						OMB Approval No. 0348-0043		
APPLICATIO	ON FOR		2. DATE SUBMIT	TED 07/09/2009	)	APPLICATION IDENTIFIER		
1.TYPE OF SUBN	HISSION		3. DATE RECEIV	ED BY STATE		STATE APPLICATION IDENTIFIER		
Application Non-C	onstruction		4. DATE RECEIVI	DATE RECEIVED BY FEDERAL AGENCY		FEDERAL IDENTIFIER		
5. APPLICANT IN	FORMATION			19679-1999-1999-1999				
Legal Name				Organizational	Unit			
City of St. Alban	s			St. Albans Police Department				
Address (city, state,	and zip code)			Name and telephone number of the person to be contacted on matters involving				
100 North Main Str St. Albans, Vermon			:	this application Judy Dunn				
05478-2318				(802) 524-216	6			
6. EMPLOYER ID	ENTIFICATION NUN	(BER (E	IN)	7. TYPE OF A	PPIICANT			
03-6000669			,	Municipal	II DOANI			
8. TYPE OF APPL	ICATION			9. NAME OF F	EDERAL AG	ENCY		
New				Bureau of Jus	tice Assistanc	e		
10. CATALOG OF	FEDERAL DOMESTI	C ASSIS	TANCE	11, DESCRIPTI	VE TITLE OF	F APPLICANT'S PROJECT		
Number: 16.80	4			2009 JAG Additional Local Solicitation				
CFDA Title: 16.804 - Recovery Act - Justice Assistance Grants - Localities			tance Grants -					
12. AREAS AFFECTED BY PROJECT								
St. Albans City								
13. PROPOSED PR	OJECT	14. C	ONGRESSIONAL	DISTRICT(S) OF	••••••••••••••••••••••••••••••••••••••			
Start Date:	Ending Date:	a. App	licant	b. Project				
03/01/2009	02/28/2013	VT0	0	VT00				
15. ESTIMATED F	UNDING			16 IS APPLI	CATION SUF	JECT TO REVIEW BY STATE		
a, Federal	\$131,641			EXECUTIVE ORDER 12372 PROCESS?				
b. Applicant	\$0							
c. State	\$0			<ul> <li>Program is no</li> </ul>	ot covered by l	E.O. 12372		
d. Local	\$0			—				
e. Other	\$0							
f. Program Income			- Ay	17. IS THE /	APPLICANT	DELINQUENT ON ANY FEDERAL DEBT?		
g, Total	\$131,641							
CORRECT, THE		EN DUI	Y AUTHORIZED E	BY THE GOVER	NING BODY	REAPPLICATION ARE TRUE AND OF THE APPLICANT AND THE REQUIRED.		
a. Typed Name of /	Authorized Representat	ive	b. Title			c. Telephone number		
Gary Taylor			Chief of Police			(802) 524-2166		
d. Signature of Aut	horized Representative					e. Date Signed		

Previous Editions Not Usable

Standard Form 424 (Rev 4-88) Prescribed by OMB Circular A-102



# ST. ALBANS POLICE DEPARTMENT 30 LOWER WELDEN STREET ST. ALBANS, VERMONT 05478

<u>ABSTRACT</u>: This grant application is being made by Chief Gary L. Taylor of the St. Albans City Police Department in St. Albans, Vermont. This project is being named the 2009 COPS-Technology grant. It is the goal of this project to make critical upgrades to our communications infrastructure. The equipment will be purchased within six months of the receipt of said funds. All JAG requests for proposals and purchasing requirements/guidelines and mandates will be adhered. These new tools are effective and necessary as our department continues to make progress in reducing drug-related crimes here in St. Albans.

These funds will bolster the St. Albans Police Department's ability to keep this community safe and address the scourge of drug-related crime.



# ST. ALBANS POLICE DEPARTMENT 30 LOWER WELDEN STREET ST. ALBANS, VERMONT 05478

<u>**REVIEW NARRATIVE</u>**: This JAG application was made initially on 06-03-2009 and reviewed by The City Manager, City Mayor and entire City Council. The grant and application was discussed in an open City Council meeting which was televised on public access for this region. Any and all questions and comments were made publicly at that meeting which occurred at City Hall in the City Council chamber.</u>

Public comments and input has been positive and supportive of the Police Departments plans for use of the funding.



# ST. ALBANS POLICE DEPARTMENT 30 LOWER WELDEN STREET ST. ALBANS, VERMONT 05478

The proliferation of drug use and the related violent crime in our community has challenged the quality of life in our community and nearly overwhelmed our law enforcement resources.

We are facing the temporary closure and ultimate transformation of our regional correctional center from housing male arrestees to an all female facility which will not accept male arrestees. This will require the already thinly stretched police officers covering our community to leave their patrol areas and our community unprotected in order to transport these individuals to other facilities located outside of our region throughout the state.

Over the past 7 years the City of St. Albans has experienced:

- Overall increase of 36% for police incidents
- 87% increase in Property Crimes
- 125% increase in Assaults and Robberies.
- 186% increase in Drug Investigations and Search Warrants

It is abundantly clear that we are experiencing a dramatic increase in criminal violence, illicit drug activity, property crimes associated with illicit drug activity and use, as well as "gang-like" activity in the City of St. Albans.

### ILLICIT DRUG ACTIVITY:

Historically Franklin County has seen little organized criminal drug enforcement and intervention efforts. Much of this can be attributed to the minimal law enforcement presence throughout the County. Franklin County's historical demographics are that of a rural, agricultural region, located just north, west of the State's largest metropolitan area, Chittenden County. There is a tremendous amount of poverty, illiteracy and substance abuse in Franklin County, thus there is a vulnerable target population for emerging illicit drug dealers. We are immediately south of an International border where organized illicit drug activity is widespread and growing at an alarming rate, and a short drive from New York State. Both Montreal and the State of New York are major source areas in our region of the U.S. The recent, high profile seizures of large quantities of Ecstasy being smuggled south across our northern border is further evidence of the growing criminal drug problems we face in this region.

### Chittenden County Drug Enforcement Efforts

Shared intelligence gathering with Chittenden County police agencies indicates that: Chittenden County presently has the largest number of drug investigators and drug enforcement operations in the State of Vermont.

These efforts have pushed many of the known drug dealers to outlying areas with easy access and short commutes to Chittenden County. The Burlington Police Department has specifically identified several of our recent drug dealing arrivals as having formerly been located and operating out of their city

Cocaine, both powder and rock (Crack), Marijuana, and diverted prescription drugs including; OxyContin, Valium, Percoset, Vicadin, Morphine, Suboxone and Dilladid are abundantly available in our community and throughout the region. Recent intelligence reveals that we are experiencing the re-introduction of Heroin into our community as well.

Out of state, urban drug dealers are arriving with alarming frequency and the resources (manpower) of the police department are stretched to its limits.

For the past two years there has been a number of unsettling reports of attempted quasigang organization efforts in St. Albans.

We see "gang-like" flagging or branding in the form of bandanas, slashes shaved into eyebrows, white shoelaces onto the top of regular shoelaces, tattoos, and incidents in which gang monikers are worn on clothing or painted (tagging) in public locations.

We have independently confirmed that we have individuals who are, or have previously been members of Los Solidos, Latin Kings, Hash Kings, Bloods and the like that are living in our community or frequenting our region. Although the presence of these individuals here has been confirmed at present their activities are not group related or well organized. These incidents do not appear to be interconnected and are sporadic.

In a very large Crack Cocaine investigation in January and February 2007 several males from New York City established a Crack House three doors from the St. Albans Police Department.

We have developed some in-house expertise in the area of gangs through training, and partnering with state and regional gang investigators. We are trying to intervene early and prevent the proliferation of gang-like activity and its establishment here in the community.

We are working hand in hand with our law enforcement partners in the region, non more so then the Vermont State Police who have committed countless man hours and resources to helping us address both the violent crime and criminal drug issues in our city and throughout the county. This is a collaborative effort and our law enforcement partners are critical to our ability to wrap our arms around this problem.

There is ongoing cooperation between the U.S. Attorneys office and Federal assistance and prosecution in all appropriate criminal matters.

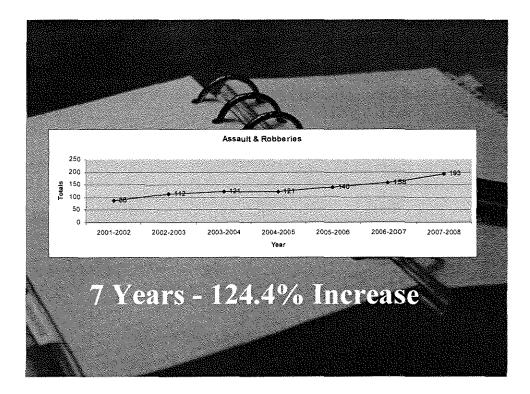
We have assigned an Investigator to work part time with the Vermont Drug Task Force (VSP) to attack the illicit drug problem in our area.

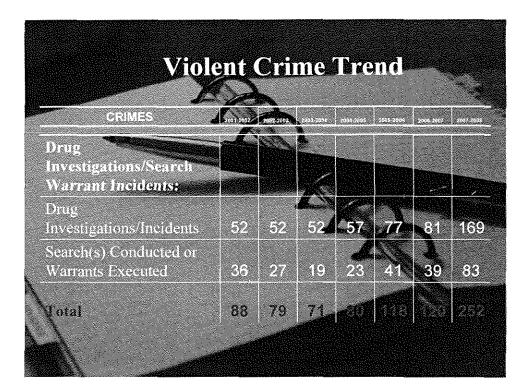
We have launched an aggressive Neighborhood Watch initiative that we are utilizing to educate citizens about all types of criminal activities and conduct. Illicit drugs and related criminal activity is discussed at every meeting.

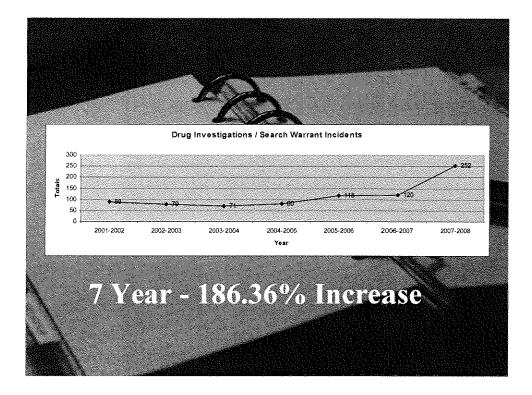
We have held public meetings and forums and created new partnerships and information networks in order to enlist the assistance of all potential partners in our stepped up efforts. We have created a Prescription Drug Take-Back Partnership Program with the Northwest Medical Center that is managed by the St. Albans Police Department. Since June 2008 we have collected more then 25,000 prescription pills.

In June 2008 The St. Albans City Police Department organized and held a "Community Graffiti Clean-Up Day, followed by a community cook out. Fifty two (52) people showed up and participated and helped clean up more then a dozen separate locations

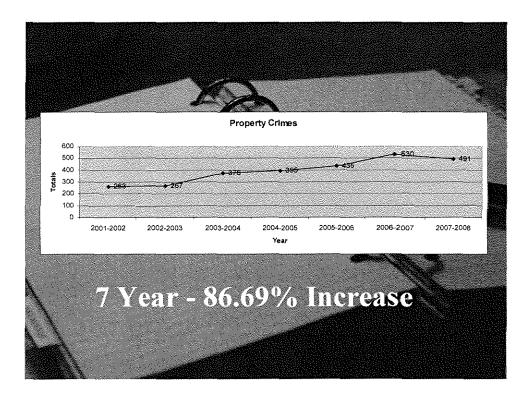
CRIMES	20012002	2002.2003	2009-2004	20114-25965	2008-2006	2696-2007	2007-200
Assaults & Robberies:	X						
Robbers with a Weapon	1	1		0	5	5	2
Assault with a Weapon	- 11	9	7-	8	11	18	- 19
Aggravated Assault with No	4	6		A	17		29
Simple Assaults	70	96	109	100	107	79	12
Other Assaults	0	0	0	0	0	37	16
Total	86	112	121	121	140		19

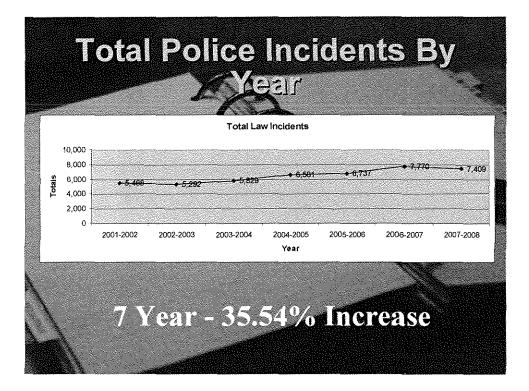






CRIMES	2061-2002		2003-2004		2006-2000	2006-201	7 2007-20
Property Crimes Burglaries & Larcenies	K						5
Residential Burglaries	39	29	86	50	60	52	-44
Commercial Burglaries	- 4	10	25	23	25	14	12
Pocket Picking	3	1	1	1	1	4	1 /
Purse Snatching	6	- 4	2	4	5	- 3	2
Shoplifting	22	18	24	21	22	15	17
Larceny from a Motor Vehicle	72	101	82	116	127	150	107
Larceny from a building	39	40	49	47	48	171	194
All other larcenies	78	64	107	133	147	121	114
Iogl	263	267	376				461





In a recent review of the statistical information contained in the Department of Public safety's Vermont Crime on Line database (NIBRS Crime Data) the Vermont Department

of Public Safety wrote "that an emerging crime problem within St. Albans City exists. As an example, the offense rate is at 140.47 crimes per 1,000 population and has been increasing since 2005. This offense rate when compared against other large communities in Vermont is significantly higher than these other towns or cities".

Measures	Numbe	r of Offense	es	Offense	Rate (per 1,	000)
Incident Date	<u>2005</u>	2006	2007	<u>2005</u>	2006	<u>2007</u>
St. Albans City	836	973	1040	111.82	131.33	140.37
Burlington	3969	3796	3707	103.01	98.96	96.64
Rutland City	1717	1852	1606	100.73	109.17	94.67
Brattleboro	867	1090	969	73.17	92.84	82.53
Bennington	962	933	1065	62.57	60.79	69.39
Colchester	1132	1019	1153	65.69	59.31	67.11
St. Albans Town	472	368	386	79.85	61.03	64.01
Swanton Town	262	355	388		54.85	59.95
Essex	1033	994	896	53.95	51.6	46.51

Other tables are shown below detailing the problem.

Incident date	20	05	20	06	20	07
Measures	Number of offenses	Offense rate (per 1000)	Number of offenses	Offense rate (per 1000)	Number of offenses	Offense rate (per 1000)
Drug/Narcotic Violations	137	2.86	203	4.21	217	4.5
Theft from Building	95	1.98	115	2.39	95	1.98
Theft from Motor Vehicle	219	4.57	249	5.17	255	5.29
Larceny - other	413	8.62	408	8.47	422	8.76
Motor Vehicle Theft	82	1.71	90	1.87	82	1.7
Aggravated Assault	47	0.94	54	1.12	58	1.2
Simple Assault	258	5.38	216	4.48	245	5.08
Burglary	362	7.56	358	7.43	280	5.81

## FRANKLIN COUNTY

Incident date	20	05	20	06	20	07
Measures	Number of offenses	Offense rate (per 1000)	Number of offenses	Offense rate (per 1000)	Number of offenses	Offense rate (per 1000)
Drug/Narcotic Violations	39	5.22	87	11.74	93	12.55
Theft from Building	39	5.22	61	8.23	183	24.7
Theft from Motor Vehicle	84	11.2	108	14.58	120	16.6
Larceny - other	127	17	135	18.22	123	16.6
Motor Vehicle Theft	10	1.34	11	1.48	10	1.35
Aggravated Assault	15	2.01	32	4.32	31	4.18
Simple Assault	90	12	79	10.66	75	10.12
Burglary	70	9.36	56	7.56	51	6.88

# ST ALBANS CITY

The following table is from information obtained from the ST. Albans Police Department (See Appendix B) and reflects the violent crime and drug problem that has been escalating over the past three years.

Year	2005	2006	2007	2008*					
Violent Crime	1	0	4	11					
Drug Crime	1	1	5	4					
* As of July 2008			·····	······					
Violent crime ref	Violent crime refers to attempted and aggravated assault,								
assault/fight, kidr	assault/fight, kidnapping, home invasion, and								
assault and robbe	ery.								
Drug crime refers	Drug crime refers to drug incidents and search warrants								
executed for drug	executed for drugs.								
These statistics re	These statistics represents <i>arrests</i> as a result of major								
incidents reporte	d by the St.	Albans Poli	ce Departm	ent					
illustrating the in	creasing vio	lence in the	city.						

This money will be used to enhance the Police Department's law enforcement capabilities and expand upon newly created programs and partnerships in order to continue to address the crime trends in St. Albans City.

These purchases will immediately place economic stimulus money back into the economy with the purchase of the much needed technological equipment and the installation of that equipment. The immediate effect of the purchases will be the installation, implementation and ability of the Officers to utilize the newly acquired items in their day to day law enforcement responsibilities and related activities. Measurements such as use and outcome will be determined by the amount of time, volume and final outcome for the Officers in the field.

The described purchases will be made immediately upon receipt of funding with anticipated expenditures occurring between the receipt of the funds and January 1, 2010.

These technology upgrades and acquisitions will greatly enhance the St. Albans Police Department's overall law enforcement, crime detection and successful criminal case resolution results and activities.

All purchases and expenditures will be tracked separately from any other funding, budget or financial monies utilized by the police department.

# Edward Byrne Memorial Justice Assistance Grant Program Budget Detail Worksheet

## **D.** Equipment

In Car Video Camera System (6) \$31,387.00

6- Complete, self contained, Watch Guard In-Car video systems one for each of the six marked police/patrol cars.

Unmarked Cruiser \$10,413.00

Unmarked police cruiser for criminal drug investigation and surveillance activities.

<u>Net Motion</u> \$12,600.00

Enhances and maintains MDT (Mobil Data Terminals) connections and connectivity for field Officers and insures compliance with Federal CJIC requirements.

Token Server \$15,000.00

Enhanced security system to create a secure server that authorized users can access VIA computer token from any location to access police department files and records.

License Plate Reader/software \$26,850.00

Adds a second License Plate Reader and software program for enhanced criminal apprehension of known and identified criminal suspects including convicted sex offenders moving about in school, playground and other areas were otherwise prohibited from.

Evidence	Software	\$ 6,030.00

Improves and automates the police departments evidence storage, tracking and auditing of all seized or secured for police related activities.

Ballistic Shield \$ 2,282.00

Firearms ballistics protection for In-House Drug and Drug Raid Entry Team.

<u>Portable Radios (7)</u> \$ 6,335.00

Provides each SAPD Officer with an issued portable radio for emergency, on-duty communications.

Tasers (6) \$ 6,516.00

Increases the number of SAPD issued Tasers to Patrol Officers.

Ballistic Blankets \$11,538.00

Provides a portable ballistics shield to each Patrol Vehicle.

Train Agency K9 in Narcotic Detection \$ 2,700.00

Provide for the police training of a newly acquired passive alert drug detection K-9.

TOTAL \$131,651.00

### U.S. DEPARTMENT OF JUSTICE OFFICE OF JUSTICE PROGRAMS

### Recovery Act - Justice Assistance Grant (JAG) Program

	Sec. 1	
	Certification as to Recovery Act Reporting R	equirements
		•
1		

On behalf of the applicant entity named below, I certify the following to the Office of Justice Programs, U.S. Department of Justice:

I have personally read and reviewed the section entitled "Accountability and Transparency under the Recovery Act" in the program announcement for the Recovery Act grant program identified above. I have also read and reviewed section 1512(c) of the American Recovery and Reinvestment Act of 2009 (Public Law 111-5), concerning reporting requirements for grants. I agree that the applicant will comply with the reporting requirements set forth therein with respect to any grant the applicant may receive under the Recovery Act grant program identified above.

I acknowledge that a false statement in this certification may be subject to criminal prosecution, including under 18 U.S.C. § 1001. I also acknowledge that Office of Justice Program grants, including certifications provided in connection with such grants, are subject to review by the Office of Justice Programs, and/or by the Department of Justice's Office of the Inspector General.

I have authority to make this certification on behalf of the applicant entity (that is, the entity applying directly to the Office of Justice Programs).

- 25028 -

Signatule of Certifying Official ۳. Gary L. Taylor Printed Name of Certifying Official

Police Chief Title of Certifying Official

St. Albans Palice Department Full Name of Applicant Entity

07-09.09 Date

OMB No. 1121-0323 Approval Expires 9/30/2009

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#### U.S. DEPARTMENT OF JUSTICE OFFICE OF JUSTICE PROGRAMS

### Recovery Act – Justice Assistance Grant (JAG) Program

General Certification as to Requirements for Receipt of Funds for Infrastructure Investments

On behalf of the applicant State or unit of local government (including tribal government) named below, I certify the following to the Office of Justice Programs ("OJP"), U.S. Department of Justice:

I have personally read and reviewed the section entitled "Eligibility" in the program announcement for the Recovery Act grant program named above. I also have personally read and reviewed section 1511 of the American Recovery and Reinvestment Act of 2009 (the "Recovery Act"), which requires a specific certification prior to receipt of Recovery Act funds for infrastructure investments.

### Initial the statement that applies:

The applicant identified below **does not Intend to use** any portion of any funds received under this Recovery Act grant program Infrastructure investment. Should this intention change promptly notify OJP, and (except to the extent, if any, that OJP has given prior written approval to expend funds to conduct the review and vetting required by law) will not draw down, obligate, or expend any funds received under this Recovery Act program for any Infrastructure investment project until section 1511 of the Recovery Act has been satisfied, and an adequate project-specific certification executed, posted, and submitted to OJP.

The applicant identified below **does intend to use** some or all of any funds received under this Recovery Act grant program for one or more infrastructure investment projects. Except to the extent, if any, that OJP has given prior written approval to expend funds to conduct the review and vetting required by law, I agree that the applicant entity will execute, post, and submit to OJP, prior to obligating, expending or drawing down funds for such project, a project-specific certification that satisfies all of the requirements of section 1511 (including execution by the Governor, mayor, or other chief executive, as appropriate) for each such infrastructure investment project.

OMB No. 1121-0323 Approval Expires 9/30/2009 15

p.2

p.4

Page 2 of 2

**U.S. DEPARTMENT OF JUSTICE** OFFICE OF JUSTICE PROGRAMS

General Certification as to Requirements for Receipt of Funds for Infrastructure Investments

I acknowledge that a false statement in this certification may be subject to criminal prosecution, including under 18 U.S.C. § 1001. I also acknowledge that Office of Justice Program grants, including certifications provided in connection with such grants, are subject to review by the Office of Justice Programs and/or by the Department of Justice's Office of the Inspector General.

I have authority to make this certification on behalf of the applicant (that is, the governmental entity applying directly to the Office of Justice Programs).

Signature of Certifying Official

Gary L. Taylor Printed Name of Certifying Official

<u>Police Chief</u> Title of Certifying Official

St - Albans Blice Department Full Name of Applicant Government Entity

07-09.09

Date

OMB No. 1121-0323 Approval Expires 9/30/2009 .

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