History Repeated: The Dangers of Domestic Spying by Federal Law Enforcement

"Those who fail to learn from history are doomed to repeat it." George Santayana

Introduction

History repeats itself unless we learn from our mistakes. The Federal Bureau of Investigation ("FBI") has a long and sordid history of abusing its power to spy on innocent Americans. During the infamous J. Edgar Hoover administration, hundreds of thousands of Americans were unlawfully spied upon and harassed by FBI agents solely because of their political or religious views. Instead of learning from these prior mistakes, the FBI is repeating history.

In the 1970s, Americans were shocked to learn about the FBI's extensive surveillance, intimidation, and harassment of law-abiding citizens. In 1976, protective Guidelines on General Crimes, Racketeering Enterprise and Terrorism Enterprise Investigation (hereafter "Guidelines") were instituted to end these illegal practices. The Guidelines were largely successful.

All of that came to an end in 2002. When the ACLU learned that then-Attorney General Ashcroft planned on changing the Guidelines, the ACLU released a report documenting the FBI's attempt to discredit and harass Dr. Martin Luther King, Jr., arguing that the Guidelines should not be changed. The report also served as a warning about what would happen if the Guidelines were relaxed. On May 30, 2002, then-Attorney General Ashcroft replaced the old Guidelines with a new set of Guidelines that removed protections and granted FBI agents broad spying powers.

Now, five years after Attorney General Ashcroft unleashed the FBI, we know the FBI learned nothing from history. The FBI is again abusing its considerable investigatory powers to spy upon innocent Americans, particularly those who disagree with the current administration. We have once again entered into an era of unwarranted surveillance and harassment by the FBI.

This report will conduct a brief review of past FBI spying, and show what we have learned from our repeated and often-litigated FOIA requests. The report will conclude by recommending changes to ensure that innocent Americans do not find themselves in a government database simply for exercising their constitutional rights.

¹ See *The Dangers of Domestic Spying: A Case Study on FBI Surveillance of Dr. Martin Luther King,* located at: http://www.aclu.org/congress/mlkreport.PDF

Church Committee Oversight Uncovered FBI Spying on Innocent Americans

In the early 1970s, revelations about the FBI spying on innocent Americans shocked the country. Led by Senator Frank Church, Congress thoroughly investigated allegations of FBI abuses and made recommendations to prevent further abuse. What the Church Committee found was breathtaking.

From the 1950s through the early 1970s, the FBI and other intelligence agencies launched various domestic programs to spy on Americans. Political dissidents, anti-war activists, civil rights activists, groups from the left to the right were infiltrated, disrupted, and harassed, often for nothing more than exercising their First Amendment rights.² For example, government agents infiltrated the "Women's Liberation Movement." FBI sources reported on the formation of the Conservative American Christian Action Council, and even collected information about the anti-Communist John Birch Society.³ The NAACP was investigated to determine if it "had connections with" the Communist Party. In the first year of the investigation, the FBI issued a report stating that the NAACP had a "strong tendency" to "steer clear of Communist activities." No evidence was ever adduced by the FBI to rebut this report, yet the FBI investigation continued for a total of twenty-five years.⁴

The FBI harassed and investigated Dr. Martin Luther King, Jr. for decades in order to destroy his reputation.⁵ The FBI saw him as a potential threat because he might "abandon his supposed 'obedience' to white liberal doctrines (non-violence)." "In short, a non-violent man was to be secretly attacked and destroyed as insurance against his abandoning non-violence."

In 1976, the Church Committee released its report on Intelligence Activities and the Rights of Americans. The extent of the FBI's spying campaign was shocking:

- Between 1960 and 1974, the FBI kept files on one million Americans, and investigated 500,000 so-called "subversives" all without a single court conviction.⁸ In 1972 alone, the FBI opened 65,000 domestic intelligence files.⁹
- The Church Committee found that intelligence collection programs naturally generate increasing demands for new data, and once the data has been collected, strong pressures are exerted to use it against the target.¹⁰

⁴ Id. at 8.

² Intelligence Activities and the Rights of Americans, Book II, Final Report of the Select Committee to Study Governmental Operations With Respect to Intelligence Activities, 94th Cong. (1976), at 7, hereinafter S. REP. No. 94-755 (1976).

³ Id.

⁵ For a more in-depth case study of the investigation of Dr. King, see the ACLU report, *The Dangers of Domestic Spying: A Case Study on FBI Surveillance of Dr. Martin Luther King,* located at: http://www.aclu.org/congress/mlkreport.PDF

⁶ S. REP. No. 94-755 at 11-12.

⁷ Id.

⁸ Id. at 6.

⁹ Id.

¹⁰ Id. at 4.

- The government often secretly spied upon citizens on the basis of their political beliefs, even when those beliefs posed no threat of violence or illegal acts. Groups and individuals were harassed and disrupted because of their political views and lifestyles. 11
- The FBI used intrusive techniques such as wiretaps, microphone "bugs," surreptitious mail opening and

break-ins, sweeping in vast amounts of information about the personal lives, views, and associations of American citizens.¹²

- Investigations were based on vague standards whose breadth made excessive collection of information inevitable. 13
- Unsavory and vicious tactics were employed by the FBI, including anonymous attempts to break up marriages, disrupting meetings, ostracizing people from their professions, and provoking target groups into rivalries that could have resulted in deaths.¹⁴
- Intelligence agencies have served the political and personal objectives of presidents and other high officials.¹⁵ Every administration from Franklin D. Roosevelt to Richard Nixon had "permitted, and sometimes encouraged, government agencies to handle essentially political intelligence."¹⁶

People often say that they have nothing to hide because they aren't doing anything wrong. Having the FBI spy on them doesn't make any difference to them. The Church

Clark Kerr is an example of a victim of the FBI's covert activity. In the late 1950s and 1960s, Mr. Kerr was the president of the University of California (UC), and had served on several presidential advisory boards under Presidents Eisenhower, Kennedy and Johnson. When UC professors were asked to sign a loyalty oath to the United States, Mr. Kerr signed. Some professors refused. Mr. Kerr supported their right to refuse to sign the oath, thus earning the ire of the FBI. When UC's 1959 English aptitude test for high school seniors asked the question "What are the dangers to a democracy of a national police organization, like the FBI, which operates secretly and is unresponsive to public criticism?" FBI director J. Edgar Hoover was livid. The campaign against Kerr went into high gear.

The FBI campaigned successfully to destroy Clark Kerr's career as UC President, and saw that he never received another presidential appointment. When President Johnson wanted to appoint Mr. Kerr as Secretary of Health, Education and Welfare, the FBI did a background check and reported damaging allegations against him the Bureau had already refuted. Kerr never received another presidential appointment. The FBI was also successful in destroying his career as UC President, despite repeated FBI investigations finding him loyal to the United States.

Mr. Kerr thought he was just having a run of incredibly bad luck. He might never have known about the FBI's efforts to destroy him except for the efforts of a reporter who sought information from the FBI. The FBI spent more than fifteen years and \$1 million trying to suppress records of its unlawful undercover activities at the University of California and its campaign to fire Kerr. Finally, in 2002, this information was unearthed, and Mr. Kerr first learned about the FBI's campaign.1

Committee noted, however, that "[i]ntelligence activity. . .is generally covert. It is concealed from its victims and is seldom described in statutes or explicit executive orders. The victim may never suspect that his misfortunes are the intended result of

¹¹ Id. at 5.

¹² Id.

¹³ Id. 14 Id.

¹⁵ Id.

¹⁶ Id. at 9.

activities undertaken by his government, and accordingly may have no opportunity to challenge the actions taken against him."¹⁷

The revelations from the Church Committee galvanized Congress to act and protect American citizens from FBI overreaching.

The FBI Unleashed: How Guidelines Designed to Curtail Unlawful Activities Were Twisted Into a Roadmap for Illegal Spying

Unlike the Central Intelligence Agency, the FBI has no legislative charter describing what activities are permissible. A legislative charter for the FBI would detail what actions are permissible by the Bureau when conducting investigations, and what types of investigations are allowed. After the Church Committee findings, the ACLU supported a legislative charter for the FBI, and Congress began to move in that direction.

The FBI was not happy with the idea of a legislative charter. Then-Attorney General Edward Levi stepped in and successfully undercut the legislative charter movement by proposing guidelines. These guidelines would be written by the attorney general, and would govern the behavior of the FBI as to when and how to conduct investigations. Once the guidelines were proposed, Congress saw no need to pursue a legislative charter, and the effort fizzled.

By adopting these Guidelines and avoiding a statute, the attorney general preserved a lot of power for the FBI. Because the Guidelines are not statutory, the attorney general may change them at any time. The Guidelines are intended to provide guidance; they "may not be relied upon to create any rights, substantive or procedural, enforceable at law by any party in any manner, civil or criminal. Thus, if an FBI agent violates the Guidelines, she is perhaps subject to internal discipline, but is not accountable to the public for the violation.

Despite these shortcomings, the Guidelines did provide some guidance to FBI agents, and were designed to curtail some of the worst abuses uncovered by the Church Committee.

The Original Guidelines

When conducting terrorism investigations, the FBI is subject to two sets of guidelines: the first is an unclassified set of guidelines on general crimes, racketeering and domestic terrorism; the second is a classified set of guidelines for foreign intelligence and international terrorism. ¹⁹

¹⁷ Id. at 2-3.

¹⁸ Old Guidelines, Section VIIC

¹⁹ The old Domestic Guidelines may be found at: http://www.usdoj.gov/ag/readingroom/generalcrimea.htm A redacted version of the Foreign Guidelines may be found at:

http://www.usdoj.gov/ag/readingroom/terrorismintel2.pdf The Ashcroft Domestic Guidelines may be found at: http://www.usdoj.gov/olp/

Guidelines for Investigation of Domestic Groups

The unclassified set of guidelines, entitled the "Attorney General Guidelines on General Crimes, Racketeering Enterprise and Domestic Security/Terrorism Investigations" (hereinafter "Domestic Guidelines"), governs domestic investigations, and investigations of groups that operate and originate in the United States (like white supremacists, WTO protesters, animal rights activists, and anti-abortion groups).

The Domestic Guidelines require that FBI activity be predicated upon at least a modicum of suspicion that crime was afoot. After all, during the 1950s and 1960s the FBI routinely infiltrated non-violent political and religious groups to spy on their activities. The Guidelines were designed to prevent these widespread fishing expeditions.

Under the Domestic Guidelines, when the FBI has a "reasonable indication of criminal activity," something far less than probable cause of crime, it can open a full investigation. Once an investigation begins, the FBI may use any and all lawful means to conduct the investigation, including undercover operations, use of informants, and electronic surveillance.

If the FBI has some information, but not enough to rise to the level of "reasonable indication of criminal activity," it can open a preliminary inquiry. Preliminary inquiries are opened when there is not yet a "reasonable indication" of criminal activity, but where the FBI possesses information whose responsible handling requires some further scrutiny beyond the prompt and extremely limited checking out of initial leads. Preliminary inquiries may use intrusive investigative techniques such as photo and physical surveillance, interviewing the subject, conducting background checks, and using informants, but may not use mail covers, mail openings, and nonconsensual electronic surveillance. Thus, even when the FBI lacks reasonable indication of criminal activity, it can employ nearly the full panoply of investigative techniques available in a full investigation.

Preliminary inquiries were limited in time, and FBI headquarters was required to grant extensions of time. Under the Domestic Guidelines, preliminary inquiries had to be completed within 90 days after initiation of the first investigative step. FBI headquarters could grant extensions of time for succeeding thirty-day periods upon receipt of a written request and statement of reasons why further investigative steps were warranted when there was no "reasonable indication" of criminal activity. Therefore, preliminary inquiries could last longer than 90 days, but extensions required headquarters approval. The purpose of this rule was to avoid fishing expeditions and waste of manpower when there was no "reasonable indication" that anyone was breaking the law.

The Domestic Guidelines worked well, and remained largely intact over the years. There were some minor changes by succeeding attorneys general, for example, clarifying that

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²⁰ Old Domestic Guidelines, II B (1)

²¹ Id. at II B (5)

the FBI could be proactive in seeking to prevent criminal activity, but no substantive changes were made in the years following the Domestic Guidelines' adoption.

Guidelines for Investigation of Foreign Groups

The classified set of guidelines, "The Attorney General's Guidelines for FBI Foreign Intelligence Collection and Foreign Counterintelligence Investigations" (hereinafter "Foreign Guidelines"), governs investigations of organizations the government believes are engaged in international terrorism. The Foreign Guidelines are applicable to investigations inside the United States of foreign powers and international terrorism organizations (like al Qaeda, or Hamas). In other words, the Foreign Guidelines are used when the groups originate abroad, but carry out their actions within the United States.

In many ways, the Foreign Guidelines are much more relaxed than the Domestic Guidelines. For example, under the Foreign Guidelines, investigations may be conducted when there is *no* suspicion of criminal activity. A person may be investigated on the mere suspicion that he or she is affiliated with a group suspected of being engaged in international terrorism, even though the individual has committed no wrongdoing.

When Attorney General Ashcroft changed the guidelines in the aftermath of the September 11 attacks, he announced changes to the *Domestic Guidelines* rather than the Foreign Guidelines. In other words, these changes have nothing to do with the investigation of al Qaeda and its activities in the U.S. Because al Qaeda is a group originating abroad, investigations of its activities would be conducted largely under the *Foreign Guidelines*.

The Ashcroft Guidelines

After the attacks of September 11, 2001, the Department of Justice and the FBI saw an opportunity to expand the FBI's authority. Arguing that the Domestic Guidelines were "outmoded" and at times "hobbled FBI counterterrorism efforts,"²² then-Attorney General Ashcroft decided to change the Domestic Guidelines to give the FBI a freer hand in investigations.

Contrary to Ashcroft's assertions, the FBI already had the operational freedom and authority to gather the information needed to do its job. Investigations since September 11, 2001 demonstrated that the FBI was not "hamstrung" by the Domestic Guidelines. The Domestic Guidelines largely related to how to *collect* evidence rather than how to analyze the evidence collected. The problems the FBI exhibited prior to September 11 were from failure to *analyze* the evidence it had already collected.²³ Amending the Domestic Guidelines to address this problem is akin to a fisherman who, unable to clean all the fish he catches, purchases a larger net.

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²² David Johnston and Don Van Natta, Jr., "Ashcroft Seeking to Free FBI to Spy on Groups," *New York Times*, December 1, 2001.

²³ See Diagnosing Intelligence Failures and Protecting Privacy and Liberty, located at http://www.schneier.com/crypto-gram-0109a.html

The Domestic Guidelines were adopted to put the FBI out of the business of spying on Americans when there was no evidence they were involved in criminal activity. They were designed to deal with three problems arising from abusive FBI investigations:

- Surveillance of dissenters from government policy because they dissent, not because they may be involved in criminal activity;
- Inadequate supervision of agents who engaged in objectionable investigative techniques; and
- The use of unlawful or otherwise objectionable investigative techniques to disrupt the efforts of those who dissented.

By requiring "reasonable indication" of criminal activity and oversight by FBI headquarters, the Domestic Guidelines helped focus the FBI on what should be its primary task: finding and catching the bad guys. The Ashcroft Guidelines reduced oversight by FBI Headquarters and allowed the FBI to spy on innocent Americans without suspicion that any criminal activity is contemplated. In short, the Ashcroft Guidelines put the FBI back in the business of spying on innocent Americans. ²⁴ By severing the tie between investigative activity and crime and by lessening the accountability of agents in the field to superiors who could reign in or prevent unlawful conduct, the Ashcroft Guidelines undermined two of the fundamental purposes for initially adopting the Domestic Guidelines.

Increased Spying on Domestic Religious and Political Organizations

The Domestic Guidelines prohibited spying on religious and political activity unless there was a reasonable indication of criminal activity, or unless the FBI was following an investigatory lead. This reduced spying on innocent activity and forced the FBI to focus its resources where they were most useful.

The Ashcroft Guidelines reversed course and allowed the FBI to attend any public meetings it desired. "For the purpose of detecting or preventing terrorist activities, the FBI is authorized to visit any place and attend any event that is open to the public, on the same terms and conditions as members of the public generally. No information obtained from such visits shall be retained unless it relates to potential criminal or terrorist activity." This was the same basis upon which the FBI sent agents into churches and other organizations during the civil rights movement, and then attempted to block the movement, suppress dissent, and protect the administration.

The Ashcroft Guidelines permit FBI agents to attend every single public meeting or demonstration, from political conventions and demonstrations, to religious services. So long as there is a claimed anti-terrorism purpose, nothing in the Ashcroft Guidelines

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²⁴ The Guidelines are entitled "The Attorney General's Guidelines on General Crimes, Racketeering Enterprise, and Terrorism Enterprise Investigations." For convenience, these guidelines will be referred to as the "Ashcroft Guidelines."

²⁵ Ashcroft Domestic Guidelines, supra note 24, at VI (A) (2).

imposes any judicial control, FBI headquarters control, or even local Special Agent in Charge control over this activity. While Attorney General Ashcroft was fond of saying agents may conduct such surveillance only for the purposes of ferreting out terrorism, the Ashcroft Guidelines permit the agent, once there, to collect information about *any* crime, including those the FBI used as pretexts to detain people in its 9/11 investigation.

Proponents of this change – permitting the FBI to spy when there is no evidence of a crime – claim it is necessary because the requirement of evidence tied the hands of the FBI when suspects entered mosques or temples, or other houses of worship. In fact, the old guidelines did not prohibit FBI agents from entering houses of worship; it merely required that the agent be following a lead, or conducting an investigation or preliminary inquiry. ²⁶

Although the Ashcroft Guidelines say that information obtained from such surveillance must relate to potential criminal or terrorist activity, it is unclear how broad or attenuated that relationship must be. The natural tendency is to gather as much information as possible, fitting together bits and pieces of information, many meaningless by themselves, to determine whether a pattern of criminal activity exists. Therefore, the tendency will be to collect more information, rather than less, in the hopes some of this "innocuous" information will be helpful when it comes time to "connect the dots." The fact that the ACLU FOIA requests found information that the FBI possessed on organizations that were not engaged in criminal activity demonstrates that the FBI is both collecting and keeping evidence collected, even though it bears no relation to criminal activity.

Then-Attorney General Ashcroft portrayed the change that allowed FBI agents to attend public meetings as benign. After all, FBI agents are just members of the public. This argument may have superficial appeal, but it ignores reality and constitutional safeguards.

Because of the government's extraordinary power to harm its citizens, the Bill of Rights constrains government action to an extent that is greater than similar constraints on ordinary citizens. A member of the public may attend meetings and note what you do and say. However, that member of the public has limited ability to do harm. The FBI, in contrast, has the power to destroy your life, send you to jail, get you fired from your job or prevent you from obtaining a job, and possibly even have you executed.²⁸

²⁶ Washington Post, 5/30/02 "Under guidelines have been in place for several decades, the FBI has not been permitted to send investigators into religious settings unless the agents can establish their following a lead, or conducting an investigation or preliminary inquiry. As a practical matter, the Justice Department officials said, "agents mistakenly think they have to stop at the church door." [Emphasis added.]

²⁷ Ashcroft Domestic Guidelines, supra note 24, at III (discussing criminal intelligence investigations, noting these investigations are "broader and less discriminate than usual, involving 'the interrelation of various sources and types of information.'") The same rules apply for domestic terrorism investigations. Thus, a wide net is necessarily cast to gather this information.

²⁸ The death penalty is increasingly available for certain federal offenses. Additionally, the Church Committee found the FBI engaged in many activities dangerous to life, such as falsely labeling someone a government informant, and sending an anonymous letter to a "violence prone" gang to intensify animosity and provoke retaliatory action.

The danger of allowing the FBI to attend religious functions and political rallies in the absence of a criminal investigation is that it will take note of who attends, what they say, and what they do. Any administration would then have its own taxpayer-financed intelligence arm to inform it of political plans and strategies its opponents may be hatching. Furthermore, the FBI will be wasting money and resources gathering information in situations in which there is no suspicion of any criminal conduct. And, most importantly, this will chill First Amendment activity from worship to free speech.

Permitting Lengthy Preliminary Inquiries and Investigations Even Where No Evidence is Found

The Domestic Guidelines limited preliminary inquiries to 90 days, with the option for extensions granted by FBI headquarters.

The Ashcroft Guidelines extend the authorized duration of preliminary inquiries from 90 days to 180 days. They also allow the Special Agent in Charge of field offices, rather than FBI headquarters, to authorize two 90-day extensions. Thus, preliminary inquiries can now last for up to one year without any meaningful oversight by FBI headquarters.

Remember, there are few constraints on the FBI in conducting preliminary inquiries. Under the Ashcroft Guidelines, the FBI is empowered to troll for information on the Internet, use commercial data mining services, and attend any public meetings, even when there is no suspicion of crime. This information however, may be used in order to form such a suspicion. Once that occurs, the FBI may use all lawful investigative techniques during the inquiry, with the exception of mail openings and nonconsensual electronic surveillance. This includes physical or photographic surveillance, interviews of potential witnesses, examination of all public records, examination of federal, state, and local government records, interviews of the potential subject, interviews of the complainants, previously established informants, and other sources of information. Thus, with no reasonable indication an individual is involved in criminal activity, the FBI may use highly intrusive techniques to conduct its preliminary inquiry for up to one year.

²⁹ Ashcroft Domestic Guidelines, supra note 24, at II (B) (5). This procedure makes a radical change from the previous Guidelines. Under those Guidelines, preliminary inquiries were prohibited from using mail covers, mail opening, and nonconsensual electronic surveillance. Old Domestic Guidelines, supra note 24, at II (B) (5). The Ashcroft Guidelines now only prohibit mail opening and nonconsensual electronic surveillance. Ashcroft Domestic Guidelines, supra note 24, at II (B) (5). As a result, the FBI monitors personal mail without a warrant or reasonable suspicion of criminal activity.

Despite More Funding and More Personnel, Spying on Innocent Americans Makes Us Less Safe and Less Free

One may wonder what the FBI is doing with its newfound freedom in conducting investigations. Are we any safer? Is the FBI more efficient? Examinations of objective statistics suggest the answer to both questions is a resounding "no."

Although the FBI's funding and personnel have increased since 2001, the overall effectiveness of the FBI has decreased.³⁰ Sifting through mountains of useless information about law-abiding Americans only violates the privacy of those Americans and makes us less safe. Instead of focusing on information that would lead to catching the bad guys, the FBI is looking at the good guys.

The problem with looking at the good guys is that the FBI is concentrating its resources in the wrong place. Statistics compiled by the Transactional Records Access Clearinghouse demonstrate that the FBI is less effective in catching the bad guys despite increases in agents and intelligence officers.

Since FY 2001, FBI personnel and funding have increased, particularly special agents and intelligence officers. Intelligence officers, those responsible for sorting through the mounds of information and separating good information from bad, more than doubled from FY 2001 to FY 2006.³¹

With this increase in personnel, one would expect more and better investigations brought to prosecutors who are eager to bring the cases to trial. That, however, has not happened.

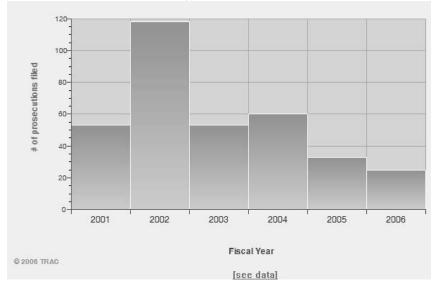
Federal prosecutors have the discretion to reject cases they believe have no merit. One would expect that if the FBI brought meritorious international terrorism cases to federal prosecutors, there would be few declinations of prosecution. Yet, the percentage of international terrorism cases declined by federal prosecutors in the last few years has been generally *increasing*, to a high of 87% in fiscal year 2006. In other words, only 13% of cases brought to federal prosecutors on issues of international terrorism are accepted for prosecution!

The annual number of terrorism prosecutions is also declining:

³⁰ See, Transactional Records Access Clearinghouse (TRAC), *National Profile and Enforcement Trends Over Time*, at http://trac.syr.edu/tracfbi/newfindings/current/

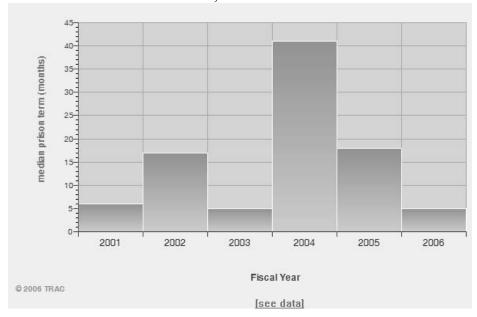
³² Id.

FBI Terrorism Prosecutions, FY 2001-2006



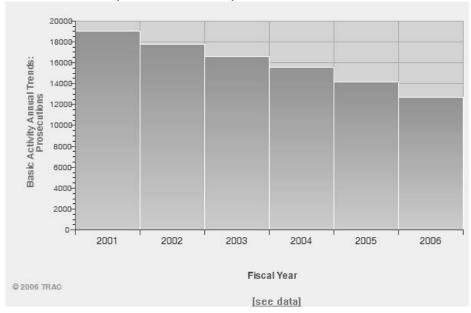
If one examines prison sentences for terrorism, the average length of sentence for terrorism is declining as well. In FY 2001, the median sentence³³ was six months. The median hit its high point in FY 2004 when it reached 41 months. By FY 2006, the median had declined to five months. ³⁴

FBI Terrorism Prison Sentences, FY 2001-2006



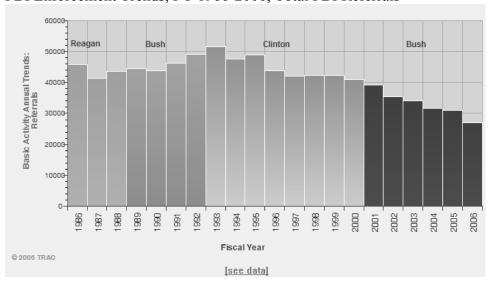
Half got more time, and half got less time.TRAC, supra. at note 30.

The explanation for the declining number of terrorism prosecutions has nothing to do with the FBI's focusing on other areas within its responsibility. In fact, overall prosecutions have been declining since 2001.³⁵



FBI Enforcement, All Prosecutions, FY 2001-2006

Likewise, when viewed over a longer span (1986 to 2006) one sees that referrals of all types of cases by the FBI for prosecution have been decreasing.³⁶



FBI Enforcement Trends, FY 1986-2006, Total FBI Referrals

So, what has the FBI been doing with its increased funding and personnel?

³⁵ Id.

³⁶ Id.

History Repeats Itself

Documents obtained through the ACLU's FOIA requests and litigation have revealed numerous instances in which the FBI and its Joint Terrorism Task Forces have used counterterrorism resources to monitor domestic political organizations that criticize government policies, despite a lack of evidence that the groups have engaged in or supported violent action. These documents suggest that peace groups were targeted solely for exercising their constitutionally protected rights to protest the Iraq war. Other documents reveal a troubling tendency by the FBI to describe mainstream animal rights and environmental organizations as fronts for domestic terrorism.³⁷

Father Roy Bourgeois co-founded School of the Americas Watch to protest the institution's advocacy of torture. The FBI viewed the foundation as a threat to the school's public relations campaign and began spying on its members. "Instead of using resources to further the causes of justice and accountability, the U.S. government is using precious resources to investigate peaceful demonstrators. We must be vigilant in speaking out against this kind of abuse of power and in standing up for civil and human rights violations, whether they occur in Latin America or in our own country."

Monitoring of Anti-War Activities

- In 2002, the FBI initiated a classified investigation into the activities of the Thomas Merton Center (TMC), an ecumenical anti-war and social justice organization, noting that the center "holds daily leaflet distribution activities in downtown Pittsburgh and is currently focused on its opposition to the potential war with Iraq. According to these leaflets, Iraq does not possess weapons of mass destruction."
 - o The FBI memo describes the TMC as "a left-wing organization advocating, among many political causes, pacifism."
 - The FBI highlights an upcoming TMC event whose purpose is to "bring all people of Pittsburgh together in understanding and respecting each other and also to inform them about Islam and Muslims."
 - The memo notes, "one female leaflet distributor...appeared to be of Middle Eastern decent."
- In a document entitled "International Terrorism Matters," the Pittsburgh JTTF notifies the local FBI of a peace rally held by the Thomas Merton Center, which "has been determined to be an organization which is opposed to the United States' war with Iraq." The JTTF memorandum also lists a United for Peace and Justice day of international protest and concludes: "The above information is for your use and any action deemed appropriate."
- United For Peace and Justice (UFPJ), a national peace organization that coordinates non-violent protests, appears in another FBI "counterterrorism" file that quotes UFPJ's calls for protests at the Republican and Democratic National Conventions from the organization's Web site.

³⁷ See the Appendix for copies of some of the actual documents produced.

• As part of a "domestic terrorism" investigation, the JTTF conducted surveillance of a Denver bookstore on February 15, 2003 and monitored forty people who gathered there to carpool to an anti-war demonstration in Colorado Springs. The document reports that FBI agents spent two hours watching Breakdown Bookstore and recorded the descriptions and license plate number of a dozen cars "in the vicinity" of the political bookstore.

Betty Ball worked for peaceful environmental and social justice organizations that were monitored by the FBI because of their activism. Betty herself was interrogated, investigated, and surveilled by FBI agents. "I am worried about how far the government will go to squelch First Amendment rights and silence dissent. Will we all be rounded up and incarcerated? Already so many people have been frightened away from participating in our events, and have asked to have their names removed from our mailing lists, for fear of the consequences of associating with us."

- Another FBI memorandum indicates that the FBI opened an investigation into an anti-war march on the basis of announcements the agency found on the Web sites of Rocky Mountain Peace and Justice Center and the Colorado Campaign for Middle East Peace. The document notes that organizers are "hyping the demonstration as the 'biggest peace rally in the history of Colorado." The FBI reports that it will "effect surveillance" at the Denver location and relay information to FBI agents working with city police in Colorado Springs.
- A "counterterrorism" memorandum includes a list of names of participants in the "Third Annual National Organizing Conference on Iraq" in

Stanford, California. The redacted lists of names are described as "affiliated with" or representatives of the American-Arab Anti-Discrimination Committee.

Monitoring Environmental and Animal Rights Activism

- Describing an Animal Rights Convention in Washington, D.C., one document states: "The purpose of this convention is to meet with various animal rights groups and individuals to discuss upcoming events that are significant to their cause. The source will attend this convention to further establish the source" within the animal rights community.
- An FBI email dated October 22, 2004 brands People for the Ethical Treatment of Animals a "DT [domestic terrorist] target[]" with "DT objectives" even though PETA has never been charged with any crime, let alone a terrorist offense.
- One document describes a "Vegan Community Project" event at the University of Indiana at which the group distributed "vegetarian starter kits" to students and faculty.
- An FBI email dated August 25, 2004 notes a planned PETA protest in New York City against a former PETA supporter, model Cindy Crawford, who "has jumped ship and become a llama fur spokesperson."

One document includes a recommendation to open an FBI counterterrorism investigation into activists planning nonviolence training for an upcoming protest of the North American Wholesale Lumber Association. The memorandum describes the purpose of the training as "learn[ing] non-violent methods of forest defense, offering workshops in climbing, blockade, organizing, security culture, street theatre and banner making."

Monitoring of Other Protest Activity

- An FBI report labeled "Domestic Terrorism Symposium" describes a meeting that was intended to "keep the local, state and federal law enforcement agencies apprised of the activities of the various groups and individuals within the state of Michigan who are thought to be involved in terrorist activities." The document includes as potential terrorist threats Direct Action, an anti-war group, and By Any Means Necessary (BAMN), a national organization dedicated to defending affirmative action, integration, and other gains of the civil rights movement in the 1960s – even though, the FBI acknowledges, "Michigan State Police has information that in the past demonstrations by this group [BAMN] have been peaceful."
- A "Call to Action Against Columbus Day" appears in a "counterterrorism" file calling for the opening of an FBI investigation into the event, even though "the majority of demonstrators at the Columbus Day Kirsten Atkins, an environmental activist,

events will be peaceful." The report describes the Call to Action as a "week-long anti-capitalist convergence" and mentions various anarchist and

diversity groups.

The Catholic Workers Group (CWG), a religious group dedicated to nonviolence, appears in another FBI document describing a National Missile Defense protest. The document states that "CWG ... advocates a communist distribution of resources."

Several other FBI documents demonstrate the agency's interest in Food Not Bombs, a group that opposes the government's prioritization of war

was angered, but not surprised to learn that the FBI had been tapping her phones and opening her mail. She participated in numerous non-violent demonstrations, and had noticed law enforcement officials photographing her and taking down her license plate number. "Many people can't believe that the government would have me under surveillance. Why would the FBI waste money and resources worrying about someone like me? For years, people told me and my fellow activists that we were being paranoid or overdramatic. But it is important to be aware that the government is using our tax money to spy on people in our communities who have been outspoken."

and military programs over solving domestic social ills and that serves vegetarian meals to the homeless. An FBI report written in December 2004 focuses on Sarah Bardwell, a young Denver activist who worked for the American Friends Service Committee for several years and who is also active in Food Not Bombs. Bardwell is listed as a "point of contact" for the organizers of a Denver anti-war protest and her address is "associated with" Food Not Bombs and a bicycle collective.

- Several FBI reports reveal years of spying on School of the Americas Watch (SOA Watch) and its multi-national faith-based network. SOA Watch monitors human rights abuses in Latin America and has repeatedly called for the closure of a Department of Defense training facility in Fort Benning, Georgia.
- An October 14, 2003 memorandum explicitly states that the "leaders of the SOA Watch have taken strides to impart upon the protest participants that the protest should be a peaceful event." It advises "FBIHQ" of SOA Watch's annual scheduled demonstration, an event that "draws protestors who object to human rights violations conducted in these countrys [sic], and more specifically, to the event in which a group of Catholic missionaries were murdered in Central America." A memorandum from later in October of the same year is nearly completely redacted except for the changed classification to "Counterterrorism."

Vacuuming Up Private Personal Information on Innocent Citizens Through National Security Letters

The 2001 PATRIOT Act expanded the FBI's authority to issue National Security Letters, or "NSLs" to collect intelligence in counterterrorism and counterintelligence investigations. The FBI uses National Security Letters without any court oversight to obtain private customer records from telecommunications companies, Internet Service Providers, financial institutions, and credit reporting agencies. The requirement that the information requested must pertain to a suspected agent of a foreign power or international terrorist group was removed, so the FBI needs no reason to suspect someone of doing anything improper to obtain his or her records. All the FBI has to certify in a National Security Letter is that they have an authorized investigation and the records they seek are relevant to that investigation – even if those records relate to American citizens.

In March 2007, the Department of Justice's Office of Inspector General issued an audit report revealing widespread abuse and misconduct involving the FBI's use of its NSL authorities. The results confirmed the FBI is sweeping up large amounts of information and keeping it in its databases.³⁸

- The FBI *underreported* its use of NSLs in previous reports to Congress. The FBI records were so deficient the IG could not even determine how many NSLs were issued, but the IG was able to document over 143,000 separate NSL requests from 2003 through 2005. An audit of just 77 FBI investigations found approximately 800 NSL requests. A review of just 293 of those NSLs revealed 22% more NSL requests than were documented in the FBI database.
- Just nine NSLs issued in 2004 requested information on over 11,000 different telephone numbers. Over half of the NSLs issued in 2004 and 2005 were seeking records of U.S. persons.
- The FBI used hundreds of "exigent letters" to illegally obtain telephone records without issuing NSLs, even when no authorized investigation existed.

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³⁸ For a more thorough analysis of the Inspector General's report, see Michael German, "Roadmap of Justice Department Inspector General's Review of the FBI's Use of National Security Letters," at http://www.aclu.org/safefree/nationalsecurityletters/29067leg20070319.html

• All of the information the FBI collects with NSLs is indefinitely retained and retrievable, even when the investigation clears the subjects of any ties to terrorism or espionage.

The FBI also routinely imposes gag orders on recipients of NSLs. This allows the FBI to cover itself in a veil of secrecy and prevents the public from learning about the FBI's abuse of the NSL power. In two cases brought by the ACLU, federal courts struck down gag orders imposed by the FBI on recipients of NSLs. In one case, the recipient was Library Connection, Inc. – a library consortium. In the other case, the recipient was a small Internet Service Provider. In both cases, judges found that the gag orders violated the First Amendment.³⁹

Between the information gained from spying on innocent Americans, and personal information swept up with the NSL net, the FBI is building vast databases on the good guys, while prosecutions of the bad guys are declining.

Allowing the FBI to conduct this unwarranted surveillance is unwise and unnecessary. The FBI *should* investigate whenever there is a reasonable suspicion that some individual or group is about to engage in criminal activity, including terrorism. However, trolling for information at public meetings is not the way to accomplish the goal of preventing crime and terrorism. In fact, it is counterproductive. Paying FBI agents to attend public meetings does not result in actionable intelligence. After all, how many criminals or terrorists hold public meetings to discuss their actions? Additional resources are wasted in analyzing and organizing this "intelligence." If you are looking for a needle in a haystack, it makes no sense to pile on more hay.

Recommendations

All of this information is just the tip of the iceberg. Our FOIA requests have contributed to a better understanding of the FBI's collection and maintenance of information about the lawful First Amendment activities of U.S. citizens, but many questions remain unanswered. Far too little is known about how and why the information was collected in the first place. Moreover, the FOIA requests were aimed at specific groups and individuals about whom there was already suspicion of FBI spying. We do not know how many other FBI files are maintained on groups and individuals who have no idea they are being spied upon. We do not know the extent to which other federal agencies might have been involved in collecting information on law-abiding Americans. We do not know whether the information improperly collected by the FBI was distributed to other government agencies.

Congress' somnolence in conducting FBI oversight for the last six years has contributed to the lack of knowledge, as has the Administration's excessive secrecy. Congress must vigorously exercise its oversight authority and hold the FBI accountable to the people and the Constitution.

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³⁹ The case involving the Internet service provider is ongoing. For more information, see www.aclu.org/nsl

In addition to Congressional oversight, the FBI needs to focus its efforts on developing good intelligence and following up leads based on a reasonable suspicion. The FBI's investigative guidelines should promote the efficient and effective use of limited investigative resources rather than authorize unproductive fishing expeditions that protect neither our security nor our liberties. We therefore recommend:

- Congress should conduct Church Committee-style oversight investigations
 regarding FBI counter-terrorism and counter-intelligence programs to evaluate the
 effectiveness of such programs and their impact on the civil rights and privacy of
 innocent Americans.
- Congress should enact legislation to return to the pre-Ashcroft standard requiring a "reasonable indication" that a federal crime has been, is being, or will be committed before the FBI can engage in any investigative activity. Because the Guidelines may be changed at the whim of the attorney general, only a statutory change will ensure the change is permanent.
- Dispense with or strictly limit "preliminary inquiries" in both time and scope to prevent an unjustifiable waste of resources on investigations where there is no reasonable indication of criminality. The "reasonable indication" threshold is extremely low— "substantially lower than probable cause," according to the Domestic Guidelines— and should be present before any investigator begins to expend effort or public resources. If an agent is unable to articulate a reason for the inquiry or investigation, he or she should not engage in the investigation.

Conclusion

For too long, the FBI has been operating in the shadows. Congress must exercise vigorous oversight, and demand that the Bureau provide answers to its questions. Without effective oversight, the American people have no way of knowing the extent to which taxpayer dollars are being wasted. Without effective oversight, there is no way to tell how many innocent, non-violent Americans are being spied on. Without effective oversight, there is no way to tell how much of these law-abiding Americans' personal information winds up in a government database, and shared with state, local, federal, and foreign agencies.

Congress should also pass legislation to permanently end the abuses of surveillance power currently occurring under the Ashcroft Guidelines. American citizens must once again be confident they may exercise their constitutionally protected right to protest government policy without becoming targets of government scrutiny.

Acknowledgements

This report was written by Marv Johnson, Legislative Counsel, with contributions by Policy Counsels James Tucker and Mike German, as well as Ben Wizner, Staff Attorney with the ACLU National Security Program. Research assistance was provided by Legislative Assistant Mary Bonventre.

Appendix

Attached are some of the documents produced in the ACLU FOIA litigation. They are arranged in the order discussed in the text.



FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE	Date:	11/29/2002
To: Pittsburgh		
From: Pittsburgh Squad 4 Contact: SA		
Approved By:		b6
Drafted By: tro TRO		b7C
Case ID #: (5) 199-0 (Pending)		
Title: X IT Matters		
Synopsis: To report results of invest: anti-war activity.	igation	of Pittsburgh
Derived From : G-3 Declassify On: X1		
Details: The Thomas Merton Center (TMC Pittsburgh, Pennsylvania, telephone: (412) 3 www.thomasmertoncenter.org, is a left-wing advocating, among many political causes, page	361-3022 organiza	2, webpage: /
TMC holds daily leaflet districted downtown Pittsburgh and is currently focused the potential war with Iraq. According to the does not possess weapons of mass destruction United States invades Iraq, Sadam Hussien [states] chemical weapons upon American soldiers.	l on its hese le	s opposition to eaflets, Iraq
TMC advertises its activities November 24, 2002, TMC coordinated the 8th A (Humanity) Day at the Islamic Center of Pitt Blyd., Pittsburgh, Pennsylvania 15213. The this event was Farooq Hussaini of the Islamit telephone: (412) 622-8838, home telephone: UPA: www.icp-pgh.org. Nass Day was "to bring all people of Pittsbuunderstanding and respecting each other and about Islam and Muslims."	nnual Asburgh, contact Cente	An-Nass 4100 Bigelow person for r, work email: pose of An-
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199-0-734



Pittsburgh From: Pittsburgh 199-0, 11/29/2002 To:

Re:

Tim Vigning, the Merton Center's executive director, stated to Fittsburgh Tribune Review columnist Mike Seate that there are more than a few Muslims and people of Middle Eastern descent among the regulars attending meetings at the Merton Center's East Liberty headquarters.

(%) On November 29, 2002, SA **b**6 photographed TMC leaflet distributors at the Pavilion in Market Square, Pittsburgh, Pennsylvania. These photographs are being b7C reviewed by Pittsburgh IT specialists.

One female leaflet distributor, who appeared to be Eastern descent, inquired if SA was an FBI of Middle Eastern descent, inquired if SA Agent. No other TMC participants appeared to be of Middle bб Eastern descent. b7C



U.S. Department of Justice

Federal Bureau of Investigation

In Reply, Please Refer to File No.

Pittsburgh, PA 15203-2148 February 26, 2003

INTERNATIONAL TERRORISM MATTERS

Pittsburgh Division Joint Terrorism Task Force (JTTF) investigation has revealed the following information of which your agency may already be aware:

The Thomas Merton Center (TMC), located at 5125 Penn Avenue, Pittsburgh, Pennsylvania (PA), telephone 412-361-3022, webpage: www.thomasmertoncenter.org, has been determined to be an organization which is opposed to the United States' war with Iraq. A review of the above website revealed that when the United States begins war with Iraq:

"All who desire peace and an end to war gather at the Federal Building downtown, corner of Liberty and Grant at 12 noon for an interfaith prayer vigil, 5 P.M. for a rally, and possible civil disobedience for those prepared to do this."

Also listed on the website is the date February 15, 2003. This day is a day of international protestors against the war promoted by United for Peace and Justice (www.unitedforpeace.org). The organization hosted the international rally and march against the war in New York City at the United Nations Building. Hundreds of people from the Pittsburgh region were making the trip to New York City for the protest. In addition, thousands more were anticipated in local marches, rallies, and vigils in Youngstown, Ohio (OH), Morgantown, West Virginia (WV), and Butler, Meadville, and Pittsburgh, PA.

Regional events included:

12:00 P.M. North Side Vigil for Peace in Iraq.
Allegheny UU Church, North Avenue and
Resaca Place (North Side)

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 01-04-2006 BY 60309AUCtam/dcg/mbh

INTERNATIONAL TERRORISM MATTERS

12:00 P.M. East End Community Stand for Peace, corner of Penn and Highland (East Liberty)

12:00 P.M. Regent Square Community Vigil for Peace in Iraq. Waverly Church corner of Forbes and Braddock (Regent Square)

The above information is for your use and any action deemed appropriate.

Precedence: ROUTINE	Date:	09/04/2003	
	Attn: SSA SSA UC Attn: SA SA SA SA SA	SEMU DTOU DTAU DT-5 CT-2 USSS, CT	b6 b7C :-3
From: Los Angeles CT-6 Contact:			
Approved By:		b2	
Drafted By: mad			
	ding) ding)	b7C	
Title: 2004 REPUBLICAN NATIONAL AUGUST 30 - SEPTEMBER 3, NEW YORK, NEW YORK;			
Synopsis: RNC protest web sites	established.		
Reference: 300A-NY-284132 Seria	1 11		•
Details: Review of the Internet currently promoting protests aga National Convention (RNC) in New sites is operated by a group kno previous illegal and disruptive and economic gatherings in the U is being reported to recipients security awareness and Special E	inst the upcoming York. At least of York to have partici demonstrations againsted States. This in a effort to factorical to the contract of th	2004 Republican me of these pated in inst political s information dilitate	·
As previously reported group RNC Not Welcome, www.rncnodemonstrations to "disrupt" the site www.counterconvention.org, Welcome, has been established to protests against the 2004 RNC.	twelcome.org, is p 2004 RNC. Additio which is hyperlink	romoting nally, the web ed to RNC Not	Out of Scope b2 b6
			b7C b7D
	includ	les the	b7E
Case ID: 300A-NY-284132 300A-LA-C217624 300A-NY-284132-K	Seria	l : 19 168 4	

following statement regarding its intended makeup; "Imagine: A million people on the street, representing the diversity of New York, and the multiplicity of this nation - community organizers, black radicals, unions, anarchists, church groups, queers, grandma's for peace, AIDS activists, youth organizers, environmentalists, people of color contingents, global justice organizers, those united for peace and justice, veterans, and everyone who is maligned by Bush's malicious agenda - on the street - en masse - An overwhelming, festive, and poignant showing with the entire world bearing witness."

Out of Scope

Review of the Internet found that a web site operated by Global Exchange, one of the groups responsible for organizing protests against the World Trade Organization (WTO) meeting in Seattle that turned violent during late 1999, is promoting demonstrations against the 2004 RNC via www.unitedforpeace.org.

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Members of Global Exchange are also known to have participated in past anarchist events, to include the "Showdown in Texas" held in Austin, Texas, between May 3rd and May 5th, 2003, to protest the Administration of President George W. Bush.

Text of United For Peace and Justice's (UFPJ) "Call for Mass Demo, " dated 7/7/03, that is posted to various Internet sites, follows: "UNITED FOR PEACE AND JUSTICE, 212-603-3700, MASS WORLDWIDE PROTEST DURING THE REPUBLICAN CONVENTION IN NEW YORK CITY: SUNDAY, AUGUST 29, 2004

"In the last three years, George W. Bush has presided over a radical right-wing takeover of the U.S. government whose ramifications have been felt all over the world. Not only has he waged two wars, killing thousands of innocent people, during his short time in office, but he has also implemented a policy of pre-emptive war that violates international law and threatens global security. On the home front, unemployment soars, the federal budget deficit swells into the billions, and states prepare to slash funding for everything from healthcare to education, yet Bush responded with two huge tax cut that will primarily benefit the wealthy rather than the people who are most in need.

"On every issue - from environmental regulations and international treaty participation to worker rights, civil rights and civil liberties - George W. Bush has pushed for unprecedented and destructive changes in U.S. foreign and domestic policy that even more sharply favor corporations and the wealthy, especially Bush Administration supporters at the expense of the people of the world and our environment.

"Meanwhile, the Bush Administration shamelessly uses the tragic attacks of September 11, 2001 to justify its aggressive and militaristic policies. In its most recent attempt to exploit the grief and fear that were provoked after September 11, the Republican Party pushed back its 2004 convention to August 28 - September 2, 2004 and will hold it in New York City,

not far from Ground Zero.

"SAVE THE DATE: ON AUGUST 29, 2004, THE WORLD SAYS NO TO BUSH - On February 15, 2003, millions of people all over the world took to the streets in protest with the message The World Says No to War. On August 29, 2004, we will come together in New York City and in cities throughout the world to say The World Says No to Bush!

"We are also organizing a protest for Thursday, Sept. 2, 2004, the day of Bush's official selection as the presidential candidate of the Republican Party.

"Initiated by United for Peace and Justice (<http://www.unitedforpeace.org/>), a U.S. anti-war coalition with more than 600 member groups. UFPJ looks forward to working with many other organizations on this day of protest, so please contact us at info@unitedforpeace.org if your group wants to work collaboratively on these actions and to let us know about other actions being planned to coincide with the Republican Convention."

This information is being reported to recipients for review and action deemed appropriate.

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Set Lead 2: (Info)

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Approved By:		h. C			
Drafted By:		b6			
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Case ID : 266A-BS-92850 266A-NY-284923-B

Serial : 61

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"The Organization" is discovered to have a very loose	b7C	
affinity for the Black Bloc, a renowned anarchist tactic. critical of the traditional "hammering"	:	
tactics as used by other anarchist groups, most notably the UFPJ, NION, ANSWER, as well as the Black Bloc Hammers. It is known to the writer that the term "hammering" conveys illegal		
activity such as property destruction, disruption of traffic, antagonization of police, and the interruption of business.		
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Public source information indicated that individuals participating in the Revolutionary Anti-War Response (RAWR) Breakaway March were meeting in Denver prior to the protest event in Colorado Springs. Surveillance of the meeting place, Breakdown Books, 1409 Ogden Street, Denver, between 8:00 a.m. and 10:00 a.m., determined that at least 40 individuals appeared to be involved in the RAWR group. Some of the participants were all black clothing, including sweatshirts or jackets with hoods. Several flags and banners with the colors black and pink were also observed.

The following vehicles and license plates were observed in the vicinity of 1409 Ogden Street:

Older model blue Suburban:
Large gray passenger van:
Green hand-painted VW van:
Purple sedan:
Silver Saab sedan:
Gold Honda sedan:
White sedan:
Blue Honda sedan:
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:		Date: 02/11/2003	,
		Precedence: ROUTINE	
:	; 1	To: Denver	· ,
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		Title: UNSUB(S); aka Title: UNSUB(S); aka Response (RAWR);	. 1.
	;	Rooky Mountain for Middle East Peace (CCMEP);	0
	.	Anti-War Rally - Palmer Park, Colorado Springs, CO	X
	1	02/15/2003; Violent Crimes (A)	•
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		Synopsis: 10 Open a 12-14. Synopsis: 10 Open a 12-14. Preliminary Inquiry Instituted: 02/11/2003, set to expire	
		1 06/14/2003. In the IMile High	ļ
		Details: Websites and hyperlinks associated with the "Mile High Resistance" an Anti-Global Expansion, Environmentalist radical Resistance and Anti-Global Expansion, Colorado, is advertising Resistance in Denver and Boulder, Colorado, February 15,	••
		movement located demonstration to be held on Saturado Springs	
		1 2003 at 11:00 at mot - 1 to a company of Mail 2010 at a company	
		Academy Bivd., event are	
F		Academy Blvd., Colorado Spanion and the event are The two websites being used to advertise the event are the COLORADO CAMPAIGN FOR MIDDLE EAST PEACE (CCMEP) and the ROCKY the COLORADO CAMPAIGN FOR BEACE AND JUSTICE (RMCPJ). They are hyping	
		MOUNTAIN CITIZENS TO THE STATE OF 2,000	!
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To: Denver Fr. Denver Re: 266A-DN-NEW 02/11/2003

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the main entrance to Peterson Air Force Base at Platte Road and Peterson Blvd. at 2:30 P.W.

In addition to CCMEP and RMCPJ actions, a third more radical faction called the REVOLUTIONARY ANTI-WAR RESPONSE (RAWR), has posted on "coloradoradicals.org" that they intend to start with the main demonstrating group at Palmer Park and then conduct a "break out" demonstration somewhere else in the city.

According to the postings, RAWR will form their car pools in a parking lot located at the intersection of 14th Street and Ogden Blvd., Denver, Colorado, the morning of February 15, and Ogden the hours of 8:00 A.M. and 9:00 A.M. and they will convoy between the hours of 8:00 A.M. and 9:00 A.M. and they will convoy down to Colorado Springs. They will be wearing a uniform of pink and black.

writer on instant date. SA the website and messages for intor	lance on the RAWR rendezvous on
communicate any relevant in Colorado S	Springs. ase d on the above, a preliminary

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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE	Date: 11/15/2002	
To: Counterterrorism Attn: SSA Detroit SA		
From: Los Angeles Squad 1/W <u>est Covina RA</u> Contact: SA	b2 b6	
Approved By:	b7C	
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Case ID #: (S) (Pending)	•	bl.
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OTHER outside scope

b6 b7C 7/06/2000 OTHER outside scope b6 b7C RECENT DEVELOPMENTS b7D OTHER OUTSIDE SCOPE 30/2000, the source (hereafter identified as source) traveled to the ...:s 2000 Conference that was held in Washington, D. An individual identified as "Grubs" in Los Angeles was identified as a point of contact. The source also learned that the People for the Ethical Treatment of Animals (PETA) and the Physician's Committee for Responsible Medicine (PCRM) are allegedly helping in the funding and planning for the uncoming convention events. According to the source OTHER outside scope 1 - each SSA DTOU 1 - each IOS DTOU 1 - each DT/CPS Unit Chief b6 b7C PRQ: prq

000242

peta

Page 1 of 1

		b6 b7C	
From:	Friday, October 22, 2004 5:10 PM		
Sent: To:			
Subjec	: CFC		

UNCLASSIFIED NON-RECORD

Go on line to www.bestcfc.org, and check out "the BEST Animal Charities", PETA, in Defense of Animals, Vegan Outreach and other DT targets as they collect money from federal employees for their DT objectives!

UNCLASSIFIED

· · · · · · · · · · · · · · · · · · ·	OTHER outside scope
Current Situation:	OTHER outside scope
•	·
•	·
	general
ntelligence regarding	general
gathering is to occur on the Bloomington, In., cam Room, from 7-10pm. A surveillance is planned	ntional lecturer" for PETA, Gary Yourofsky. This pus at Indiana University Memorial Union, Maple
Noom, from 7-rophi. A surventance is planned	
	Occasional spot
checks and surveillances are being conducted.	

b7A

OTHER outside scope 000124

UNCLASSIFIED

UNCLASSIFIED

•	•					- 1
Precedence: ROUT	INE			Date:	06/04/2002	
To: Counterterro	rism	Attn:		Events	Management	Unit
Denver		Attn:	Grand J			
		•			ـــــــ b7c	
From: Denver Squad 1 Contact						
Approved By:	7/12/	in l			<u> </u>	
Drafted By:		Wild Control			b6	.
Case ID #: 300A-	DN-MEW 6/175			·	b7C	
Title: NORTH AME BROADMOOR 6/10-12/2	HOTEL, COLORAL					
Synopsis: Reques	t case be opene	ed and a	ssigned			
Details: On June Lumber Associatio Broadmoor Hotel, Nicholas R. Kent, NAWLA has had 110 the Broadmoor Hot in the United Sta	n (NAWLA) will Colorado Spring telephone numb annual meeting el. NAWLA repr	hold it gs, Colo er 1-80 gs and e	's annual rado. P 0-527-82 xpects 2	. meetin residen 58. adv 50 atte	g at the t and CEO ised that ndees at	***************************************
Investi take place in the The purpose of th forest defense, o organizing, secur Internet traffic on Monday June 10 Colorado and cont	e training is t ffering worksho ity culture, st indicates sched , 2002 at the C	ional F o "lear ops in c reet th luled pr lity Par	orest from non-vious non-v	om 6/7- plent me blockad d banne tivity i ado Spr	9/2002. ethods of des, r making. beginning	
A meeti Colorado Springs U.S. Forest Servi		ent, Bro	admoor H	otel Se	curity,	20
Writer	request case be	e opened	and ass	igned.	J-0	
				04	A Month	
		b6 :b7C	/	NS load	70	VP 1.
		- D / C	_	ギ レ	一切	
I bio	30	OA-L) N -	6117	75-1	

To: Counterterro m From: Denver

Re: 300A-DN-NEW, 06/04/2002

LEAD (s):

Set Lead 1: (Adm)

COUNTERTERRORISM

AT WASHINGTON, DC

Read and Clear

Set Lead 2: (Adm)

DENVER

AT GRAND JUNCTION, COLORADO

Read and Clear.

Set Lead 3: (Adm)

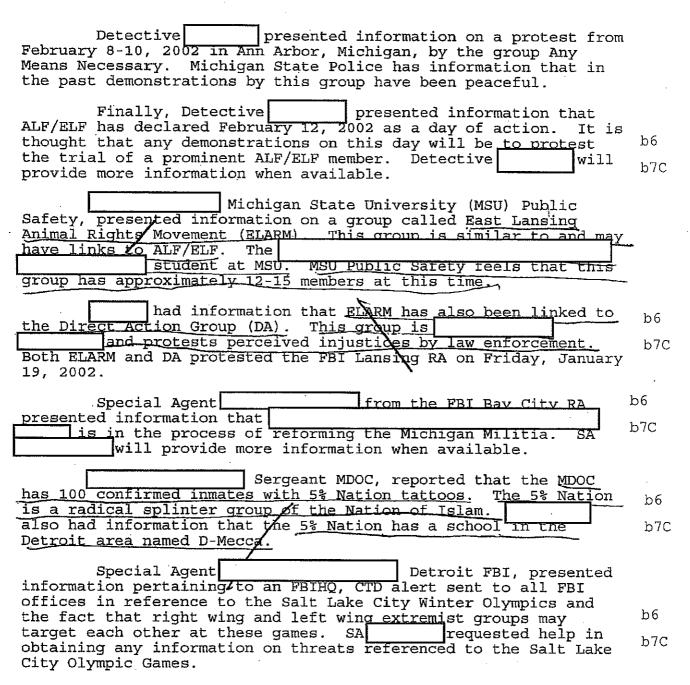
AT COLORADO SPRINGS, COLORAD

Writer request case be opened and assigned

Precedence: ROUTINE Date: 01/29/2002	
To: Detroit Attn: SSA SSRAs/SRAs	
From: Detroit Squad CI-2	b2 .
Contact: SA	b7C
Approved By	b6
Drafted By: tjs	
Case ID #: 266A-DE-0 (Pending) ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 06-29-2005 BY 60309AU	BCtam/dcg/cad
Title: DOMESTIC TERRORISM SYMPOSIUM	
Synopsis: To claim statistical accomplishment.	
Details: On 01/23/2002 at 10:00 a.m. SA and SA	
attended a Domestic Terrorism Symposium that was hosted by D/TRP of the Michigan State Police Criminal Intelligence Unit.	at 🚶
Others attending the meeting were officials from the Federal Bureau of Investigation (FBI), United States Secret Service (USSS), Michigan Department of Corrections (MDOC), Michigan State University Public Safety, Michigan National Guard/Army Reserve and Michigan State Police.	7015
The purpose of the meeting was to keep the local, state and federal law enforcement agencies apprised of the activities of the various groups and individuals within the state of Michigan who are thought to be involved in terrorist activities	es
Detective presented information on The Aryan World Church, web address www aryanworldchurch.com, a Christia based white supremacist group from Dodqeville, Michigan. This group was founded by David Gregg Donnelly Jr., 86 Main Street, Dodqeville, Michigan, Michigan State Police has no other information on the group at this time, but they are continually attempting to gather more information on the group.	b7C
Detective also, presented information on a meeting to be held on February 24, 2002 at the Holiday Inn Express, 46194 North I-94 Service Road, Belleville, Michigan,	by b6
the Christian Identity. The principle speaker for this event will be Pastor Pete 8. Peters leader of the Christian Identity	_

266-0-555

To: Detroit From: Detroit Re: 266A-DE-0, 01/29/2002



The meeting closed at approximately 11:00 a.m. and a tentative date was set for the next meeting on 04/18/2002 at 10:00 a.m.

To: Detroit From: Detroit Re: 266A-DE-0, 01/29/2002

Accomplishment Information:

Number: 1	
Type: POSITIVE INTELLIGENCE (DISSEMINATED OUTSIDE FBI)	
ITU: LIAISON WITH OTHER AGENCY	
ITU: LIAISON WITHIN FBI	
Claimed By:	
SSN:	
Name:	
Squad: CI2	
Number: 1	b6
Type: POSITIVE INTELLIGENCE (DISSEMINATED OUTSIDE FBI)	
ITU: LIAISON WITH OTHER AGENCY	b7C
ITU: LIAISON WITHIN FBI	
Claimed By:	
SSN:	
Name:	
Squad: CI2	

3





for anyone planning or attending Direct Action in

Welcome, mspfddciu (mspfddciu · mspfddciu@yahoo.com)

Start a Group - My Groups - Sign Out

CincinnatiDA Cincinnati Direct Action

Group Member [Edit My Membership]



Category: Issues and Causes Organizing of Direct Action demostrations and

You are a member o protests going on in the Cincinnati area. Resource this group

Membership

[Edit My Membersh [Leave Group]

Group Info

Members: 103

Founded: Sep 6, 200 Language: English

Group Settings

- Listed in directory
- Open membership
- Unmoderated
- · All members may post
- Archives for members only
- · Email attachments are permitted

B Home Messages

Post

Chat Files

Photos

Bookmarks Database

Polls

Members Calendar

Promote

★ = Owner

☆ = Moderator

@ = Online

Most Recent Messages

Cinginnati.

Jan 22 Somalia - bgarry

Tom Daschle Letter to George W. Bush - truthout truthout | 01.23 Tom Daschle Letter to George W. Bush http://www.tr

Jan 22 people going to NYC for anti-WEF - salem Hello, I am writing a story for Citybeat about the protests in NYC aga

Fwd: Brazil: capitalists murder socialist mayor - akronaction --- In ohioleft@y..., "akronaction" <akronaction@y...> wrote:

Andersen Top Bush Donor - truthout truthout | 01.22 Andersen Top Bush Donor http://www.truthout.com/01

Jan Feb Mar Apr May Jun Jul Aug Sep Oct 2002 50

2001 67 121 77 80 2000 78 201 104

Group Email Addresses

Post

CincinnatiDA@yahoogroups.com

Subscribe:

CincinnatiDA-subscribe@yahoogroups.com

Unsubscribe:

CincinnatiDA-

List owner.

CincinnatiDA-owner@yahoogroups.com

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CS has also received information that

reports the Phoenix Anarchist Coalition b7D has issued "A Call for West Coast Anarchist Solidarity " on the Internet. The posting notes that There will be two large scale

266A-DA-61216-

b7D

b7C

b6

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To: Counterterrorism From Denver Re: 266A-DN-NEW, 06/18/2002

actions this year, both contronting the imperialism of the United States, one in Washington, D.C. . . and the other in Denver."

In October, 2001, similar Internet postings called for a large gathering of anarchist and other groups to converge in Denver to protest the Columbus Day Parade. On 10/06/2001, a large group wearing black blothing, masks and goggles joined in the All Nations March. The group of about 50 carried anarchist flags and banners, including a large banner for the Revolutionary Anti-Imperialist Bloc (RAIB). The march and subsequent rally at the State Capitol was uneventful, largely due to the police presence. One RAIB member was arrested before the march began.

A group known as the bandelion Center has obtained state permits to conduct a press conference and demonstrations to celebrate cultural diversity from the west steps of the State Capitol Building of October 11-14. 2002. The permit applications identify

of the American Indian Movement (AIM). In October, 2000, and AIM called for protests and civil disobedience against the Columbus Day Parade that resulted in the arrest of 141 protestors.

The Denver Italian American Anti-Discrimination
Association has obtained state permits to conduct multicultural/historical events from the east steps of the State
Capitol Building on October 12-14, 2002. The permit applications
indicate that the Italian American group expects "AIM, Barrior
Warriors, La Raza, etc." to disrupt their events.

has provided information

b6 b7C

b7D

b6

b7C

Although the majority of demonstrators at the Columbus Day events will be peaceful, a small fraction of individuals intent on causing violence and property damage can be expected. Due to the possible national participation and potential for protests that have disrupted the Columbus Day events in the past, Denver anticipates similar activity this year.

Accordingly, writer requests that a PI be opened and assigned to allow for identification and investigation of individuals planning criminal activity during Columbus Day, October, 2002.

b70

To: Counterterrorism From Denver Re: 266A-DN-NEW 06/18/2002

LEAD(s):

Set Lead 1:

COUNTERTERRORISM

AT WASHINGTON,

Read and clear.

Precedence: ROUTINE	Date: 05/23/2001
To: Los Angeles	
From: Los Angeles SMRA Contact: SA	
Approved By:	b 6
Drafted By: jlz	ь7С
Case ID #: 266D-LA-226745 (Pending)	•
Title: CHANGED UNSUBS;	
	b6
SANTA CRUZ DIRECT ACTION COALITIC GREENPEACE; GLOBAL NETWORK AGAINST WEAPONS AND NUCLEAR POWER IN SPACE; RUKUS; CATHOLIC WORKERS GROUP; VANDENBERG ACTION COALITION; AOT-DT-GRC	ON; b7C
Synopsis: Change title. Information on Workers Group.	Rukus and Catholic
Previous Title: Title marked "Changed" of Rukus and Catholic Workers Group. Ti	
" UNSUBS :	b 6
SANTA CRUZ DIRECT ACTION COALI GREENPEACE; GLOBAL NETWORK AGAINST WEAPONS AND NUCLEAR POWER IN SPACE; VANDENBERG ACTION COALITION; AOT-DT-GRC.	•
Details: On 05/19/2001, a protest occur Force Base against the National Missile Vandenberg Air Force Base Office of Spec	Defense (NMD) system. ial Investigations
reliable source	according to his b6
Accordin	g to the source, the b70
	b7D

2660-LA-226745-11

12/23.01

To: Los Angeles Com: Los Angeles Re: 266D-LA-226745, 05/23/2001

The author observed four protestors grouped amongst the approximately 225 protestors that were advocating	b
confrontation with the Air Force police. Two of these four protestors wore a bandana over their face. According to the	b
source,	h

ACS shows entries on Rukus in San Diego, CA. According to a San Diego source, Rukus members are interested in confrontational protests, advocate property damage, advocate anarchy and were a factor in the 2001 Seattle World Trade Organization protest that turned violent. Based on the author's observation, Rukus members were advocating an end to capitalism in America.

The Catholic Workers Group (CWG) is based in Los	
Angeles, CA. According to one arrestee, (PROTECT). CWG	<u> </u>
advocates love and peace thru prayer. and another CWG	
protestor, advocated impeding NMD launches thru	b6
non-violent civil disobedience. Based on the author's	
interpretation of comments made by various CWG protestors, CWG	b7C
also advocates a communist distribution of resources.	
•	b7D

ACS listings on CWG were not contributory to this investigation.

Precedence: ROUTINE	Date: 12/07/2004	
To: Denver		
From: Denver Squad 5/JTTF Contact: SA		
Approved By: jmh	b2 (المالخ
Case ID #: 266A-DN-63085 (Pending)		
Title:		
ANARCHIST BLACK CROSS DENVER (AI AOT-DT-VC-CIVIL DISORDER	ABCD);	

Synopsis: To document information regarding Sarah Bardwell and Food Not Bombs.

Details: As previously noted in serial 4, Colorado has several active Food Not Bombs (FNB) groups in Denver, Boulder, Fort Collins and Durango. On August 1, 2003, eight individuals were arrested at the so-called Denver FNB house at 1435 Lipan Street. The charges included obstruction police/fire, disturbing the peace, resisting arrest and assault. These arrests were noted in this investigation due to (i) the close association between FNB and the Anarchist Black Cross movement and (ii) the close proximity of the FNB house to 923 Lipan Street, the location of the Anarchist Black Cross Denver.

On March 20, 2004, three individuals were arrested by the Denver Police Department for crimes committed during an antiwar protest at the Federal Building, 19th and Stout. The police report noted that the protest was sponsored by Coloradans Opposing War. Sarah Rina Bardwell, 1065 Lipan Street, was identified as a point of contact for the protest organizers. Routine records checks identified Bardwell as a white female, DOB 06/02/1983, with no criminal history. Her address, 1065 Lipan Street, was found to be associated with FNB and Derailer Bicycle Collective. This address was of interest to this investigation for the same reasons noted above. In addition, writer recalled that the Derailer group hosted a meeting place during the Columbus Day protests in Denver in October 2002.

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Precedence: ROUTINE Date: 08/02/2004	
To: St. Louis Attn: SA	
From: Denver Squad 5/JTTF Contact: SA	
Approved By:	iÉst
Prafted By: b2	1/2
) Case ID #: 266A-SL-189880 (Pending) b70	-
Title:	*
et al, dba ANARCHIST BLACK CROSS DENVER (ABCD)	
Synopsis: To document leads covered by Denver Division	
Reference: 266A-SL-189880 Serial 3	
Details: Referenced EC set several leads for the Denver Division to conduct pretext interviews to gain general information concerning possible criminal activity at the upcoming political conventions and presidential election	
Lead 2 to locate and interview	
was completed on 07/22/2004. Other residents were also contacted at that address and voluntarily identified themselves as	 - ^{67d}
None of the residents provided information concerning possible criminal activity at the election events.	
of the residents, were found to	

To: St. Louis From: Denver Re: 266A-SL-189880, 08/02/2004

have outstanding local warrants and were arrested by the Denver Police Department at the conclusion of the interviews.

Lead 3 to locate and interview persons at other addresses in Denver was partially successful in that six individuals were contacted at 1065 Lipan Street, but they refused to identify themselves or consent to an interview. Investigation confirmed that this is the current location of Food Not Bombs and Defailer Bicycle Collective. A subsequent newspaper article confirmed that one of the residents at such address is Sarah Bardwell, DOB 05/02/1983.

No contacts were made at 1435 Lipan Street as such residence was vacant and under renovation. No contacts were attempted at Breakdown Book Collective and Community Space, 1409 Ogden Street, as the purpose of the interviews was served by the contacts made at the two residences.

b7C

 .	Lea	ida 4	and '	i to a	ttempt	to	locate and	inte	rview
									were
completed	by	agent	s in	Chose	RAB				
consented	to	an in	tarr						

To: St. Louis Film: Denver Re: 200A 81-189880, 08/02/2004

LEAD(s):

Set Lead 1: (Info)

ST. LOUIS

AT KIRKSVILLE, MO

Read and clear

++

Preced	lence:	PRIORITY			Date:	10/14/2003	
		errorism 1	Div i sion	Attn:	Domestic T Operations Special Events	Unit, ents-	
A	tlanta				SSA	Info)
From:	Columb	_	nt Agency	(CRA)		7	b 6
Approv	Approved By:						
							b7C
Drafte	d By:		ra ra				
	-	6D-AT-907		ing) — (~		
case T	.D #: 20	OD-A1-907.	o (Penu.	1119) - 6	, /		
Title:	CGR-F UNLAW MILIT	L OF AMER: T. BENNING FUL ENTRY ARY RESER' -23/03;	ON A	i			•

Synopsis: To advise FBIHQ of the annual scheduled demonstration that will occur in Columbus and the Ft. Benning, Georgia Military reservation during the week of 11/21-23/03.

Details: The annual School of Americas (SOA) WATCH protest is scheduled for the weekend of November 21-23, 2003. In the past, the event has drawn between 6,000 to 10,000 protestors. The culmination of the protest is on Sunday, November 23, 2003.

By way of background, ROY BOURGEOIS a CATHOLIC priest was the founder and leader of this protest since its inception in 1988. The event has grown dramatically during the past several years attracting college students and others sympathetic to the issue. The primary issue of the protest is the funding and training by the Department Of Defense (DOD) and the Department of State of Latin American military officers at the Ft. Benning, Ga. military installation. This event draws protestors who object to human rights violation conducted in these countrys, and more specifically, to the event in which a group of Catholic missionaries were murdered in Central America. The SOA WATCH

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 01-05-2006 BY 60309/AUC/TAM/DCG/YMW

Sm

266D-AT- 90139-62

To: Counterterrorism Division From: Atlanta

Re: 266D-AT-90739, 10/14/2003

group determined that SOA graduates took part in this crime or had knowledge related to the murders.

The leaders of the SOA Watch have taken strides to impart upon the protest participants that the protest should be a peaceful event. As the size of the event has grown, the leaders control has been strained. Part of the groups tactics has been and likely remain to have a number of willing participants arrested on misdemeanor trespassing charges. Those charged are taken before a U.S. Magistrate for a hearing. The protestors use the hearing to garner press coverage and further their views. The 2002 protest resulted in eighty two arrests for trespassing.

Ft. Benning authorities constructed a chain link fence and the gate at the Main entrance which is closed during the event. The Columbus Police Department (CPD) has primary crowd control responsibilities. CPD is dedicating approximately officers for this event. The military utilizes a combination of Department of Defense (DOD) law enforcement officers and Military Police (MPs) to secure the post.

b7E

The CRA monitors the event and serves in a liaison capacity with the local and military authorities. Should any of the protestors actions rise to the level of felony violations, the CRA will handle those matters.

To: Counterterrorism Division From: Atlanta

Re: 266D-AT-90739, 10/14/2003

LEAD(s):

Set Lead 1: (Action)

COUNTERTERRORISM

AT WASHINGTON, D.C.

AT FBIHO- DOMESTIC OPERATIONS UNIT

b2

b7E

Set Lead 2: (Action)

COUNTERTERRORISM

AT WASHINGTON, D.C.

AT FBIHO-SPECIAL EVENTS

For info and appropriate dissemination.

Set Lead 3: (Info)

<u>ATLANTA</u>

AT ATLANTA, GEORGIA

For information, read and clear.

**



Precedence: PR	RIORITY		Date:	10/23/200	3
To: Counterter	rrorism	Attn:	Domestic T Operations Special Ev	Unit,	
Atlanta		Attn:	SSA	In	fo
Miami		Attn:	Counterter Domestic T		
From: Atlanta Columbus Cont	s Reside <u>nt Aqency</u>	(CRA)			b6 b7C
Approved By:	88				
Drafted By:	gdg	ſ			
Case ID #: 266	D-AT-90739 (Pend	ling)			
CGR-FT UNLAWF MILITA	OF AMERICAS WATCH BENNING, GA; UL ENTRY ON A RY RESERVATION; 23/03;	Ι;			b2 b7E
Synopsis:					
Details:					

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED
DATE 01-05-2006 BY 60309/AUC/TAM/DCG/YMR

8m 2660-AT- 90739-63

3	To:	Counterterrorism From: Atlanta 266D-AT-90739, 10/23/2003						
			_					

b6

b7C

b2

b7E

To: Counterterrorism From: Atlanta

Re: 266D-AT-90739, 10/23/2003

LEAD(s):

Set Lead 1: (Action)

MIAMI

AT MIAMI, FLORIDA

telephone number		o6
**		o7C o2
	P	$_{\rm 7F}$