

APPLICATION FOR

1. TYPE OF SUBMISSION Application Non-Construction		2. DATE SUBMITTED 07/09/2009	APPLICATION IDENTIFIER
		3. DATE RECEIVED BY STATE	STATE APPLICATION IDENTIFIER
		4. DATE RECEIVED BY FEDERAL AGENCY	FEDERAL IDENTIFIER
5. APPLICANT INFORMATION			
Legal Name City of Portland		Organizational Unit Portland Police Department	
Address (city, state, and zip code) 389 Congress Street Portland, Maine 04101-4104		Name and telephone number of the person to be contacted on matters involving this application Lisa Perrotta (207) 874-8515	
6. EMPLOYER IDENTIFICATION NUMBER (EIN) 01-6000032		7. TYPE OF APPLICANT Municipal	
8. TYPE OF APPLICATION New		9. NAME OF FEDERAL AGENCY Bureau of Justice Assistance	
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE Number: 16.738 CFDA Title: EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT Cumberland County Maine 2009 Justice Assistance Grant	
12. AREAS AFFECTED BY PROJECT Greater Portland Area			
13. PROPOSED PROJECT		14. CONGRESSIONAL DISTRICT(S) OF	
Start Date: 10/01/2009	Ending Date: 09/30/2012	a. Applicant ME01	b. Project ME01
15. ESTIMATED FUNDING		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?	
a. Federal	\$261,148	Program has not been selected by state for review	
b. Applicant	\$0		
c. State	\$0		
d. Local	\$0		
e. Other	\$0		
f. Program Income	\$0	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?	
g. Total	\$261,148	N	
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT, THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS REQUIRED.			
a. Typed Name of Authorized Representative Joseph Gray		b. Title City Manager	c. Telephone number (207) 874-8689
d. Signature of Authorized Representative		e. Date Signed	

Previous Editions Not Usable

Standard Form 424 (Rev 4-88)
Prescribed by OMB Circular A-102

Program Narrative

Six law enforcement agencies in Cumberland County, Maine are eligible for FY2009 Edward Byrne Memorial Justice Assistance Grant funding. As a certified disparate jurisdiction, these agencies are required to submit a joint application. The CEO's from each of the eligible jurisdictions agreed to allocate the funds in accordance with the list promulgated by BJA. As such, Cumberland County will receive \$22,576, the City of Portland will receive \$168,021, South Portland will receive \$27,352, Westbrook will receive \$22,793, Brunswick will receive \$10,203, and Gorham will receive \$10,203.

Each participating agency determined the purpose(s) for which their individual allocations will be used:

Cumberland County Sheriff's Office:

The Cumberland County Sheriff's Office will use its allocation to purchase equipment for its Emergency Services Unit and Dive Team, upgrade its accident reconstruction software, equip its Search and Rescue Boat and purchase an Automated External Defibrillator (AED) device.

The Cumberland County Sheriff's Office maintains an Emergency Services Unit that is equipped to deal with specific types of situations. One predominate situation is building entry where potentially armed suspects may be hidden. The current inventories of team member tactical vests have expired and the Sheriff's Office seeks to purchase new vests with these funds.

Additionally, the Sheriff's Office seeks to purchase basic equipment for a newly added position on the Emergency Services unit.

The Sheriff's Office maintains an Evidence Recovery and Search Dive Team. The purchasing to dive masks that enable team members to communicate with the surface is essential for completion of mission objectives. Additionally, they serve as a safety device for the individual dive team members.

With the complex and ever-changing nature of Crash Reconstruction, the Sheriff's Office is in need of a crash reconstruction software upgrade. This software will enable accident reconstructionists to manage and investigate crash scenes more efficiently.

The Sheriff's Office recently acquired a search and rescue boat that will be used for patrol, search and rescue, evidence collection, and as a platform for launching the Dive Team. Grant funds will be used to outfit the vessel with required equipment and to purchase safety gear for deputies who operate the vessel.

The Sheriff's Office has an active Volunteers in Policing (VIP) program to enhance the efficiency of the agency. Volunteers conduct citizen patrols, participate in community events, and assist with administrative duties. The Sheriff's Office requests to use grant funds to purchase an AED device to be assigned to the VIP's vehicle. In the event that a VIP member comes across an individual in medical distress, they will be equipped with a potentially life saving tool.

Finally, the Sheriff's Office seeks to use grant funds to purchase uniforms for the agency's Honor Guard.

Portland Police Department

The Portland Police Department seeks to use its portion of the JAG grant to hire a part-time community prosecutor, to fund a Police Athletic League/Explorer program, and to purchase equipment and software.

The Cumberland County District Attorney's Office prosecutes criminal cases for the Portland Police Department. Due to staffing shortages, the District Attorney's Office recently adopted a policy of not prosecuting certain nuisance type crimes and what they consider to be minor drug and alcohol offenses. As a result, the Portland Police Department is unable to effectively deal with instances of public drinking, public disorder, and certain drug offenses. Complaints from the public have increased as some of the in-town neighborhoods have seen dramatic increases in vagrancy and disorder. Additionally, the Department recognizes that many of these problems are best handled through comprehensive problem-solving methods rather than revolving trips to jail.

The Department is seeking to hire a part-time community prosecutor to work with police, neighborhood associations, city staff and social services to engage in a coordinated comprehensive community response to problems with the goal of developing long-term solutions, improving public safety and enhancing the quality of life in City neighborhoods. The prosecutor will use a full spectrum of legal intervention strategies and access legal remedies extant to the criminal code. Tools will include enforcement of nuisance abatement ordinances, restorative justice, graffiti clean-up, drug-free zones, and criminal prosecution. The prosecutor will also work closely with City staff to properly administer the liquor licensing process. This is especially important given the trend toward increasing liquor violations and resultant violence in the City's Old Port entertainment district.

Incoming Portland Police Chief James Craig has made youth activities one of his primary goals. He recently formed a committee to establish a Police Explorers Post and has established a Police Athletic League to support youth athletic activities in the City. The Explorers program will be focused primarily on introducing immigrant and minority youth to law enforcement careers. While the City of Portland has experienced a tremendous demographic shift in the past decade, the police force remains relatively homogenous. The Department will use the Explorers program as a long-term recruitment tool as well as a short term means of enhancing the relationship between police officers and the immigrant/minority communities. Similarly, the Police Athletic League will run soccer, basketball, and hockey games in the City's public housing areas to encourage positive interaction between police officers and youth in these areas. Grant funds will be used to pay for PAL and Explorer activities including uniforms, equipment, fees for fields/referees, refreshments, and related costs.

Portland Police Chief James Craig is a 27 year veteran of the Los Angeles Police Department. Chief Craig retired from LAPD as a senior Police Captain this spring. As the largest municipal police department in the state of Maine, Portland PD is usually at the forefront of innovation and

problem solving and has few peer departments to look to. At the same time, Portland's Police Department has limited funds to train personnel and stay at the forefront of policing.

Chief Craig's experience and expertise has proven invaluable to the Department and he has proposed an unprecedented opportunity to create a training/mentoring program between LAPD and the Portland Police Department. Portland will send officers, supervisors, command staff and professional staff to Los Angeles for week long visits where they will be hosted by their counterparts at LAPD. Personnel will participate in ride-alongs and formal/informal information exchanges.

The City of Portland is an older City with narrow streets and alley ways dominating the downtown and entertainment districts. As such, it can be difficult to patrol these areas, especially during busy weekend nights or at the height of the business day. Portland PD proposes to purchase two personal mobility vehicles for use as patrol vehicles. These vehicles are environmentally friendly and are an ideal tool for community policing. During a recent test, officers received tremendous feedback from the business community and the public. Community members felt that officers were more engaged with the public and were easier to approach. At the same time, the officers were able to easily maneuver through crowded streets/alleyways and were able to patrol the length of the business district within a relatively short period of time.

Portable fingerprint scanning devices will allow officers to optically scan and record fingerprint images in the field and wirelessly transmit said images for the purpose of providing immediate identity on the individual being fingerprinted. This will allow officers to quickly identify a detained individual, verify the identity of a motor vehicle operator who does not have identification in their possession, or properly identify individuals attempting to use a false identity. The device will streamline arrest or detainment procedures freeing up officers for other enforcement and patrol operations.

The Portland Police Department fields a Special Reaction Team to serve high risk warrants and to respond to hostage or barricaded subject calls. The Department seeks to use grant funds to purchase Kevlar helmets for each team member and four replacement tactical vests. These items will significantly increase the safety of these officers in dangerous situations.

The Portland Police Department also seeks to use grant funds to purchase an Automatic License Plate Recognition System. The system will enhance the Department's ability to locate stolen and suspect vehicles, geo-tag vehicles for investigative purposes, monitor traffic in and out of a specific location (e.g. a suspected drug house), and track the movement of targets of criminal investigations.

Finally, the Department will purchase scheduling software to facilitate the allotment of manpower in the most cost-effective, productive, and effective manner. The software will mine calls for service and response data from the Computer Aided Dispatch system and make recommendations as to the deployment of officers.

South Portland Police Department

The South Portland Police Department seeks to use its portion of JAG grant funding to conduct traffic enforcement details and to refurbish a military surplus armored Humvee.

The City of South Portland is home to a number of the region's busiest traffic arterials. The Department seeks to use a portion of its grant allocation to deploy patrol officers to conduct traffic enforcement details. The primary focus will be during the busy commuter periods when patrol resources are not readily available to perform this function. Due to the increased activity these periods create, patrol officers tend to be busy handling calls for service and are unable to monitor red light, speed and aggressive driving violations.

These funds will be used to hire additional officers on overtime to direct at these issues without impacting our ability to continue to respond to normal call load.

The Department also seeks to use grant funds to refurbish a military surplus armored Humvee to be used by the department's SWAT (Special Weapons and Tactics) Team. The vehicle was recently acquired by the department and needs mechanical and body work before it can be placed into service. The team does not currently have an armored vehicle in which to respond to high risk calls involving armed and dangerous individuals.

It is important to note that the department is in the process of combining tactical officers from South Portland, Scarborough and Cape Elizabeth into one regional Swat Team. These funds will allow the department to respond more quickly and more safely to high risk events in this City and our neighboring communities.

Brunswick Police Department

The Brunswick Police Department seeks to use its Justice Assistance Grant allocation to purchase a complete traffic enforcement /advisory /analysis system. The system will be a Mobil trailer system that allows for the display of vehicular speed, performs speed analysis functions and allows for the display of various safety / informational messages to the public.

Westbrook Police Department

The Westbrook Police Department seeks to use its portion of the Byrne Justice Assistance grant to purchase equipment for patrol and to purchase an evidence drying cabinet.

The Westbrook Police are in the process of upgrading their evidence processing capabilities. The Department is in need of a drying cabinet to safely dry blood-stained articles. Additionally, because the Department is partnered with a consortium of Cumberland County Police Agencies and share evidence processing resources, this device would be made available to the seven area agencies that work together in the consortium.

The Westbrook Police Department recently invested in a new records management/CAD system allowing officer to receive calls for service and do reports on the in-cruiser laptops. The Department's current laptops are older and in need of a replacement. JAG funds would be used to replace 3 of the 12 laptops this year.

Westbrook police officers currently leave patrol rifles in the armory or trunk of the cruiser, making them not easily accessible. The Department seeks to to install an electronic lock system to place the rifles above the officers' heads in the cruiser so that they are immediately accessible and are in a climate-controlled environment. Funding would pay for 9 vehicle mount systems.

First responding units to high-risk calls have bullet-proof vests, but lack a safety shield to use to protect themselves from rifle shots. Considering that most Maine households contain hunters with rifles, these shields are a must for officer safety. The Department seeks to purchase two ballistic shields for patrol use.

The Department's patrol rifles and shotguns lack any lighting source and when used in any situation, it is awkward to utilize a flashlight and handle a rifle or shotgun. Funds would allow the Department to equip many of its patrol rifles and shotguns with lights.

Gorham Police Department

The Gorham Police Department will use the Edward Byrne Memorial Justice Assistance Grant to assist in purchasing 23 portable radios, batteries, chargers, speaker microphones with antennas, and leather carrying cases.

The new portable radios are P25 compliant and will replace all of our current portable radios. The current radios are between ten to thirteen years old and are becoming unreliable. The new portable radios will increase Gorham officers' ability to communicate with one another and with the communications center.

Budget and Budget Narrative

Cumberland County Sheriff's Office

Supplies

Tactical Vests	2 @ \$900	\$1,800
ESU Equipment		\$600
Dive Team Masks	5 @ \$2100	\$10,500
Boat Equipment		\$3,076
AED	1 @ \$1400	\$1400
Honor Guard Uniforms		<u>\$705</u>
	Sub-total	\$18,081

Other

Accident Reconstruction Software		<u>\$4495</u>
	Sub-total	\$4495

Cumberland County Sheriff's Office	Total	\$22,576
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The Cumberland County Sheriff's Office will use its JAG allocation to purchase tactical vests and equipment for its Emergency Services Unit, Dive team masks, equipment for its search and rescue boat, an AED for its Volunteers in Police Service's vehicle, honor guard uniforms, and accident reconstruction software.

Portland Police Department

Personnel

Community Prosecutor	20 hours/wk x 52 weeks x \$33/hr	\$35,360
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Travel/Training

Liaison with LAPD	15 @ \$2,000	\$30,000
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Equipment

Personal Mobility Vehicle	2 @ \$8500	\$17,000
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Supplies

Mobile Fingerprint ID units	4 @ \$1200	\$4,800
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Kevlar Helmets	19 @ \$225	\$4,275
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Tactical Vests	4 @ \$2,000	\$8,000
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Sub-total	\$17,075
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Other

Police Athletic League	\$2500
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Police Explorers	\$2500
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License Plate Recognition Software	\$26,000
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Scheduling Software	\$37,586
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Sub-total	\$68,586
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Portland Police Department

Total

\$168,021

The Portland Police Department will utilize its JAG allocation to hire a part-time community prosecutor. The prosecutor will work part-time (20 hours per week) and will be grant-funded for one year.

The Department will also use JAG funds to send Portland police officers, supervisors, command staff, and professional staff to Los Angeles for a training/mentoring program. Funds will cover airfare, hotel, and meals.

The Department will also purchase two T3 personal mobility vehicles, license plate recognition software, mobile fingerprint identification units, Kevlar helmets and protective vests for the Special Reaction Team,

South Portland Police Department

Personnel

Traffic Enforcement	260 hours @ \$47.50/hr	\$12,352
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Sub-total	\$12,352
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Other

Refurbish Armored Humvee	\$15,000
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Sub-total	\$15,000
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South Portland Police Department	Total	\$27,352
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The South Portland Police Department will use its JAG allocation to conduct traffic enforcement details and to refurbish a military surplus armored Humvee.

Westbrook Police DepartmentSupplies

Evidence Drying Cabinet		\$4,644
In-cruiser Laptops	3 @ \$3500	\$10,500
Shotgun/Rifle Mounts		\$2,250
Ballistic Shields	2 @ \$900	\$1800
Weapon Lights		\$3,599

Sub-total	\$22,793
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Westbrook Police Department

Total	\$22,793
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The Westbrook Police Department will use its JAG allocation to purchase an evidence drying cabinet and patrol equipment including in-cruiser laptops, shotgun/rifle mounts, ballistic shields, and weapon lights.

Brunswick Police Department

<u>Equipment</u>		
Mobile Traffic Sign		\$10,203
	Sub-total	\$10,203

Brunswick Police Department	Total	\$10,203
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The Brunswick Police Department will use its JAG allocation to purchase a traffic analysis, enforcement, and advisory system.

Gorham Police Department

Supplies

Portable Radios	10 @ 1020.30	\$10,203
	Sub-total	\$10,203

Gorham Police Department	Total	\$10,203
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The Gorham Police Department will use its JAG allocation to purchase portable radios, batteries, chargers, speaker microphones, and leather carrying cases.

Budget Summary

Personnel	<u>\$47,712</u>
Fringe Benefits	<u>0</u>
Travel/Training	<u>\$30,000</u>
Equipment	<u>\$27,203</u>
Supplies	<u>\$68,152</u>
Construction	<u>0</u>
Consultants/Contracts	<u>0</u>
Other	<u>\$88,081</u>
 Total Project Costs	 \$261,148
 Federal Request	 \$261,148

Abstract

Applicant: Portland Maine Police Department

Title of Project: 2009 Justice Assistance Grant

The primary objective of this project is to improve/enhance law enforcement programs in Cumberland County, Maine. Specifically, agencies will purchase equipment for officer safety, investigative, patrol and community policing purposes. Additionally agencies will use grant funding to implement traffic enforcement, community prosecution and youth programs.

Strategies include purchasing equipment, technology, and supplies to enhance law enforcement capabilities, implementing a community prosecution and youth programs and conducting traffic enforcement operations. The Departments will make the purchases outlined in this application and will implement the programs described in this application. Agencies will coordinate amongst each other to ensure that all reporting requirements are met.

Review Narrative/MOU

The content of the 2009 Justice Assistance Grant was made available to the Portland City government on June 29th, 2009. The content of the application was made public via websites, local newspapers, and public meetings with opportunity for comment provided.

**FY 2009 Edward Byrne Memorial Justice Assistance Grant
MEMORANDUM OF UNDERSTANDING**

This Memorandum of Understanding (MOU) is entered into by the Cities of Portland, South Portland and Westbrook; the towns of Brunswick, Gorham, and the County of Cumberland (County) for the application and administration of the FY 2009 Edward Byrne Memorial Justice Assistance Grant.

I. Purpose

The purpose of this MOU is to establish guidelines for the application, administration and expenditure of funds pursuant to a grant under the 2009 Edward Byrne Memorial Justice Assistance Grant Program.

II. Mission

The Edward Byrne Memorial Justice Assistance Grant is a funding program administered by the Office of Justice Programs in order to support law enforcement, courts, corrections, treatment, victim services, technology and prevention initiatives that strengthen the nation's criminal justice system. The grant program is as outlined in the attached application form and is incorporated hereto by reference.

III. Authority

The Portland Police Department (PPD) will serve as the applicant and fiscal agent for the grant program. The PPD's Planning and Research Coordinator and Principal Administration Officer/Finance (PAO) shall administer the grant and submit all required reports to the Office of Justice Programs Grants Management System. The Planning and Research Coordinator shall have the authority to promulgate any rules, regulations or procedures necessary to the operation of the grant program and this agreement.

IV. Allocation of Funds

Funds will be distributed in accordance with the Bureau of Justice Statistics JAG allocation list. The Portland Police Department (PPD) will receive \$168,021, the South Portland Police Department will receive \$27,352, the Westbrook Police Department will receive \$22,793, the Brunswick Police Department will receive \$10,203, the Gorham Police Department will receive \$10,203, and the Cumberland County Sheriff's Office (CCSO) will receive \$22,576. The City of Portland agrees to reimburse the Cities, Town and County from the grant allocation for purchases made in accordance with the grant guidelines and properly submitted to the PPD.

V. Expenditures

The Cities, Towns and County shall each be responsible for its agency's expenditure

program. Expenditures may include, but are not limited to, training, personnel, equipment, supplies and information systems.

VI. Personnel

Personnel hired under the 2009 Edward Byrne Memorial Justice Assistance Grant Program will become the employee of the respective hiring agency. The employee will added to the hiring agency's payroll and covered by that agency's Workers' Compensation Insurance.

VII. Equipment

Subject to grant guidelines and restrictions, equipment may be purchased by an agency using the funds allotted to that agency. Such equipment will become the property of the purchasing agency and will be maintained and inventoried by that agency. Receipts for equipment purchases must be submitted to the Portland Police Department for reimbursement.

VIII. Training

Grant funded training may be accomplished by any of the agencies in accordance with the guidelines and restrictions of the Byrne grant program. Receipts for training must be submitted to the Portland Police Department for reimbursement.

IX. Records and Reports

Records regarding performance of the grant obligations will be maintained by the respective agencies. Each agency will be afforded full access to any records and reports regarding the grant program regardless of who creates, maintains or stores the records.

The participating agencies agree to submit quarterly progress reports to the City regarding the execution of the grant programs including, but not limited to performance measures and program assessment data.

X. News Media

Any of the participating agencies may respond to media inquiries reference this grant program.

XI. Release of Liability

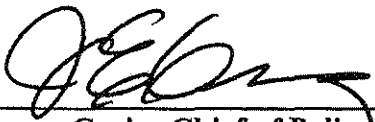
Each governmental entity shall be responsible for the acts or omissions of its employees, whether or not those acts or omissions are the result of intentional, knowing, reckless or negligent conduct. Each party agrees to indemnify and hold harmless the other party for the acts and omissions of its own employees. Participating agencies or their employees shall not be considered agents of the other participating agency. Nothing herein waives or limits coverage or immunity under California law.

XII. Duration

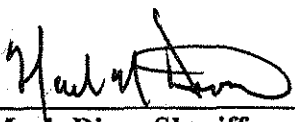
This agreement shall become effective upon proper execution and, unless amended by agreement of the parties and the Byrne Justice Assistance Grant Program, will remain in effect for the duration of the grant program described herein.

In witness whereof, the parties hereto cause this agreement to be executed by proper officers and officials.


City of Portland


James Craig, Chief of Police


County of Cumberland


Mark Dion, Sheriff

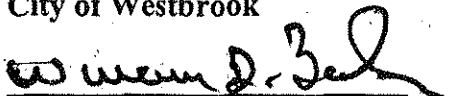
City of South Portland


Edward Googins, Chief of Police

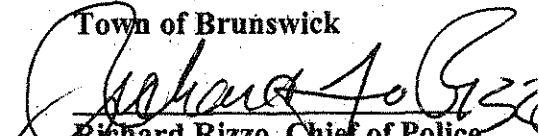
Town of Gorham


Ronald Shepard, Chief of Police

City of Westbrook


William Baker, Chief of Police

Town of Brunswick


Richard Rizzo, Chief of Police