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[REDACTED]

204

66F-BS-A84407

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BF 66F-A2314-VCMO

103

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229

281D-ME-50342

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92D-LR-33221

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126

96

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Date:

05/06/2003

To:

ALL FIELD OFFICES
CRIMINAL
INVESTIGATIVE

From:

CRIMINAL
INVESTIGATIVE

Author:

[REDACTED]

Approver: ASHLEY GRANT D

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Topic:

THIS EC PROVIDES UPDATES AND GUIDANCE ON
ESTABLISHING

Classification: U

Authority:

Duration:

SCI Flag:

Rule(6e):

IRS Tax:

Handling

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Secure

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----- Document Text -----

Precedence: ROUTINE

Date: 05/06/2003

To: All Field Offices

Attn: ADIC/SAC
VCMO/CEI Program Manager;
Gang Investigationsb7A
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4/19/2011

Criminal Investigative

Supervisors;
FBIHQ, Manuals DeskCriminal Intelligence
Management and Policy Unit;From: Criminal Investigative
VCMOS/SSGU/Room 5064
Contact: SSA [REDACTED]Approved By: Ashley Grant D
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Drafted By: [REDACTED] tat

Case ID #: [REDACTED] (Pending)
[REDACTED] (Pending)
66F-HQ-C1384970 (Pending)

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Title: SAFE STREETS TASK FORCES;
RACKETEERING ENTERPRISE INVESTIGATION (REI)
GUIDANCE FOR VIOLENT GANG INVESTIGATIONS

Synopsis: This EC provides updates and guidance on establishing and maintaining an REI within the Violent Gang Subprogram, Criminal Enterprise Investigations Program (CEIP).

Reference: [REDACTED]
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Administrative: This communication addresses problem areas that have been discovered through discussions with several field offices concerning REIs. The Attorney General Guidelines (AGG) have changed concerning REIs. The referenced ECs should be reviewed regarding these changes. This EC incorporates information from the referenced ECs.

Details: The purpose of this communication is to provide guidance on the administration of REIs as they pertain to violent street gangs.

An REI is a criminal intelligence investigation, as defined in the AGG, when two or more persons engage in a continuing course of conduct for the purpose of obtaining monetary or commercial gains or profits, wholly or in part, through racketeering activities. The AGG defines racketeering activity as any offense encompassed by the Racketeer Influenced and Corrupt Organizations Act; Title 18, United States Code (USC), Section 1961 (1) states that racketeering activity includes any act or threat involving, among other violations, drug trafficking or the laundering of monetary instruments.

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The objective of an REI is to structure and focus intelligence concerning the composition and activities of racketeering enterprises. Effectively utilized, REIs can help direct CEIP resources toward disrupting and/or dismantling violent gangs impacting a field office's territory. Quality intelligence information will greatly enhance and expand each field office's investigative efforts and define its direction.

REI PROFILE FORMAT

The REI profile outlines intelligence gathered on a violent gang and should be reported in the following format:

TABLE OF CONTENTS

I.	SYNOPSIS.....
II.	DETAILS.....
A.	Gang Affiliation.....
B.	Operations.....
C.	Finances.....
D.	Police/Public Corruption.....
E.	Communications.....
F.	Characteristics.....
G.	Assessment.....
H.	Basis of Information.....
III.	BIOGRAPHICAL INFORMATION.....
IV.	APPENDIX.....
V.	INDEX.....

The above is required as part of the profile (except the appendix which is optional) and should be set forth as outlined.

I. SYNOPSIS

The synopsis of the particular gang being profiled should be concise (one to two pages), written in paragraph form on LHM, and detachable from the remaining profile. The synopsis should include the field office 92 file number and the time frame in which the information was obtained. Only the synopsis will be forwarded by FBIHQ to the Department of Justice (DOJ) for notification.

The synopsis should contain the following:

- gang's name (further identified by set)

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- principal ethnic group (if applicable)
- type of drug(s) (if applicable)
- set affiliation
- scope of activity (core, secondary, or local)
- function(s) (i.e., cultivation, smuggling, distribution, processing, money laundering)
- geographic area of operation
- approximate number of known members
- duration of gang's existence
- magnitude [REDACTED]

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The following admonition concerning dissemination and use should be located at the bottom of the first page of the synopsis:

This document is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside of your agency.

II. DETAILS

The details of the REI profile must adhere to the following format:

A. GANG
KEY/DOMINANT INDIVIDUALS
MEMBERS
ASSOCIATES
ASSOCIATED CRIMINAL GANGS
BUSINESSES

B. OPERATIONS

C. FINANCES

D. POLICE/PUBLIC CORRUPTION

E. COMMUNICATIONS

F. CHARACTERISTICS

G. ASSESSMENT

H. BASIS OF INFORMATION

It is not necessary to have collected information on all eight sections of the details to conduct an REI or profile a particular group. If information on a particular section has not been collected, include under the section's heading a statement indicating there is no available information to date concerning subject matter.

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A. GANG

This section identifies key/dominant figures, members and associates. It identifies their role in the gang as well as the identity of their close, personal criminal associates. Characterize the structure of the group; i.e., whether it is only drug processing or involved in transportation and smuggling as well. Include areas of operations and distribution. Detail the extent to which the gang is violence-prone and any known involvement in violent activities. If membership prerequisites are known, detail them here.

B. OPERATION

This section describes how each gang carries out its drug trafficking and the methods and routes of transportation. Identify the types of drugs trafficked, trafficking techniques, transportation systems used, source of supply, geographic areas of the United States supplied, related criminal activities, and safe houses used. Also, identify the customers or recipients of the drugs trafficked.

C. FINANCES

This section describes how the gang handles its drug profits and other illegally obtained profits. Identify money-laundering techniques and operations, banks used, names of front companies and exchange houses, and methods used to facilitate the movement, if any, of money outside the country. Identify investments in legitimate businesses, and the location and methods of investments in the United States or foreign countries.

D. POLICE/PUBLIC CORRUPTION

This section refers to corruption, both within the United States and foreign countries, carried out by the gang to facilitate its illegal activities. Identify the individuals and officials involved and the remuneration paid to them. Identify area of support to the gang by police or public officials. Specific names or agencies should not be included unless verified. If not verified, be general.

E. COMMUNICATIONS

This section details how gang members correspond with each other and with outside entities. Identify the communications systems and instruments used and whether foreign or U.S.-based. Provide names of individuals or companies helping

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the group in its communications. List any new methods of communication or specific types or brands of equipment being utilized. Specify if the gang utilizes code names or cryptic messages in its communications.

F. CHARACTERISTICS

Any information which cannot be covered elsewhere in the REI profile should be covered in this section, i.e., any protective actions taken by members such as countersurveillance techniques, acquisition of weapons, moving residences, changing telephone numbers, and ritualistic or traditional characteristics adhered to by the group. Describe any packaging or markings identified on drugs, money, or other contraband.

G. ASSESSMENT

This section summarizes the field office's plan to address the gang, as well as the field office's evaluation of the probability of disruption or dismantling the gang via law enforcement action. Identify potential areas and methods of penetrations by law enforcement agencies. Detail how recent seizures, forfeitures, arrests, convictions, deaths of members, or other such type activities have affected the gang's continuity or vulnerability. Identify individuals who may be accessible to compromise, and any rivalries, dissension, or disruption within the gang and between competing gangs.

H. BASIS OF INFORMATION

This section lists the sources of information contained within the REI profile in general terms, such as field office files, FBI/DEA sources, and other law enforcement agencies.

It is vital to know the source of the information in an REI profile in the event that statement is challenged. Therefore, in addition to the "Basis of Information" section, an annotated copy of the REI profile should be retained in the field office which documents where in the file(s) the information was obtained. This can be done by including field office file and serial number in parentheses after each paragraph throughout the REI profile. No references should be made to computer systems, i.e., ACS; this information should be converted to file/serial number.

III. BIOGRAPHICAL INFORMATION

Set forth detailed biographical information on the individuals identified in the profile. The following format is intended as a guide and is not all-inclusive:

Name:
Alias:

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Citizenship:
Ethnicity:
Sex:
Race:
DOB:
POB:
Height:
Weight:
Hair:
Eyes:
Tattoos:
State driver's license:
Photo:
FBI #:
BICE TECS:
SSAN:
Vehicles:
Residence:
Telephone(s):
Pager number(s):
Facsimile number(s):
Occupation:
Business/Employment:
Marital status:
Family members:
Misc. identifying number(s):
Assets:
Credit card number(s):
Bank accounts:
Safe-deposit box(s):
Arrest record:
Travel patterns:
Gang affiliation:
Weapons:

IV. APPENDIX (OPTIONAL)

When appropriate, charts and graphs depicting the gang's structure, function, associations, and membership should be incorporated.

V. INDEX

A guide to identify each page on which intelligence on a particular person appears.

Throughout the course of the REI there will be EC submissions to FBIHQ. These ECs should be submitted to FBIHQ, Criminal Intelligence Management and Policy Unit (CIMPU). Instructions for submission of the ECs are as follows:

1. Process the enclosed REI submission for the initiation/renewal/reopening of the REI. Advise of ADICs/SACs approval and the date of the approval. Request the programmatic review and notification of the DOJ concerning the REI. The necessary information to close an REI should be included in this paragraph if applicable.

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2. Budget and resource requests should be made here.

The first paragraph of the EC should advise FBIHQ of any previous REI approval and expiration dates. One of the following three (3) examples will apply:

Initial

No previous REI has been conducted on the captioned gang.

Renewal

Referenced communication authorized the continuance of the (field office) REI for an additional year commencing on (date) and has expired.

Reopen

The captioned investigation was previously conducted from (date) to (date) and has expired.

The second paragraph should identify any gang(s) profiled in the previous REI submission, not included in the current REI submission. A short explanation indicating why the gang(s) is not being included should be provided; i.e., additional information on the Eight-Trey Crips has not been developed since last REI submission.

The third paragraph should contain a summary of the number and quality of sources supplying information on the specific REI.

The fourth paragraph should identify the file number(s) and captions of all spin-off cases and any other gangs identified and profiled as a result of the REI. This section highlights the discovery of new gang member(s), distribution points, violent behavior, assets, or links to other sets, gangs, and/or major drug-trafficking groups. The file numbers and captions of closed or pending substantive investigations profiled and incorporated into [REDACTED] will be included in the section.

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The fifth paragraph should articulate the goals of the REI and any proposed investigative activity. An example of this paragraph is as follows:

The goal of the REI is to discern the composition, structure, scope, and magnitude of the street gang operating within the (field division). This will be realized through various investigative techniques including:

1. Development of significant confidential informants (CI) and cooperating witnesses (CW).
2. Detailed debriefings of all relevant CI/CWs and cooperating defendants.

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3. Analysis of all significant local, state, and federal pending and closed investigations.

4. Analysis of appropriate databases.

The sixth paragraph should address budget and resource matters. The amount of case funds expended during the last reporting period will be included in this paragraph, as well as

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The last paragraph in the EC should identify the Special Agent(s) and Intelligence Analyst(s) assigned to the investigation and their telephone numbers/extensions. The last sentence of this paragraph will be a statement that the REI will

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The cover EC can request dissemination of enclosed profiles to field divisions and outside agencies, upon approval.

Field offices conducting REIs should report to the Asset Informant Unit on the status of the investigation during the course of the REI, not just at the one-year renewal date. Interim reporting may concern recently obtained information on new members, recent activities of members, law enforcement action directed at the gang, or debriefing of informants. Interim reporting should be submitted in the REI profile format.

If a field office wishes to include classified information in its submission to FBIHQ, it should do so in a supplemental REI profile appropriately classified and containing only that information which is classified. For example, if the classified information concerns POLICE/PUBLIC CORRUPTION, then the supplemental REI profile would only contain information in that category and would be classified accordingly. Do not refer to the existence of a classified profile in the unclassified profile. The EC should contain a caveat at the bottom of the first page that classified information is enclosed.

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If the submitting field office wishes to be contacted by FBIHQ before dissemination of an REI profile, a statement of justification should be added to the "Basis of Information" section as follows: DO NOT DISSEMINATE WITHOUT PRIOR CONSENT OF (FIELD OFFICE).

When an REI is closed, the field office must notify the Asset and Informant Unit and any other auxiliary offices by EC that the REI is being closed and list any accomplishments of the investigation, such as spin-off cases, development of new

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informants, or information collected since the REI was first opened, such as total number of members identified and geographic scope of the gang(s). The REI profile should contain new details since the last submission was approved.

The appropriate REI format for field office use is as follows:

Field offices are encouraged to open umbrella gang-related REIs. The emphasis is on gathering general intelligence focused on enough information to open a criminal investigation. An example of a general gang REI is as follows:

92D-XX-12345
XXXX Division - Gang Activity
REI - Gangs
OO:XX

The use of subfiles related to specific gangs is to be utilized within the general gang REI. Using the example above, it is appropriate for 92D-XX-12345 to contain subfiles concerning specific gangs in XX's territory. Subfiles can be opened for each suspected gang within a division's territory, such as CRIPS, BLOODS, ALKN, BGDN, VLRD, HELLS ANGELS, OUTLAWS, MS-13, MME etc., depending on the gang problem in the division's territory. The subfiles are not limited to National Gang Strategy groups. Local and community gangs can also be named within the subfiles.

An REI is an intelligence collection based on reasonable suspicion. If enough information is obtained, a new case predicated upon probable cause can be opened on subjects previously recorded in an REI.

If enough information is developed to open a substantive criminal investigation, the REI should not be closed. The general REI should remain open and used as a repository for additional intelligence information on other "sets" of the same gang or other individuals associated with the gang that are not named in the substantive criminal investigation. Using the example above, XX has a subfile open on the CRIPS. XX develops enough information to open a 166E classification case on the "ROLLING 60's" subset of the CRIPS and transfers all "ROLLING 60's" intelligence information to the 166E case file. The 92D subfile titled "CRIPS" should remain open and used as a site to document additional intelligence information on the other "sets" or other individuals not named as "ROLLING 60's" members.

For further information on using REIs, please contact the CIMPU or SSGU.

LEAD(s):

Set Lead 1: (Info)

ALL RECEIVING OFFICES

Read and clear.

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CC:

- 1- Mr. Gebhardt (Rm 7142)
- 1- Each Executive Assistant Director
 - 1 - Ms. Baginski (Rm 7176)
 - 1 - Mr. D'Amuro (Rm 7116)
 - 1 - Mr. Lowery (Rm 7142)
 - 1 - Mr. Prouty (Rm 7110)
- 1 - Mr. Hooton (Rm11703)
- 1- Each Assistant Director
 - 1 - Mr. Kirkpatrick (CJIS - WV)
 - 1 - Mr. Patterson (acting) (Quantico - FBI Academy)
 - 1 - Mr. Bullock (acting) (Rm 6012)
 - 1 - Mr. Bailey (Rm 9939)
 - 1 - Mr. Szady (Rm 4012)
 - 1 - Mr. Ashley (Rm 5012)
 - 1 - Mr. Adams (Quantico - LAB)
 - 1 - Ms. Hunt (Rm 7825)

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1 - Ms. Jonas (Rm 6032)
1 - Mr. Mefford (Rm 5829)
1 - Mr. Senser (Rm 7128)
1 - Mr. Garrity (acting) (Rm 11703)
1 - Mr. Richardson (Quantico - ERF)
1 - Ms. Chandler (acting) (Rm 7240)
1 - Ms. Kalisch (acting) (Rm 7240)
1 - Ms. Venture (Rm 7901)
1 - Mr. Jordan (Rm 7129)
1 - Mr. Wiley (Quantico - CIRG)
1 - Ms. Monroe (Rm 3823)
1 - Mr. Kelley (acting) (Rm 7427)
1 - Mr. McCraw (Rm 7869)
1 - Mr. Quijas (Rm 7110)
1 - [REDACTED] (Rm 7176)
1 - [REDACTED] (Rm 7176)
1 - [REDACTED] (Rm 3012)
1 - [REDACTED] (acting) (Rm 5012)
1 - [REDACTED] (Rm 5046)
1 - [REDACTED] (Rm 4330)
1 - [REDACTED] (Rm 5155)
1 - [REDACTED] (Rm 5022)
1 - [REDACTED] (Rm 4330)
1 - [REDACTED] (Rm 5064)
1 - Manuals Desk (Rm 10471)
1 - Each SSA, SSGU
1 - [REDACTED] (Rm 5064)
1 - [REDACTED] (Rm 5173)

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