

**APPLICATION FOR**

		2. DATE SUBMITTED 07/08/2009	APPLICATION IDENTIFIER	
1. TYPE OF SUBMISSION Application Non-Construction		3. DATE RECEIVED BY STATE	STATE APPLICATION IDENTIFIER	
		4. DATE RECEIVED BY FEDERAL AGENCY	FEDERAL IDENTIFIER	
5. APPLICANT INFORMATION				
Legal Name City of Newark		Organizational Unit City of Newark		
Address (city, state, and zip code) 920 Broad St Newark, New Jersey 07102-0000		Name and telephone number of the person to be contacted on matters involving this application Joseph Pastore (973) 733-6286		
6. EMPLOYER IDENTIFICATION NUMBER (EIN) 22-6002138		7. TYPE OF APPLICANT Municipal		
8. TYPE OF APPLICATION New		9. NAME OF FEDERAL AGENCY Bureau of Justice Assistance		
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE Number: 16.738 CFDA Title: EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT Urban Essex Justice Assistance Grant		
12. AREAS AFFECTED BY PROJECT Essex County NJ				
13. PROPOSED PROJECT		14. CONGRESSIONAL DISTRICT(S) OF		
Start Date: 10/01/2008	Ending Date: 09/30/2012	a. Applicant NJ10	b. Project NJ10	
15. ESTIMATED FUNDING		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?		
a. Federal	\$910,412	Program is not covered by E.O. 12372		
b. Applicant	\$0			
c. State	\$0			
d. Local	\$0			
e. Other	\$0			
f. Program Income	\$0			
g. Total	\$910,412	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? N		
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT, THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS REQUIRED.				
a. Typed Name of Authorized Representative Garry McCarthy		b. Title Police Director		c. Telephone number (973) 733-6007
d. Signature of Authorized Representative			e. Date Signed	

Previous Editions Not Usable

Standard Form 424 (Rev 4-88)  
Prescribed by OMB Circular A-102

# **Program Narrative**

(Attachment 1)

## 2009 Edward Byrne Memorial Justice Assistance Grant Local Program

### Urban Essex Justice Assistance Program J.A.G.

**Newark Police Department  
Lead Agency**

In collaboration with:

Essex County, East Orange Police Department, Irvington Police  
Department, Belleville Police Department, Bloomfield Police  
Department, Maplewood Police Department, Montclair Police  
Department, West Orange Police Department  
& Orange Police Department

The Newark, NJ Police Department has assumed the lead-agency role for the application and management of the 2009 Edward Byrne Memorial Justice Assistance Grant. As the lead agency, we have notified all of the eligible agencies of the availability of this funding and advised them to formulate a programmatic plan for the funds. They have also been provided the web address to review the solicitation for this grant to guide them in their planning. The Newark Police Department has made itself available for any program-related questions the entities may have.

Each agency has been made aware of their award. The following chart represents the funding distribution for this award:

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<b>NEWARK 4% Admin</b>	-	\$36,416		4.00%
<b>NEWARK</b>	\$425,316	\$17,011	\$408,305	47
<b>IRVINGTON</b>	\$207,522	\$8,301	\$199,221	23
<b>EAST ORANGE</b>	\$121,353	\$4,854	\$116,499	13
<b>ORANGE</b>	\$60,993	\$2,440	\$58,553	7
<b>ESSEX COUNTY</b>	\$14,642	\$586	\$14,056	2
<b>BELLEVILLE</b>	\$19,488	\$780	\$18,708	2
<b>BLOOMFIELD</b>	\$20,278	\$811	\$19,467	2
<b>MAPLEWOOD</b>	\$10,956	\$438	\$10,518	1
<b>MONTCLAIR</b>	\$16,117	\$645	\$15,472	2
<b>WEST ORANGE</b>	\$13,747	\$550	\$13,197	2
<b>Totals</b>	<b>\$910,412</b>	<b>\$36,416</b>	<b>\$873,996</b>	<b>100</b>

Each participating agency has provided a narrative and budget for their individual award. These items are on the following pages.

## **Newark Police Department**

The Newark Police Department proposes to utilize the funding received from the Edward Byrne Memorial Justice Assistance Grant to help offset the total cost of finalizing the 24-square mile high-speed broadband network that will allow us to separate from the city's network.

Our network consists of more than 2,000 pieces of equipment that are deployed on more than 55 privately and publicly owned rooftops around the city. It can support simultaneous data transmissions from up to 200 public safety vehicles, and the installation of several public safety applications. Today, our officers can transmit InfoCOP and Records Management System-related data from the patrol cruiser to centrally located application servers.

In addition, we have overlaid 110 surveillance cameras and a 7-square mile gunshot detection system on this network. Camera feed transmits real-time over a series of high-speed wireless links installed throughout the city and into our new Surveillance Operations Center that are staffed by police department personnel.

With this funding, and additional grant funds and city capital, we will leverage our existing broadband solution to migrate our facilities off of the city system and onto our own secure network.

Finally, as the lead agency, we will be tasked with many administrative duties, oversight and reporting requirements related to this award. This will place a burden on the staff of the Newark Police Department and will require overtime expenditures to ensure proper management of the grant. Therefore, we are requesting to use 4% (\$36,416 over the 4-year grant life) of the total award to offset the expense caused by additional time required to fulfill our obligation.

## **East Orange Police Department**

The East Orange Police Department will be purchasing the following equipment with the funding awarded to this agency as a result of the FY 2009 Edward Byrne Memorial Justice Assistance Grant (JAG).

- ✓ One utility vehicle that will be used for storing tactical equipment (including ballistic shields, helmets and entry tools), evidence collection supplies, and other emergency equipment such as reconstruction equipment, traffic cones, reflective vests, etc.). A justification letter is attached.

- ✓ 30 Decatur Radar Mirror Displays – These units are affixed to the vehicle's rearview mirror and display the fields of the traffic radar in the patrol cruiser. They will replace the traditional display units and are a safer alternative for the driver.
- ✓ Overtime salary for crime suppression - The overtime will be used as needed to address sudden crime spikes or other preventative patrols. Uniformed and/or investigative personnel will be used to bolster police response and presence and to support the follow-up investigation. Overtime funding may also be used to support salaries for preventative patrol during holidays and other events when crime tends to rise.

### **Irvington Police Department**

The Township of Irvington, NJ is 2.8 square miles in size and has a population of over 61,000 people. Over 12% of the residents live below the poverty level and the 2009 report from the Bureau of Labor Statistics reveals the township reached an unemployment rate over 10%. Irvington is suffering from severe financial difficulties and has recently began laying off some employees and furloughing others.

The police department employs 180 sworn officers and answers over 70,000 calls for service per year. The police officers work extremely hard to maintain order and are often doing so with equipment that is barely functional. For years the township has been unable to purchase new equipment for the department because of fiscal problems.

Therefore, the Township of Irvington Police Department is requesting to utilize funds under the 2009 Edward Byrne Memorial Justice Assistance Grant Program to purchase equipment to enable our police officers to better serve and protect the citizens of Irvington.

The Township of Irvington has been awarded \$199,221 for the 2008 Edward Byrne Memorial Local Justice Assistance Grant and proposes funding the following:

- ✓ 80 Dell Workstations to replace current desktop computers within the police headquarters. These units are ten years old and can no longer support contemporary software and programs necessary for meeting the departments' needs.
- ✓ 200 lockers for equipment and uniform storage. The lockers in use now are over thirty years old and are in disrepair. New lockers would offer current officers and newly hired officers' storage for the equipment they

- are required to have at their disposal, such as riot gear, self-contained breathing apparatuses, uniforms, etc.
- ✓ Upgrading the in-house computer system and site licenses for new computer programs. The current system is more than 10 years old and cannot process and handle cotemporary programs that are needed to, among other things, share information with other agencies.

### **Orange Police Department**

The City of Orange Police Department proposes to fund overtime initiatives to target violent crime and quality of life problems within the city.

We will augment the normal day-to-day sector patrol functions with focused, quality of life and violent crime suppression patrols in designated hotspot areas within the City of Orange during peak crime periods.

Initially, based upon a preliminary analysis, our focused patrols, which shall consist of a supervisor and two officers, will be deployed from 7pm to 12 am the week prior to and the week of Labor Day, the week prior to and the week of Halloween, the entire Thanksgiving and Christmas Holiday, the week prior to and the week of Memorial Day. Funds shall be used for any preventive patrols and or investigative details deployed as a result a spike in crimes, i.e. robbery, burglary, auto thefts, etc.

### **Essex County**

The Essex County Sheriff's Office is a key member of the Essex County – Integrated Law Enforcement Initiative, which seeks to develop advanced technological mechanisms to share arrest, incident and booking data with participating agencies in the county.

Once established, the participating members will be able to gain access to real-time arrest and incident data that can be used for intelligence led policing strategies. In addition, once arrestees are processed (booked) at the municipal level, the booking information, including fingerprints and photographs, can be instantly transferred to both the Sheriff's Office and the Essex County Correctional Facility (ECCF) so the arrestee can be booked into the ECCF without the need for redundant fingerprinting, photographing and identification procedures.

These systems will be linked to the developing Records Management System (RMS) of the Sheriff's Office for county-wide availability and distribution. In order to facilitate access to the RMS for the patrol function of the Sheriff's Office, we will be purchasing mobile data terminals for field operations. The Sheriff's Office is applying for \$14,056.00 in 2010 JAG funds to augment funding for these initiatives.

### **Belleville Police Department**

The Township of Belleville requests funding from the FY2009 Edward Byrne Memorial Justice Assistance Grant (JAG) Program Annual Allocation, as a sub-grantee, with the City of Newark, New Jersey, Police Department. The requested funding will assist in providing new and replacement computers and computer-related equipment for the police department.

Our Training and Community Policing divisions will each receive a laptop computer. The laptop for the Training Unit will be used for in-house and mobile training sessions for our officers. The Community Policing Division will use their laptop for police-related school programs such as D.A.R.E (Drug Abuse Resistance Education), G.R.E.A.T (Gang Resistance Education and Training) instruction and other safety-related student programs.

Another ruggedized laptop will be used by our detective bureau for field-related investigations, street crimes, etc., where a durable computer is needed.

And ten desktop computers, two printers, and display monitor will replace hardware that is either no longer operable or so outdated that they are not compatible with contemporary software.

### **Bloomfield Police Department**

The Bloomfield Police Department proposes to purchase 1 Automated License Plate Reader. Funding from the JAG will be combined with forfeiture funds for the purchase. The total price is \$21,540. The entire \$20,278 JAG award will be put toward the purchase price and the remaining balance will be paid by forfeiture funds distributed by the county prosecutor's office.

The digital license plate reader will be mounted on a police vehicle and will enable the police officer to check all passing vehicles for stolen autos, any warrants, wants, and outstanding motor vehicle suspensions. The characters in the photo of the plate are then translated into letters and numbers and compared to law enforcement databases of registered vehicles known to be or suspected of being involved with crimes or infractions. This electronic reader will also store and compile all vehicles read, which can be later used for investigations and parking offenses.

### **Maplewood Police Department**

The Township of Maplewood, NJ Police Department serves a community of approximately 23,000 residents situated in eastern Essex County, NJ. The Township borders the communities of Irvington and Newark, which have violent crime rates of 21.4 violent crimes and 8.8 violent crimes per 1000 residents

respectively according to the 2007 New Jersey Uniform Crime Report. These violent crime rates are significantly greater than Maplewood's and present unique challenges to preserving public safety in Maplewood.

Funding from the 2009 Justice Assistance Grant will support the expansion of the current Maplewood Police Public Video Camera system. The program uses locally funded video surveillance cameras and network video recorders installed at Maplewood Police Communications to passively monitor areas of the community that have seen elevated incidents of crime. We will add one additional camera site to the network. The location is the intersection of Valley Street and Parker Ave which is adjacent to the local regional high school, Columbia High. The school has a student body of almost 1800. Recently, there have been various acts of disorderly conduct, several robberies and assaults - all have occurred within 200 yards of the intersection.

### **Montclair Police Department**

The Montclair Police Department proposes to purchase an Automated License Plate Recognition System (ALRP) with the funding provided by the FY2009 Local Solicitation: Edward Byrne Memorial Justice Assistance Grant (JAG) Program. This equipment can scan and process multiple license plates and can compare them to a database in an effort to recognize vehicles that are stolen, wanted, etc.

Estimates received by the Montclair Police Department to date indicate that the cost of an ALRP system to be in the neighborhood of \$20,000. Although the grant would not cover the entire cost of the system, the Montclair Police Department has sufficient funds in a confiscation account to cover the difference.

### **West Orange Police Department**

The West Orange Police Department proposes to purchase a Respirator Fit Test Machine, Air Purifying Respirator (APR) replacement cartridges, and APR carriers for the agency.

The PEOSH Respirator Protection Standard requires that the West Orange Police Department both provide its' employees with respirators to protect them from airborne hazards, and that a respiratory protection program be implemented incorporating all of the program components described in the standard (29 CFR 1910.134).

The fit test machine will ensure that the agency is in compliance with federal law (29 CFR 1910.134) which specifically states that annual fit testing must be conducted for all officers issued an APR. Additionally the funding will ensure that officers are provided with the appropriate APR canisters pursuant 29 CFR 1910.134. The total price is \$13,742.18.

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Estimates received by the Montclair Police Department to date indicate that the cost of an ALRP system to be in the neighborhood of \$20,000. Although the grant would not cover the entire cost of the system, the Montclair Police Department has sufficient funds in a confiscation account to cover the difference.

### **West Orange Police Department**

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The fit test machine will ensure that the agency is in compliance with federal law (29 CFR 1910.134) which specifically states that annual fit testing must be conducted for all officers issued an APR. Additionally the funding will ensure that officers are provided with the appropriate APR canisters pursuant 29 CFR 1910.134. The total price is \$13,742.18.

Funding for this equipment is critical not only for compliance with federal regulations, but for safe police operations in potentially hazardous environments occurring within the jurisdiction or during mutual aid. Funding of this program will allow: safe escape from chemical, biological, nuclear incidents; safe perimeter control for chemical or biological incidents; perimeter crowd control for the deployment of CS or CN gas; safe police operations during the deployment of CS or CN gas during crowd control; safe transport and contact with persons who are suspected of being actively infected with a serious respiratory disease such as tuberculosis or SARS (Severe Acute Respiratory Syndrome).

As first responders, there will be immediate involvement in the early stages of an incident involving hazardous materials. These same officers will be responsible for the protection and preservation of life, property, and evidence. This mandate is best fulfilled with a safely equipped cadre of law enforcement professionals.

# **Budgets and Budget Narratives**

(Attachment 2)

## 2009 Edward Byrne Memorial Justice Assistance Grant Local Program J.A.G.

### Urban Essex Justice Assistance Program

#### **Newark Police Department Lead Agency**

In collaboration with:

Essex County, East Orange Police Department, Irvington Police Department, Belleville Police Department, Bloomfield Police Department, Maplewood Police Department, Montclair Police Department, West Orange Police Department & Orange Police Department

# BUDGETS

## Newark Police Department

Total Administrative..... \$36,416

Award	\$425,316
(Less 4% admin. exp.)	(17,011)

### Programmatic Expenses

Partial cost to fund the separation of the police department's network from the rest of the city. The cost will include support and warranties on network equipment and license renewals.

Total Programmatic.....\$408,305

## East Orange Police Department

Award	\$121,353
(Less 4% admin. exp.)	(\$4,854)

### Programmatic Expenses

1 Utility Vehicle	\$75,000
30 Decatur Radar Mirror Displays @\$400/unit	\$12,000
Overtime Crime Suppression costs	\$29,499

Total Programmatic.....\$116,499

## Irvington Police Department

Award	\$207,522
(Less 4% admin. exp.)	(\$8,301)

### Programmatic Expenses

80 Dell Workstations (@\$1,500 per unit)	\$120,000
200 Lockers (@ \$200 per unit)	\$40,000
Upgrade computer system/licenses	\$39,221

Total  
Programmatic.....\$199,221

**West Orange Police Department**

Award \$13,747  
(Less 4% admin. exp.) (\$550)

**Programmatic Expenses**

1 Quantifit Tester \$7,790  
1 Drager and MSA Adapter \$440  
24 Deluxe Gas Mask Bags @ \$43/unit \$1,026  
40 MSA Mill CBRN Canisters @\$52/unit \$2,060  
40 Drager CBRN Canisters @\$47/unit \$1,881

Total Programmatic.....\$13,197

**Orange Police Department**

Award \$60,993  
(Less 4% admin. exp.) (\$2,440)

**Programmatic Expenses**

*Overtime calculated at: Supervisor @ \$80/hour and Officer @\$66/hour  
Details = 1 supervisor & 2 officers, 5 hours per night each*

-5 overtime crime suppression details – August '09 \$5291  
-5 overtime crime suppression details – September '09 \$5291  
-7 overtime crime suppression details – October '09 \$7,408  
-8 overtime crime suppression details – November '09 \$10,583  
-10 overtime crime suppression details – December '09 \$20,107  
-20 overtime crime suppression details – May '10 \$9,874

Total Programmatic..... \$58,553

**Bloomfield Police Department**

Award \$20,278  
(Less 4% admin. exp.) (\$811)

**Programmatic Expenses**

1 Automated License Plate Readers@ \$21,540 per unit \$19,467  
(Plus municipal match of \$2,073)

Total Programmatic..... \$19,467

**Montclair Police Department**

Award \$16,117  
(Less 4% admin. exp.) (\$645)

**Programmatic Expenses**

Automated License Plate Recognition System \$15,472  
(Any excess cost to be absorbed by municipality)

Total Programmatic..... \$15,472

**Maplewood Police Department**

Award \$10,956  
(Less 4% admin) (\$438)

**Programmatic Expenses**

Purchase and installation of 1 street Video Camera \$10,518

Total Programmatic..... \$10,518

**Belleville Police Department**

Award \$19,488  
(Less 4% admin exp.) (\$780)

**Programmatic Expenses**

2 Dell Laptop Computers (\$1,500.00 each) \$3,000  
1 Panasonic Tough Book Ruggedized Laptop \$2,000  
10 Dell Desktop Computers (\$1,200.00 each) \$12,000  
2 Printers (\$500 each) \$1,000  
1 Doublesight Display Monitor \$708

Total Programmatic.....\$18,708

**ESSEX COUNTY**

Award	\$14,642
(Less 4% admin exp.)	\$(586)

**Programmatic Expenses**

10 Polisy ME ResponseAbility CAD/RMS Mobile Interface Software @ 1,050.00/unit	\$10,500
1NJBS-1 NJBS Installation	\$ 2,300
1NJBS-02 Train-the Trainer Courses for ECSO personnel	\$1,256

Total Programmatic.....	\$14,056
-------------------------	----------

Total admin expense	\$36,416
Total Programmatic expense	<u>\$873,996</u>

<b>GRAND TOTAL</b>	<b>\$910,412</b>
--------------------	------------------

## **Abstracts**

(Attachment 4)

### **Newark Police Department**

Title - Newark Police Wide Area Network Project

Goals – To maintain an independent computer network and prevent other non-law enforcement entities from access to criminal intelligence

Description of Strategies - The Newark Police Department will continue the project of isolating our computer network from the City's. The police department monitors surveillance cameras and a gunshot detection system, and transmits sensitive criminal information on our current system, and we want to obtain a secure network without the concern of unauthorized access. Funding from this grant will be a part of a larger cost to accomplish this. Other funding sources include the Newark Police Foundation, city capital and other grant funding.

Data Collection Method – The department will collect data from IT personnel on the success of our network from the City and the increased efficiency and security.

### **Irvington Police Department**

Title – Irvington Police Tech and Equipment Upgrade

Goals – 1) To upgrade the current computers and systems to meet the needs of contemporary programs and improve efficiency; 2) provide sworn personnel with equipment storage lockers

Description of Strategies – The Irvington Police Department will replace most of the computer workstations to enable modern software and programs. Also, they will upgrade the main computer system and purchase site licenses for the new programs. The department will also purchase new lockers for its' sworn personnel to store required equipment they must have access to, such as helmets, gear, and more.

Data Collection Method – The department will collect data by assessing employees about increased efficiency and accommodations.

## **East Orange Police Department**

Title – East Orange Equipment Acquisition and Crime Suppression

Goals – 1) To efficiently store and transport emergency equipment; 2) increase safety of patrol officers who are enforcing motor vehicle laws; 3) respond to and prevent violent crime in the city

Description of Strategies – The East Orange Police Department will purchase a utility vehicle to store needed equipment for a quick response to emergencies. This vehicle will be capable of carrying evidence collection supplies, entry tools, helmets, vests, and more. The vehicle will be capable of quickly providing first-responding officers with equipment needed for a myriad of situations. The department will also purchase radar mirror displays that retrofit onto the cruiser's rearview mirror and display the fields of traditional radar units, such as target speed and patrol unit speed. This allows the operator to maintain focus on the roadway. Finally, the city will use funds to pay overtime for crime suppression details and holiday and other events where crime generally rises.

Data Collection Method – Data collection used will include officers' assessment of increased efficiency; officers' improved safety; crime statistics comparisons

## **Orange Police Department**

Title – Orange Police Crime Prevention

Goals – To reduce actual crime and improve the quality of life for the city's residents

Description of Strategies – The Orange Police Department will assess crime patterns and focus overtime personnel to efficiently respond to areas experiencing increased crime levels. There will also be enhanced patrols during holidays and other events that often see a rise in violent and property crimes. This funding will allow the patrol function to address 9-1-1 calls for service and the suppression detail to dedicate its' resources to a specific problem in a specific neighborhood.

Data Collection Method – Data collection will be obtained by comparisons of crime in affected areas

## **Bloomfield Police Department**

Title – Automated License Plate Reader Project

Goals – Greatly increase the ability to process and store motor vehicle information more quickly and accurately.

Description of Strategies – The Bloomfield Police Department will use funding to purchase an automated license plate reader. This tool will be affixed to a patrol cruiser and consistently read license plates and compare them to a database for warrants or stolen lists. The item can also store license plates that have been previously scanned so investigative personnel can compare plates if a crime was later committed in the area where the patrol cruiser had been.

Data Collection Method – Data collection will be obtained by assessing the effectiveness of the license plate reader in addition to officers' assessment of its ability.

## **Belleville Police Department**

Title – Technological Upgrade

Goals – Upgrade the technology to allow for more efficiency with their duties.

Descriptions of Strategies – The Belleville Police Department will use JAG funding for the purchase of 13 computers – 10 workstations, 2 laptops and 1 ruggedized laptop. These items will assist officers with their daily functions, which includes training and investigations.

Data Collection Method – Officers' assessment and efficiency will be used for assessment of equipment.

## **Maplewood Police Department**

Title – Maplewood Police Public Video Camera System

Goals – To passively monitor areas of the community that have seen elevated incidents of crime

Description of Strategies – The Maplewood Police Department will add an additional video camera to their existing public camera network. The camera that will be funded under this grant will monitor an intersection adjacent to a school where the police department has seen an increase of crime.

Data Collection Method – Data collection will be crime statistics both pre and post installation of the camera.

## **Montclair Police Department**

Title – Automated License Plate Recognition System

Goals – To provide officers with advanced technological investigative equipment

Description of Strategies – The Montclair Police Department will purchase an Automated License Plate Recognition System which will provide officers the ability to scan and check multiple license plates simultaneously and compare them to a database for vehicles that are stolen or wanted.

Data Collection Method – UCR crime statistics in targeted areas; number of arrests/cases cleared

## **West Orange Police Department**

Title – Air Purifying Respirator Project

Goals – To protect sworn personnel from airborne hazards

Description of Strategies – The West Orange Police Department will purchase a Respirator Fit Test Machine, Air Purifying Respirator (APR) replacement cartridges, and APR carriers so the agency can be in compliance with the standards set by PEOSH.

Data Collection Method – Number of officers successfully fitted and trained in the APR

## **Essex County**

Title – Essex County Info Exchange

Goals – Criminal information sharing

Description of Strategies – Purchase of software and installation costs to facilitate the ability to network and interface with other law enforcement agencies.

Data Collection Method – Assessment of number of inquiries to database and information shared or accessed.

# MEMORANDUM OF UNDERSTANDING

Between

Newark Police Department  
(Herein after referred to as "Administering Agency")

And

**Irvington Police Department, East Orange Police Department, Orange Police Department, West Orange Police Department, Belleville Police Department, Bloomfield Police Department, Maplewood Police Department, Montclair Police Department and Essex County (hereinafter referred to as "Sub-recipients").**

This Memorandum of Understanding delineating the disbursement of funds in accordance with the FY 2009 Justice Assistance Grant (JAG) Program: Allocations and Disparate Schedule (hereinafter called "MOU"), is made and entered into this 1st day of July, 2009 (the "Effective Date"), by and between the following agencies: Newark Police Department, Irvington Police Department, East Orange Police Department & Orange Police Department, Belleville Police Department, Bloomfield Police Department, Essex County, Montclair Police Department, West Orange Police Department and the Maplewood Police Department.

## **WITNESSETH THAT:**

**WHEREAS**, the above listed Law Enforcement Agencies are committed to the creation and maintenance of a collaborative grant distribution program whose ultimate aim is to foster innovative crime fighting strategies that benefit the general public; and

**WHEREAS**, the United States Department of Justice, through its Edward Byrne Memorial Justice Assistance Grant Program (JAG) has established and provided in its fifth year's appropriation a grant award in the amount of \$910,412 aimed at preventing , controlling, and reducing criminal activity in our communities; and

**WHEREAS**, the Newark Police Department through its distinction as the "Administering Agency" intends to apply for and administer the legally appropriated funding to each of the participating agencies designated as grant "Sub-recipients" in accordance with the fund allocation schedule.

NOW, THEREFORE, in consideration of the mutual covenants and conditions herein contained, the parties hereto agree as follows:

SECTION I.

Award distribution for the FY2009 Justice Assistance Grant (JAG) Program

Agency	Award	Admin. Allowance 4%	Total Disbursement	% of Total Award(est)
<i>NEWARK 4% Admin</i>	-	\$36,416		4.00%
NEWARK	\$425,316	\$17,011	\$408,305	47
IRVINGTON	\$207,522	\$8,301	\$199,221	23
EAST ORANGE	\$121,353	\$4,854	\$116,499	13
ORANGE	\$60,993	\$2,440	\$58,553	7
ESSEX COUNTY	\$14,642	\$586	\$14,056	2
BELLEVILLE	\$19,488	\$780	\$18,708	2
BLOOMFIELD	\$20,278	\$811	\$19,467	2
MAPLEWOOD	\$10,956	\$438	\$10,518	1
MONTCLAIR	\$16,117	\$645	\$15,472	2
WEST ORANGE	\$13,747	\$550	\$13,197	2
<b>Totals</b>	<b>\$910,412</b>	<b>\$36,416</b>	<b>\$873,996</b>	<b>100</b>

SECTION II

Term

Participation in the FY2009 Justice Assistance Grant (JAG) Program shall commence upon receipt of the grant funds by the "Administering Agency" through September 30, 2013, or until all grant funds are expended.

### **SECTION III**

#### **Relationship of Parties**

All decisions affecting program change, modifications, public relations, dissemination and finance administration will be the mutual responsibility of both the "Administering Agency" and the "Sub-recipients." Adherence to all special conditions of the grant, audit requirements, monitoring and reporting requirements, and evaluation requirements shall be the responsibility of the "Administering Agency" and all "Sub-recipients" of this award.

### **SECTION IV**

#### **Indemnification**

Nothing in the performance of this Agreement shall impose any liability for claims against any participating Law Enforcement Agency other than claims for which liability may be imposed by under the applicable Federal and State Torts Claim Acts.

### **SECTION V**

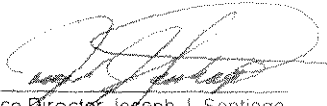
#### **Entire Agreement**

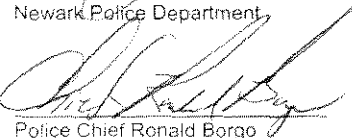
This agreement sets forth all the covenants, promises, agreements, conditions and understandings between the parties. There are no other oral agreements or understandings between the parties hereto affecting this agreement. No amendment or change shall be authorized without formal approval from all participating Law Enforcement Agencies.


IN WITNESS WHEREOF, the parties have caused this agreement to be executed this 9th day of July, 2009.

ATTEST:

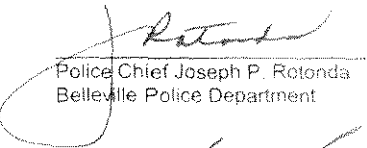
  
Director Garry F. McCarthy  
Newark Police Department


  
Police Director Joseph J. Santiago  
Irvington Police Department

  
Police Chief Ronald Borgo  
East Orange Police Department


  
Captain Kevin Sody  
Orange Police Department

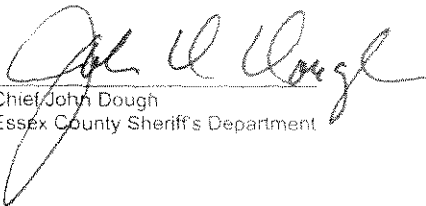
  
Police Director John W. Sayers  
West Orange Police Department

  
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Montclair Police Department

  
Police Chief Mark Leonard  
Bloomfield Police Department

  
Police Chief Robert J. Cimino  
Maplewood Police Department

  
Chief John Dough  
Essex County Sheriff's Department

# Review Narrative

(Attachment 3)

- Fiscal Agent – Newark, NJ Police Department
- Collaborating Jurisdictions – Irvington Police Department, East Orange Police Department, Orange Police Department, Bloomfield Police Department, Belleville Police Department, West Orange Police Department, Montclair Police Department, Maplewood Police Department and Essex County.
- Governing Body Review – The Mayor of the City of Newark has been sent correspondence regarding this grant and has been asked to introduce it to the City Council for review. A resolution to apply for funding has also been formally submitted to the City Council for adoption.
- Public Comment - The application was made public by way of an open public meeting held on Monday, July 6, 2009, at the Newark, NJ Municipal Council Conference Room at City Hall from 5:00 p.m. until 8:00 p.m. for any comments or questions from any person or group. The meeting was announced in the Star Ledger newspaper, which is the largest circulated newspaper in the county, on July 1, 2009.
- Memorandum of Understanding – An MOU outlining each jurisdiction’s allocation and the jurisdiction serving as the applicant/fiscal agent (City of Newark Police Department) has been executed and signed by the authorized representatives of each participating agency. The signed MOU is attached.

# Review Narrative

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- Fiscal Agent – Newark, NJ Police Department
- Collaborating Jurisdictions – Irvington Police Department, East Orange Police Department, Orange Police Department, Bloomfield Police Department, Belleville Police Department, West Orange Police Department, Montclair Police Department, Maplewood Police Department and Essex County.
- Governing Body Review – The Mayor of the City of Newark has been sent correspondence regarding this grant and has been asked to introduce it to the City Council on August 3, 2009, for review. A resolution to apply for funding has also been formally submitted to the City Council for adoption.
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## **Abstract**

(Attachment 4)

**Name:** Newark NJ Police Department

**Title of Project:** Urban Essex Justice Assistance Grant

**Goals:** The goal of our project is to address criminal justice-related problems that are unique to each of the jurisdictions funded through this grant. Each sub-grantee has identified individual needs that are a priority for them but cannot be resolved because of fiscal constraints. Each of us has significant needs competing for limited capital.

**Strategies:** Each individual jurisdiction has applied for funding for equipment or overtime salaries that will deliver efficient and meaningful police services. Since local units of government are familiar with their local problems, they have opted for projects that will best deliver these services to their communities. Individually, we have identified the best means to accomplish this. Equipment to be funded includes computer workstations, software, vehicles, automated license plate readers and public surveillance cameras. One department will fund overtime patrols to address local crime problems.

## MEMORANDUM OF UNDERSTANDING

Between

Newark Police Department  
(Herein after referred to as "Administering Agency")

And

Irvington Police Department, East Orange Police Department, Orange Police Department, West Orange Police Department, Belleville Police Department, Bloomfield Police Department, Maplewood Police Department, Montclair Police Department and Essex County (hereinafter referred to as "Sub-recipients").

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**WHEREAS**, the United States Department of Justice, through its Edward Byrne Memorial Justice Assistance Grant Program (JAG) has established and provided in its fifth year's appropriation a grant award in the amount of \$910,412 aimed at preventing , controlling, and reducing criminal activity in our communities; and

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<b>Totals</b>	<b>\$910,412</b>	<b>\$36,416</b>	<b>\$873,996</b>	<b>100</b>

**SECTION II**

**Term**

Participation in the FY2009 Justice Assistance Grant (JAG) Program shall commence upon receipt of the grant funds by the "Administering Agency" through September 30, 2013, or until all grant funds are expended.

### **SECTION III**

#### **Relationship of Parties**

All decisions affecting program change, modifications, public relations, dissemination and finance administration will be the mutual responsibility of both the "Administering Agency" and the "Sub-recipients." Adherence to all special conditions of the grant, audit requirements, monitoring and reporting requirements, and evaluation requirements shall be the responsibility of the "Administering Agency" and all "Sub-recipients" of this award.

### **SECTION IV**

#### **Indemnification**

Nothing in the performance of this Agreement shall impose any liability for claims against any participating Law Enforcement Agency other than claims for which liability may be imposed by under the applicable Federal and State Torts Claim Acts.

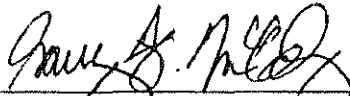
### **SECTION V**

#### **Entire Agreement**

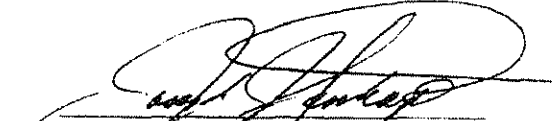
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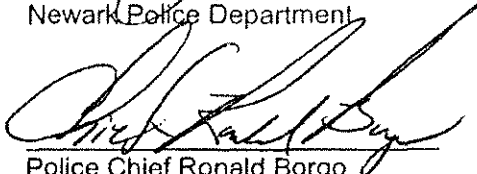
ATTEST:



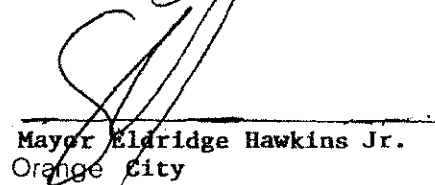
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Newark Police Department



Police Director Joseph J. Santiago  
Irvington Police Department



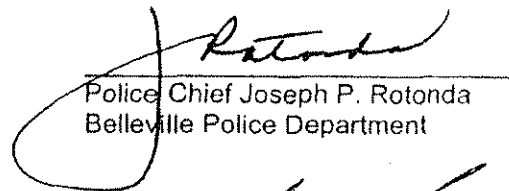
Police Chief Ronald Borgo  
East Orange Police Department



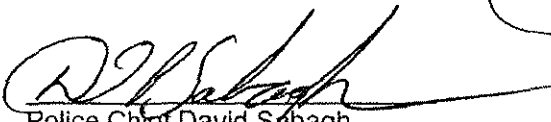
Mayor Eldridge Hawkins Jr.  
Orange City



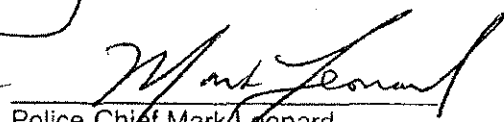
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Belleville Police Department



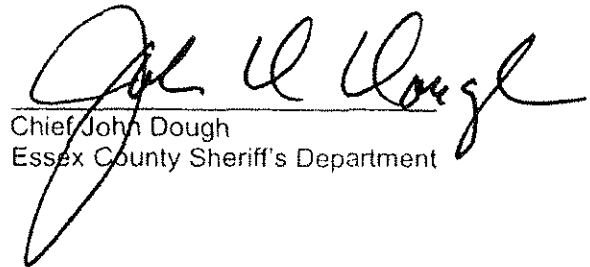
Police Chief David Sabagh  
Montclair Police Department



Police Chief Mark Leonard  
Bloomfield Police Department



Police Chief Robert J. Cimino  
Maplewood Police Department



Chief John Dough  
Essex County Sheriff's Department

# Newark

Cory A. Booker  
Mayor



Department of Police  
31 Green Street  
Newark New Jersey 07102  
973-733-6007

Garry F. McCarthy  
Police Director

July 29, 2009

U.S. Department of Justice  
Office of Justice Programs  
Bureau of Justice Assistance  
950 Pennsylvania Avenue, NW  
Washington, DC 20530-0001

RE: FY2009 Edward Byrne Memorial Justice Assistance Grant - Local Solicitation  
City of Newark, NJ

Ms. Flora Lawson,

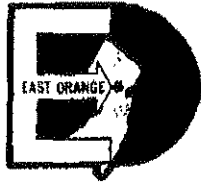
Several of the persons signing the Memorandum of Understanding submitted with our application for FY2009 JAG are directors of police in their respective jurisdiction. They have been designated as the authorized representatives on the MOU by the mayors of the municipalities.

In New Jersey, many local law enforcement agencies have the position of Police Director. This position is an appointed one by the mayor and confirmed by municipal or town councils. The director oversees policy decisions and is the official representative of the agency. The chief of police, on the other hand, oversees the day-to-day operations of the department. Some police departments have a director and some do not. If not, then the chief of police is the official representative.

I hope this clarifies any ambiguity that this title may have caused. I have letters from each jurisdiction's mayor designating the listed person on the MOU as the official representative for this grant. If you have any further question, please don't hesitate to contact us.

A handwritten signature in black ink, appearing to read "Joseph O'Connor".

Lt. Joseph O'Connor  
Newark NJ Police Department  
973-733-6286



**POLICE DEPARTMENT**  
**THE CITY OF EAST ORANGE, NEW JERSEY**  
15 SOUTH MUNN AVENUE EAST ORANGE, NEW JERSEY 07019  
ROBERT L. BOWSER, Mayor

**RONALD BORGIO**  
CHIEF OF POLICE  
TEL (873) 266-5050  
FAX (873) 266-7847

July 3, 2009

Bureau of Justice Assistance  
Office of Justice Programs  
810 Seventh Street NW  
Fourth Floor  
Washington, DC 20531

Dear Sir/Madam,

This letter is response to the justification required for the purchase of a utility vehicle for the City of East Orange Police Department, as it relates to the FY 09 Edward Byrne Justice Assistance Grant (JAG). The East Orange Police department is in need of a utility type vehicle to be utilized for storing different types of police related equipment that is presently stored in several vehicles. The equipment to be stored within this vehicle will consist of ballistic shields, tactical vests/helmets, and entry tools, as well as forensics and evidence collection equipment, reconstruction survey equipment, traffic cones, and reflective vests. This is to name a few types of equipment that will be maintained within this vehicle.

At present, the East Orange police department stores this equipment in a number of vehicles, as well as within our police facility, making the response time to a critical incident sometimes delayed, depending on the type of equipment needed and its location. Therefore, there is a need for this type of vehicle in order to maintain a centralized storage location, which will simplify storage and allow for better response times, and ultimately translate into enhanced safety for both our officers and citizens.

Therefore, the East Orange police department respectfully requests permission to purchase such a vehicle with the use of the money awarded to this agency through the FY 2009 Edward Byrne JAG. Thanking you in advance for your assistance and consideration related to this request.

Sincerely,

Ronald Borgo  
Chief of Police

## Review Narrative

(Attachment 3)

- Fiscal Agent – Newark, NJ Police Department
- Collaborating Jurisdictions – Irvington Police Department, East Orange Police Department, Orange Police Department, Bloomfield Police Department, Belleville Police Department, West Orange Police Department, Montclair Police Department, Maplewood Police Department and Essex County.
- Governing Body Review – The Mayor of the City of Newark has been sent correspondence regarding this grant and has been asked to introduce it to the City Council for review. A resolution to apply for funding has also been formally submitted to the City Council and was adopted on Sept. 2, 2009.
- Public Comment - The application was made public by way of an open public meeting held on Monday, July 6, 2009, at the Newark, NJ Municipal Council Conference Room at City Hall from 5:00 p.m. until 8:00 p.m. for any comments or questions from any person or group. The meeting was announced in the Star Ledger newspaper, which is the largest circulated newspaper in the county, on July 1, 2009.
- Memorandum of Understanding – An MOU outlining each jurisdiction's allocation and the jurisdiction serving as the applicant/fiscal agent (City of Newark Police Department) has been executed and signed by the authorized representatives of each participating agency. The signed MOU is attached.

# Resolution of the City of Newark, N.J.

NO. 7R11-A

Date of Adoption SEP 02 2009

## Title Page

Dept/ Agency: Police

Action: ( ) Ratifying (X) Authorizing ( ) Amending

Type of Service: Applying/Accepting/MOU with participating Essex County Municipalities

Purpose: Implementing strategies to prevent and control crime

Entity Name: On behalf of the City of Newark

Entity Address: 920 Broad Street, Newark, NJ 07102

Grant Amount: \$910,412.00

Funding Source: United States Department of Justice, Bureau of Justice Assistance/ FY2009 Edward Byrne Memorial Justice Assistance Grant Local Program (JAG)

**Participating Municipalities/Amount of Grant/%Contribution**

- 1. City of Newark/\$408,305.00/44.5%
- 2. Irvington/\$199,221.00/21.7%
- 3. East Orange/\$115,499.00/12.7%
- 4. Orange/\$58,553.00/6.4%
- 5. Bloomfield/\$19,487.00/2.1%
- 6. Belleville/\$18,708.00/2%
- 7. Montclair/\$15,472.00/1.7%
- 8. West Orange/\$13,197.00/1.4%
- 9. Maplewood/\$10,518.00/1.1%
- 10. Essex County/\$14,055.00/2%

Total Project Cost: \$408,305.00

City Contribution: N/A

Other Funding Source/Amount: N/A

Contract Period: Four (4) years from approval of the application by the U.S. Department of Justice-October 1, 2009 to September 30, 2013.

Contract Basis: ( ) Bid ( ) State Vendor ( ) Prof. Ser. ( ) EUS  
( ) Fair & Open ( ) Non-Fair & Open ( ) RFP ( ) RFQ ( ) Private Sale  
(X) Grant (X) Sub-recipient ( ) n/a

Approved as to Form and Legality on Basis of Facts Set Forth

Factual contents certified by

\_\_\_\_\_  
Corporation Council

\_\_\_\_\_  
Title

Council Member \_\_\_\_\_

\_\_\_\_\_ presents the following Resolution:

# Resolution of the City of Newark, N.J.

NO. 7R11-A

Date of Adoption SEP 02 2009

Approved as to ~~Form~~ and Legality on Basis of Facts Set Forth

Corporation Counsel

POLICE DIRECTOR

Title

Council Member

Council of the Whole

presents the following Resolution:

WHEREAS, the U.S. Department of Justice – Bureau of Justice Assistance, as part of its nationwide strategy to prevent and control crime based on local needs and conditions, has implemented a law enforcement funding program through the FY2009 Edward Byrne Memorial Justice Assistance Grant Local Program (JAG); and

WHEREAS, the JAG Program has allocated a total of \$910,412 in funding to be distributed among several municipalities within the County of Essex; and

WHEREAS, the City of Newark, as the largest of the Essex County Municipalities, shall be the lead applicant and shall be responsible for administration of the funds including distribution of the funds, monitoring the award, submitting progress reports, and providing ongoing assistance to sub recipients of the funds; and

WHEREAS, a Memorandum of Agreement among the participating municipalities, represented by their respective law enforcement executive, has allocated funding as per the following schedule: Newark = \$408,305 (44.5%), Irvington = \$199,221 (21.7%), East Orange = \$116,499 (12.7%), Orange = \$58,553 (6.4%), Bloomfield = \$19,467 (2.1%), Belleville = \$18,708 (2 %), Montclair = \$15,472 (1.7%), West Orange = \$13,197 (1.4%), Maplewood = \$10,518 (1.1%), Essex County = \$14,056 (2%), Lead Administrative Expenses = \$36,416 (4.00%).

WHEREAS, the City of Newark desires to further the public interest by obtaining funding from the Edward Byrne Memorial Justice Assistance Grant local Program to help offset the total cost of finalizing the Police Department's 24-square mile high-speed independent broadband network; and

WHEREAS, the Police Director has prepared a full proposal and application to the Department of Justice requesting grant funding in the amount of \$910,412 from the Edward Byrne Memorial Justice Assistance Grant Local Program to be distributed among several municipalities within the County of Essex for the purpose of implementing strategies to prevent and control crime with no City funds required; and

WHEREAS, upon notification of the receipt of a grant award in connection with this application, the Police Director desires to accept the grant award and execute a grant agreement governing said award; and

2009 AUG 14 AM 10:44  
ROOM 309  
NEWARK, N.J.  
CITY CLERK'S OFFICE

No. 7R11-APage - 2 -Date SEP 02 2009

WHEREAS, upon notification of the receipt of a grant award in connection with this application, a copy of the grant agreement shall be submitted to Corporation Counsel and the Business Administrator for final review, approval, and signature:

**NOW, THEREFORE, BE IT RESOLVED BY THE MUNICIPAL COUNCIL OF THE CITY OF NEWARK, NEW JERSEY, THAT:**

1. The Mayor and/or his designee, the Police Director, are hereby authorized to enter into a Memorandum of Agreement with the participating municipalities of Essex County and submit an application to the U.S. Department of Justice requesting grant funding in the amount of \$910,412 from the 2009 Edward Byrne Memorial Justice Assistance Grant Local Program for the purpose of implementing strategies to prevent and control crime with no City funds required (a copy of the application is attached hereto and made a part hereof).
2. The Municipal Council hereby ratifies its authorization of this application from the date of application submission to the date of adoption of this authorizing resolution.
3. Upon notification of the receipt of a grant award in connection with this application, the grant is hereby accepted.
4. Upon notification of the receipt of a grant award in connection with this application, the Mayor and or his designee, the Director of Police, are hereby authorized to enter into and execute grant documents with the Bureau of Justice Assistance to receive and expend the grant award for the purpose of implementing strategies to prevent and control crime.
5. Upon notification of the receipt of a grant award in connection with this application, a complete copy of the grant agreement and any associated documents shall be submitted to Corporation Counsel and the Business Administrator for final review, approval, and signature.
6. The period of the grant is four (4) years commencing upon approval of the application by the U.S. Department of Justice, Bureau of Justice Assistance.
7. No municipal funds are required for receipt or acceptance of this grant award.
8. The Police Director shall file a fully-executed copy of the grant application, the grant award letter and the grant agreement in the Office of City Clerk.

**STATEMENT**

This resolution ratifies and authorizes the actions taken by the Police Director to submit an application for grant funding from the U.S. Department of Justice, Bureau of Justice Assistance, under the FY2009 Edward Byrne Memorial Justice Assistance Grant Local Program (JAG), for implementing strategies to prevent and control crime, and to enter into an agreement with the Municipalities of Essex County as sub-recipients, to determine the allocation of the total award not to exceed \$910,412, for the purpose of implementing strategies to prevent and control crime. Furthermore, this resolution ratifies and authorizes the Mayor and/or his designee, the Police Director, to enter into a Memorandum of Agreement with the participating municipalities of Essex County. No municipal funds are required.

**CERTIFIED TO BY ME THIS**  
**SEP 10 2009**

Do not use space below this line

RECORD OF COUNCIL VOTE ON FINAL PASSAGE													
Council Member	AYE	NO	AB	Excused	Council Member	AYE	NO	AB	Excused	Council Member	AYE	NO	AB
Arriador	✓				James				✓	Reynolds	✓		
Bell			✓		Payne	✓				Boyd	✓		
Gonzalez	✓				Quintero, Vice Pres.	✓				County Pres.	✓		
✓ Indicates Vote					AB - Absent					NV - Not Voting			

Adopted at a meeting of the Municipal Council of the City of Newark, N.J., **SEP 02 2009**  
*Richard C. Owens* President of the Council  
*Robert P. ...* City Clerk

This Resolution when adopted must remain in the custody of the City Clerk. Certified copies are available.