#### Other Serious Harm

- O Does the applicant fear any other serious harm not related to a nexus?
- O Applicant's burden to establish OSH, so must provide specific facts
- O Other than X, do you fear anything or anyone else in India?

#### What about CAT?

- O Consider whether feared harm would amount to torture
- O Consider internal relocation

### Sample CAT analysis

The record does not establish a significant possibility that it is more likely than not the applicant will be subjected to severe pain or suffering in another state of India. While the applicant was harmed in Punjab and believes Congress party members could find him in another state and harm him, he did not provide any specific facts to support this belief. The Congress party members he specifically fears do not appear to know his name or even where he lived in Punjab as they never called him by name nor came to his home. Therefore, the evidence does not indicate they would locate him to harm him in other states of India. Moreover, he did not know anyone harmed by other Congress party members and country conditions reports "do not suggest that there exists a general risk in India of ill-treatment for members of the Shiromani Akali Dal (Amritsar/Mann) party." Library of Congress, India: Feasibility of Relocation of Sikhs and Members of the Shiromani Akali Dal (Mann) Party. <a href="https://www.justice.gov/file/1068936/download">https://www.justice.gov/file/1068936/download</a>.

#### Recap

- O Identity of persecutor
- O Possession of protected characteristic
- O Seriousness of harm and state action
- O Internal relocation
- O Chen/other serious harm
- O CAT

# Thank you!

#### Shirk, Georgette L

From: Benzan, Virginia

**Sent:** Monday, April 08, 2019 7:54 AM

**To:** #ZBO Everyone

**Subject:** 1.2 billion, 14 million, 19,500, 24, 4 **Attachments:** India Eliciting Testimony April 2019.pptx

Happy Monday ZBO!

For this week's training, we will watch a presentation by RAIO RU Bill Korner on India. The video lasts nearly three hours so training will start at 1:30pm.

#### India COI, Eliciting, Fraud Trends

April 10, 2019 @ 1:30pm

2	our desk—starting now! The link is PW protected. The PW, which m (b)(6)	ust be
	(b)(7)(e)	

The COI PowerPoint for this training is posted on the RAIO Research Unit page, under Training Materials. You can find it here. The Eliciting Testimony PowerPoint is attached to this email.

Why India? It's all about the numbers.

4 – India represents the 4<sup>th</sup> largest applicant pool in APSO.

24 - Women die a day in India because of dowry-related crimes.

19,500- Languages spoken as a mother tongue in India. (Reports vary on exact #)14 14 million – Slave population

1.2 billion - People living in India

Find more fun facts about India here. https://www.factslides.com/s-India

(b)(6)

#### VIRGINIA BENZAN

Training Officer
Boston Sub-Office/Newark Asylum Office
USCIS/DHS
JFK Federal Building
15 New Sudbury Street, Suite 600
Boston, MA 02203

(b)(6)
Fax (617) 565-9507

## **Indian APSO Claims**

Eliciting Testimony

#### Roadmap

- O Preliminary considerations
- O Identity of persecutor
- O Possession of protected characteristic
- O Seriousness of harm and state action
- O Internal relocation
- O Chen/other serious harm
- O CAT

## Areas for emphasis

- O Credibility
- O Burden of proof
  - O Possession
  - O Internal relocation
- O This presentation will provide strategies, suggested lines of inquiry, and samples for eliciting testimony in these areas.

## This will take too long. I have 5 cases.

- O In all cases we spend additional time eliciting testimony on the aspects of the claim that are outcome determinative.
- O Be strategic in where we devote our interview time.

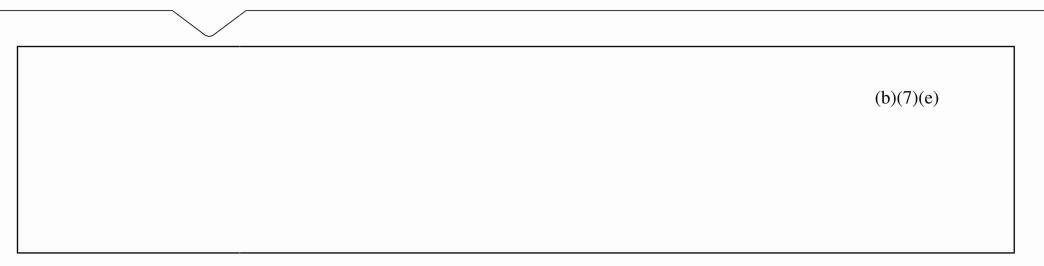
#### Standard of Proof in CF

- O CF Standard of proof: significant possibility
- O EXCEPT for credibility
- O Applicants must provide specific facts to meet their burden.
- O Statements of belief on their own are not enough.

## Credibility vs. Lack of Specific Facts

- O **Credibility:** First you said they only used hands and feet to beat you, now you say they used hockey sticks.
- O **Specific Facts:** What makes you believe that supporters of the BJP could find you anywhere in India?

#### Persecutor identity: Specific Facts



- O COI: Some evidence of politically-motivated mob violence but limited evidence that political parties or government targets individual, low-level party workers.
  - O BUT absence of reporting doesn't mean events don't occur. Applicant can meet their burden through testimony.

## Persecutor identity: Specific Facts

(b)(6)(b)(7)(e)

## Possession of protected characteristic

(b)(7)(e)

## Possession of protected characteristic

(b)(6)(b)(7)(e)

#### **Possession: Posters**

(b)(6)(b)(7)(e)

## Possession: Foundation-laying

(b)(6)(b)(7)(e)

## Possession: Moving off script

(b)(6)(b)(7)(e)

#### Possession: Lack of detail

(b)(6)(b)(7)(e)

#### Possession: Lack of detail

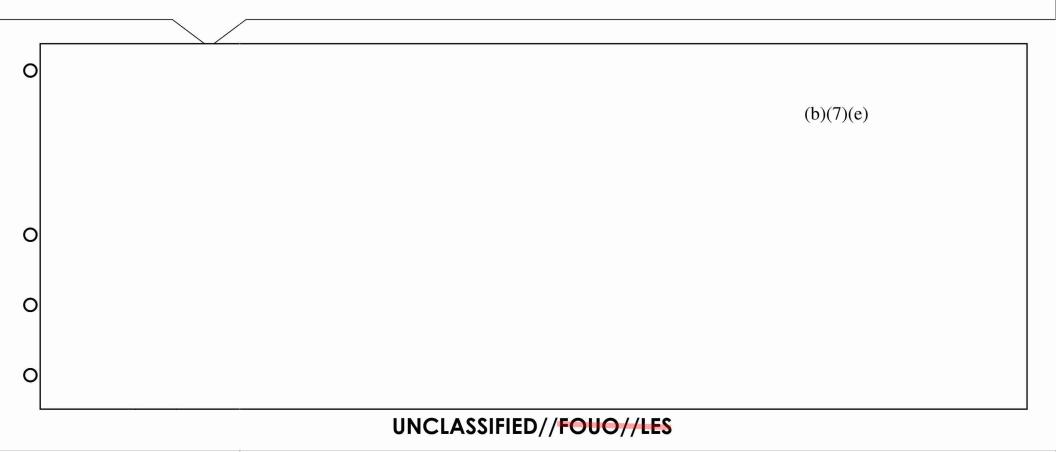
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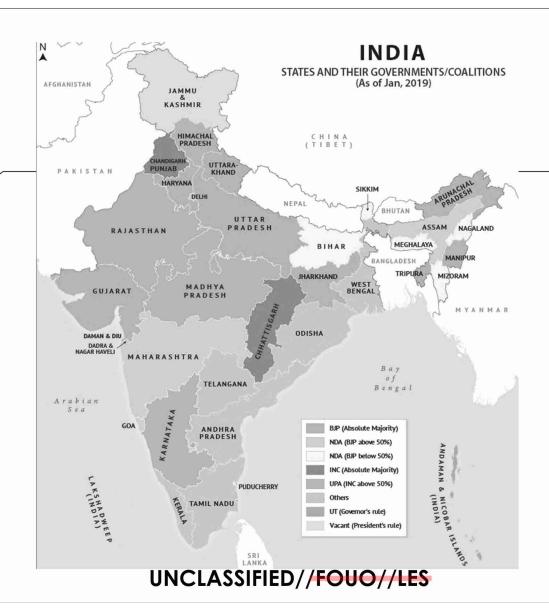
## **Severity of Harm**

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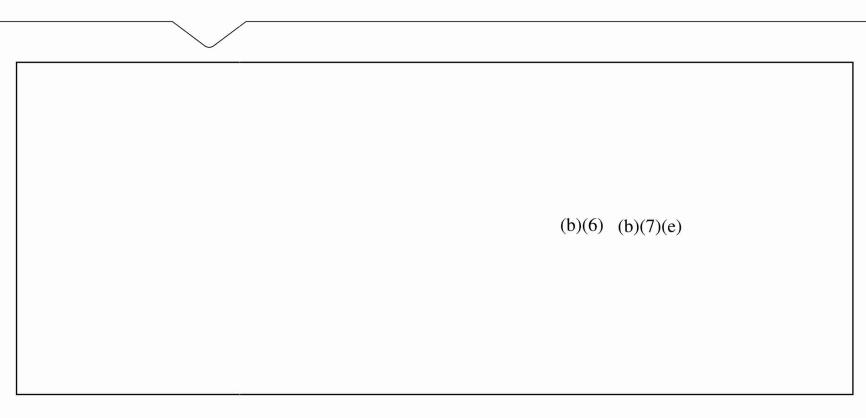
#### State action

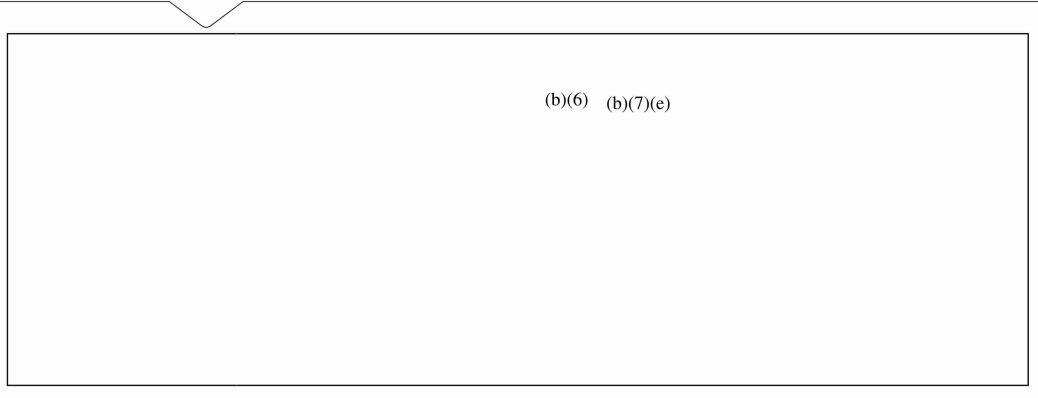
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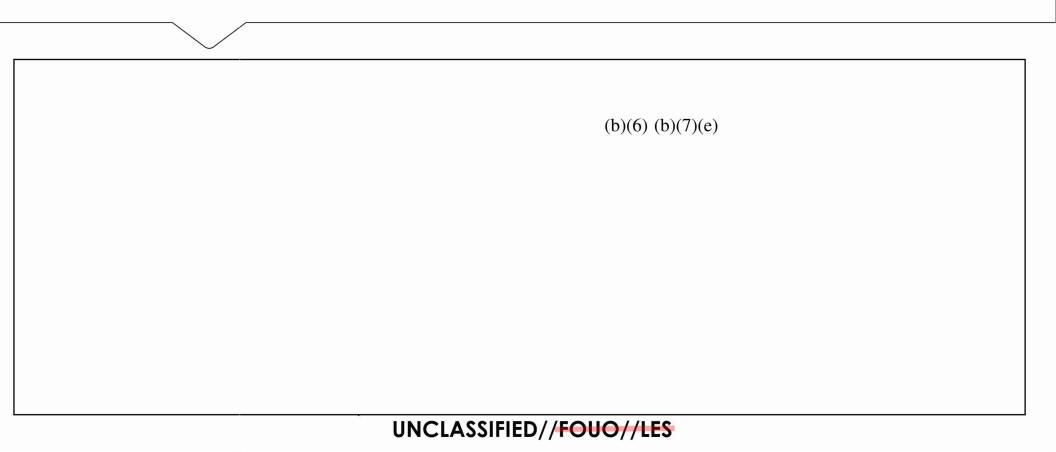


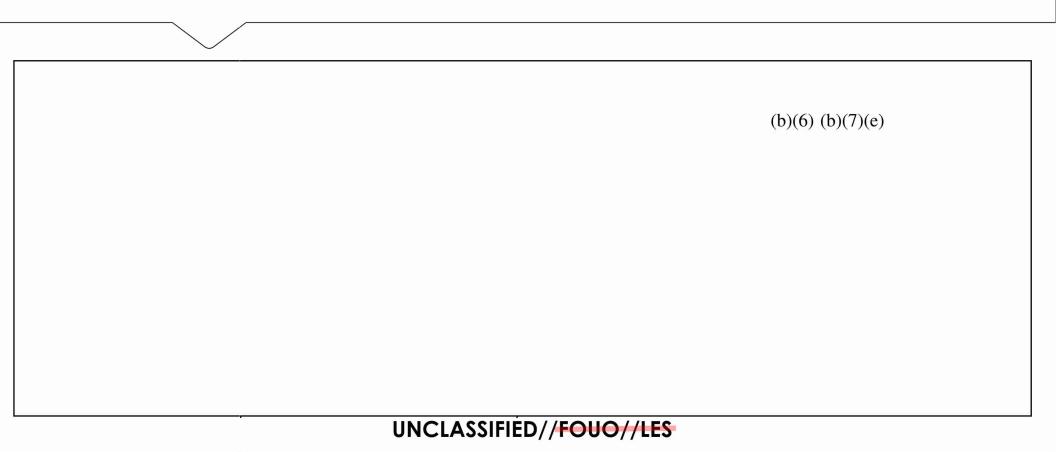


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#### Aadhaar card





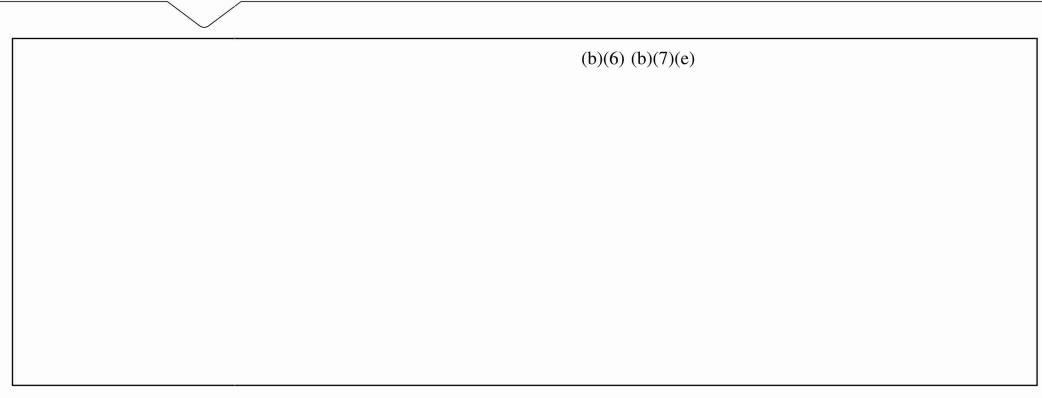


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#### Internal relocation: Reasonableness



#### Internal relocation: Reasonableness

(b)(6) (b)(7)(e)

# Sample Checklist Analysis: Reasonableness

(b)(6)(b)(7)(e)

#### Chen-type Harm

- O If an applicant has established past persecution and the presumption of WFF has been rebutted because the applicant can internally relocate, consider *Chen* and Other Serious Harm.
- O Responses to questions we ask for other purposes can inform this consideration
- O Was the past harm serious enough to constitute Chen-level harm?
  - O Detailed testimony on harm suffered, including any lasting effects.
  - O Consider applicant's testimony regarding treatment received after attack. Village doctor or extended hospital stay?

# Sample Chen checklist analysis

There is also no significant possibility that asylum could be granted based on the severity of the past persecution. The applicant testified that that the worst incident of harm was when Congress party workers kicked, punched, and threatened him with death on February 28, 2018. His only injuries were bruises, for which he received an injection from the local village doctor. This is insufficient to establish a significant possibility that the harm he suffered was severe enough to warrant a grant of asylum in the absence of a well-founded fear. See Matter of Chen, 20 I&N Dec. 16 (BIA 1989).

#### Other Serious Harm

(b)(7)(e)

#### What about CAT?

- O Consider whether feared harm would amount to torture
- O Consider internal relocation

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41 of 877

#### Sample CAT analysis

The record does not establish a significant possibility that it is more likely than not the applicant will be subjected to severe pain or suffering in another state of India. While the applicant was harmed in Punjab and believes Congress party members could find him in another state and harm him, he did not provide any specific facts to support this belief. The Congress party members he specifically fears do not appear to know his name or even where he lived in Punjab as they never called him by name nor came to his home. Therefore, the evidence does not indicate they would locate him to harm him in other states of India. Moreover, he did not know anyone harmed by other Congress party members and country conditions reports "do not suggest that there exists a general risk in India of ill-treatment for members of the Shiromani Akali Dal (Amritsar/Mann) party." Library of Congress, India: Feasibility of Relocation of Sikhs and Members of the Shiromani Akali Dal (Mann) Party. https://www.justice.gov/file/1068936/download.

#### Recap

- O Identity of persecutor
- O Possession of protected characteristic
- O Seriousness of harm and state action
- O Internal relocation
- O Chen/other serious harm
- O CAT

# Thank you!

#### Shirk, Georgette L

From: Benzan, Virginia

Sent: Wednesday, April 10, 2019 11:12 AM

**To:** #ZBO Everyone

**Subject:** India: 3X smaller in size with more than 3x the people

**Attachments:** India Eliciting Testimony April 2019.pptx

Friendly reminder that today's training will be viewing a presentation at ZLA on India.

You may watch the video at your desk or join me in the FOD Conference room. You must sign the sign-in sheet regardless of where you are. I will find you! If you have a conflict with today or next week's scheduled times, please let your supervisor know.

Another fun fact,	
(b)(6)	
Virginia	
VIRGINIA BENZAN  Training Officer  Boston Sub-Office/Newark Asylum Office  USCIS/DHS  JFK Federal Building  15 New Sudbury Street, Suite 600  Boston, MA 02203  (b)(6)  Fax (617) 565-9507	

From: Benzan, Virginia

Sent: Monday, April 08, 2019 8:54 AM

To: #ZBO Everyone <#ZBOEveryone@uscis.dhs.gov>

Subject: 1.2 billion, 14 million, 19,500, 24, 4

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For this week's training, we will watch a presentation by RAIO RU Bill Korner on India. The video lasts nearly three hours so training will start at 1:30pm.

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#### VIRGINIA BENZAN

Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600 Roston MA 09903

Boston, MA 02203	(b)(6)
Fax (617) 565-9507	~ * * *

# **Indian APSO Claims**

**Eliciting Testimony** 

#### Roadmap

- O Preliminary considerations
- O Identity of persecutor
- O Possession of protected characteristic
- O Seriousness of harm and state action
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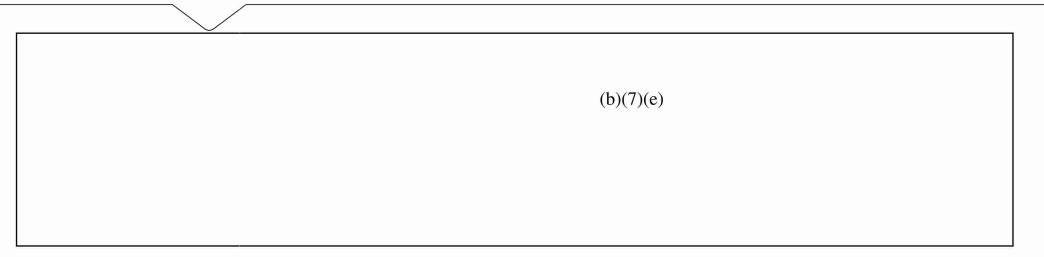
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# Persecutor identity: Specific Facts

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# Possession of protected characteristic

(b)(6) (b)(7)(e)

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(b)(6)(b)(7)(e)

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#### Possession: Lack of detail

(b)(6)(b)(7)(e)

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(b)(6)(b)(7)(e)

# **Severity of Harm**

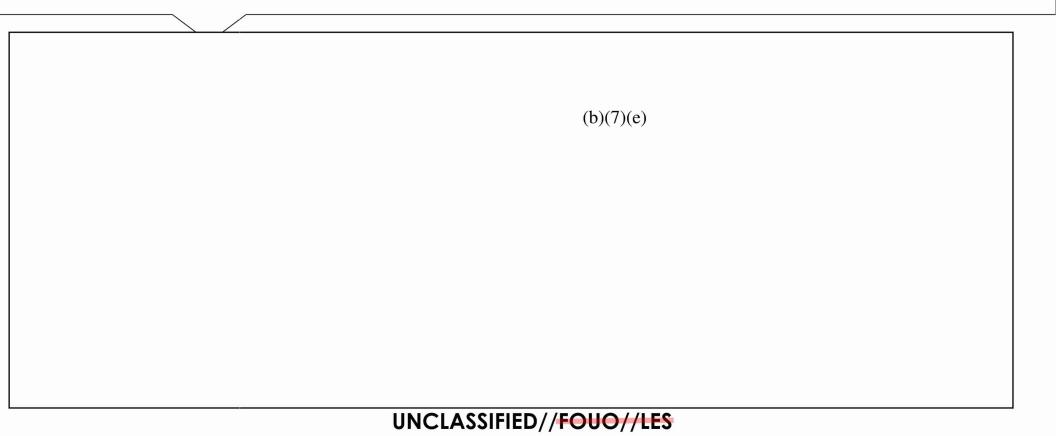
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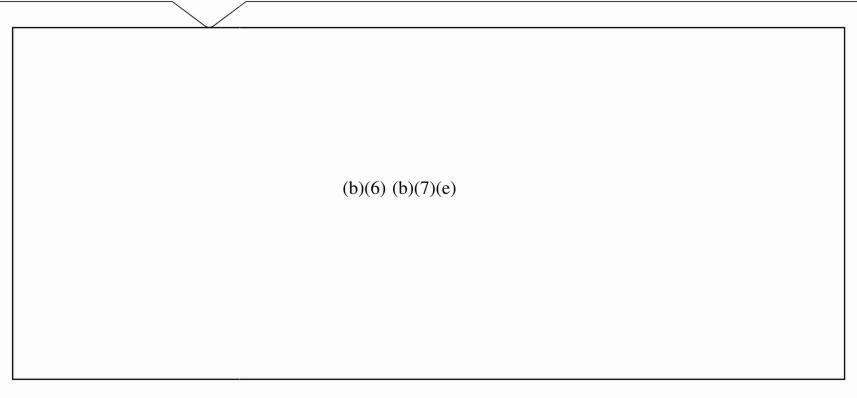
#### State action

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(b)(6) (b)(7)(e)

#### Aadhaar card



(b)(6) (b)(7)(e)

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## Internal relocation: Avoid persecution

(b)(6) (b)(7)(e)

## Internal relocation: Avoid persecution

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#### Internal relocation: Reasonableness

(b)(6) (b)(7)(e)

#### Internal relocation: Reasonableness

(b)(6) (b)(7)(e)

#### Sample Checklist Analysis: Reasonableness

The record establishes that, under all the circumstances, it would be reasonable for the applicant to relocate within India. The applicant indicated that, aside from his fear of Congress Party members, there were no other reasons why he could not relocate within India. The applicant is a young man and in good health. He testified that he is able to work in construction and as a laborer. These are not geographically limited skills and would be transferable to other states in India. The applicant speaks Gujarati, a language spoken in cities and states outside the state of Gujarat. As such, it is reasonable to expect he could also relocate within India.

## Chen-type Harm

- O If an applicant has established past persecution and the presumption of WFF has been rebutted because the applicant can internally relocate, consider *Chen* and Other Serious Harm.
- O Responses to questions we ask for other purposes can inform this consideration
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(b)(7)(e)

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(b)(7)(e)

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The record does not establish a significant possibility that it is more likely than not the applicant will be subjected to severe pain or suffering in another state of India. While the applicant was harmed in Punjab and believes Congress party members could find him in another state and harm him, he did not provide any specific facts to support this belief. The Congress party members he specifically fears do not appear to know his name or even where he lived in Punjab as they never called him by name nor came to his home. Therefore, the evidence does not indicate they would locate him to harm him in other states of India. Moreover, he did not know anyone harmed by other Congress party members and country conditions reports "do not suggest that there exists a general risk in India of ill-treatment for members of the Shiromani Akali Dal (Amritsar/Mann) party." Library of Congress, India: Feasibility of Relocation of Sikhs and Members of the Shiromani Akali Dal (Mann) Party. https://www.justice.gov/file/1068936/download.

## Recap

- O Identity of persecutor
- O Possession of protected characteristic
- O Seriousness of harm and state action
- O Internal relocation
- O Chen/other serious harm
- O CAT

# Thank you!

From: Benzan, Virginia

**Sent:** Monday, April 15, 2019 9:23 AM

**To:** Benzan, Virginia

Subject: India COI

Happy Marathon Monday!

As you know, HQ has required that all AOs, SAOs, TOs, and Section Chiefs view the 3 hour COI training on India by April 19<sup>th</sup>. You are receiving this email because I do not have you checked off as having completed the training as of today. If you have viewed it, please stop by my office (I'm sitting in Meghan Quill's old office), and initial with date of completion the attendance form.

If you do not believe, you can complete the training by the  $19^{th}$ , please discuss it with your supervisor and get back to me with your arrangements.

Thank you,

Virginia

From: Benzan, Virginia
To: #ZBO Everyone
Subject: COI Training: Rwanda

FX: 617-565-9507

**Date:** Monday, July 15, 2019 12:57:43 PM

Hello ZBO,

Today marks the 25th anniversary of the end of the Rwandan genocide. In 1994, the Hutu killed an estimated 800,000 Tutsi and moderate Hutu over the course of 100 days. 70% of the Tutsi population were killed during the Rwandan civil war.

For this week's training, you will have an opportunity to conduct self-guided country conditions research on Rwanda. On Wednesday, I will email you a list of notable resources such as this brief description of the massacre. <a href="https://m.youtube.com/watch?">https://m.youtube.com/watch?</a> <a href="https://m.youtube.com/watch?">w=SVnOGsJY5RQ</a>

Have a wonderful week! I am on leave for this week.

Virginia

Sent from my iPhone	(b)(6)
On Jul 15, 2019, at 8:14 AM, Boyle, Meghann W	> wrote:
Hi all,	
Remi is Duty SAO today, but she is running a bit late. She the meantime, I am available on Skype and cell ( not in today. Mariusz will be here this afternoon and for t (b)(6) Thanks!	. Paige and Rachael are the rest of the week.
Meghann Boyle Sub-Office Director Boston Asylum Sub-Office U.S. Citizenship and Immigration Service 15 New Sudbury St., Ste. 600 Boston, MA 02203 PH: (b)(6)	

 From:
 Benzan, Virginia

 To:
 #ZBO Everyone

 Subject:
 1975 & Dreadlocks

**Date:** Wednesday, February 13, 2019 8:32:00 AM

Pivotal year in history and not just because it's the year of my birth. In 1975, Angola (originator of the dreadlocks hair style) gained independence from Portugal thanks to the help of Cuba. Learn about this and other fun facts today at our training on Angola with Professor Amado.

Angola 2:30pm 9<sup>th</sup> Floor Ceremony Room

First 30 minutes of training is reserved for updates and review of new security checks.

Yes, Bob Marley had me believing it started in Jamaica too.

VIRGINIA BENZAN

Training Officer

Boston Sub-Office/Newark Asylum Office

USCIS/DHS

JFK Federal Building

15 New Sudbury Street, Suite 600

Boston, MA 02203

(b)(6)

Fax (617) 565-9507

From: Benzan, Virginia

Kamalu, Onyema L; Farrell, Andrew G; Bride, Christopher M; Ahmad, Nomaan; Milano, Rosanne T (Rosie); Lipiner, Frank K; Narbus, Katie L; Nadaban, Michelle R; Quill, Meghan E; Mongkolpumirat, Voranan To:

Subject: Angola/DRC Identity

Tuesday, June 18, 2019 5:34:00 PM Date:

Hi AOs,

I wanted to make a formal request to RAIO research regarding identity documents from Angola and the DRC to help you in your adjudications.

What do you think?

Any specific questions?

VIRGINIA BENZAN Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600 Boston MA 09903

<b>a</b>	(b)(6)
Fax (617) 565-9507	(0)(0)

From: Benzan, Virginia

Kamalu, Onyema L; Farrell, Andrew G; Bride, Christopher M; Ahmad, Nomaan; Milano, Rosanne T (Rosie); Lipiner, Frank K; Narbus, Katie L; Nadaban, Michelle R; Quill, Meghan E; Mongkolpumirat, Voranan To:

Subject: **DRC: Targeting of Family Members** Date: Wednesday, July 3, 2019 5:04:00 PM

Hi AOs,

RAIO Research published an inquiry from ZNK regarding with the government targets family members of political opponents. Since we see many of these claims, I thought you find the response useful especially the links to news sources.

Good luck! Virginia

VIRGINIA BENZAN Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600 Boston, MA 02203 (b)(6)

**From:** Benzan, Virginia

**Sent:** Friday, April 26, 2019 3:30 PM

To: Bride, Christopher M; Farrell, Andrew G; Quill, Meghan E; Nadaban, Michelle R; Milano, Rosanne T

(Rosie); Lipiner, Frank K; Narbus, Katie L; Ahmad, Nomaan; Kamalu, Onyema L

Cc: Swen, Oluremi A (Remi); Krause, Paige M; Sundborg, Rachael S

**Subject:** Credibility & Documents

AOs,

I reread the material on analyzing documents in a credibility analysis and have some more insights and thoughts on a better way of explaining it.

We will discuss at training but please speak with me, if you have to address this issue before Wednesday's training.

Thanks,

Virginia

Sent from my iPhone

From: Benzan, Virginia

**Sent:** Thursday, June 20, 2019 2:57 PM

**To:** #ZBO Asylum Officers

**Subject:** Credibility & Documentary Evidence

Hi AOs,

I am working on writing samples of Step 6 – how to discuss the assessment of documents.

Do you have any assessments that I can edit to create some writing samples? Send me whatever you have, whether you think they are good or bad.

Thanks,

Virginia

#### VIRGINIA BENZAN

Training Officer
Boston Sub-Office/Newark Asylum Office
USCIS/DHS
JFK Federal Building
15 New Sudbury Street, Suite 600
Boston, MA 02203

		(b)(6)
Fax	(617) 565-9507	(-)(-)

From: Benzan, Virginia

Thursday, October 03, 2019 3:09 PM Sent:

#ZBO Asylum Officers; #ZBO Supervisory Asylum Officers To:

Credibility Lesson Plan Subject:

Credibility LP-Summary of Changes.docx **Attachments:** 

AOs and SAOs,

HQ has released a new Credibility Lesson Plan. The publication remains in draft form until OCC final approval. You can find the new Lesson Plan here: (b)(7)(e)

Attached, please find a summary of changes provided by HQ. Some major changes as I see them right now:

- Removal of 5 step analysis
- Removal of split-credibility

We will have a training on this new material in the near future.

Thank you,

Virginia

#### VIRGINIA BENZAN

Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600 Boston, MA 02203 (b)(6)



Fax (617) 565-9507

#### Changes to the Credibility Lesson Plan

Section Name/No.	Summary of Changes
Throughout LP	<ul> <li>Streamlined Lesson Plan (LP) with a focus on legal analysis, with interviewing techniques to be more fulsomely addressed in other LPs and training materials</li> <li>New sections provide additional guidance on various parts of the legal analysis</li> <li>New citations and case examples throughout LP provide support for and better illustrate legal concepts</li> <li>Deleted sections from prior LP: "Addressing Credibility at the Interview" and "Investigating Credibility Issues – Some Tools to Use in Evaluating Credibility Flaws"</li> <li>Removed duplicative content from division supplements</li> </ul>
Section 2, General Considerations	<ul> <li>Emphasizes that there is no presumption of credibility in RAIO adjudications (moved from ASM supplement)</li> <li>Distinguishes between credibility determination and ultimate legal conclusion about applicant's eligibility</li> </ul>
Section 3, Legal Framework	<ul> <li>New section introduces changes made by REAL ID Act to credibility analysis</li> <li>Discussion of totality of the circumstances moved from division supplements to body of LP</li> <li>Covers the following topics in greater detail:         <ul> <li>Burden &amp; Standard of Proof</li> <li>Eliciting All Relevant and Useful Information</li> <li>REAL ID Framework</li> <li>Briefly discusses corroborative evidence (see Evidence LP for more discussion of the role of corroborative evidence)</li> </ul> </li> <li>Emphasizes language used in statute and case law</li> </ul>
Section 4, Considering the Totality of the Circumstances and All Relevant Factors	<ul> <li>New section emphasizes totality of the circumstances as the foundation of the credibility analysis</li> <li>Breaks down the totality analysis into its sub-components with a more comprehensive explanation of each concept:         <ul> <li>Considering the record as a whole</li> <li>Defining relevance</li> <li>Clarifies that credibility concerns must be relevant to the applicant's veracity as a witness and that inconsistencies, inaccuracies and falsehoods need not relate to an element of eligibility or to the applicant's claim to be considered in the totality of the circumstances</li> <li>Consolidated discussion of factors that are not relevant to the credibility analysis under the discussion of relevance and significantly condensed this section</li> </ul> </li> <li>Considerations that may influence the "totality of the circumstances" analysis</li> <li>Condensed and streamlined the list of "other factors" that influence the analysis with references to case law and other PAIO Training modules</li> </ul>
	<ul> <li>analysis, with references to case law and other RAIO Training modules where these factors are discussed in detail</li> <li>Includes personal background of the applicant, cross-cultural factors, interpretation issues, and similar claims</li> </ul>

- Refers AOs to the Boilerplate Applications section of the ASM supplement for more detailed treatment of similar claims
- Identifying credibility concerns
  - Reframes step 1 in analytical framework from prior LP
  - Reminders throughout to elicit enough testimony to ensure the record clearly reflects that a credibility concern is actually present
  - Added more extensive explanations of each type of credibility concern identified in the REAL ID Act and in case law
  - Removed distinction between "internal vs. external" inconsistencies
  - Added new sub-heading on the difference between omissions and inconsistencies, including discussion of how to analyze omissions
  - Supplemented information about how memory works under discussion of detail (see "Factors that Impact Memory" sub-heading)
  - Reframed discussion of plausibility to better align with post-REAL ID case law
  - Added new section discussing inaccuracies and falsehoods, which incorporates content from the "Submission of Fraudulent Documents" section of prior LP
- Analyzing individual credibility concerns
  - Title changed from "An Analytical Framework for Credibility Determinations"
  - Removed "5-step framework" developed by RAIO (in prior version of LP)
  - Emphasizes the importance of eliciting and analyzing an explanation from the applicant for any credibility concerns that arise while at the same time acknowledging that officers may not be legally required to confront the applicant in every situation
  - Added subsection on analyzing the relative weight of credibility concerns
  - Emphasizes that the analysis of credibility concerns must be conducted in light of the totality of the circumstances
- o Considering the cumulative effect of multiple credibility concerns
  - New section added to underscore the totality of circumstances approach to analyzing credibility concerns

- Section 5,
  Credibility
  Determination
- New section reminds officers that a credibility determination must be made in every case
- Removed and replaced concept of split credibility from prior version of LP with an acknowledgement that an applicant may still be found credible in the totality of the circumstances despite some unresolved credibility concerns.
- Reflects changes made to the Asylum assessment template, recently approved by OCC

To: #ZBO Asylum Officers; #ZBO Supervisory Asylum Officers

Cc:

Boyle, Meghann W Updated Credibility Lesson Plan Published Subject: Date: Tuesday, May 19, 2020 3:14:32 PM

#### Good Afternoon,

HQ has updated the RAIO Credibility Lesson Plan. The new and final version has replaced the draft versions on the ECN. This final version stems from

OCC's final review and comments on the February 2020 draft version.

(b)(7)(e)<u>Link</u>:

(NOTE: There is no need to update materials; this link is unchanged from previous versions.)

#### • Summary of current changes:

Throughout LP	Corrected citations and made minor edits for clarity and consistency     Changed "must" back to "may" in several places to be consistent with the     REAL ID Act's language addressing the consideration of factors in the overall     credibility analysis
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of Multiple	
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Section 5,	o Clarified text
Credibility	o Added two new case examples
Determinations	o Added new citations and reference to Evidence LP

We will have a credibility training in the near future as more guidance becomes available.

Thanks,

Virginia

VIRGINIA BENZAN

Training Officer

Boston Sub-Office/Newark Asylum Office

USCIS/DHS

JFK Federal Building

15 New Sudbury Street, Suite 600

Boston, MA 02203

"Steal as much wisdom from other people as you can." Aziz Ansari

Referred to Immigration and Customs Enfo	orcement	

	USCIS04901	USCIS Fifth Production Part 1
Referred to Immigration and Customs Enf	forcement	

#### Fogelbach, Juan J

From: Benzan, Virginia

Sent: Wednesday, June 3, 2020 10:56 AM

**To:** Fron, Claire S

Subject: FOIA

Attachments: FDNS training - when do I complete a fraud referral????;

Fraud Ring (b)(7)(e)

# OPERATIONS TEAM ALERT

This file MUST go to FDNS
(Circle One)

BEFORE / AFTER Outprocessing.

## FRAUD REFERRAL

A#	
Update: FDNS Reviewed and processed refe	erral.
OK to Outprocess:	

<u>Operations team:</u> Please remove this cover sheet before shipping to NRC.

From: Benzan, Virginia To: **#ZBO Everyone** Subject: 1975 & Dreadlocks Date: Wednesday, February 13, 2019 8:32:00 AM (b)(6)In 1975, Angola Pivotal year in history and not just because (originator of the dreadlocks hair style) gained independence from Portugal thanks to the help of Cuba. Learn about this and other fun facts today at our training on Angola with Professor Amado. Angola 2:30pm 9<sup>th</sup> Floor Ceremony Room First 30 minutes of training is reserved for updates and review of new security checks. Yes, Bob Marley had me believing it started in Jamaica too. VIRGINIA BENZAN Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600 Boston, MA 02203 (b)(6)

Fax (617) 565-9507

## Angola:

The Politics of State Repression Abel Djassi Amado, Ph.D.

## Angola: Basic Data

#### Republic of Angola

- Total population: +/- 30 mil
- HDI: 0.581 (147 in the global ranking)
- Life expectancy at birth: 61.8
- Literacy rate, adult (% ages 15 and older): 66.0%
- Gross national income (GNI) per capita (2011 PPP \$): \$5,790
- Income inequality, Gini coefficient: 42.7
- Working poor at PPP\$3.10 a day (% of total employment): 59.0%



## Angola: Basic Data

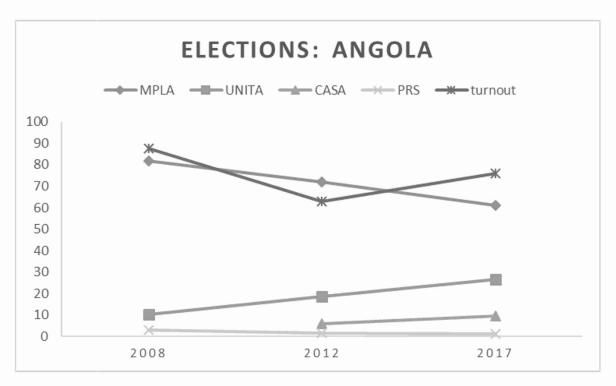
- Major International indicators:
- ❖ Freedom House (2018): Not Free
- Political Rights: 6/7
- Civil Liberties: 6/7
- ❖ Press Freedom Index (RWB): 38.35
- Human Freedom Index (Cato Institute): 5.64

- 1484: the encounter between Portuguese and peoples of Angola
- Slave Trade (1500s-1800s): Angola and the Atlantic World
- Modern Colonial State (late 19<sup>th</sup> Century): Bureaucratic modernization and rationalization
- The Portuguese Estado Novo in Angola: "ultra-colonialism" (Anderson)
- Assimilados and indigenas
- From Cultural Nationalism to Anti-Colonial Political Nationalism (1940s-1960s)
- Anti-Colonial Armed Struggle: 1961-1974 (MPLA; FNLA; UNITA)

- Independence and the MPLA Government: Marxism-Leninism
- domestic and international threats: Northern & Southern Invasion (1975-76)
- Quintessential Cold War Proxy War: Angola in the 1980s
- transitions in the 1990s: Democracy and market-economy
- Failed democratization and the new wave of civil war: 1992-2002 (a typical example of *resource war*)
- The consolidation of Neo-Patrimonial Rule under dos Santos (1997-2017)

- New attempts to electoral democracy (2008 onwards)
- The New Constitution (2010): indirect election of the President
- The end of the Dos Santos Era: 2017
- Angola under Joao Lourenco
- (a) Dismantling dos Santos Neopatrimonialism
- (b) Purging dos Santos Clan from the State

• Elections in Angola (2008-2017)



## The Military in Angola

- Angola as a regional military power (in terms of equipment, training, and experience)
- Armed Forces of Angola (FAA), created in 1991
- FAA—110,000 members: some 3% of the country's GDP
- 1961-1991: FAA doctrine and training: mostly from communist states (Soviet Union; Cuba); also in Portugal
- Cuba: as early as 1962; major military partner in the 1980s
- 1975-1991: 6,000 Soviet military advisers and trainers in Angola; some 7,000 Angolans to frequent Soviet military academies

- political repression—include the following components
- (a) The actual or threat of deployment of state security apparatuses or their affiliates
- (b) Against elements of society (either individually or in group)
- (c) Who have manifested their willingness to
- (d) Peacefully challenge either the composition or the policies of the government
- Political Repression: deterrence and/or silencing

#### Political Repression in Angola: Some Recent Developments

Table 1. The targets of Political Repression

Main Targets	Description	
1stAmendment-type Rights	<ul> <li>Freedom of speech, assembly, and travel; freedom of press</li> <li>Freedom of association and belief without government reprisal</li> <li>General freedom to boycott, peacefully picket, or strike</li> </ul>	
Due Process	Violations of "generally accepted standards of police action and judicial and administrative behavior related to the political beliefs of the person involved"	
Personal Integrity	<ul> <li>Concerned with individual survival and security</li> <li>Such as freedom from torture, 'disappearance,' imprisonment, extrajudicial execution, and mass killing</li> </ul>	

Source: Adapted from Davenport 2007; Goldstein 1978

- Main actors of political repression
- (a) Policia de Intervencao Rapida (PIR)
- (b) Servicos de Investigação Criminal
- (c) Policia Nacional
- (d) Army
- Main targets:
- (a) Youth
- (b) Petty criminals
- (c) Reporters

**Table 2. Political Repression in Angola: Some Examples** 

Main Targets	Description	
1stAmendment-type Rights	Repression of Peaceful Protest (Movimento do Protectorado Lunda- Tchokwe)	
Due Process	• Luanda 16+1 (arbitrary detention)	
Personal Integrity	Death Squad in SIC	

Source: Adapted from Davenport 2007; Goldstein 1978

<ul> <li>Repression on the First-Amendment- type Rights</li> </ul>
☐ a tradition of the state to repress peaceful protests (in Luanda and in other parts of the country)
Movimento do Protectorado Lunda-Tchokwe: called for a February 28 2019 mass protest for political autonomy of the region (Lundas – Norte e Sul—diamond-rich provinces)
The state response: 101 people detained; at least one death (even before the day of the mass protest)
$\square$ Target: the leaders of the movement (in their residencies)

Inobservance of Due Process
☐ Group of Angolan Activists: Book reading and discussion club
☐ Two books under study: Angolan journalist Domingos da Cruz Ferramentas para Destruir o Ditador e Evitar uma Nova Ditadura and From Dictatorship to Democracy, by Gene Sharp
detention of the group while in a private residence
☐ accused of plotting a coup d'etat
$\hfill \square$ an example of lawfare: the use of the law as a tool against potential enemies
☐ group kept without contact with families/without trial for more than 90 days

- Death Squads in Angola
- Angola's Killing Fields. A Report on Extrajudicial Executions in Luanda 2016-2017, by Rafael Marques de Moraes
- 50 cases of the summary executions of 92 people carried out between April 2016 and November 2017
- By members of the SIC
- Some of the killings in broad day light—and shared widely on social media

- Main actors of political repression
- (a) Policia de Intervencao Rapida (PIR)
- (b) Servicos de Investigação Criminal
- (c) Policia Nacional
- (d) Army
- Main targets:
- (a) Youth
- (b) Petty criminals
- (c) Reporters

#### The Department of State Reciprocity Schedule

- Reciprocity: a fundamental norm in international law/relations
- The Immigration and Nationality Act (INA): the DOS to set countryspecific visa policies on a reciprocal basis
- (a) the validity periods
- (b) numbers of admissions
- (c) and visa fees
- are based on each country's treatment of similar classes of U.S. visitors to its territory

#### Thank you for your attention!



From: Benzan, Virginia

Kamalu, Onyema L; Farrell, Andrew G; Bride, Christopher M; Ahmad, Nomaan; Milano, Rosanne T (Rosie); Lipiner, Frank K; Narbus, Katie L; Nadaban, Michelle R; Quill, Meghan E; Mongkolpumirat, Voranan To:

Subject: Angola/DRC Identity

Tuesday, June 18, 2019 5:34:00 PM Date:

Hi AOs,

I wanted to make a formal request to RAIO research regarding identity documents from Angola and the DRC to help you in your adjudications.

What do you think?

Any specific questions?

VIRGINIA BENZAN Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600 Roston MA 00003

<b>a</b> Soston, WA 02203	(b)(6)
Fax (617) 565-9507	( ) ( )

#### Credibility – Step 6

The applicant is a university educated, working professional who owned his own laboratory and who claims he suffered minor injuries in the past. While the applicant provided identity documents and a statement from his wife, none of these documents provide further details regarding the applicant's interactions with individuals at his two workplaces. These statements also do not reasonably explain the applicant's inability to provide basic information about who was present at the time he was harmed or the timing of events for a person of his age, educational background, and experiences. Considering the totality of the circumstances and all relevant factors, the applicant's testimony is found not credible regarding his interactions with members of the Muslim Brotherhood.

From: Benzan, Virginia
To: #ZBO Asylum Officers

Subject: Credibility & Documentary Evidence

Date: Thursday, June 20, 2019 3:56:00 PM

Hi AOs,

I am working on writing samples of Step 6 – how to discuss the assessment of documents.

Do you have any assessments that I can edit to create some writing samples? Send me whatever you have, whether you think they are good or bad.

Thanks,

Virginia

#### VIRGINIA BENZAN

Training Officer
Boston Sub-Office/Newark Asylum Office
USCIS/DHS
JFK Federal Building
15 New Sudbury Street, Suite 600
Boston, MA 02203

60ston, MA 02203	(b)(6)
Fax (617) 565-9507	

From: Benzan, Virginia

To: Bride, Christopher M; Farrell, Andrew G; Quill, Meghan E; Nadaban, Michelle R; Milano, Rosanne T (Rosie);

Lipiner, Frank K; Narbus, Katie L; Ahmad, Nomaan; Kamalu, Onyema L

Cc: Swen, Oluremi A (Remi); Krause, Paige M; Sundborg, Rachael S

**Subject:** Credibility & Documents

**Date:** Friday, April 26, 2019 4:30:19 PM

AOs,

I reread the material on analyzing documents in a credibility analysis and have some more insights and thoughts on a better way of explaining it.

We will discuss at training but please speak with me, if you have to address this issue before Wednesday's training.

Thanks,

Virginia

Sent from my iPhone

### Credibility Determinations

Noel Young, Training Officer April 20, 2017

#### Is the applicant's testimony credible?

An applicant's testimony is credible if it is:

- Detailed
- Consistent
  - Plausible

# Legally Sufficient Credibility Determinations

In order to make a legally sufficient credibility determination, an Asylum Officer must employ the **five-part analytical framework** in both the interview and the assessment.

	Interview	Assessment
Step 1		
Step 2		
Step 3		
Step 4	(b)(7)(e)	
Step 5		

### Legally Sufficient Credibility Determinations

Why do we use this five-step methodological approach?

To minimize subjectivity

A credibility finding must be clearly articulated and based on objective facts. It cannot be based on an AO's:

- "Gut" feelings
- Intuition
- Own personal experiences

Applicant testified that he was harmed by unknown men in civilian clothes. He later testifies that the men were uniformed gov't soldiers.

(b)(7)(e)(b)(7)(e)

Step 5: Assess the reasonableness of the explanation

(b)(7)(e)

(b)(6)(b)(7)(e)

### Examples

Handouts: Moldovan case; Congolese case

	Interview	Assessment
Step 1		
Step 2		
Step 3		
Step 4	(b)(7)(e)	
Step 5		

USCIS Fifth Production Part 1 142 of 877

#### Conclusion

From: Benzan, Virginia

**To:** #ZBO Asylum Officers; #ZBO Supervisory Asylum Officers

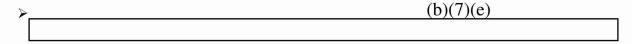
Subject: Credibility Lesson Plan

 Date:
 Thursday, October 3, 2019 4:07:00 PM

 Attachments:
 Credibility LP-Summary of Changes.docx

AOs and SAOs,

HQ has released a new Credibility Lesson Plan. The publication remains in draft form until OCC final approval. You can find the new Lesson Plan here:



Attached, please find a summary of changes provided by HQ. Some major changes as I see them right now:

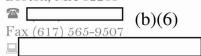
- Removal of 5 step analysis
- Removal of split-credibility

We will have a training on this new material in the near future.

Thank you,

Virginia

VIRGINIA BENZAN
Training Officer
Boston Sub-Office/Newark Asylum Office
USCIS/DHS
JFK Federal Building
15 New Sudbury Street, Suite 600
Boston, MA 02203



#### Changes to the Credibility Lesson Plan

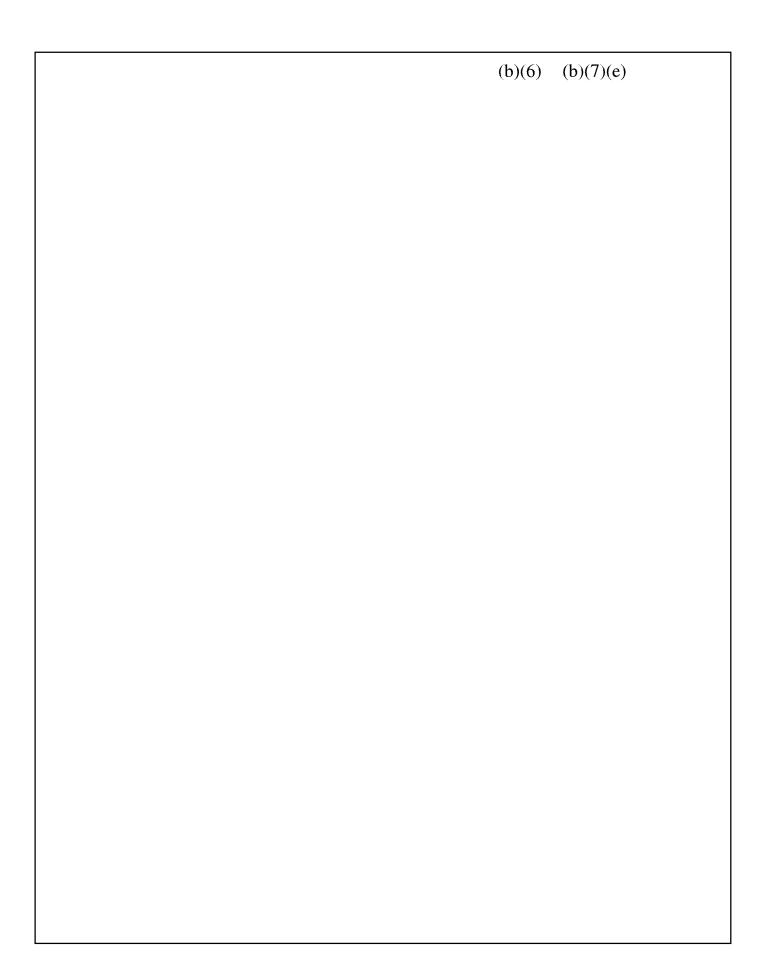
Section Name/No.	Summary of Changes
Throughout LP	<ul> <li>Streamlined Lesson Plan (LP) with a focus on legal analysis, with interviewing techniques to be more fulsomely addressed in other LPs and training materials</li> <li>New sections provide additional guidance on various parts of the legal analysis</li> <li>New citations and case examples throughout LP provide support for and better illustrate legal concepts</li> <li>Deleted sections from prior LP: "Addressing Credibility at the Interview" and "Investigating Credibility Issues – Some Tools to Use in Evaluating Credibility Flaws"</li> <li>Removed duplicative content from division supplements</li> </ul>
Section 2, General Considerations	<ul> <li>Emphasizes that there is no presumption of credibility in RAIO adjudications (moved from ASM supplement)</li> <li>Distinguishes between credibility determination and ultimate legal conclusion about applicant's eligibility</li> </ul>
Section 3, Legal Framework	<ul> <li>New section introduces changes made by REAL ID Act to credibility analysis</li> <li>Discussion of totality of the circumstances moved from division supplements to body of LP</li> <li>Covers the following topics in greater detail:         <ul> <li>Burden &amp; Standard of Proof</li> <li>Eliciting All Relevant and Useful Information</li> <li>REAL ID Framework</li> <li>Briefly discusses corroborative evidence (see Evidence LP for more discussion of the role of corroborative evidence)</li> </ul> </li> <li>Emphasizes language used in statute and case law</li> </ul>
Section 4, Considering the Totality of the Circumstances and All Relevant Factors	<ul> <li>New section emphasizes totality of the circumstances as the foundation of the credibility analysis</li> <li>Breaks down the totality analysis into its sub-components with a more comprehensive explanation of each concept:         <ul> <li>Considering the record as a whole</li> <li>Defining relevance</li> <li>Clarifies that credibility concerns must be relevant to the applicant's veracity as a witness and that inconsistencies, inaccuracies and falsehoods need not relate to an element of eligibility or to the applicant's claim to be considered in the totality of the circumstances</li> <li>Consolidated discussion of factors that are not relevant to the credibility analysis under the discussion of relevance and significantly condensed this section</li> </ul> </li> <li>Considerations that may influence the "totality of the circumstances" analysis</li> <li>Condensed and streamlined the list of "other factors" that influence the analysis with references to case law and other PAIO Training modules</li> </ul>
	<ul> <li>analysis, with references to case law and other RAIO Training modules where these factors are discussed in detail</li> <li>Includes personal background of the applicant, cross-cultural factors, interpretation issues, and similar claims</li> </ul>

- Refers AOs to the Boilerplate Applications section of the ASM supplement for more detailed treatment of similar claims
- Identifying credibility concerns
  - Reframes step 1 in analytical framework from prior LP
  - Reminders throughout to elicit enough testimony to ensure the record clearly reflects that a credibility concern is actually present
  - Added more extensive explanations of each type of credibility concern identified in the REAL ID Act and in case law
  - Removed distinction between "internal vs. external" inconsistencies
  - Added new sub-heading on the difference between omissions and inconsistencies, including discussion of how to analyze omissions
  - Supplemented information about how memory works under discussion of detail (see "Factors that Impact Memory" sub-heading)
  - Reframed discussion of plausibility to better align with post-REAL ID case law
  - Added new section discussing inaccuracies and falsehoods, which incorporates content from the "Submission of Fraudulent Documents" section of prior LP
- o Analyzing individual credibility concerns
  - Title changed from "An Analytical Framework for Credibility Determinations"
  - Removed "5-step framework" developed by RAIO (in prior version of LP)
  - Emphasizes the importance of eliciting and analyzing an explanation from the applicant for any credibility concerns that arise while at the same time acknowledging that officers may not be legally required to confront the applicant in every situation
  - Added subsection on analyzing the relative weight of credibility concerns
  - Emphasizes that the analysis of credibility concerns must be conducted in light of the totality of the circumstances
- o Considering the cumulative effect of multiple credibility concerns
  - New section added to underscore the totality of circumstances approach to analyzing credibility concerns

- Section 5,
  Credibility
  Determination
- New section reminds officers that a credibility determination must be made in every case
- Removed and replaced concept of split credibility from prior version of LP with an acknowledgement that an applicant may still be found credible in the totality of the circumstances despite some unresolved credibility concerns.
- Reflects changes made to the Asylum assessment template, recently approved by OCC

 Sample 1 – Burkina Faso
(b)(6) $(b)(7)(e)$

(b)(6) (b)(7)(e)
(h)(7)(e)
(0)(1)(0)



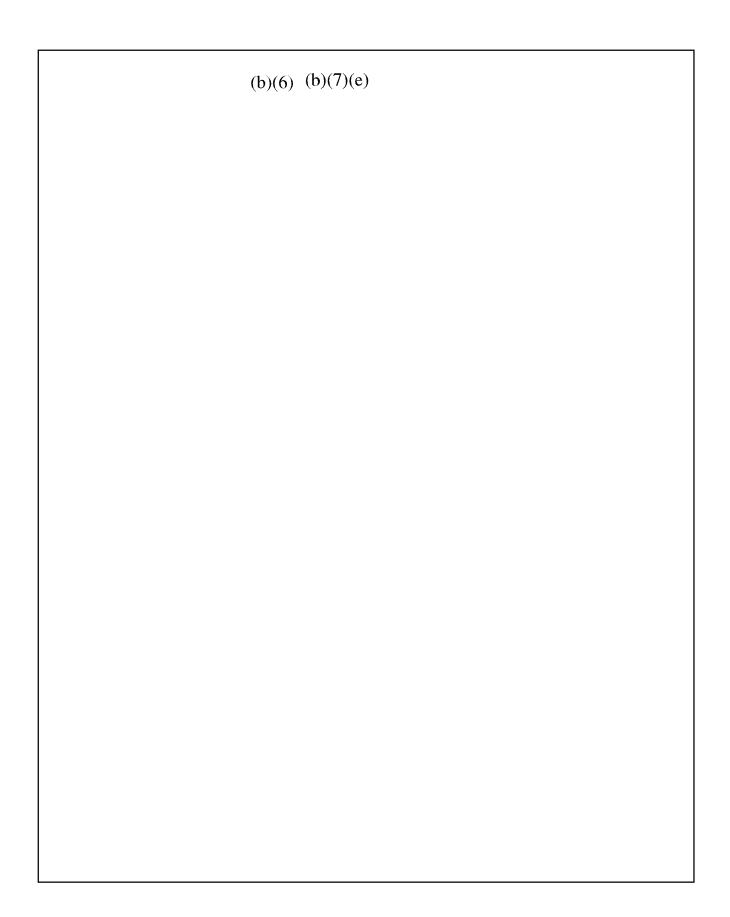
(b)(6) (b)(7)(e)

(b)(6) (b)(7)(e)
(b)(7)(e)
(-)(-)(-)

Sample 2 - Egypt	
	(b)(6) $(b)(7)(e)$

(b)(6)	(b)(7)(e)

Sample 3 - Rwanda	
	(b)(6) (b)(7)(e)



Sample 4 – Mali, split credibility	
	(b)(6) (b)(7)(e)

(b)(6) (b)(7)(e)

To: #ZBO Asylum Officers; #ZBO Supervisory Asylum Officers

Cc:

Boyle, Meghann W Updated Credibility Lesson Plan Published Subject: Tuesday, May 19, 2020 3:14:32 PM Date:

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#### · Link:

https://ecn.uscis.dhs.gov/team/raio/PerMgt/Training/Lesson%20Plans/Credibility%20LP%20(RAIO).doc (NOTE: There is no need to update materials; this link is unchanged from previous versions.)

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Thanks,

Virginia

VIRGINIA BENZAN Training Officer Boston Sub-Office/Newark Asylum Office USCIS/DHS JFK Federal Building 15 New Sudbury Street, Suite 600



"Steal as much wisdom from other people as you can." Aziz Ansari

# Interviewing Traumatized Children and Adolescents



Lisa R. Fortuna, MD, MPH
Director, Child and Adolescent
Psychiatry
Boston Medical Center
Boston University School of Medicine

#### Lisa R. Fortuna, MD, MPH

Lisa Fortuna, MD, MPH, M.Div. is Director of Child and Adolescent Psychiatry at Boston Medical Center (BMC) and Assistant Professor of Psychiatry at Boston University School of Medicine. She is a cofounder of the Refugee and Immigrant Assistance Center Community Counseling program in Boston. She has been an investigator on several international epidemiological and clinical studies of immigrant and minority mental health, including research and intervention development for unaccompanied immigrant minors. She has been a volunteer physician for Physicians for Human Rights (PHR) since 2007 and conducts psychiatric evaluations as part of the PHR Asylum Network.

#### Agenda

- Trauma and assessing the presentation of posttraumatic symptoms in children and adolescents
- Illustrative Examples
  - Clinical implications for psychological evaluations and interviewing
- Discussion and Q & A

- Posttraumatic stress disorder (PTSD) in children and adolescents occurs as a result of a child's exposure to 1 or more traumatic events: actual or threatened death, serious injury, or sexual violence.
- The victim may experience the event, witness it, learn about it from close family members or friends, or experience repeated or extreme exposure to aversive details of the event.
- Potentially traumatic events include physical or sexual assaults, natural disasters, violence exposure and accidents

#### Chronic Trauma

- Chronic trauma refers to the experience of multiple traumatic events.
- These may be varied events—such as a child's being exposed to domestic violence, involved in a serious car accident, and then becoming a victim of community violence—or longstanding trauma such as physical abuse, sexual abuse, neglect, or war.

#### Complex Trauma

- Complex trauma describes both exposure to chronic trauma——and the impact of such exposure on the child.
- Children who have experienced complex trauma have endured multiple interpersonal traumatic events from a very young age.

#### **Historical Trauma**

- Historical trauma is a personal or historical event or prolonged experience that continues to have an impact over several generations.
- Examples include: Slavery, Removal from homelands, Relocation, Massacres, genocides, ethnocides, Cultural and racial immigrant oppression

#### Neglect

- Failure to provide for a child's basic needs
- Perceived as trauma by an infant or young child who is completely dependent on adults for care (can occur during times of separation)
- May interfere with a child's ability to recover from trauma

#### **Traumatic Grief**

- When someone important to the child dies in a sudden or violent manner that is perceived as traumatic to the child.
- Child's trauma symptoms interfere with his/her ability to grieve.
- Symptoms of traumatic grief include being overly preoccupied with how the loved one died – Reliving or re-enacting the traumatic death

- The impact of single-incident trauma (such as a car accident or being beaten up) is different from that of chronic trauma such as ongoing child abuse or exposure to violence.
- Chronic trauma can be related to:
  - Developmental delay
  - Impaired learning
  - Behavioral problems
  - Difficulty with attachment
  - Impaired self soothing and emotional self-regulation

- The impact of traumatic events on children is often more far reaching than trauma on an adults, not simply because the child has fewer emotional and intellectual resources to cope, but because the child's development is adversely affected.
- If an adult suffers trauma and a deterioration in functioning, after time when the person heals, he can generally go back to his previous state of functioning,.
- A child, however, will be knocked off of his developmental path.

- Many children who suffer traumatic events develop depressive or anxiety symptoms other than PTSD.
- A child or adolescent who has some symptoms of PTSD but not enough to fulfill the diagnostic criteria is still adversely affected.
- The diagnosis of Unspecified Trauma- and Stressor-Related Disorder should be considered.

#### Trauma and Impact on Children

Traumatic events may affect a child's:

- Ability to trust others
- Sense of personal safety
- Effectiveness in navigating life changes

## The most common symptoms of PTSD include the following:

- Reexperiencing the trauma (nightmares, intrusive recollections, flashbacks, traumatic play)
- Avoidance of traumatic triggers, memories and situations that remind the child of the traumatic event
- Exaggerated negative beliefs about oneself and the world arising from the event
- Persistent negative emotional state or inability to experience positive emotions
- Feelings of detachment from people
- Marked loss of interest in or participation in significant activities

### Symptoms of PTSD

- Inability to remember part of the traumatic event
- Sleep problems
- Irritability
- Reckless or self-destructive behavior
- Hypervigilence
- Exaggerated startle
- Concentration problems

#### In Young Children

- Play or behavior that reenacts some aspect of the trauma(s)
- Marked physiological reactions ( changes in color in babies)
- Dissociative episodes: child freezes, stays still, stares and is unresponsive to environmental stimuli
- Increased fearfulness and sadness
- Increased outburst of anger and temper tantrums

### The Basics: Other Reactions to Trauma

- Depression
- Panic disorder
- Specific phobias
- Behavioral problems
- Attentional problems
- Regression (behaving in a developmentally younger way)
- Separation Anxiety

### Differential Diagnosis/Co-Morbidity

- Adjustment disorder \*
- Anxiety disorder
- OCD
- Depression
- Dissociative disorders
- Conversion disorder
- Psychosis
- Substance abuse
- Traumatic brain injury

# PTSD different in children as compared to adults

- No subjective reaction criterion
- Exposure through close family or friend added
- Extreme and repeated exposure to aversive details included
- For children "negative alterations in cognitions (thoughts) and mood"

### Variability in Responses to Stressors and Traumatic Events

The impact of a potentially traumatic event depends on several factors, including:

- The child's age and developmental stage
  - The child's perception of the danger faced whether the child was the victim or a witness
  - The child's relationship to the victim or perpetrator
  - The child's past experience with trauma
  - The adversities the child faces following the trauma
- The presence/availability of adults who can offer help and protection

### Trauma and young children

...infants and young children do not exist in isolation, but rather develop and experience the world within the context of relationships and environments.

(b)(6)

# Traumatic Stress and the Attachment System

Young children are vulnerable to stressors given their physiological, psychological developmental capacities

They depend on the attachment system for survival

The attachment system organizes children's responses to safety and fear in the early years (Lieberman & Van Horn, 2008)

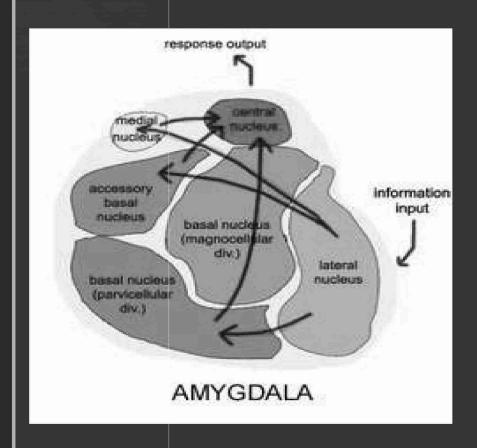
(b)(6)

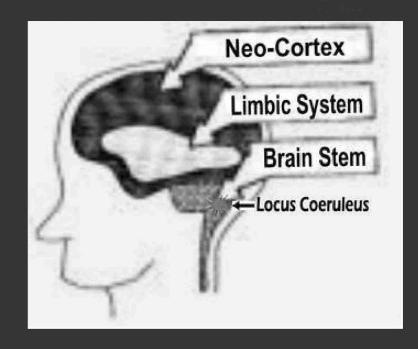
Young children's perception of safety is closely linked to the perception of their attachment figures' safety

### Impact on Child's Body and Brain

- Trauma can have serious consequences for the normal development of children's brains, brain chemistry, and nervous systems.
- Trauma can have serious consequences for the brain.
- Trauma-induced alterations in biological stress systems can adversely affect brain development.
- Trauma-exposed children and adolescents display changes in their levels of stress hormones similar to those seen in combat veterans.
- Plasticity means the brain continues to change in response to repeated stimulation.

### Traumatic Stress and Children





#### **Brain Areas and Function**

- Prefrontal cortex abstract thought, logic, factual memory planning ability to inhibit action memory, planning, ability to inhibit action
- Limbic system emotional regulation and memories,
   "value" of emotion
- Brainstem/midbrain autonomic functions (breathing, eating, sleeping)

#### Trauma and Brain Function

- The stress hormones produced during trauma also interfere with the development of higher brain functions.

### Early Childhood Trauma and Brain

- In early childhood, trauma can be associated with reduced size of the cortex.
- The cortex is responsible for many complex functions, including memory, attention, perceptual awareness, thinking, language, and consciousness.
- Trauma may affect "cross-talk" between the brain's hemispheres, including parts of the brain governing emotions. These changes may affect IQ and the ability to regulate emotions, and can lead to increased fearfulness and a reduced sense of safety and protection.

Immigration stressors also negatively contribute to the biological stress system

Immigration stressors (e.g. parental deportation, persecution, detention, discriminatory practices) that affect primary figures can represent toxic stressors for the adults, their young children and the childparent relationships

#### Trauma and Attachment

- Sensitive period for attachment is the first two years of life.
- All development occurs in the context of attachment.
- Attachment classifications:
  - Secure
  - –Insecure/Avoidant
  - Insecure/Resistant
  - Disorganized •
  - Attachment classification is relationship-specific

### Trauma and Attachment

- Secure The child uses the caregiver as a secure base for exploration, and the caregiver responds appropriately, promptly, and consistently to the child's needs.
- Insecure/Avoidant The child shows little emotion or affection toward the caregiver,
- Insecure/Resistant The child is ambivalent toward the caregiver, seeking comfort but also pushing the caregiver away.
- Disorganized The child shows contradictory or disoriented behavior,

### Traumatic Separations

- Challenges to attachment include separation from a parent, which is sudden and under distressing circumstances.
- This can be traumatic for the child and the parent and interrupt healthy attachment

### Trauma Memories in Early Childhood

- Implicit memory: babies can perceive their environment and retain unconscious memories (e.g., recognizing mother retain unconscious memories (e.g., recognizing mother s' voice)
- Explicit memory: conscious memories are created around age two and tied to language development
- Children with early trauma may retain implicit memories of abuse: 
   – Physical or emotional sensations can trigger these memories, causing flashbacks, nightmares, or other distressing reactions

Source: Applegate, J. S., & Shapiro, J. R. (2005). Neurob

### Early Childhood Trauma--Post-natal Experience

- During the first year of postnatal life trauma can result in :
  - Risk for performing worse in a variety of skill areas that are precursors to future school performance
  - Adversity in the first year associated with higher rates of depression in later years
- During the first three years of life: confront a specific psychological vulnerability to developmental delays, verbal and non-verbal and ongoing socio-emotional disturbance
- At eight years old: if not addressed children can show overall lower intellectual functioning.

# What does PTSD look like in children? (ages 5-12)

- These children may not have flashbacks or problems remembering parts of the trauma, the way adults with PTSD often do.
- Children, though, might put the events of the trauma in the wrong order.
- They experience "time skew" and "omen formation," which are not typically seen in adults.

# Negative Changes in Thoughts and Mood (ages 5-12)

In children under six this may appear as increased frequency of negative emotional states (fear, guilt, sadness, shame or confusion); diminished interest or participation in significant activities, including constriction of play and socially withdrawn behavior; persistent reduction in the expression of positive emotions.

### Negative Changes in Thoughts and Mood

- A child may be unable to recall an important aspect of the trauma (e.g., kids who, during forensic interviews, cannot recall details);
- Have persistent and exaggerated negative beliefs about self, others or the world ("I am bad", "No one can be trusted", "My body is ruined forever");
- Feel distorted blame of self or others about the event.

### Children (5-12)

- In school-age children, trauma undermines the development of brain regions that would normally help children:
- Manage fears, anxieties, and aggression
- Sustain attention for learning and problem solving
- Control impulses and manage physical responses to danger, enabling the child to consider and take protective actions
- As a result, children may exhibit: Sleep disturbances New difficulties with learning – Difficulties in controlling startle reactions
- Behavior that shifts between overly fearful and overly aggressive

# What does PTSD look like in children? (ages 5-12)

- Time skew refers to a child mis-sequencing traumarelated events when recalling the memory.
- Omen formation is a belief that there were warning signs that predicted the trauma. As a result, children often believe that if they are alert enough, they will recognize warning signs and avoid future traumas.

# What does PTSD look like in Adolescents

- Teens are in between children and adults.
- Some PTSD symptoms in teens begin to look like those of adults.
- One difference is that teens are more likely than younger children or adults to show <u>impulsive and</u> <u>agitated behaviors</u>.

### Immigrant Stress in Families

- Family separation during the migration process
- Post-migration/resettlement
- Poverty Social marginalization and isolation stress – Acculturation stress
- Deportation and fear of deportation
- Inadequate housing
- Changes in family structure and functioning

# Examples—5 year old child (b)(6) (b)(7)(e)



# Example 17 y/o female Her narrative (translated from Spanish): (b)(6)(b)(7)(e)





# Children can also be resilient, although exposed to trauma can function well (b)(6)(b)(7)(e)

# Culturally based presentations of trauma in a 17 year-old

(b)(6)(b)(7)(e)

# 12 year old --Timelines and reliability (b)(6)(b)(7)(e)

### **Interviews and Assessments**

- Open ended questions (avoid leading questions)
- Use play in younger children; symptom measures in older children
- Can use expressive arts and drawing in children and adolescents
- Trust-building is important to build during the assessment process
   Engage caregivers and form therapeutic alliance
- Assess environment
- Talk to older child with parents AND on his/her own
- Young children should always be assessed with a trusted adult

### Interviewing

- Understand that social and cultural realities can influence children's experience, and definition of trauma.
- Parents may protect children from the details of trauma and reasons for leaving.
- Even if exposed, younger children may have limited understanding and language to explain trauma.
- Recognize that strong cultural identity can also contribute to the resilience of children, their families, and their communities.
- Assess for traumatic events that may have occurred in the family's country of origin and during the immigration process.
- Work with qualified interpreters, and allow families to choose to have an inperson or telephone interpreter based on their preference.

# Important elements to consider during interview

- Emotional numbing
- Reaction formations (laughing)
- Avoidance of affect (not demonstrating affect in context of distressing narrative)
- Time-line confusion
- Thought blocking or freezing

# Important elements to consider during interview

- Compartmentalizing (containing feelings in order to function)
- Reactivity, anger
- Acting out
- Fear and anxiety
- Omens and magical thinking (especially in young children)
- Concrete thinking in children

# Interviewing Traumatized Individual and How It Impacts the Interviewer



Sondra Crosby, MD
Boston University, Schools of Medicine and Public Health
Boston Medical Center

Kathleen Flinton, MAR, MSW, LICSW Boston University School of Social Work Boston Medical Center **IRCT** 

### Objectives

- ◆ To clarify the purpose of medical and psychological evaluations
- ◆ To learn about the potential medical and psychological impact of torture in asylum seekers
- ◆ To understand vicarious traumatization
- ◆ To obtain skills for dealing with vicarious trauma

S. Crosby & K. Flinton, 2018

### Purpose of the Medical Forensic Evaluation

- Establish facts relating to alleged traumatic events and document corroborating physical and psychological evidence.
- ◆ Prepare written/oral testimony to provide expert opinions on degree to which medical findings correlate with applicant's allegations.

### Value of Medical Evaluations

- ◆ Aid in judicial credibility assessments
  - Understanding and explaining demeanor and responsiveness
  - Identifying persecution related inconsistencies
  - Provide corroborating material evidence central to asylum cases

## Practical Considerations for Adjudicators

- There is considerable variability to physical and psychological responses to trauma
- Medical evaluations may provide compelling
   explanations for apparent lack of evidence
- ◆ Absence of medical evidence does not mean that alleged trauma did not occur

## Types of Evaluators

- Medical
  - MD, NP, RN
- ◆ Psychological
  - MD, LICSW, PHD, LMHC, NP

S. Crosby & K. Flinton, 2018

# Determining Expertise

- **◆** Licensed Clinicians
- Expertise in qualifications
  - Established practice with population
  - Under supervision of expert evaluator
  - Depth of experience
  - Training

# Demand Exceeds Capacity!

- Documentation often done on providers personal time
- Demand for documentation has changed over time



### Types of documentation

- ◆ Affidavit
  - Istanbul Protocol
- Diagnostic Letters
- **◆** Treatment Letters

◆ Impact of demand — lack of documentation does not determine lack of credibility



OFFICE OF THE UNITED NATIONS HIGH COMMISSIONER FOR HUMAN RIGHTS Geneva



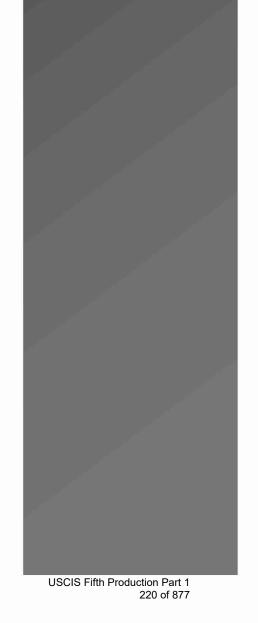
PROFESSIONAL TRAINING SERIES No. 8/Rev.1

#### Istanbul Protocol

Manual on the Effective Investigation and Documentation of Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment



**USCIS05024** 



### Forensic Evaluation – IP Language

- Render an opinion as to degree of consistency between lesions and attribution given by patient:
  - Not consistent
  - Consistent with
  - Highly consistent
  - Diagnostic of
  - Not related to

#### Forensic Evaluation

◆ Overall impression:

■ Consistency between history, psychological findings, and overall pattern of physical findings

# Physical evidence resulting from specific types of trauma

- ◆ Beatings most common type of torture
- Cutting wounds
- Burns
- Falanga
- Suspension
- ◆ Electrical Shock
- ◆ Sexual Trauma

# Potential medical sequelae of trauma

- Scars
- ◆ Extremity Trauma
- ◆ Head Injuries
- Neurological injuries
- Genital injuries
- ◆ Communicable diseases HIV

- ◆ Chronic Pain
- Somatic Complaints
   (chest pain, headache, abdominal pain)

#### Physical sequelae (scars) Skin

- ◆ Many skin lesions will heal within 6 weeks
  - contusions, abrasions, blisters
- ◆ Often torturers use techniques that limit detectable signs of injury.
- ◆ Examples:
  - Falanga
  - Beating through cloth
  - Electrical Shock

#### Scars

- ◆ Pattern
- **◆** Location
  - Inner thighs
  - Buttocks
  - Back





#### Physical sequelae Sexual trauma

- ◆ Female
  - History of Rape most will not have physical signs at the time of exam.
  - Female genital mutilation
- ◆ Male Sexual Trauma
  - Rape
  - Direct trauma to genitals

# Role of Psychological Evaluation

- Goal of torture is psychological
- Psychological evidence may be more pronounced than physical
- Symptoms may wax and wane over time
- Absence of specific diagnoses does not mean torture did not occur

### Psychological Documentation

- ◆ Istanbul Protocol
- ◆ Psychological Affidavit
  - History
  - Clinical Presentation
  - Link clinical presentation to history
  - Establish credibility
    - Confluence of reported history, reported symptoms, clinical presentation

### Practical Considerations for Evaluators

- Complex and lengthy experiences of trauma
  - Not a dose response association
  - Cumulative impact over time vs an event which causes PTSD

#### Factors Affecting Psychological Response SUPPORT SYSTEM SOCIAL CONTEXT PRE, DURING, POST TORTURE **CONDITIONS OF** MEANING OF TORTURE **TORTURE BELIEF SYSTEM PREVIOUS PREPAREDNESS** Psychological **TRAUMAS** Response ADDITIONAL LOSSES AGE, PRE-EXISTING DEVELOPMENTAL PSYCHOLOGICAL **STAGE DISORDERS** COPING MECHANISMS PHYSICAL HEALTH

# Psychiatric Sequalae

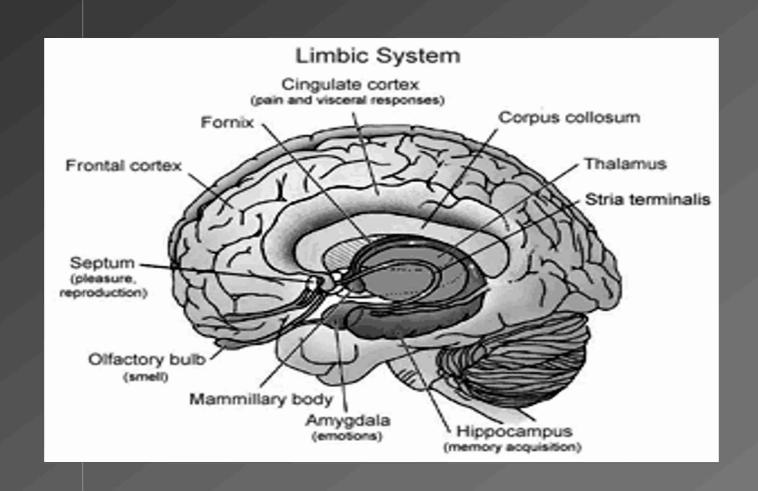
- ◆ PTSD
  - Diagnostic Criteria: DSM V:
    - Re-experiencing event, persistent avoidance of stimuli, increased arousal, intense distress on exposure to cues, disassociation
    - Nightmares, flashbacks, heightened startle response
    - Decreased memory, concentration
    - Alterations in cognition and mood
  - 30% will have chronic symptoms after 10 years

# Psychiatric Sequelae

- Major Depressive Disorder
  - Depressed mood, disrupted sleep and appetite, anhedonia, hopelessness, impaired memory and concentration, passive or active suicidal ideation
- **◆** Somatization
  - Physical manifestation of psychological symptoms (may be culturally bound)

Trauma frequently interferes with an individual's capacity to consistently and accurately recall details





# Limbic System

- Freeze, flight, fight or submit
- Amygdala –low road, early warning system, hormone released, continues to function
- ◆ Hippocampus —high road, information processor, places time and spatial information. Hormone sensitive, suppressed by hormone release
- Brainstem "reptilian brain" impulse and sensory regulation, regulates stress hormones

#### Frontal Cortex

◆ Executive Function

◆ Cognitive Function

Regulatory abilities

◆ Social engagement system

# Neurobiological Trauma Response

- ◆ Hippocampus is bypassed, straight to Amygdala
  - Impact on memory
- Frontal cortex is offline
- Threat response -> survival
- Bottom up functioning instead of top down

#### Dissociation

- ◆ Lack of integration of aspects of memory
- Lack of memory consolidation into autobiographical memory
  - Role of hippocampus in memory consolidation
- ◆ Lack of integration of aspects of experience
  - Not able to access full stimulus of present moment experience

### How Dissociation May Present

- ◆ Applicant may "freeze" or "zone out"
- May not be able recall details of trauma experience

#### How Dissociation May Present

- May not be able to locate events in relation to each other in time
  - Lack of time and spatial tagging of memories, role of hippocampus, formation of memory during trauma
- May be missing pieces of memory all together

#### How Trauma Can Affect Your Window of Tolerance

#### HYPERAROUSAL

This is when you feel extremely anxious, angry, or even out of control. Unfamiliar or threatening feelings can overwhelm you, and you might want to fight or run away.



#### DYSREGULATION

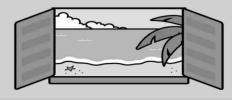
This is when you begin to feel agitated. You may feel anxious, revved up, or angry. You don't feel out of control, but you also don't feel comfortable.

Stress and Trauma Can Shrink Your Window of Tolerance.

This means that it may be harder to stay calm and focused. When you're outside your window of tolerance, you may be more easily thrown off balance.

#### WINDOW OF TOLERANCE

This is where things feel just right, where you are best able to cope with the punches life throws at you. You're calm but not tired. You're alert but not anxious.



Your Work with Your Practitioner Can Help to Enlarge Your Window of Tolerance.

They can help you stay calm, focused, and alert even when something happens that would usually throw you off balance.

#### DYSREGULATION

This is when you begin to feel like you're shutting down. You may feel a little spacy, lose track of time, or start to feel sluggish. You don't feel out of control, but you also don't feel comfortable.



#### HYPOAROUSAL

This is when you feel extremely zoned out and numb, both emotionally and physically. Time can go missing. It might feel like you're completely frozen. It's not something you choose – your body takes over.

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#### Additional Factors Impacting History

- ◆ PTSD waxing and waning of symptoms
- Depression/Anxiety
- Fear of disclosure
- ◆ Traumatic Brain Injury
- ◆ Lack of socialization, such as slaves
- Cultural differences
- Language barrier
- Literacy
- Conditions of confinement
- Dementia

# Experience of the Interview

- ◆ Replicates experience of trauma
  - Being taken into a room
  - Being questioned
  - Safety/Life Threat
- ◆ Prefrontal Cortex may not be online
  - Interviewer wants access to the part of the brain that may not be available to applicant
- ◆ In a threat response state
  - Future, safety for self and family at risk

### Role of culture

- Cultural may dictate disclosure
  - "keep it in the kitchen"
- Demands of immigration legal processes to disclose
  - Covering/uncovering ex LGBT+/communities

# Traumatic Brain Injury

- Questions about memory are central to documentation of torture
- Problems in memory and executive function as a result of brain injury sustained during torture may affect ability to tell story
- Documentation may constitute crucial evidence for a claim to political asylum

Jacobs and Iacopino 2001

# Traumatic Brain Injury

- ◆ 73% of 200 torture survivors suffered blows to the head (Rasmussen, 1990)
- Brain injury can also result from starvation, toxic substances, anoxia
- Can be masked by PTSD/depression (overlap)

### Recommendations for Interviewing

- Physically
  - Movements should be calm and predictable
- Modulation of tone of voice

- Set expectations in the beginning if possible
  - Clarify your role, purpose of being there



# Malingering

- ◆ Definition: intentional production of false or exaggerated symptoms motivated by external incentives
  - Emphasize relationship of symptoms to traumatic event
  - Blame others for problems
  - Dream themes of grandiosity
  - Relish telling of traumatic experiences
  - Do not avoid environments resembling trauma

Resnick PJ. Clinical Assessment of Malingering and Deception; New York, Guilford, 1997



PROFILES | THE TALK OF THE TOWN | COMMENT | THIS WEEK'S ISSUE | THE FINANCIAL PAGE |

THE NEW YORKER | REPORTING & ESSAYS |

ANNALS OF IMMIGRATION

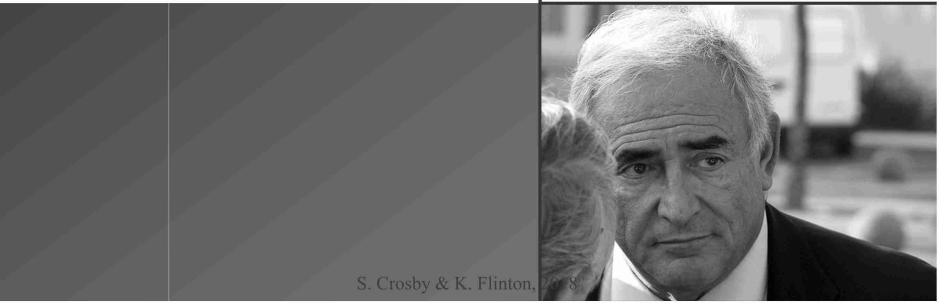
#### THE ASYLUM SEEKER

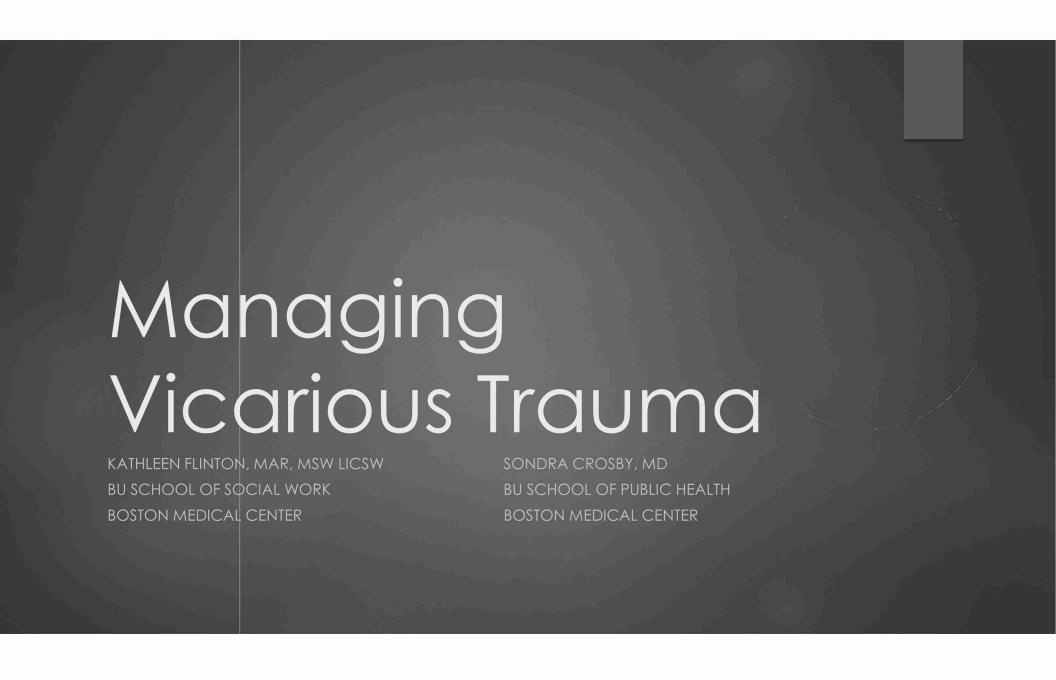
For a chance at a better life, it helps to make your bad story worse.

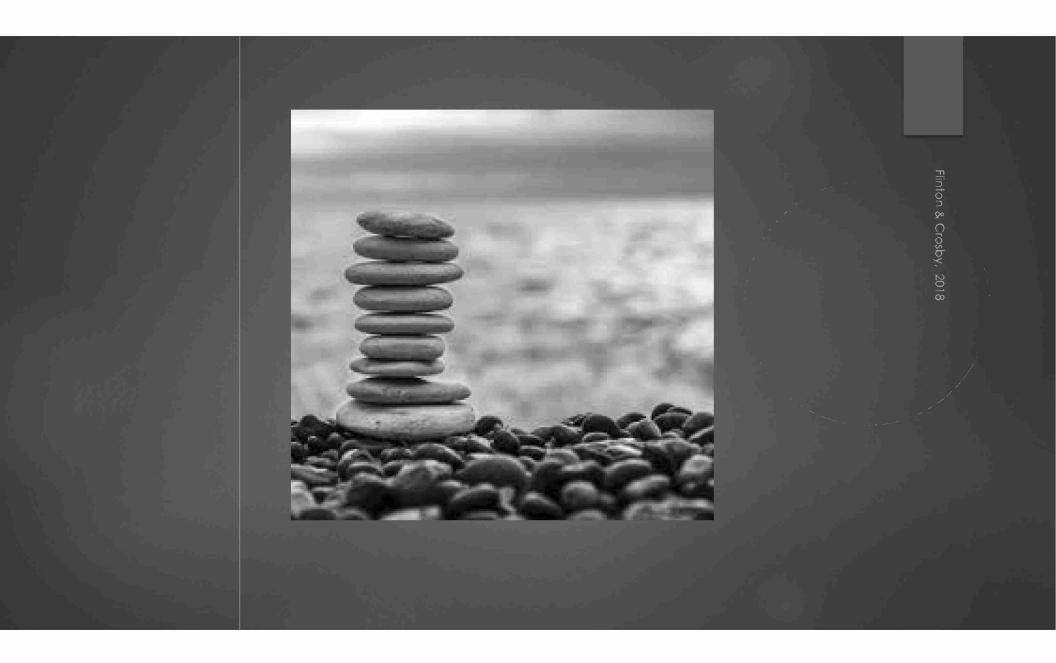
BY SUKETU MEHTA

AUGUST 1, 2011

#### **Dominique Strauss-**Kahn Case Puts **Spotlight on False Asylum Applications**







## Why do you do this work?

- What motivates you to do your work?
- Is there a mission/philosophy that grounds you?
- ▶ How do you keep the frame around why you do this?

Flinton & Crosby, 2018

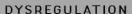
#### DSM V

- Criterion A: stressor
  - The person was exposed to: death, threatened death, actual or threatened serious injury, or actual or threatened sexual violence, as follows: (1 required)
    - ▶ 1. Direct exposure.
    - ▶ 2. Witnessing, in person.
    - ▶ 3. Indirectly, by learning that a close relative or close friend was exposed to trauma. If the event involved actual or threatened death, it must have been violent or accidental.
    - ▶ 4. Repeated or extreme indirect exposure to aversive details of the event(s), usually in the course of professional duties (e.g., first responders, collecting body parts; professionals repeatedly exposed to details of child abuse). This does not include indirect non-professional exposure through electronic media, television, movies, or pictures.

#### How Trauma Can Affect Your Window of Tolerance

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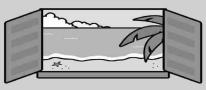
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"VT is the negative transformation .... that results from ... engagement with trauma survivors and their trauma material, combined with a commitment or responsibility to help them"

Disrupted spirituality ...loss of meaning and hope

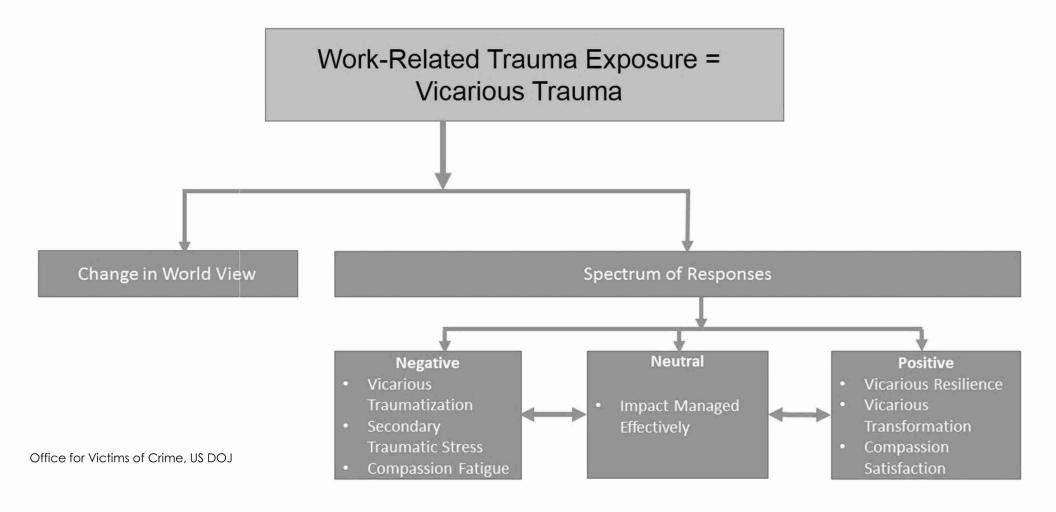
Flinton & Crosby, 2018

Underlying mechanism for the development of VT ..... the associated responses are left unprocessed

Responses parallel survivors adaptations including PTSD sx and relational patterns

Flinton & Crosby, 2018

#### Vicarious Trauma Toolkit Model



- ▶ Burnout
  - ▶ Misfit between demands of job and resources available
- Secondary trauma
  - ▶ Trauma responses to specific exposure to traumatic material
- Vicarious traumatization
  - Changes that occur in the individual over time due to exposure disruption of world view/spiritual frameworks

Flinton & Crosby 2018

## Sign of VT American Counseling Association 2011

- having difficulty talking about their feelings
- free floating anger and/or irritation
- startle effect/being jumpy
- over-eating or under-eating
- difficulty falling asleep and/or staying asleep
- losing sleep over patients
- worried that they are not doing enough for their clients
- dreaming about their clients/their clients trauma experiences
- diminished joy toward things they once enjoyed
- feeling trapped by their work as a counselor (crisis counselor)
- diminished feelings of satisfaction and personal accomplishment
- dealing with intrusive thoughts of clients with especially severe trauma histories
- feelings of hopelessness associated with their work/clients
- blaming others

## Behaviors American Counseling Association 2011

- frequent job changes
- ▶ tardiness
- free floating anger/irritability
- absenteeism
- irresponsibility
- overwork
- irritability
- exhaustion
- talking to oneself (a critical symptom)
- going out to avoid being alone
- dropping out of community affairs
- rejecting physical and emotional closeness



## Interpersonal American Counseling Association 2011

- staff conflict
- blaming others
- conflictual engagement
- poor relationships
- poor communication
- impatience
- avoidance of working with clients with trauma histories
- lack of collaboration
- withdrawal and isolation from colleagues
- change in relationship with colleagues
- difficulty having rewarding relationships

### Personal Values/Beliefs American Counseling Association 2011

- dissatisfaction
- negative perception
- ▶ loss of interest
- apathy
- blaming others
- lack of appreciation
- lack of interest and caring
- detachment
- hopelessness
- ▶ low self image
- worried about not doing enough
- questioning their frame of reference identity, world view, and/or spirituality
- Disruption in self-capacity (ability to maintain positive sense of self, ability to modulate strong affect, and/or ability to maintain an inner sense of connection)
- Disruption in needs, beliefs and relationships (safety, trust, esteem, control, and intimacy)

## Job Performance ▶ low motivation increased errors decreased quality avoidance of job responsibilities over-involved in details/perfectionism • lack of flexibility

## Aspects of the work

Pearlman and Caringi, 2009

- Trauma survivors are seeking safety interpersonal neurobioloigcal impact of being with a body under threat
- Body responses burden of chronically physiological arousal and somatization
- Traumatic events
  - ▶ "event countertransference" (Danieli, 1981) clinicians reactions to the realities of specific traumatic events
  - ▶ Choice between taking in the story and denying the reality

- ▶ If we are meeting Criterion A for PTSD at work, what are our setting doing about that?
- "Self-care" as a flawed construct
  - ▶ Places responsibility on us rather than system
  - ▶ Parallels societal "turning away" from the nature of trauma
- ▶ View programs working with trauma as affect management systems

#### Personal histories

- Over-identification with the trauma story
- ▶ Individual may be reacting to their own history rather than the other persons
  - ▶ Can lead to minimizing OR assumption of understanding



## Working Protectively

Pearlman and Caringi, 2009

- ▶ Perspective
  - Focus on process rather than outcomes
  - ▶ Moments to maintain contact to why you are here
- ▶ Practice
  - Appropriate boundary management
  - ► Rituals to close exposure
    - Writing case notes is a great reprocessing tool

Flinton & Crosby, 2018

#### What do we do to address VT?

Pearlman and Caringi, 2009

- Social support
- Consultation/Supervision—trauma informed
- ▶ Spiritual renewal "processes that connect.....with authentic self, allowing and supporting self-transcendence"
- Vicarious resilience



► Self-rescue vs self-care

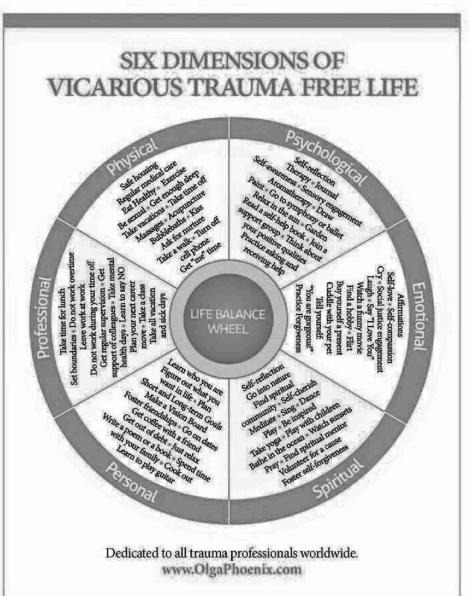
on & Crosby, 2018



#### Self Care vs Self Rescue

- ▶ Self rescue
  - Activities that you engage in "after a bad day"
  - Oxygen mask
- Self care
  - Intentional practices that build a foundation for sustaining oneself
  - Sources of spiritual renewal
    - When do you connect to something greater than yourself?
    - How do you touch back to the source of what motivates you to do what you do?







## Self Regulation

- ▶ Window of tolerance
- ► How do you know where you are in window
  - ▶ What are you like when regulated?
  - ▶ What are you like when nearing the edges?
  - ▶ What are you like when outside?
- Need to be in window to be fully present

Flinton & Crosby 2018

## Regulation skills ▶ Body regulation skills ▶ Sleep ▶ Exercise ▶ Hydration ▶ Routines and Rituals

# Breathing ▶ Exhale Belly breathing ▶ Tactical breathing

#### **Combat Tactical Breathing**

This technique, known as combat or tactical breathing, is an excellent way to reduce your stress and calm down. This breathing strategy has been used by first responders, the military and athletes to focus, gain control and manage stress. In addition, it appears to help control worry and nervousness.

Relax yourself by taking 3 to 5 breaths as described below. Visualize each number as you count.

Stop and hold your breath counting 1, 2, 3, 4 Exhale counting 1, 2, 3, 4

Repeat the breathing

Breath in counting 1, 2, 3, 4

Pause and hold your breathe counting 1, 2, 3, 4

Exhale counting 1, 2, 3, 4

## Body Regulation

- Peripheral gaze
- ▶ Soft palate expansion
- ► Modulation of your own tone
- ► Music, rhythmicity
  - ► Trauma = chaos
  - Listening/Body movement

nton & Crosby, 2018



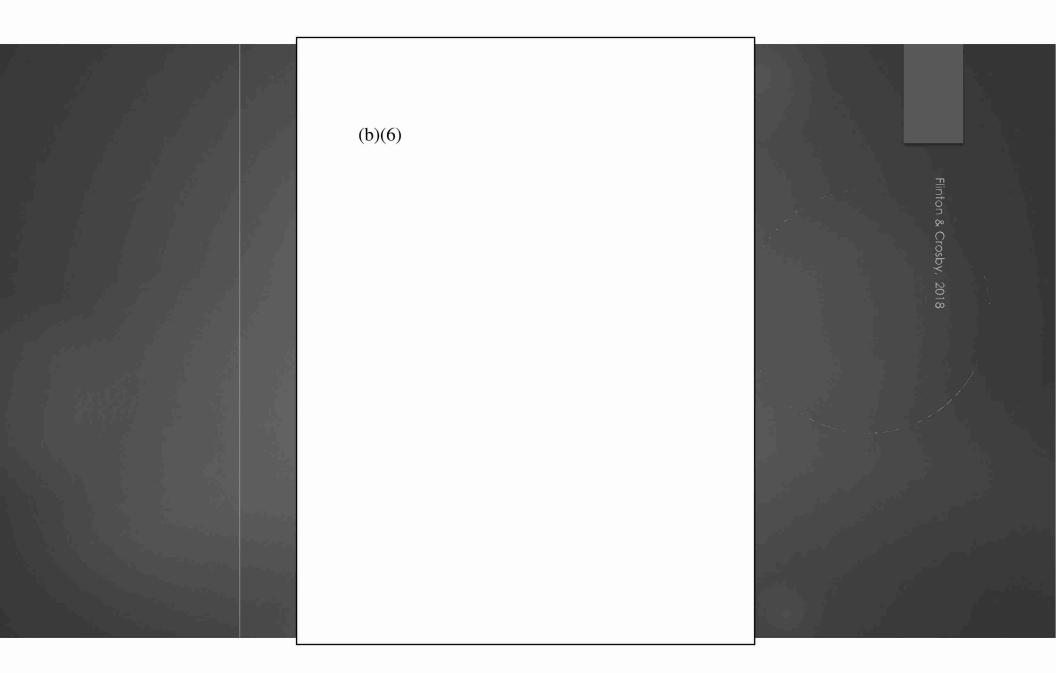
"As you were."

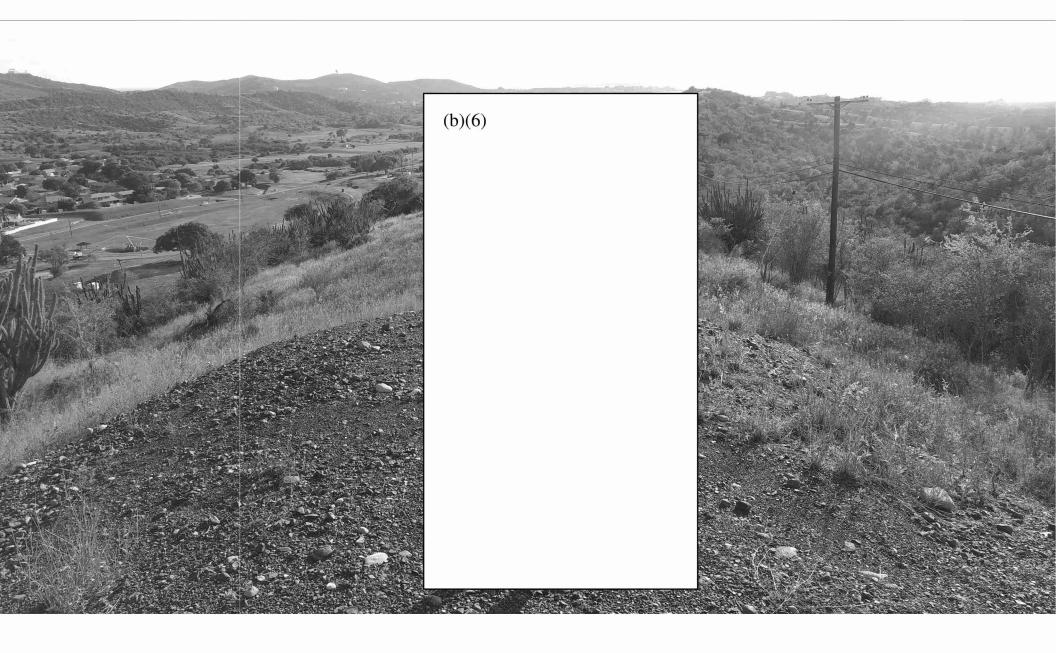


# Managing Context Changes

- ▶ Being present in life outside of work
  - ▶ Difficulty in this arena common impact of trauma exposure
- ▶ Transitioning in and out of work space
  - Context changes present challenges to the body
- Developing routines and rituals for transitioning
  - ▶ Body cues become associated with the shift, brain will follow

Flinton & Crosby, 2018





- ▶ Interacting with others
  - ▶ Who in your life is aware of what you do all day?
  - ▶ Establishing those who are able to be a bridge between contexts

▶ What works here doesn't work at home with spouse/kids/others

Flinton & Crosby 2018

# Touching back to your frame

- How do you create processes, routines/rituals that connect you to this point
- Importance of being able to connect frequently for
  - ► Maintaining yourself in Window of Tolerance
- Entering each interview fully present
  - ▶ When does your interview space start?
  - ► How do you enter from your "center"
  - What in your setting works against you getting centered
  - Need to be trauma informed throughout every aspect of the setting
    - ► Has to come from the top

### (b)(7)(c)

From: To:  Cc: Subject: Fraud Ring   Date: $(b)(7)(e)$ Attachments: Thursday, September 6, 2018 8:31:48 AM   UG BBcard-06272018.pptx	
Good morning everyone.	
Please see attached information regarding NIV/asylum ring regarding	(b)(7)(e) ]
Please do not distribute this information to anyone outside the agency. If any of you have any questions, please feel free to contact me.	
Regards,	
(b)(7)(c)	
Immigration Officer   Fraud Detection & National Security (FDNS)  Boston Asylum Sub-Office   RAIO   USCIS	
15 New Sudbury Street   Room 600   Boston, MA 02203 Tel:   Fax: (617) 565-9507	
(b)(7)(c)	
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Referred to U.S. Customs and Border Protection	

Shirk, Georget	te L
From: Sent: To: Cc: Subject: Attachments:	(b)(7)(c) Monday, November 09, 2015 1:22 PM #ZNK Asylum Officers; #ZNK Supervisory Asylum Officers; #ZNK-Training Officers #ZNK FDNS $(b)(7)(e)$ pdf
Good afternoon,	
	(b)(7)(e)
Thanks,	(b)(7)(c)
FDNS Immigration	
Newark Asylum Of	iice
1200 Wall Street W	
Lyndhurst, NJ 0707	$\frac{1}{(b)(7)(c)}$
Phone:	ocument is FOR OFFICIAL USE ONLY (FOUO). It contains information that may be exempt from public
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USCIS05101







Immigration and Refugee Board of Canada

Commission de l'immigration et du statut de réfugié du Canada

Burundi: Movement for Solidarity and Democracy (MSD), including its structure and membership card; participation at the meeting organized by the Frodebu party on 18 November 2012; treatment of the party and its members by the authorities (2010-January 2013)

Publisher Canada: Immigration and Refugee Board of Canada

Publication 22 February 2013 Date

Citation /

Document BDI104286.FE

Symbol

Burundi: information sur le Mouvement pour la solidarité et la démocratie (MSD), v

Related

compris sa structure et la carte de membre; participation à la réunion organisée par le parti Document Frodebu le 18 novembre 2012; traitement réservé au parti et à ses membres par les autorités

(2010-janvier 2013)

Canada: Immigration and Refugee Board of Canada, Burundi: Movement for Solidarity and Democracy (MSD), including its structure and membership card; participation at the

Cite as

meeting organized by the Frodebu party on 18 November 2012; treatment of the party and its members by the authorities (2010-January 2013), 22 February 2013, BDI104286.FE , available at: http://www.refworld.org/docid/52ab0ae54.html [accessed 9 November 2015]

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#### 1. General Information

According to the Political Handbook of the World (PHW), the Movement of Solidarity and Democracy (Mouvement pour la solidarité et la démocratie, MSD) is a political party founded in December 2007 (PHW 2012, 213). Sources indicated, however, that the government refused to allow the MSD to register as an official political party (ibid.) until June 2009 (UN 31 Aug. 2009, para. 13). According to a report on Burundi prepared by the UN High Commissioner for Human Rights, the reasons for the refusal was that the party's first name, the Movement for Security and Democracy (Mouvement pour la sécurité et la démocratie), [UN English version] "usurped the function of ensuring security, which was the sole prerogative of the State" (ibid.).

In a telephone interview with the Research Directorate, a Burundian professor teaching philosophy at the University of Sudbury, who observes the political situation in Burundi and writes about the subject, stated that the MSD is a [translation] "splinter group" whose members are "few" and "not very visible"

USCIS Fifth Production Part 1 298 of 877 (Professor of philosophy 28 Jan. 2013). Also, a professor emeritus of political science at the University of Florida who writes about Central Africa and Burundi stated in a telephone interview with the Research Directorate that the MSD is little known (Professor Emeritus 29 Jan. 2013).

However, also in a telephone interview with the Research Directorate, an independent consultant in Burundi, who has been working with NGOs and international organizations for more than 25 years and who writes about the political situation in the country, stated that the party in power considers the MSD [translation] "a threat," and that the party is "is the government's second target, after the FNL [National Liberation Forces]" (28 Jan. 2013). According to the PHW, the FNL participated in armed rebellions against various governments in Burundi and was registered as a political part in 2009 (PHW 2012, 213).

The Professor of philosophy stated that, although members of the MSD are not [translation] "afraid" of the regime in place, the contrary is true for the leader of the MSD, Alexis Sinduhije (28 Jan. 2013). According to PHW, Alexis Sinduhije is also the founder of the MSD (PHW 2012, 213). Alexis Sinduhije lives in exile (Professor Emeritus 29 Jan. 2013; Professor of philosophy 28 Jan. 2013; independent consultant 28 Jan. 2013).

According to the independent consultant, the MSD is seen as a possible source for revolt against the government in place in Burundi (28 Jan. 2013). A report from a group of UN experts on the Democratic Republic of Congo (DRC) published in December 2011 about the role of foreign groups in the DRC indicates that Alexis Sinduhije [UN English version] "is a particularly active supporter of FNL combatants and armed rebellion in Burundi," and that

FNL combatants told the Group that Sinduhije had been tasked with convincing regional and international Governments that the Burundian Government's abuses and corruption justified an armed rebellion. (UN 2 Dec. 2011, para. 138)

#### 2. 2010 Elections

According to the PHW, the MSD won 3.84 percent of the votes in the 2010 municipal elections, taking fifth place (PHW 2012, 213). However, the MSD and several other opposition parties withdrew from the electoral process following the elections (Professor Emeritus 29 Jan. 2013; Afrique-express.com n.d.). Those parties claimed the municipal elections were fraudulent (Professor of philosophy 28 Jan. 2013; Professor Emeritus 29 Jan. 2013). However, sources indicated that international observers noted no evidence of fraud (ibid.; Professor of philosophy 28 Jan. 2013). According to the Professor Emeritus, those parties refused to participate in the legislative and presidential elections that took place later in 2010 (29 Jan. 2013).

The MDC is a member of the Democratic Alliance for Change (Alliance démocratique pour le changement, ADC) (Professor Emeritus 29 Jan. 2013; Afrique-express.com n.d.). The ADC is a coalition formed by the political opposition parties that withdrew from the electoral process in 2010 (ibid.; Professor Emeritus 29 Jan. 2013). The ADC is also known as the Democratic Alliance for Change (Alliance des démocrates pour le changement) (PHW 2012, 212) or the ADC-Ikibiri (Afriqueexpress.com n.d.). The ADC is headed by the president of the Front for Democracy in Burundi (Front pour la démocratie au Burundi, Frodebu) (ibid.), the party that gave rise to the creation of the Alliance (PHW 2012, 212.)

#### 3. Structure of the MSD

Information on the MSD's structure was scarce among the sources consulted by the Research Directorate.

According to an article published on the website of the Civil Society Coalition for Electoral Monitoring

(Coalition de la société civile pour le monitoring électoral, COSOME), a Burundi NGO, the party held preliminary internal elections in March 2010 to determine its presidential candidate (COSOME 17 Mar. 2010). Those elections were held at the national level (ibid.). The article stated that, according to the president of the commission charged with organizing the elections for the MSD, 912,415 people participated in the national consultations, but the article also noted that that number corresponds to approximately one third of all eligible voters in Burundi (ibid.).

In correspondence with the Research Directorate, an investigator with the Great Lakes Region Human Rights League (Ligue des droits de la personne dans la région des Grands Lacs) stated that it [translation] "is difficult to identify the number of MSD members because there are sympathizers who support the party in secret out of fear of being mistreated by the government" (LDGL 21 Feb. 2013). The investigator also stated that the MSD office is located in the Kinanira district, near the Bujumbura international school in the southern part of the capital (ibid.). Corroborating information could not be found among the sources consulted by the Research Directorate.

A news summary published by the Association for Reflection and Information on Burundi (Association de réflexion et d'information sur le Burundi, ARIB) cites Radio sans frontières Bonesha as indicating that there is a youth chapter of the MSD (ARIB 23 Nov. 2012). According to the summary, the youth chapter criticized the actions of police against members of the ADC in a release signed by Donatien Kwizera (ibid.). Further information on the youth chapter could not be found among the sources consulted by the Research Directorate.

#### 4. Membership Cards

An article published on the COSOME website indicates that, in the internal primary elections held by the party, some party militants were in possession of membership cards, but those who were not had also been able to vote (17 Mar. 2010).

In correspondence with the Research Directorate, the LDGL investigator stated that, according to an active MSD member he had consulted, [translation] "the party had issued membership cards before the 2010 elections. The cards bear the party's emblem of a hand-held torch in a rectangle of three colours: orange, blue and white" (LDGL 13 Feb 2013). The investigator added: [translation] "According to the same source, other cards have just been issued this year, in 2013. The distinctive feature of those cards is that there is an area reserved for a contributions schedule" (ibid.).

In follow-up correspondence, the LDGL investigator noted that to obtain a membership card, a person must be considered a [translation] "strong and competent activist" and must be on the membership list (LDGL 21 Feb. 2013). The investigator added that the card costs 500 Burundian francs (approximately \$0.32 US) for people living in rural areas, and 1,000 Burundian francs (approximately 0.63 \$ US) for those living in urban areas (ibid.).

Further information on MSD membership cards and information corroborating that provided by the LDGL investigator could not be found among the sources consulted by the Research Directorate.

#### 5. Meeting Organized by the Frodebu

Sources indicated that in November 2012, the police prevented a political meeting organized by the Frodebu from taking place in the city of Gatumba, west of Bujumbura (RFI 19 Nov. 2012; COSOME 19 Nov. 2012). According to Radio France internationale (RFI), the Frodebu had invited other members of the ADC to the meeting but they were were blocked from travelling to the location by approximately 100 policemen (RFI 19 Nov. 2012). Sources indicated that as many as 10 people were injured in altercations

with the police (ibid.; COSOME 19 Nov. 2012). Police reportedly used tear gas (ibid.; RFI 19 Nov. 2012). RFI also indicated that the police used batons, billy clubs and water canons (ibid.).

In a telephone interview with the Research Directorate, a researcher working at the Research Institute for Development (Institut de recherche pour le développement] in France and who writes about the political situation in Burundi stated that it is [translation] "very likely" that members of the MSD take part in ADC meetings (5 Feb. 2013). Corroborating information could not be found among the sources consulted by the Research Directorate within the time constraints for this Response.

#### 6. Treatment of MSD Members by the Authorities

According to the independent consultant, MSD members are [translation] "targeted" by the regime and may be intimidated, imprisoned and, "in extreme cases, they may even be killed" (independent consultant 28 Jan. 2013). He added that, in particular, the association of youths with the ruling party [translation] "operates as a sort of paramilitary militia" on behalf of the regime (ibid.). Corroborating information could not be found among the sources consulted by the Research Directorate within the time constraints for this Response.

According with the PHW, the spokesperson for the MSD, François Nyamoya, was arrested in September 2010 for having criticized the army, and he was imprisoned until October 2010 (PHW 2012, 213). The PHW indicated that the arrest prompted Alexis Sinduhije to leave Burundi (ibid.). However, Agence France-Presse (AFP) reported, rather, that he fled the country because of the violence that ensued after the 2010 elections were contested (AFP 17 Jan. 2012).

According to the Professor Emeritus, after Alexis Sinduhije went into exile, the police searched his home and found military uniforms (29 Jan. 2013). The researcher stated that the MSD offices had been searched and that the police had also found weapons (5 Feb. 2013). According to the Professor Emeritus, those items may have been planted in order to suggest that a revolt was being planned (29 Jan. 2013). Corroborating information could not be found among the sources consulted by the Research Directorate within the time constraints for this Response.

Human Rights Watch reported that the decapitated body of an MSD member was found in the city of Giheta in November 2011 (Human Rights Watch May 2012, 39). Men in police uniforms driving what appeared to be a police vehicle went to look for him at his home the previous day without giving any explanations (ibid.). The family of the deceased was not able to claim the victim's body despite actions taken with the local and provincial authorities (ibid.).

Sources indicated that in January 2012, Alexis Sinduhije was arrested by police while he was in Tanzania (RFI 25 Jan. 2012; AFP 17 Jan. 2012). Some sources reported he was arrested on the request of the government of Burundi (ibid.; Professor of philosophy 28 Jan. 2013). However, he was released and returned to Europe (ibid.; RFI 25 Jan. 2012).

This Response was prepared after researching publicly accessible information currently available to the Research Directorate within time constraints. This Response is not, and does not purport to be, conclusive as to the merit of any particular claim for refugee protection. Please find below the list of sources consulted in researching this Information Request.

#### References

Afrique-express.com. N.d. "Burundi : les principaux partis politiques du Burundi." [Accessed 12 Feb. 2013]

Agence France-Presse (AFP). 17 January 2012. "Les autorités nient avoir demandé l'arrestation d'un opposant en Tanzanie." [Accessed 11 Feb. 2013] Association de réflexion et d'information sur le Burundi (ARIB). 23 November 2012. "Nouvelles locales du vendredi 23 novembre 2012." [Accessed 19 Feb. 2013] Coalition de la société civile pour le monitoring électoral (COSOME). 19 November 2012. "Au moins 9 blessés dans des échauffourées entre les militants du FRODEBU et la police à Gatumba." [Accessed 19] Feb. 2013] . 17 March 2010. "Le leader du MSD sort vainqueur des primaires." [Accessed 8 Feb. 2013] Human Rights Watch. May 2012. "You Will Not Have Peace WhileYou Are Living": The Escalation of Political Violence in Burundi. [Accessed 11 Feb 2013] Independent consultant. 28 January 2013. Telephone interview with the Research Directorate. Ligue des droits de la personne dans la région des Grands Lacs (LDGL). 21 February 2013. Correspondence from an investigator. . 13 February 2013. Correspondence from a representative. Political Handbook of the World 2012 (PHW). "Burundi," pp. 204-214. Edited by Tom Lansford. Washington, DC: CQ Press. [Accessed 11 Feb. 2013] Professor of philosophy, University of Sudbury. 28 January 2013. Telephone interview with the Research Directorate. Professor emeritus of political science, University of Florida. 28 January 2013. Telephone interview with the Research Directorate. Radio France internationale (RFI). 19 November 2012. "Burundi: la police réprime un rassemblement de l'opposition." [Accessed 19 Feb. 2013] . 25 January 2012. "Pour les autorités burundaises, le dossier Alexis Sinduhije n'est pas clos." [Accessed 25 Jan. 2013] Researcher, Institut de recherche pour le développement (IRD). 5 February 2013. Telephone interview with the Research Directorate. United Nations. 2 December 2011. Security Council. Lettre datée du 29 novembre 2011, adressée au Président du Conseil de sécurité par la Présidente du Comité du Conseil créé par la résolution 1533 (2004) concernant la République démocratique du Congo. (S/2011/738) [Accessed 11 Feb. 2013] . 31 August 2009. Human Rights Council. 2012. Rapport de la Haut-Commissaire des United Nations aux droits de l'homme sur la situation des droits de l'homme et les activités du Haut-Commissariat au Burundi. (A/HRC/12/43) [Accessed 29 Jan. 2013] Additional Sources Consulted

Publication: Political Parties of the World 2009

Oral sources: professor emeritus at the Université catholique de Louvain, a professor of sociology and demography at the Université du Burundi, and a post-doctoral intern at the University of Antwerp were not able to provide any information for this Response. Attempts to contact the head of an NGO working to decrease violance and promote reconciliation in Burundi and a representative of the Ligue burundaise des droits de l'homme Itaka were unsuccessful.

Internet sites, including: Agence de Presse Africaine; AllAfrica; Amnesty International; Burundi Bwacu; Burundi Réalités; Commission électorale nationale indépendante; ecoi.net; Factiva; Freedom House; International Crisis Group; Iwacu; United Nations - Refworld, Integrated Regional Information Networks; Radio Isanganiro; Radio sans frontières Bonesha; Radio Télévision nationale du Burundi.

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#### **Countries**

Burundi

### **Topics**

- Political parties
- Political situation

## Shirk, Georgette L

From:	O'Connor, William P (Bill)
Sent:	Tuesday, June 06, 2017 1:06 PM
To:	#ZNK Everyone
Subject:	Changes to the Fraud List
Attachments:	FDNS PRE-INTERVIEW SCREENING NOTIFICATION (5-30-17).docx; ZNK Fraud List May072017.docx
Hi Everyone,	
D 11 1	
with a link to the sit	vere made to the ZNK fraud list and posted on the ECN. I have attached the form to this email along the form to the form the
ura link to the sit	Le foi your (O)(1)(C)
	<del></del>
Regards,	
Bill	
William P. O'Conno	r
Supervisory Immigra	ation Officer
	ection and National Security
	d Immigration Services
1200 Wall Street W	
Lyndhurst, NJ 0707 Office:	<del>'</del>
Mobile	(b)(6)

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#### DO NOT DISCLOSE INFORMATION TO APPLICANT

## **FDNS PRE-INTERVIEW SCREENING NOTIFICATION**

CASE INFORMATION (Enter N/A if RAS or SMD not required)			
A N	umber: FDNS Review Date:		
DS I	SMD Review Date: Number: RAS Review Date:		
	FDNS has reviewed this case and did not find any Fraud, Public Safety or National Security indicators that would warrant referral to FDNS. If any such indicators are discovered during the interview or subsequent processing, please refer the case to FDNS using a FDNS Referral Sheet		
	FDNS has discovered the following issues with this case:		
	<ul> <li>□ National Security</li> <li>□ Public Safety</li> <li>□ Fraud</li> <li>□ RAS Enhanced Review (See FDNS for additional information)</li> <li>□ Social Media Information of Interest</li> <li>□ Attorney/Interpreter/Preparer Issue</li> <li>□ Other:</li> </ul>		
	Please forward this case to FDNS upon completion of the interview along with the following forms: □ G28 □ I589 □ Interpreter oath and ID □Interview Notes		
	□Other:		
Addi	itional Comments:		

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(5/30/2017)

# FOR OFFICIAL USE ONLY ZNK CONSOLIDATED FRAUD ALERT TABLE

ATTORNEYS	1	PREPARERS	INTERPRETERS	PHYSICIANS
		4 > 4 > 4		
		(b)(7)(c)		
			DOCUMENT	TRANSLATORS
			(b)(7)(c)	
PLEASE SUBMI	T FRA	UD REFERRALS F	FOR THE FOLLOWI	NG CATEGORIES:
PASSPORT/VISA FRAU	D	Passport and/or Visa concerns ONLY.	fraud that relates to Iden	tity or Nationality
		Concerns ONL1.		
PLEASE BE SURE TO CLEARLY ARTICULATE WHY				
	THE	E FRAUD REFERRA	AL IS BEING MADE	

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USCIS05111

Shirk, Georgette	e L			
From: Sent:	(b)(7)(c) Friday, May 29, 2020 6:37 AM	(b)(7)(c)		
То:				
Subject: Attachments:	Fraudulent Passports intercepted/er	ncountered by CBP		
	(b)(`	7)(e)		
Happy Friday!!				
Attached pleas	se find:			
1)				
2)			(b)(7)(e)	
Regards,	(b)(7)(c)			
Intelligence Resea				
	National Security (FDNS)			
	est   4 <sup>th</sup> Floor   Lyndhurst, NJ 07071			
Desk: 201-508-610	00, Ext. $(b)(7)(c)$			

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Shirk, Georget	te L
From: Sent: To: Cc: Subject: Attachments:	Thursday, February 20, 2020 2:10 PM #ZNK Asylum Officers #ZNK Supervisory Asylum Officers, (b)(7)(c)  LIR 0058-20.pdf
Happy pre-Frida	y ZNK adjudications,
	(b)(7)(e)
As always, feel fi	ree to reach out if you have any additional questions or comments.
	& National Security (FDNS) : West   4 <sup>th</sup> Floor   Lyndhurst, NJ 07071

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#### DEPARTMENT OF HOMELAND SECURITY

#### **U.S. Citizenship and Immigration Services**

Fraud Detection and National Security

### LOCAL INFORMATION REPORT (LIR)

(b)(7)(e)

(U//FOUO) Asylum Applicants

### Suspected of using Fraudulent Documents or New Identities

October 30, 2019

#### LIR: ZNK FDNS

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FDNS Case: (b)(7)(c)

(b)(7)(e)	
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(b)(7)(c) (b)(7)(e)

#### Shirk, Georgette L

From: Young, Noel L

**Sent:** Monday, January 04, 2016 1:42 PM

**To:** Taubes, Ethan J; #ZNK Asylum Officers; #ZNK Supervisory Asylum Officers; Varghese, Sunil R;

Heinrich, Lorie R

**Subject:** RE: Last week's credibility training

Hi all,

I'm sorry I missed this training! At the risk of sounding like a broken record, as I am sure Lauren and Ethan covered it, I just want to remind everyone that a credibility point is only valid (read: legally sufficient) if the interviewing officer provides the applicant with an opportunity to explain the inconsistency/lack of detail/implausibility. For example, just because there is a glaring inconsistency between the applicant's written statement and oral testimony, if the AO does not ask the applicant about it, that concern cannot be the basis of a negative credibility finding. Similarly, if an applicant's testimony lacks detail, the AO must ask the applicant why he is unable to provide more detail – and assess the reasonableness of the applicant's explanation – before the lack of detail can be the basis for a negative credibility point. Remember the five steps, applicable to both interviewing and assessment-writing:

	<u>Interview</u>	<u>Assessment</u>
Step 1		
Step 2		
Step 3	(b)(7)(e)	
Step 4		
Step 5		

Any questions, you know where to find me!

Noël Young
Training Officer | Newark Asylum Office
(b)(6)

From: Taubes, Ethan J

Sent: Saturday, December 12, 2015 8:08 AM

To: #ZNK Asylum Officers; #ZNK Supervisory Asylum Officers; Varghese, Sunil R; Heinrich, Lorie R

Subject: Last week's credibility training

I wanted to thank all of you for your active participation and engagement in the credibility training.

# **Advanced Decision Writing**

September 2017 ZBO



# The Template

ASSESSMENT TO GRANT ASYLUM

ALIEN NUMBER: A [Principal A Number] ASSESSMENT DATE: [LAST REVISION DATE:]

NAME: [First Name LAST NAME] ASYLUM OFFICER: [NAME/AO #]

COUNTRY: [Citizenship] REVIEWING SAO: [NAME/SAO#]

LOCATION: Z\_ [Complete Office Code]

Decision-making /Decision-writing Training Shell General Instructions:

- All bold or italicized language is for instructional purposes only and is to be deleted.
- Language in brackets reflects facts and analysis you must insert as appropriate.
- When citing to country conditions sources please do so in the body of the assessment and not in a footnote.

#### I. BIOGRAPHIC/ENTRY OR ARRIVAL/IMMIGRATION STATUS INFORMATION

The applicant indicated that [he/she] is a [age]-year-old [male/female] native of [country] and [citizen of [countr(ies)]] **OR** [stateless individual who last resided in [country]], who [entered the United States [without inspection] at [POE/location] on [date]] **OR** [was admitted to the United States at [POE] on [date] as a [status] until [date]]. If status was changed/extended, indicate new date and provide new status and validity. Indicate if applicant received TPS and validity period. The applicant [is/is not] in lawful status.

#### II. BASIS OF CLAIM

The applicant fears that [he/she] will be [harm feared] by [feared persecutor & country of feared persecution] on account of [protected ground or other reason].

#### III. ANALYSIS OF PROHIBITIONS AGAINST FILING FOR ASYLUM

- A. <u>ONE-YEAR FILING DEADLINE</u> If applicant will be referred because the applicant did not meet the OYFD, <u>STOP</u>. Use the OYFD referral template
  - Adult applicants who filed for asylum within the 1-year filing deadline: OYFD A.1
  - 2. Adult applicants who did not file for asylum within the 1-year filing deadline:
    - a. Adults who establish date of entry but did not timely file, and who establish one or more circumstances and filed within a reasonable period. OYFD A.2.a
    - b. Applicants who could NOT establish their date of entry AND could NOT establish that they were outside the U.S. during the

### **Assessment Components**

- Header
- Bio/Entry Information
- Basis of Claim
- Prohibitions Against Filing for Asylum
- Summary of Testimony
- Credibility/Evidence Assessment
- Focused Legal Analysis
- Mandatory Bars/Discretionary Factors
- Decision

### Assessment Components: Header

- Name and A Number of Applicant
  - Include Dependents, if any
- Country
- Assessment Date
  - Interview Date
  - Revision Date
- Asylum Officer
  - Interviewing vs. Adjudicating Officer
- Reviewing SAO
- Location of Interview
- Letterhead?

### Assessment Components: Bio/Entry

- Gender
- Age
  - Time of interview vs. time of assessment
- Citizenship/Nationality
  - Native/citizen of vs. citizen of vs. stateless
- Date/Manner/Place of Entry
  - EWI vs. Established
  - Procedural history not required
- Current Status, if any

### Assessment Components: Basis of Claim

The applicant fears that she will be harmed by her parents in Guatemala on account of her membership in the particular social group of Guatemalan children viewed as property by virtue of the position within the domestic relationship.

WHO the applicant fears (persecutor)
WHAT the applicant fears (harm)
WHERE the applicant fears (location)
WHY the applicant fears (nexus)

WHEN?

Future-looking

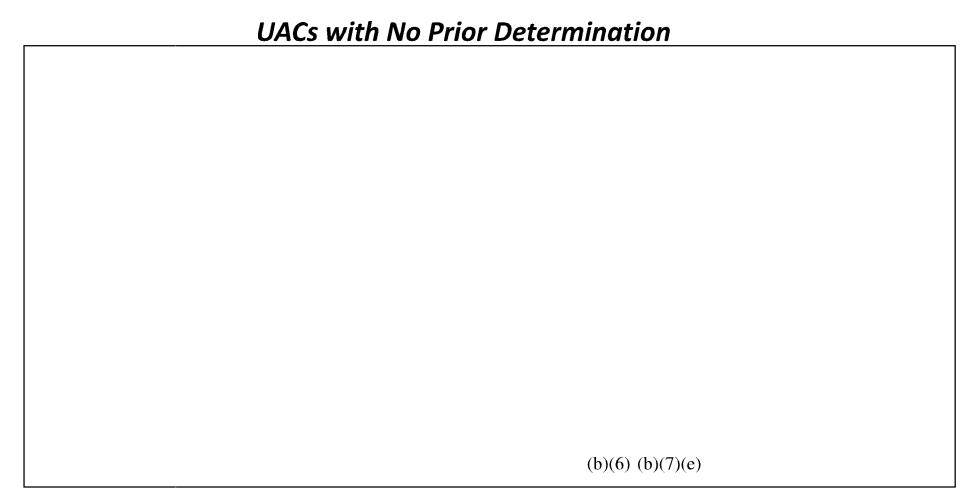
### Assessment Components: Prohibitions Against Filing for Asylum

#### One Year Filing Deadline

- Filing date
- Timeliness
- Exception
  - Changed or Extraordinary Circumstance
  - Reasonableness of delay
- UAC cases

**UACs with Prior Determination** 





#### Citing COI in Changed Circumstances Analysis

- If you find a change in conditions, cite the COI
- If you find no change in conditions, cite the COI covering the period beginning approximately 24 months before the date of filing and ending on the date of the decision in the case.

#### Citing COI in Changed Circumstances Analysis

- Exception for no nexus (e.g. cancellation) cases: Where COI is not relevant to the determination of changed circumstances because a change in country conditions would not materially affect the applicant's eligibility for asylum (e.g., where the applicant has not established a protected characteristic, the applicant is subject to a mandatory bar, and/or claims no fear of returning to country of origin), no description or citation of COI required.
- Assessment language: "Any change in country conditions would not materially affect the applicant's eligibility for asylum because [the applicant has not established a protected characteristic, entered the U.S. for solely economic reasons, etc.]" and an explanation of the reasons for the finding of no protected characteristic, no fear, or other reason country conditions would not materially affect the applicant's asylum eligibility.

## Assessment Components: Summary of Testimony

- Brief
- Objective
- Relevant
- One Year Filing Deadline Cases



### Assessment Components: Credibility/Evidence Assessment

#### Five-Step Framework

- Identify credibility concern
- Present evidence of concern
- Provide applicant's explanation
- Address reasonableness of explanation
- Explain how concern is relevant

- Past Persecution
  - Presumption of Well-Founded Fear
  - Other Serious Harm
  - Chen
- Independent Well-Founded Fear
  - Past harm not claimed or past persecution not established
  - Mogharrabi (PACI) vs. similarly situated

Note: Referrals may need analysis of past harm, rebuttable presumption of well-founded fear, humanitarian asylum (OSH and/or *Chen*), <u>and</u> independent well-founded fear claim.

#### Past Persecution

- Severity of Harm
- Motivation of Persecutor (nexus)
- Persecutor Identity (unable/unwilling)
- Location of harm

#### Past Persecution

- If past persecution found:
  - The applicant is a refugee\* assuming no persecutor bar
  - Move on to presumption of well-founded fear.
- If past persecution not found:
  - The applicant is not (yet) a refugee
  - Move on to independent claim of well-founded fear, if any.

#### Presumption of Well-Founded Fear

- Change in Circumstances
  - Personal or COI
- Internal Relocation
  - If government is persecutor, presumptively unreasonable.

#### Presumption of Well-Founded Fear

- If presumption is not rebutted, move on to bars.
- If presumption is rebutted, analyze options for grant of humanitarian asylum in the absence of well-founded fear.

#### **Humanitarian Asylum**

- Other Serious Harm
  - Reasonable possibility
  - Severity of Harm
  - No nexus required
- Chen
  - Severity of past harm

#### **Humanitarian Asylum**

- If OSH or *Chen* established, proceed to bars.
- If OSH or *Chen* not established, analyze independent well-founded fear, if any.

#### Independent Well-Founded Fear

- Past harm not claimed or past persecution not established
- Severity of harm
- Mogharrabi (PACI) or similarly situated
- Internal Relocation

For grants: All elements must be addressed.

For referrals: Only the element that fails need be addressed (e.g. harm or one prong of PACI or ability to relocate).

#### Independent Well-Founded Fear

- Mogharrabi
  - Possession (protected ground)
  - Awareness (protected ground)
  - Capability (unable/unwilling)
  - Inclination (nexus)
- Similarly situated
- Internal Relocation

#### Independent Well-Founded Fear

If all four elements are met, the applicant has established that she is a refugee.\*

Broceed to bars.

If any of the four elements is not met, the applicant is *not* a refugee. Analyze all additional posited claims and then proceed to bars.

#### **Shortcuts for Grants**

<u>PSGs</u>: first analyze the PSG and the applicant's membership therein; then analyze the other elements of past or well-founded fear.

Independent WFF: If past persecution fails, presumption is rebutted, no OSH/Chen, you do not need to do full past persecution analysis. Note claimed past harm but move straight to independent WFF.

#### Shortcuts for Referrals

#### **PSGs**

If the PSG is invalid, you only need to address one prong that fails (e.g. immutability, particularity or social distinction.

If the PSG is valid but the applicant is not a member, you do not need to do the full *M-E-V-G-* analysis. Just explain why applicant is not a member.

#### No Nexus

If neither past nor future harm is on account of protected ground, you can explain this in past persecution section and skip the section on well-founded fear:

"The events the applicant described and the harm applicant fears are not found to have been on account of one of the five protected grounds." [Explain.]

Shortcuts for Referrals (cont.)

#### No WFF

Even if the applicant can establish some of the prongs of *Mogharrabi*, you only need to address the one that fails (e.g. the applicant may be a Christian but do not worry about possession and awareness if his feared persecutor is not inclined to harm him on account of his religion).

### Assessment Components: Material Bars/Discretionary Factors

- No Bars or Discretionary Factors
- Potential Bars
- Bar with Exemption
  - Analysis of exemption eligibility required in assessment and exemption worksheet.
- Bar (Referral)

### **Assessment Components: Decision**

#### Only two options!

- Eligible → Grant
- Not eligible → Referral or NOID

### **Assessment Components**

Headings?

 Referencing the names of DHS or other government databases?

 Referencing referral to HQ for additional/quality assurance review?

### **Advanced Decision Writing**



#### FOR OFFICIAL USE ONLY ZBO CONSOLIDATED FRAUD ALERT TABLE

ATTORNEYS	PREPARERS	INTERPRETERS	PHYSICIANS	
			(b)(7)(c)	
	(b)(7)(c)			
		DOCUMENT	TRANSLATORS	
PLEASE SUBMIT FRAUD REFERRALS FOR THE FOLLOWING CATEGORIES:				
		(b)(7)(e)		
VISA FRAUD	All visa fraud cases.	All visa fraud cases.		
DOCUMENT FRAUD	Any fraudulent docu	Any fraudulent documents.		

FOR OFFICIAL USE ONLY

#### FOR OFFICIAL USE ONLY ZBO CONSOLIDATED FRAUD ALERT TABLE

#### PLEASE BE SURE TO CLEARLY ARTICULATE WHY THE FRAUD REFERRAL IS BEING MADE

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USCIS 5158

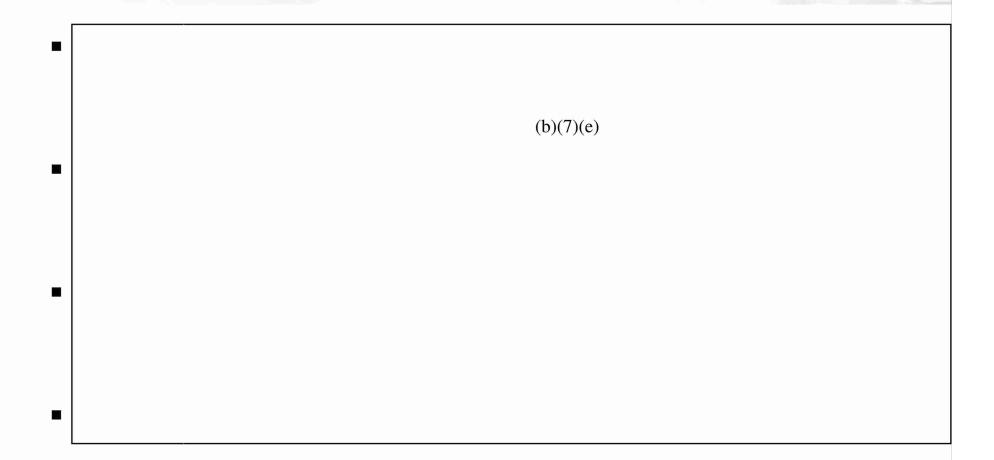
USCIS Fifth Production Part 1
354 of 877



(b)(7)(e)



### Background:





### Hypothesis, Basis and Initial

**Findings** 

(b)(7)(e)



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357 of 877

(b)(7)(e) (b)(7)(c) (b)(7)(e)



### What we know:





Operation	& Operation
,	

(b)(7)(e)



# **FDNS POCs** (b)(7)(c)**Current Investigation Status** (b)(7)(e)**Current FDNS focus** (b)(7)(e)



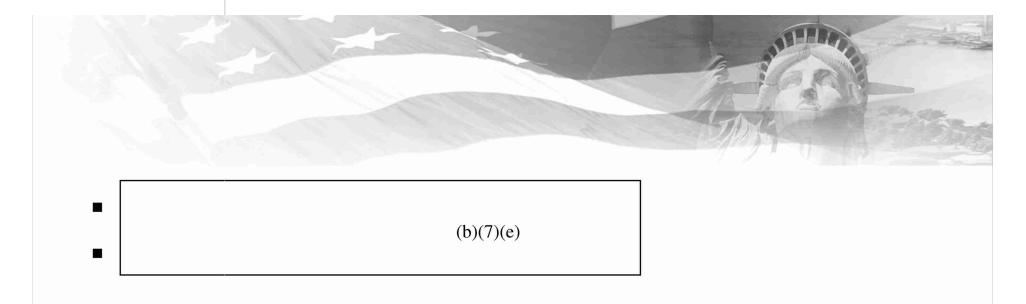
### **COMMON CLAIMS**

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#### Other Indicators/Red Flags

(b)(7)(e)







(b)(7)(e)& Operation Operation (b)(7)(e)FDNS POC(s) (b)(7)(c)**Current Investigation Status** (b)(7)(e)(b)(7)(e)How adjudications can assist (b)(7)(e)Services 10



#### **Local Trends**

Operation	& Operation
	Common Claims
•	
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	Other Indicator(s)/ Red flag(s)
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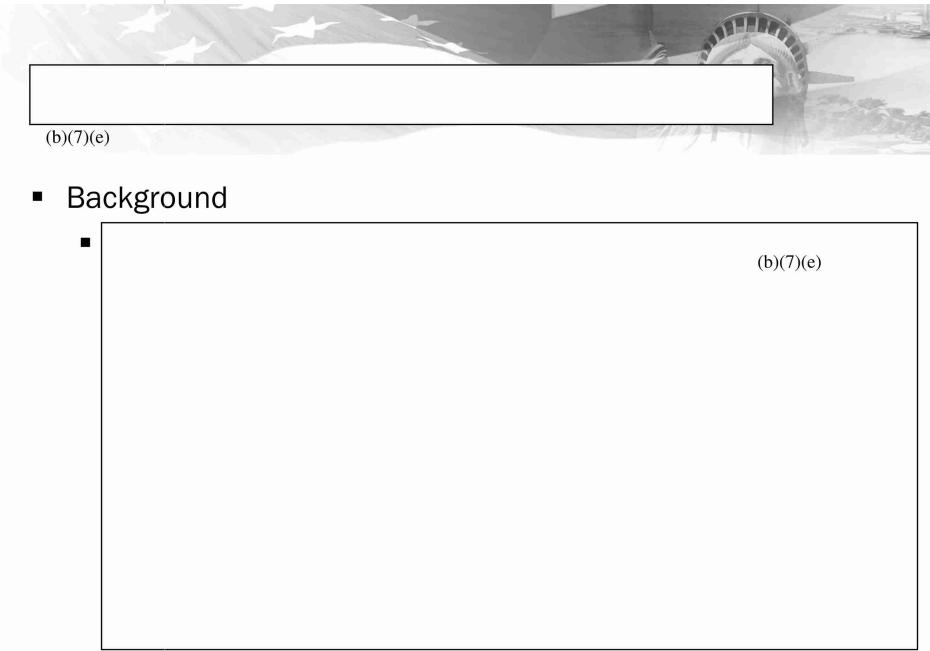
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### Recent Example

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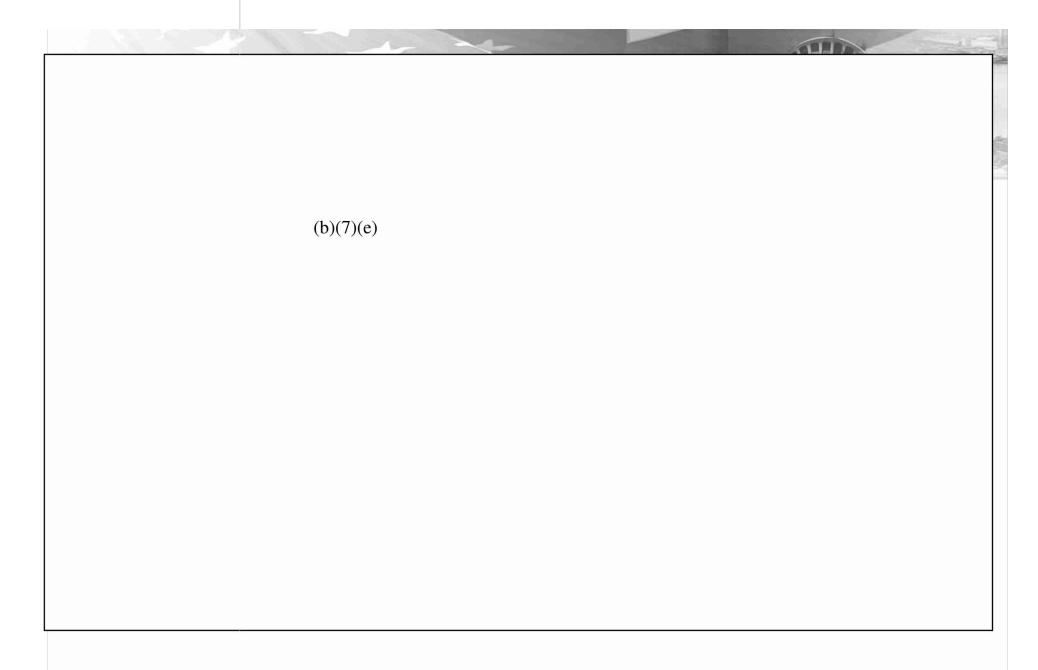
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**USCIS05173** 

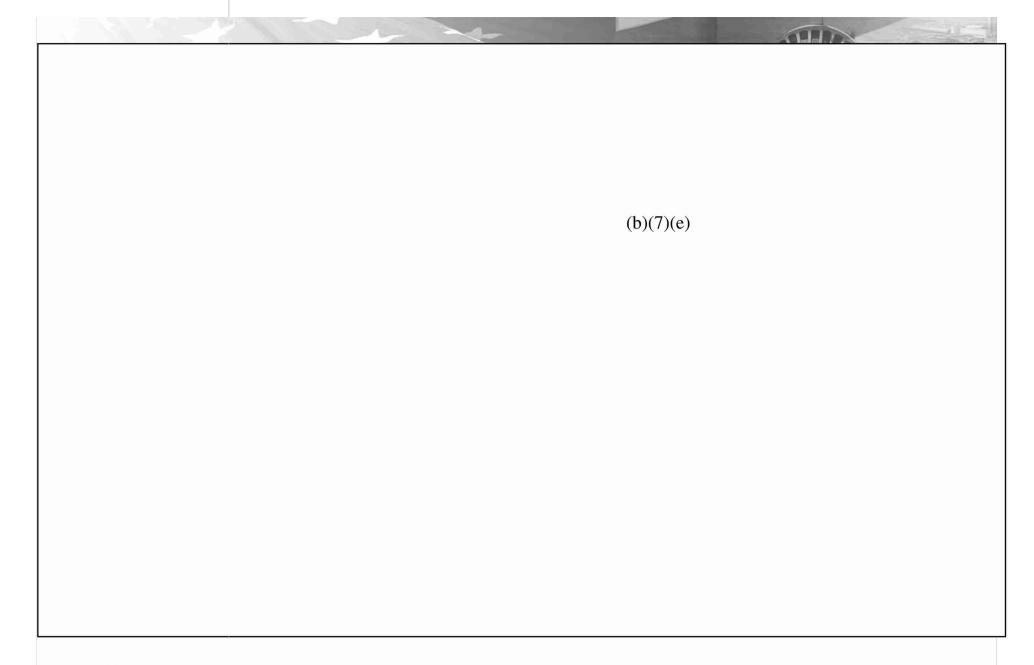
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369 of 877

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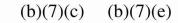
## Recent Example

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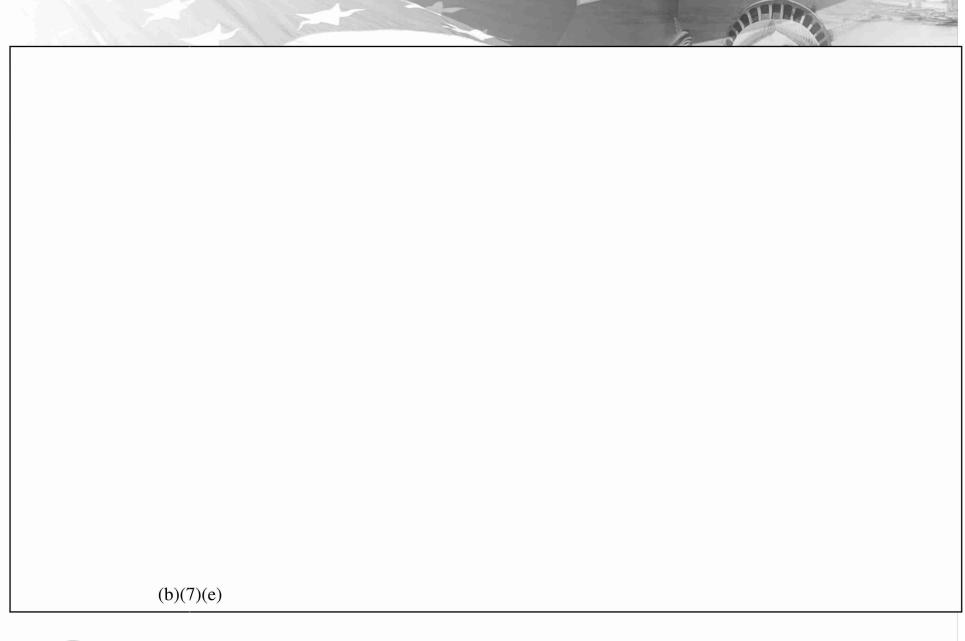






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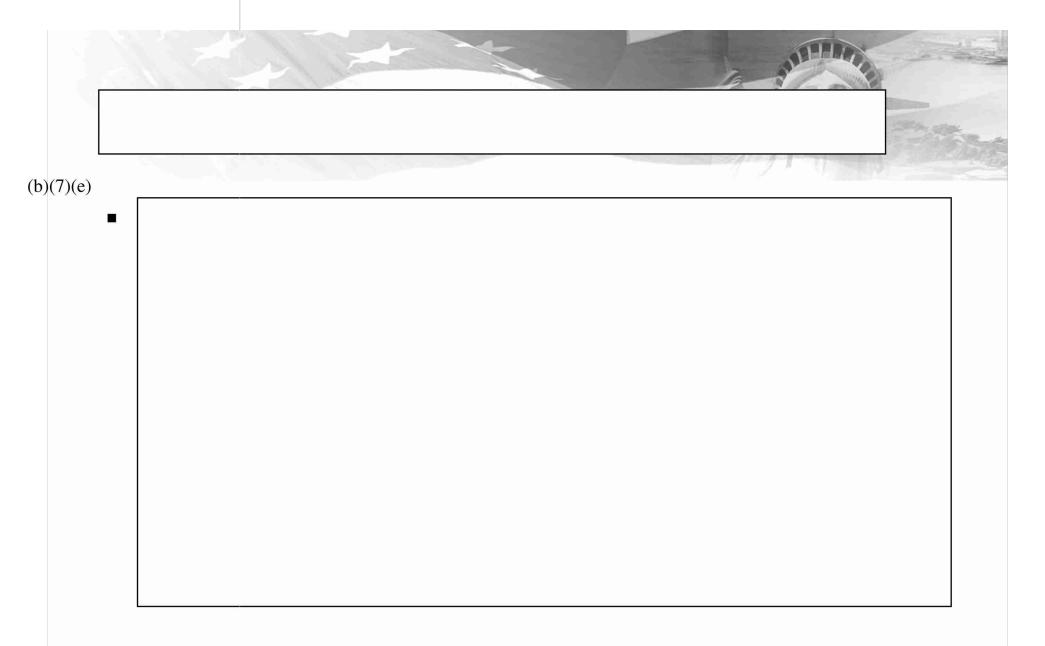








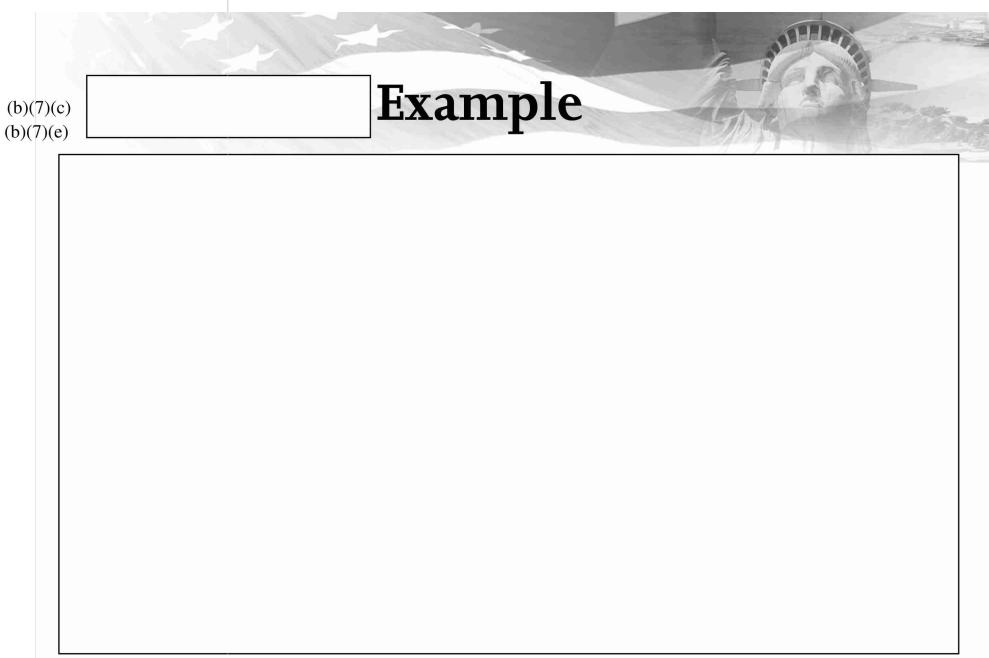
















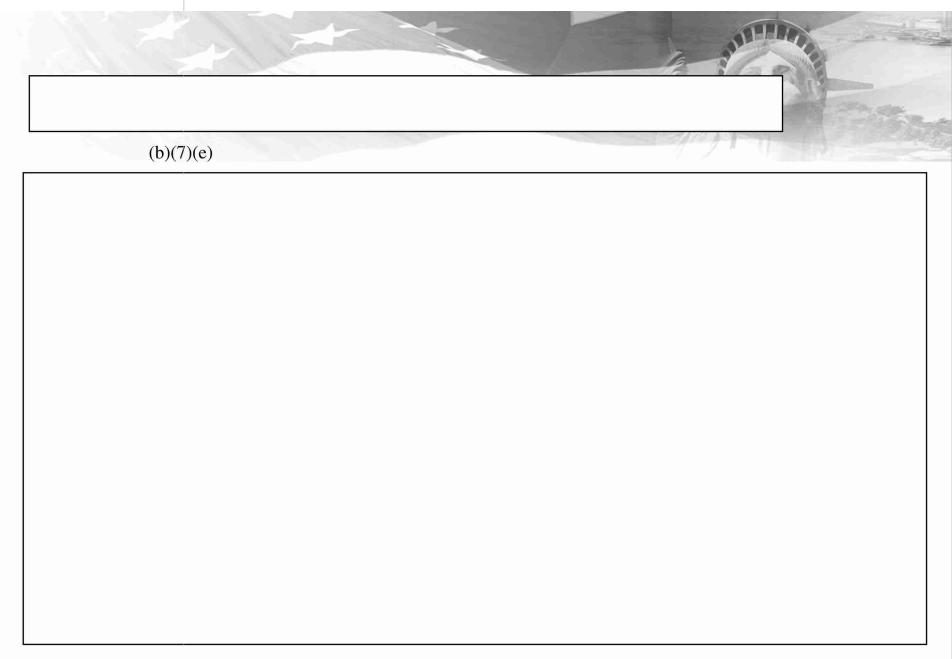






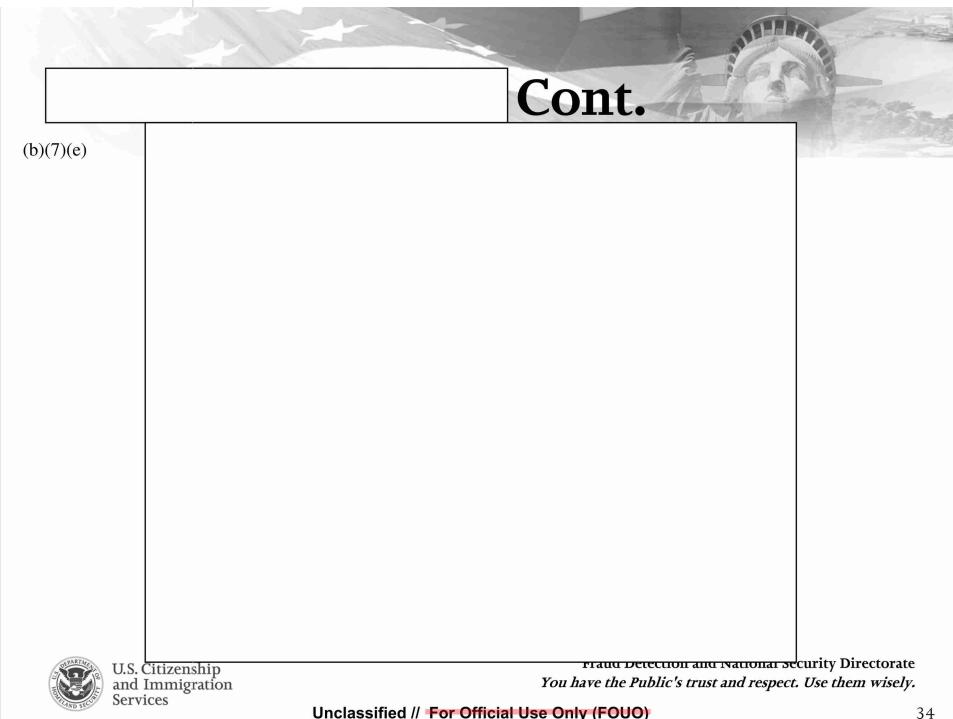




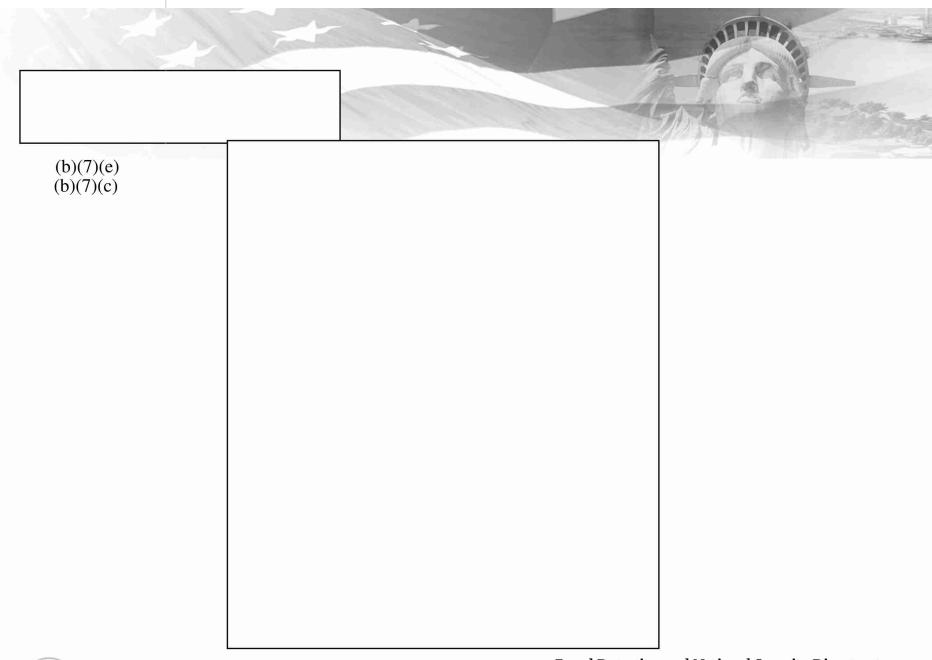




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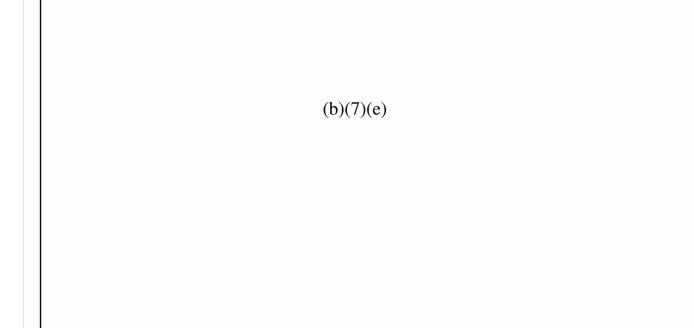




### What We're Up Against









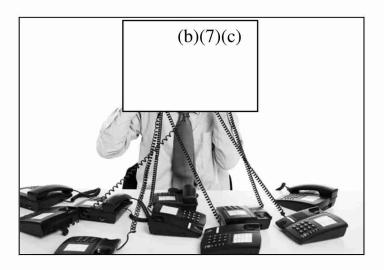
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### What We're Doing About It







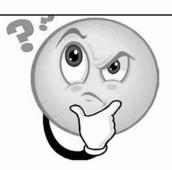


### What Can I As An Adjudicator Do About It

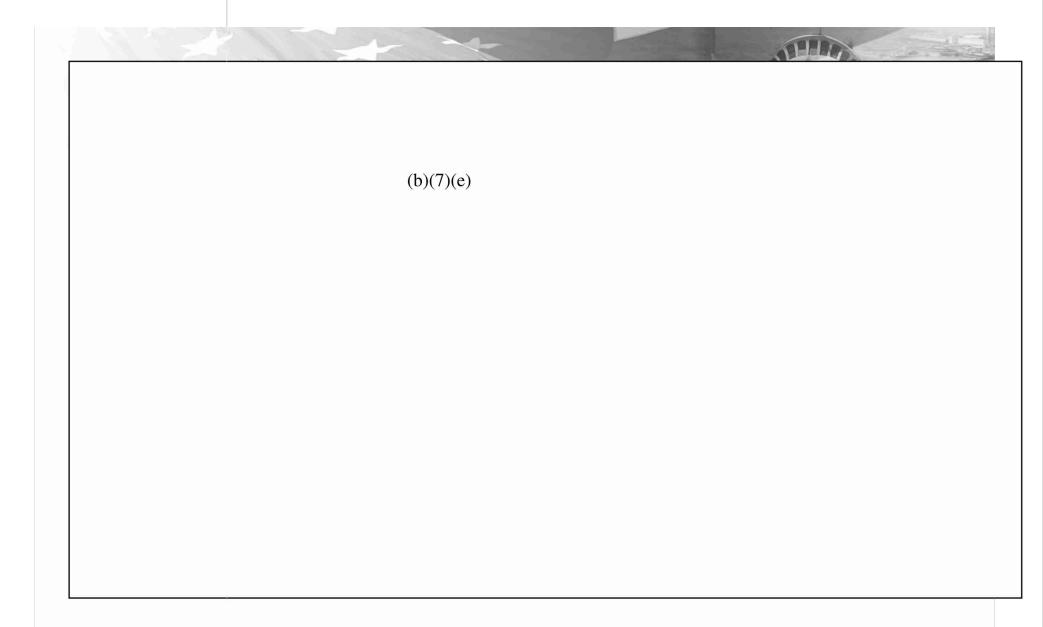




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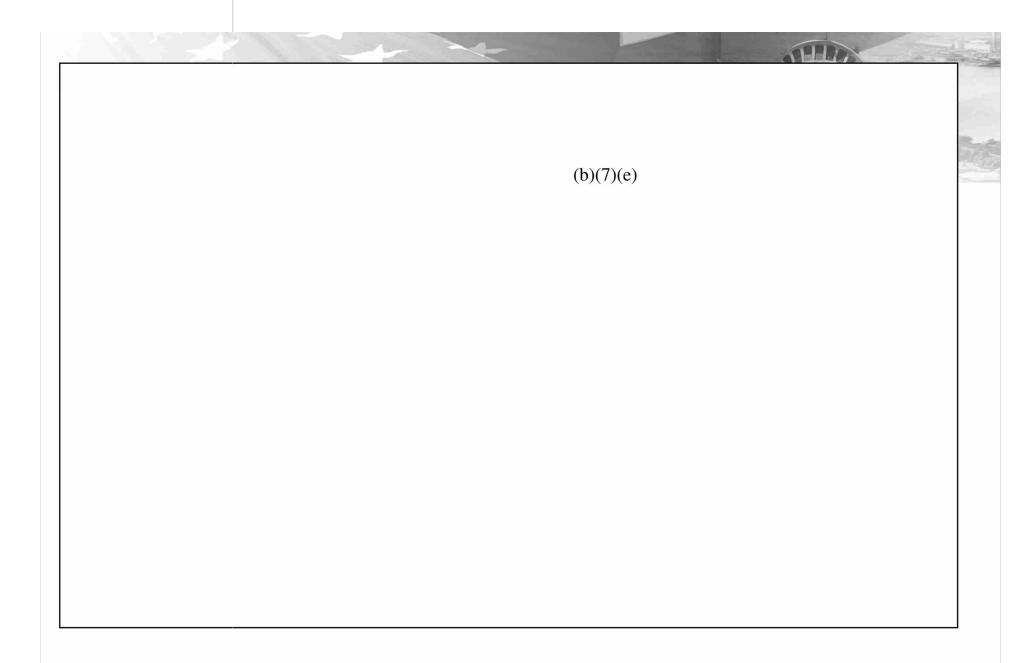




















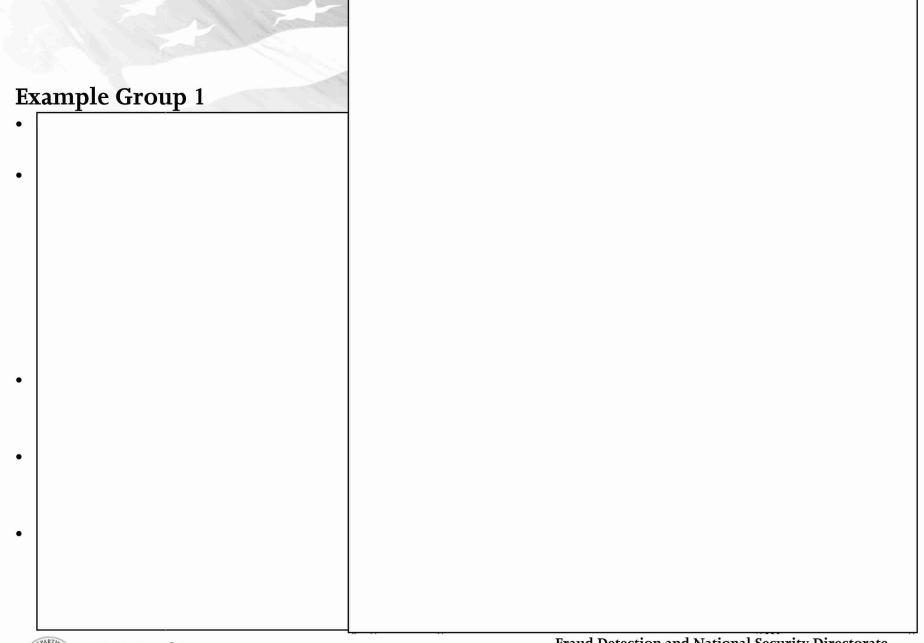






# Example Group 1 (b)(7)(e)







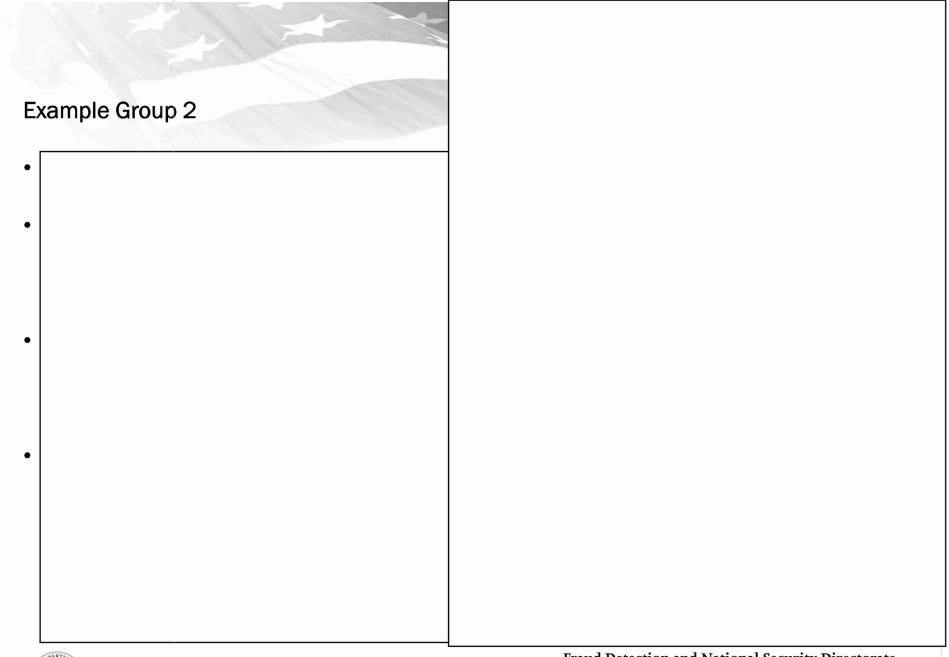
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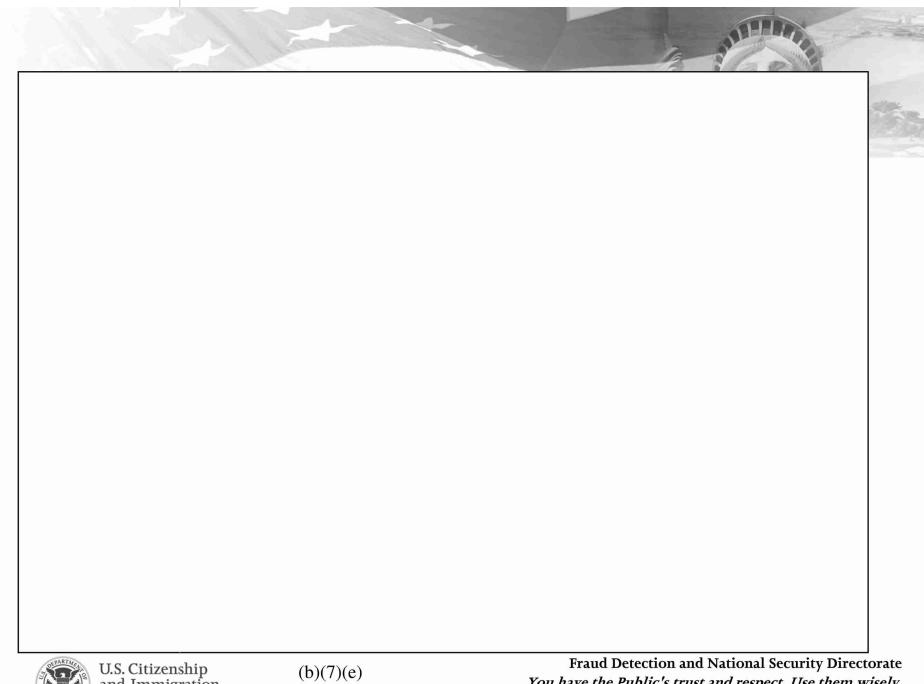
# Example Group 2 (b)(7)(e)





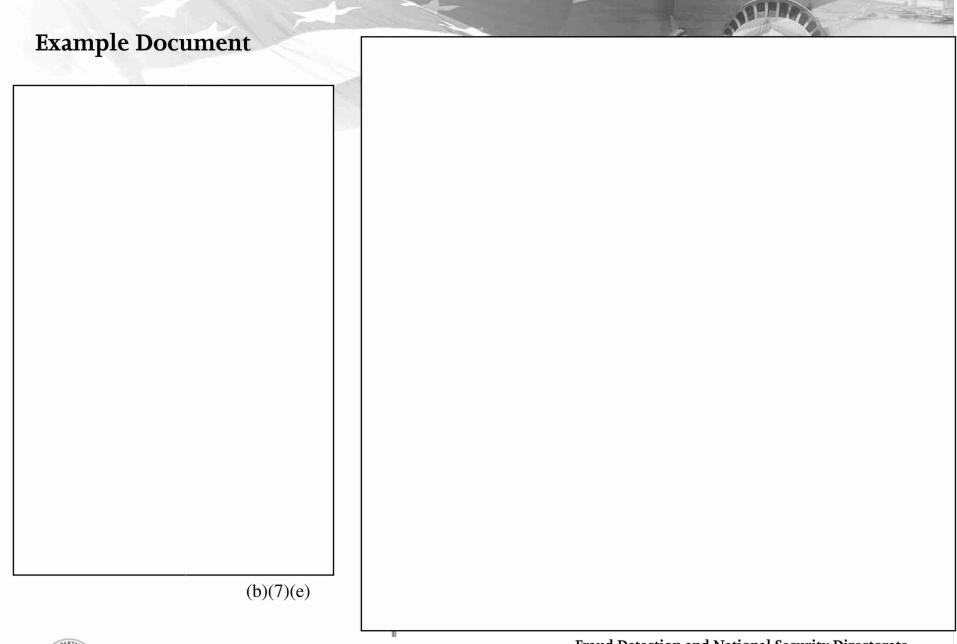


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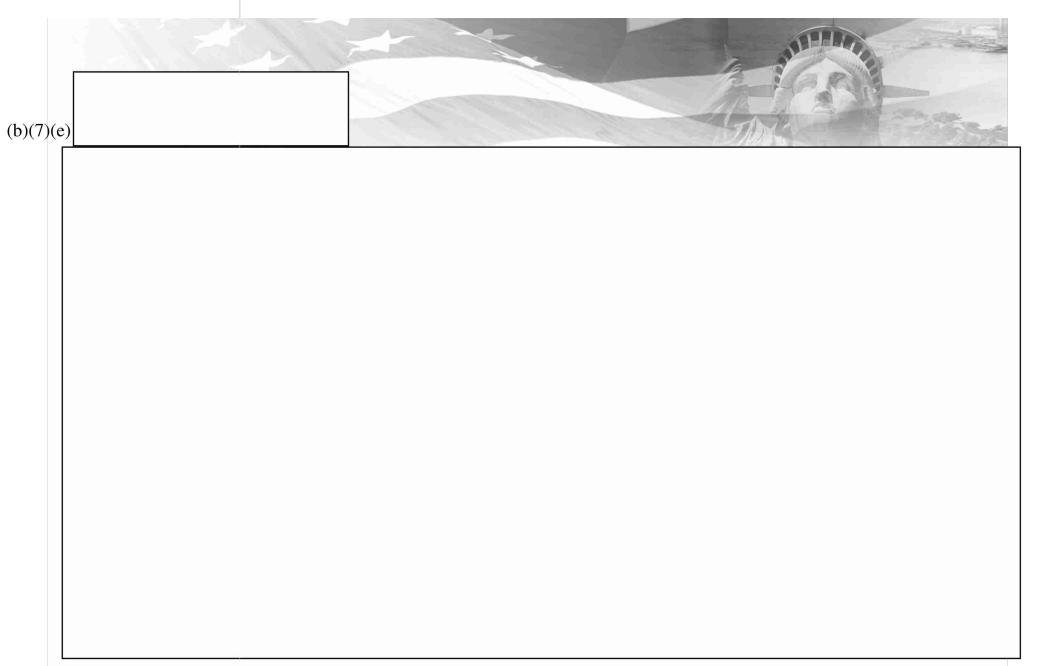


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### **Example Document** (b)(7)(e)











### U.S. Citizenship and Immigration Services



#### **Credibility Determinations**

Noel Young, Training Officer April 20, 2017

#### Is the applicant's testimony credible?

An applicant's testimony is credible if it is:

- Detailed
- Consistent
  - Plausible

#### Legally Sufficient Credibility Determinations

In order to make a legally sufficient credibility determination, an Asylum Officer must employ the **five-part analytical framework** in both the interview *and* the assessment.

	Interview	Assessment
Step 1		
Step 2		
Step 3		
Step 4	(b)(7)(e)	
Step 5		

#### Legally Sufficient Credibility Determinations

Why do we use this five-step methodological approach?

To minimize subjectivity

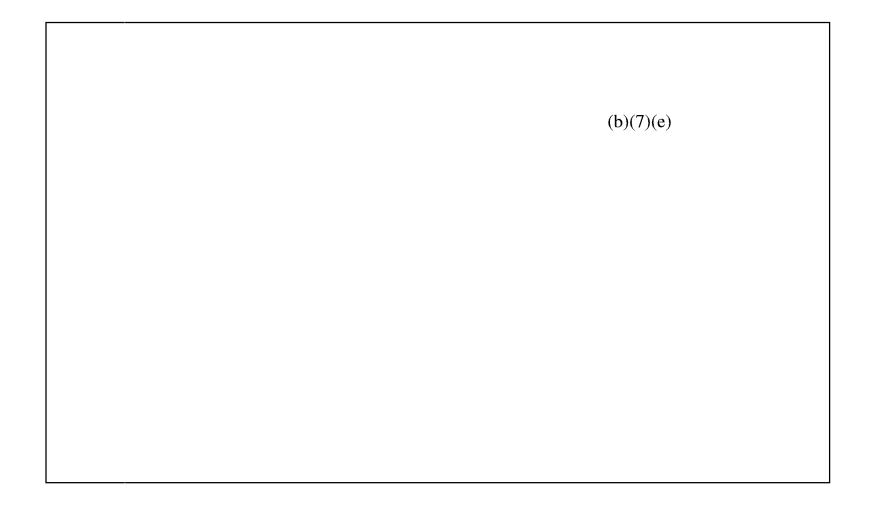
A credibility finding must be clearly articulated and based on objective facts. It cannot be based on an AO's:

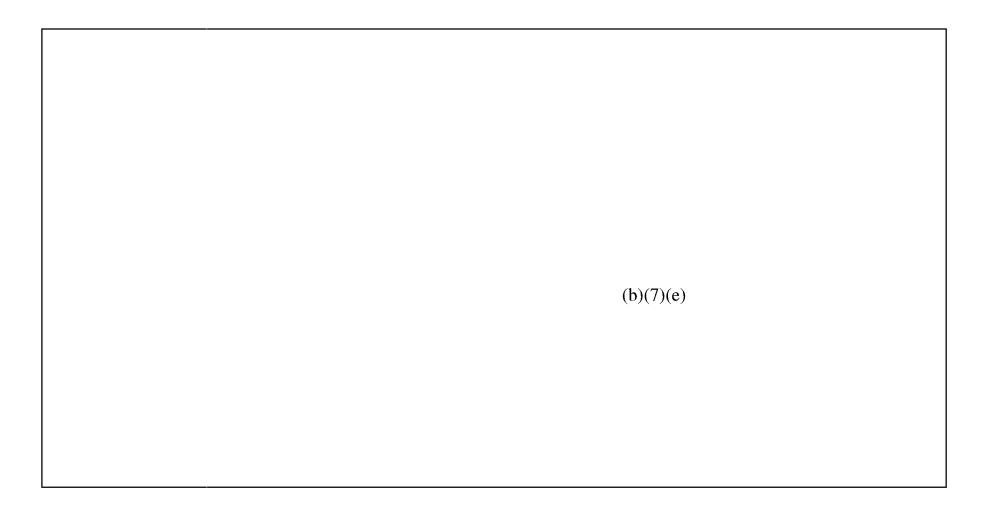
- "Gut" feelings
- Intuition
- Own personal experiences

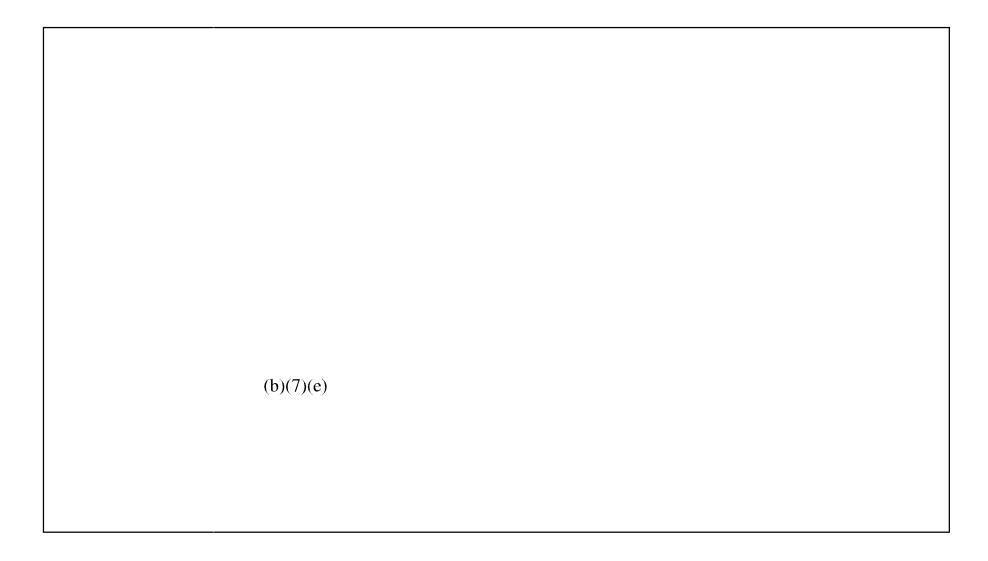


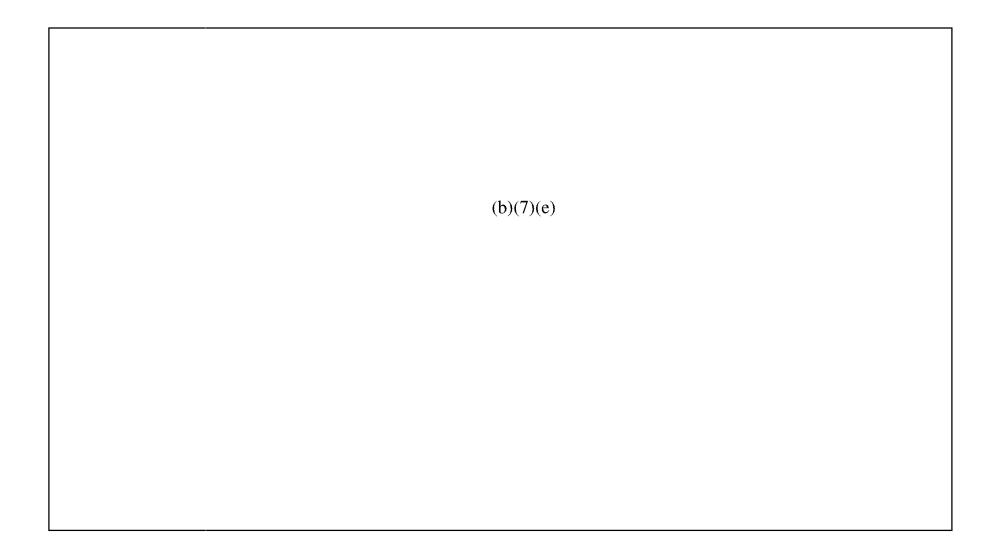
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