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Central Intelligence Agency Inspector General

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- A. (U) CIA's Attorney General-Approved Implementing
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 B. (U) Detailed Discussion of Retention and Dissemination
 C. (U) Cases Without Compliance Issues
 D. (U) Monitoring
 E. (U) Permitted Activities Related to Special Collection in the United States—FISA Requests, Assistance to Other
 Agencies, Testing and Training

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8	legal or bureaucra whether it can be i assessments.	tic issues, an	a now the com	pliance pro		g ar(b)(3) NatSecAct ure (b)(1)
*	2. (S) The 11 September 200 and suggestions for are based on EO reviewed were condirected at internal evaluating appropri	of terrorist attor managements and relations and relations and relations and terrorise terrorises.	acks in the Uni ent consideration levant law as it changes to rul t activities shou	ted States on containe existed at les governi uld be take	d in this Assess the time the ac ng intelligence	dings sment tivities collection
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(U) SUMMARY

(b)(1) (b)(3) NatSecAct

)(1))(3) NatSecAct)(1))(3) NatSecAct	3. (S) The Agency's use of collection both within and outside of the U.S., is generally in compliance with EO 12333. Although the Agency conducts a significant number of electronic surveillance and unconsented physical search operations overseas, these activities have been directed primarily at individuals who are not LLS. persons. These techniques In some of the cases involving U.S. persons, the information that was acquired was valuable, particularly with regard to terrorist activities. 4. (S) Agency officers are sensitive to the rules regarding targeting U.S. persons and take the EO seriously. No evidence was found that any CIA officer intentionally disregarded the requirements of EO 12333 or the Agency's implementing procedures. Agency officers understand that in order to conduct collection directed at U.S. persons, they must consult with legal personnel and seek the necessary approvals. Office of General Counsel (OGC) attorneys provide advice and assistance to Agency officers in interpreting the EO and its implementing procedures. Agency officers think highly of the guidance	
	and support they receive from these OGC attorneys.	
*	5. (S) There has also been some inadvertent, and probably unavoidable, collection against U.S. persons abroad. In these cases, the Agency directed technical collection at foreign targets and later discovered that some of them were U.S. persons. Collection was usually terminated and there was no further processing of the information acquired. (b)(3) Na	tSecAct
(b)(3) NatSecAc	ot	
	6. (6) A few cases were found to raise compliance and other issues. The Agency did not always consult with the Department of Justice (DoJ) early in the process or seek Attorney General (AG) approval in cases	
	where it would have been prudent to do so. In some of these cases, information of intelligence value obtained from collection may not have been (b)(1) disseminated in accordance with EO requirements. Failure to obtain req(b)(3) National approvals or prudential review by DoJ before proceeding with collection increases the risk that the activity may violate individual constitutional rights, the	SecAct
	Foreign Intelligence Surveillance Act (FISA), EO 12333, Agency regulations or policies and that any evidence of criminal activity that may result from the collection may later be determined to be inadmissible in court.	
		(b)(1) (b)(3)

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	,	(U) SCOPE AND METHODOLOGY	1
		12. (U) The Investigations Staff assembled a team of	ten Office of
		ctor General (OIG) officers, including investigators, legan nnel, and a senior DO consultant to conduct this Assess	I counsel, support
		13. (U//FOUO) A thorough search of Agency records request for all relevant documents was sent to all Agency	ncy components,
(b)(3) CIAAct		ach was asked to establish a focal point for this investig	ation
(D)(3) CIAACI			
(b)(1)		14. (S) current Agency employees	were interviewed
(b)(3) CIAAct	includ	ing the	
v v			
	ż		(b)(1) (b)(3) CIAAct
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Focus groups of DO officers were asked for their views regarding compliance issues. In addition, the Assessment team traveled to a	
regarding compliance issues. In addition, the Assessment team traveled to a	(b)(1)
V	(b)(3)
)(1) ·
	o)(3) CIAAct
)(3) NatSecAct
15. (16) Although the Assessment team was unable to review every	(b)(1)
regulated activity, the team made every reasonable effort to follow up on cases	(b)(3)
that were identified with sufficient detail from available documentation or	
interview leads.	
	(h)(d)
	(b)(1) (b)(3) NatSecAct
	(D)(O) NATOGOACT
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16. (S) The team interviewed officials outside the Agency, including	_
representatives from	
	(b)(1) '
Those officials described the practices of their offices	
in monitoring compliance with EO 12333 technical collection requirements. The team also met with the staffs of the Senate Select Committee on Intelligence	
(SSCI) and House Permanent Select Committee on Intelligence (HPSCI) to	
obtain information relevant to the Assessment.	
	,
(U//FOUO) EO 12333 IMPLEMENTING PROCEDURES AND THE	
COMPLIANCE PROCESS AT THE CIA	*
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17. (S) EO 12333, which was signed by President Reagan in 1981, governs the conduct of intelligence activities by CIA and other agencies within	
the Intelligence Community.	(b)(1)
the intelligence Community.	(b)(3) NatSecAct
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)(1))(3) NatSecAct gov	18. (S) The FISA was passed in 1978 and requires that the fewernment obtain a FISA Court order before conducting electronic su	
	ected at agents of a foreign power in the United States.	•
FIS	SA was amended to require a FISA warrant for unconsented physic	
dire	ected at agents of a foreign power in the United States. The FISA of minal penalties covering intentional violations.	
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dire	minal penalties covering intentional violations.	

collection.

21.	
	(b)(1)
	(b)(3) NatS
22. (S) U.S. persons are defined as c	itizens, lawful permanent residents,4
corporations incorporated in the United States person or organization outside the United Status. U.S. person, unless specific information to the	tes may be presumed not to be a
0.5. person, unless specific information to the	contrary is obtained. (b)(1) (b)(3) Nats
23.	
24.	
	(b)(1) (b)(3) NatS
4 (U) Lawful permanent residents were formerly called	l permanent resident aliens.

	(UNI OUU) RETENTION AND DISSEMINATION O	
	INFORMATION	(b)(1) (b)(3) NatSecAc
b)(1) b)(3) CIAAct b)(3) NatSecAct	25. (S) Information about a U.S. person derived from must be processed in accordance with EO 12333 procedures regarding retention and dissemination of information derived for are permissive, so long as there is intelligence value to the information example, information that is foreign intelligence, counterintelligence engaged in international terrorist or narcotics activities potential sources or contacts can be retained and disseminate identity of the U.S. person so long as the identity is necessary assess the information. (See Exhibit A for retention and dissemination properly because of a general and widespread lack of unrules. Moreover, based upon interviews of dissemination rules are not applied consistently. (See Exhibit comments on retention and dissemination.)	collection The rules rom such collection formation. For gence, concerns a , or is about ed along with the r to understand or emination rules.) e applying these nderstanding of the retention and
(b)(1) (b)(3) CIAAct (b)(3) NatSecA	Act	
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(U//FOUO) CASES IN WHICH COLLECTION WAS CONSIDERED BUT NOT UNDERTAKEN

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	or roar or perce	ived legal and po	olicy concerns.		16.00	
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	PERCEPTION THAT COLLECTION CANNOT BE DONE OR IS TOO	(b)(1)
//- \ / / \	DIFFICULT	(b)(3) NatSecAct
(b)(1)	SooA ot	
(D)(S) Nau	SecAct 60. (S) Most Agency officers know that there must be good reason to	b)(1)
	be obtained. Most officers interviewed, however, including managers in the file	Elu Trates of tet
	and at readquarters, do not understand the specific requirements of	
	collection including the standards for targeting and when collection	n _{(b)(1)}
	directed at a U.S. person is justified. Many do not distinguish or understand the	ne(b)(3) NatSecAct
	different legal standards that apply to technical and human collection. Moreov	/er,
	few managers or other officers, whether in the field or at Headquarters, could	
	state the appropriate procedures for retaining or disseminating U.S. person	ic/b//4/
	information that is obtained incidentally in the course of collection against fore targets.	(b)(3) NatSecAct
	targets.	(D)(O) Natoechet
	61.	
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(b)(1)	SecAct 62. (S) A number of reasons, including inadequate training, were cited	(b)(1)
(b)(3) Nat	the lack of understanding. A senior officer	(b)(3) NatSecAct
	says that, with the influx of new case officers, there may	be
	a lack of experience in dealing with EO issues. While officers are of	
*	better at identifying potential issues, many of them, including managers, were	(b)(3) NatSecAct
	also unfamiliar with the standards for targeting and dissemination. Officers in	
	collection operations generally	
	seem to be more knowledgeable of EO 12333 issues.	380
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it.	U//FOUO) DIFFICULTY IN DETERMINING U.S. PERSON STATUS	ě
U. al·	88. (S) Many field officers explain that it is very difficult to determ. S. person may be the subject of technical collection. They state that it ways apparent prior to initiating collection that an individual may be a L	nine if a is not J.S.
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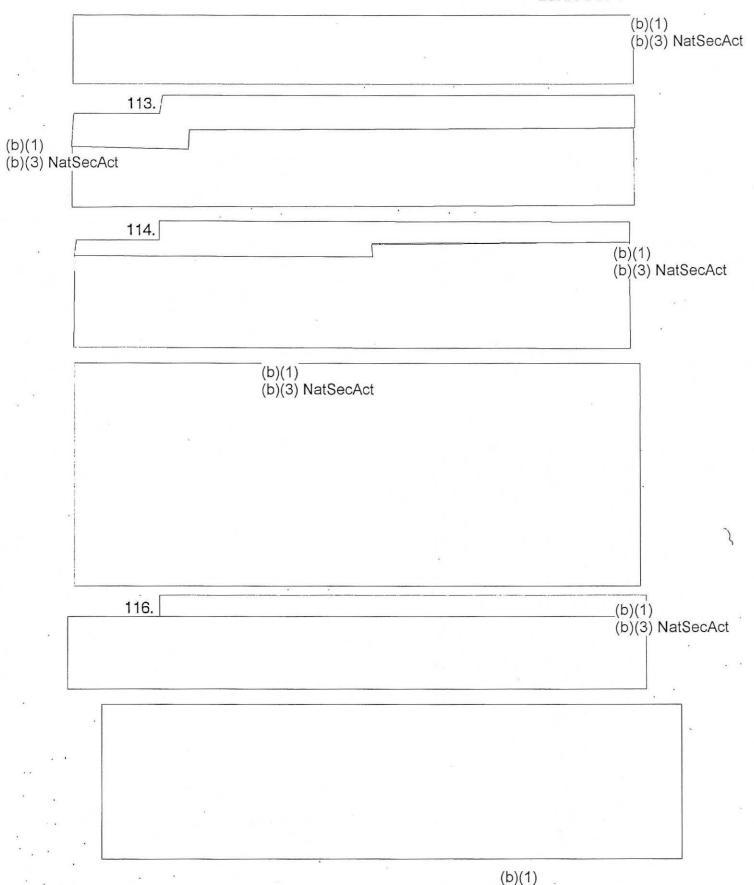
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John L. Helgerson
Inspector General

8/7/02 Date (b)(1)

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EXHIBIT B – DETAILED DISCUSSION OF RETENTION AND DISSEMINATION

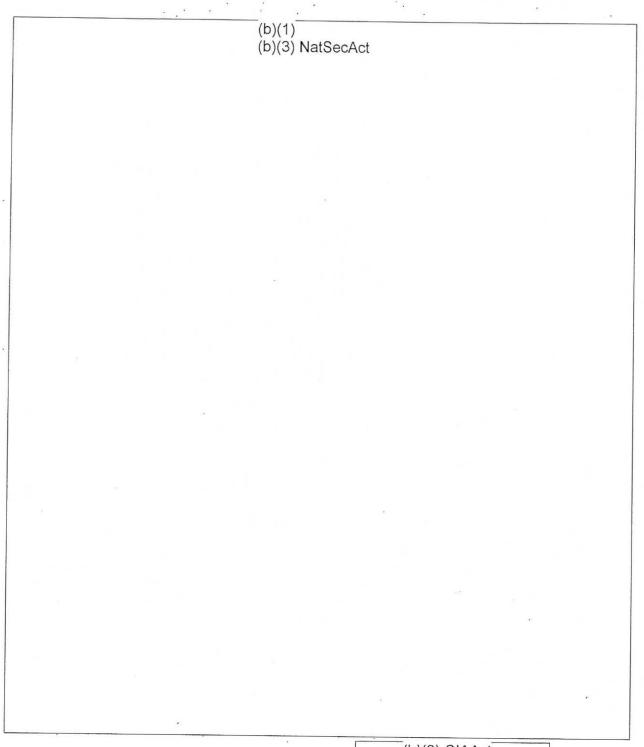
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EXHIBIT C - CASES WITHOUT COMPLIANCE ISSUES



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