. I understand the government has said that the parents of babies subject to the EO have to register their babies as “aliens” or face criminal prosecution. My baby is a citizen; I don’t want to register him as an “alien.” But if I don’t, I could be prosecuted. And filling out the form and taking the baby to be fingerprinted will take time, especially because I will need to consult with attorneys about how to answer the registration questions given that my child is a citizen.

9. My husband and I plan to apply for a Social Security Number and U.S. passport for our son. The passport would be the only photo identification we have for our son. We fear that the Order will prevent our son from getting his U.S. passport.
10. The United States has given me so many opportunities. I received an education here, and I work here. It has been the land of opportunity. Because of that, I want my child to be a U.S. citizen. I want him to have access to a U.S. education and opportunities.
11. I want to be a named plaintiff in this case. I understand that, if the Court grants the motion for class certification, I would represent a large number of people who are affected by the August 6 Executive Order.
12. I understand that, as a class representative, it would be my responsibility to represent the interests of all the class members in this lawsuit, and not just my own personal interests. I also understand the need to stay informed about what is happening in the case.

13. I understand that I am agreeing to represent many other families like ours. I believe it is important to help families like ours.

14. I am scared about my identity and participation in this lawsuit being made public because I fear for my and my family's safety and wellbeing. I fear that people would retaliate against us because of my participation in the lawsuit. I have heard about the current Administration or supporters retaliating against people who sue or speak out against the Administration, by for example not granting their visa renewals or terminating their statuses. I also have particular concerns regarding my employment. I am participating in litigation against a member state of the organization for which I work, and that state is also my host state. Because of that relationship, I fear that public disclosure of my involvement in this lawsuit could result in adverse employment consequences, including the loss of my employment. My ability to remain lawfully in the United States is connected to my employment, so the loss of my employment could also jeopardize my ability to remain in the United States and affect future career opportunities.

I declare under penalty of perjury that the foregoing is true and correct.

/s/ Clara

Clara

Executed on September 6, 2026, in Washington, D.C.

DECLARATION OF EDWARD

I, Edward, pursuant to 28 U.S.C. § 1746, declare as follows:

1. My name is Edward. I am over the age of 18 and am competent to testify regarding the matters described below. I am a putative class member in this case.
2. I am a citizen of Australia, and I live in Australia with my wife and our older daughter.
3. My wife is a cardiologist. She owns and operates cardiology clinics in Australia, where she is the only cardiologist. I manage the business side of the practice.
4. Our older daughter was born in 2021 via surrogacy in the United States and is a U.S. citizen.
5. Our younger daughter is due to be born in October 2026 in the United States.

How our family came to surrogacy

6. My wife and I turned to surrogacy because she cannot carry a child, for medical reasons. It was the only way for us to have the family we hoped for.
7. We could not do this at home. Compensated surrogacy is unlawful in every Australian State and Territory. An Australian couple who needs a gestational carrier and wants to compensate her fairly must go overseas.
8. Before we began, we watched Australian television reporting about overseas surrogacy. Those programs concerned surrogacy arrangements in Thailand and in India involving Australian intended parents. What we saw troubled us deeply.
9. We decided then that we would not build our family that way. We did not want our child to come into the world through an arrangement in which the woman who carried her had been taken advantage of.

10. We chose the United States because we wanted an arrangement that was lawful, supervised by a court, and in which the woman carrying our child had her own lawyer, chosen by her. We understood this would cost considerably more than the alternatives. We accepted that cost deliberately, and we would make the same decision again.

Our older daughter's citizenship

11. Our surrogate for our older daughter selected and was represented throughout the process by her own attorney. Our journey was compliant with all relevant code sections in the state in which it was carried out and our parentage was established by order of a U.S. state court. We have paid all of the costs of the surrogacy, including our surrogate's compensation and her expenses, in the amounts and at the times set out in the written agreement she signed and notarized with the benefit of her own legal advice. A proper and valid birth certificate was issued with my and my wife's names on it as the sole legal parents.

12. Our older daughter was issued a U.S. passport shortly after her birth, before she travelled to Australia. We applied for that passport on Form DS-11, the application used for a child under sixteen. My wife and I both appeared in person with her, as that form requires.

13. In support of that application we presented her U.S. state-issued birth certificate as evidence of her citizenship and of our relationship to her. As her parents, we each presented our own photo identification. The identification we presented was our Australian passports.

14. Her U.S. passport was renewed earlier this year, before the Executive Order was signed, at the U.S. Consulate General in Melbourne. Because she is under sixteen, that

application also had to be made in person on Form DS-11, and we again presented our Australian passports as our identification.

15. On both occasions the Department of State had before it a U.S. birth certificate for our daughter and two Australian passports belonging to her parents. It knew that neither of us is a U.S. citizen. On both occasions it issued our daughter a U.S. passport.

Our younger daughter's citizenship

16. We signed and notarized our current surrogacy agreement for our younger daughter in May 2025. The embryo transfer was performed in January 2026. Like before, the surrogacy arrangement is fully compliant with all relevant statutes and both parties are represented by independent legal counsel.
17. When we made those commitments, we understood that a child born in the United States is a U.S. citizen. That was not an assumption. It was our experience: the Department of State had already recognised our older daughter's citizenship, knowing exactly who her parents were.
18. In late June 2026 I learned that the Supreme Court of the United States had confirmed that children born in the United States to parents temporarily present in the country are citizens at birth. That decision confirmed the position we had relied upon from the beginning.
19. We first learned of the President's executive order of August 6, 2026, a few days after it was issued. By then our surrogate was in her third trimester. Every arrangement had been made, and nothing could be undone.
20. Before August 6, 2026, I was not aware of any executive order that applied to children born through surrogacy, and I had no reason to think our younger daughter's U.S. citizenship was in any doubt.

What the Order means for our family

21. I understand that, because neither my wife nor I is a U.S. citizen—we are both Australian citizens—and because we engaged in a commercial transaction with a surrogate present in the United States to give birth, the government takes the position that it will not recognize our younger daughter's U.S. citizenship at birth, even though every step we have taken has been legally sound and fully compliant with relevant statutes.
22. We did not enter this arrangement simply to obtain U.S. citizenship for our younger daughter. We live in Australia, our work and our older daughter's school are here, and we intended to return home with our newborn as soon as she is issued her U.S. passport to travel.
23. However, this Order raises a lot of complications for the entire family. If the Department of State refuses to issue our younger daughter a U.S. passport, we cannot take her home until she receives an Australian passport, but this could take months and cause us to overstay.
24. We will enter the United States later this month. We are allowed to be in the United States for up to 90 days under the U.S. Visa Waiver Program, for which we applied for and received an approved Electronic System for Travel Authorization (ESTA). Our admission will expire on or about December 24, 2026. I understand that admission under the Visa Waiver Program cannot be extended and that there is no application we can make to remain lawfully.
25. A visitor visa was not available to us in time. The estimated wait for a B1/B2 interview appointment in Australia is four months. Even if we had applied on the day the

Executive Order was signed, we would not have obtained an appointment before our admission expired.

26. If our younger daughter is not issued a U.S. passport, we will have to choose between leaving the United States without her and remaining beyond the expiry of our lawful admission.

27. But we will not leave without her. We have no one with whom we could leave our younger daughter in the United States, and we would not leave her in any case.

28. I understand that if we overstay, we will lose the ability to travel to the United States under the Visa Waiver Program, and that we may face bars of three or ten years on returning, depending on how long we remain.

29. My wife and I are also at risk of being detained or removed while we are here. Both of our daughters are U.S. citizens. If we were detained, they would be separated from their parents in the country of their birth. Our newborn will hold a U.S. state-issued birth certificate naming my wife and me as her parents, but the Executive Order directs federal agencies not to accept it as evidence of her citizenship. So we are worried about our younger daughter being subject to immigration enforcement as well.

Our patients

30. Remaining in the United States will require us to close our clinics for months longer than we planned, at great cost, because my wife is the only cardiologist in the practice. She performs all of the diagnostic testing herself.

31. I am also informed and believe that under Australian law Medicare benefits are payable only for services rendered in Australia, and that both the practitioner and the patient must be physically located in Australia. This applies to telehealth and to remote supervision alike. While she is in the United States my wife cannot treat, report on, or

supervise the care of a single Australian patient. Our clinics do not run at reduced capacity while we are away. They close.

32. For the past twelve years our patients have not been charged any out-of-pocket fee. My wife cares for and treats thousands of patients a year, all of them under Medicare. Many could not afford to see a cardiologist elsewhere, and if our clinics close they will join public hospital waiting lists.

33. We are very committed to this work. My wife is currently seeing patients seven days per week in anticipation of our trip. But we will do whatever is necessary to protect our family.

Our older daughter's reunion

34. We are travelling to the United States earlier than we otherwise would so that our older daughter can meet her surrogate on her birthday, the anniversary of the day that woman gave birth to her. It will be the first time they have seen one another since.

35. It mattered to us that our children would never have to hide how they came into the world. Our older daughter knows her story. She knows a woman in the United States carried her. In our family we call that woman her surro fairy. She knows her name.

36. What will make the reunion even more special is that the surrogate's youngest daughter, who spoke to my older daughter while she was in the womb, will also be there.

37. We are doing this before we travel on to meet our current surrogate, so that our older daughter understands where she comes from before her sister arrives. In October, she will welcome her sister knowing both of their stories.

38. I want my younger daughter to be able to visit her surrogate one day, and to travel freely to the country of her birth.

What we will do, and what we fear

39. My wife and I plan to apply for our younger daughter's U.S. passport as soon as we receive her state-issued birth certificate once she is born. We fear that the Order will prevent her from receiving it.
40. Our younger daughter will be born in the United States in October, and she will hold a U.S. state-issued birth certificate naming me and my wife as her parents, issued in accordance with a pre-birth parentage order granted by a U.S. state court after independent legal representation for everyone involved, and we are being told this will not be enough for her own government to acknowledge who she is.
41. What frightens me most is what would happen to her if my wife and I were detained or removed. She would be a newborn in the country of her birth, holding a birth certificate her own government has been instructed not to accept. I have read about families held with their children in immigration detention, and about children taken into state care when their parents are detained. I do not know which of those would happen to my daughters, but either would be a nightmare.
42. She cannot be removed, because she is a United States citizen. But the government says she is not one. That frightens me.

Serving as a class representative

43. I want to be a named plaintiff in this case. I understand that, if the Court grants the motion for class certification, I would represent a large number of people affected by the August 6 Executive Order.
44. I understand that, as a class representative, it would be my responsibility to represent the interests of all the class members in this lawsuit, and not just my own personal

interests. I also understand the need to stay informed about what is happening in the case.

45. I understand that I am agreeing to represent many other families like ours. I believe it is important to help families like ours.

Proceeding under a pseudonym

46. I am scared about my identity and participation in this lawsuit being made public because I fear for my and my family's safety and wellbeing. I have heard that the Administration and/or people who support it have retaliated against people for suing the Administration or speaking out against it, including by terminating their immigration status or denying immigration applications.

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

/s/ Edward

Edward

Executed on September 3, 2026, in Melbourne, Australia.

DECLARATION OF PATRICIA

I, Patricia, pursuant to 28 U.S.C. § 1746, declare as follows:

1. My name is Patricia. I am over the age of 18 and am competent to testify regarding the matters described below. I am a putative class member in this case.
2. I live with my husband, “Robert,” in the United States. Neither my husband nor I are U.S. citizens. We are both citizens of countries in western Europe.
3. We have lived in the United States for six years. Our lives are based in this country. We have our son, our friends, our community, and our home in the United States.
4. We are both employed by international organizations that possess international-organization immunity, as listed in 8 C.F.R. § 316.20(c).
5. We both have current G-4 visas through our employment. My husband has been on his G-4 visa for six years. For the first five years, I was here as a G-4 visa dependent, authorized to work. For the last year, I have been on my own G-4 visa.
6. In August 2026, my husband and I learned that we are expecting our second child.
7. Our child will be born around April 2027, in the United States.
8. On August 6, 2026, my husband and I heard about the President’s executive order regarding birthright citizenship. On September 4, 2026, we learnt that DHS had issued an interim final rule regarding the implementation of the executive order.
9. I understand that, under these new rules, because neither my husband nor I are U.S. citizens and because we are employed by international organizations that possess international-organization immunity, as listed in 8 C.F.R. § 316.20(c), the government will not recognize my child’s U.S. citizenship by birthright.
10. This is despite the fact that, based on my understanding, my husband and I have functional

immunity in the context of our official duties, but we do not have diplomatic immunity and are therefore fully subject to U.S. jurisdiction. When we took our jobs, my husband and I pledged to act solely in the interest of the organizations we work for. We do not represent our countries of citizenship. We do not report to our diplomatic missions or home country governments. We are not, in any way, their employees or agents.

11. The new rules are extremely concerning for me. Unlike other nonresident visa holders, G-4 visa holders do not have a path for becoming permanent residents or citizens. Yet, many of us live in this country all their life, raising their families. If my child is not a U.S. citizen, then they will grow in this country but will not be able to access the same services as their peers, including scholarships and other opportunities.
12. I want to be a named plaintiff in this case. I understand that, if the Court grants the motion for class certification, I would represent a large number of people who are affected by the August 6 Executive Order.
13. I understand that, as a class representative, it would be my responsibility to represent the interests of all the class members in this lawsuit, and not just my own personal interests. I also understand the need to stay informed about what is happening in the case.
14. I understand that I am agreeing to represent many other families like ours. I believe it is important to help families like ours.
15. I do not want my identity and participation in this lawsuit to be made public. My identity becoming public in this suit makes me fear for the safety and wellbeing of my family. I worry that if my identity is made public, people will retaliate against me and my family because of my participation in the lawsuit. I worry, for example, that my public participation in this lawsuit could result in my visa not getting renewed, my family's

statuses in the United States being terminated, or other adverse immigration consequences.

16. I also worry about my employment. My participation in this litigation means that I am joining a suit that is brought against a member state of the organization for which I work, and that state is also my host state. That relationship makes me worry that my participation in this lawsuit being made public could result in adverse employment consequences, including the loss of my employment, or other negative consequences at work. My lawful status in the United States is tied to my employment, so the loss of my employment could affect my ability to stay in the country and affect my career opportunities, the career opportunities of my husband, and educational opportunities for my son and future child.

I declare under penalty of perjury that the foregoing is true and correct.

/s/ Patricia

Patricia

Executed on September 9, 2026, in the United States.