# **EXHIBIT 5**

Unclassified REPROGRAMMING ACTION -PRIOR APPROVAL Page 1 of 1

Subject: National Guard Border Security Shortfalls DoD Serial Number: FY 06-31 PA Appropriation Title: Operation and Maintenance, Defense-Wide, 06/07; Includes Transfer? Operation and Maintenance, Air Force, 06/06; and Operation and Yes Maintenance, Navy Reserve, 06/06

(Amounts in Thousands of Dollars) Component Serial Number: Program Base Reflecting Program Previously Reprogramming Action Revised Program Congressional Action Approved by Sec Def Quantity Amount Quantity Amount Quantity Amount Quantity Amount Line Item e g

This reprogramming action is submitted for approval because it uses \$415.0 million of general transfer authority pursuant to section 8005 of Public Law 109-148, the Department of Defense (DoD) Appropriations, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006; and section 1001 of Public Law 109-163, the National Defense Authorization Act for Fiscal Year (FY) 2006. This reprogramming action provides funding in support of higher priority items, based on unforeseen military requirements, than those for which originally appropriated; and are determined to be necessary in the national interest. It meets all administrative and legal requirements, and none of the items have previously been denied by the Congress. Specifically, this reprogramming action transfers \$415.0 million from the Operation and Maintenance, Air Force, 06/06, (\$200.0 million) and the Operation and Maintenance, Navy Reserve, 06/06, (\$215.0 million) appropriations to the Operation and Maintenance, Defense-Wide, 06/07, appropriation to support the National Guard in its border security mission.

**FY 2006 REPROGRAMMING INCREASE:** +415,000

Operation and Maintenance, Defense-Wide, 06/07 +415,000

Border Security

708,000 392,700 +415,000 807,700

Explanation: Funds are required to support critical Operation Jump Start efforts for the National Guard during FY 2007.

FY 2006 REPROGRAMMING DECREASES: -415,000

Operation and Maintenance, Air Force, 06/06 -200,000

Budget Activity 1: Operating Forces

17,672,772 17,786,655 -200,000 17,586,655

Operation and Maintenance, Navy Reserve, 06/06 -215,000

Budget Activity 1: Operating Forces

1,702,889 1.691.467 -215,000 1,476,467

Explanation: Funds appropriated in Division B, Title I, Chapter 2 of Public Law 109-148 are

excess.

Approved (Signature and Date)

SEP 2 2 2006

DD 1415-3 UNCLASSIFIED JOHN WARNER, VIRGINIA, CHAIRMAN

JOHN McCAIN, ARIZONA
JAMES M. INHORE, OKLAHOMA
CASE
JAMES M. INHORE, OKLAHOMA
CASE
JAMES M. INHORE, OKLAHOMA
EUSAN M. COLINS, MAINE
JOHN BINSIGN, NEVADA
JOHN SINSIGN, NEVADA
JAMES M. TALENT, MISSOURI
BAXBY CHAMBLISS, GEORGIA
LINDSBY C. GRAHAM, SOUTH CAROLINA
MARK DAYTON, MINNEBOTA
MARK DAYTON, MINNEBOTA
MARK DAYTON, MINNEBOTA
MARK DAYTON, MINNEBOTA
COMMITTEE ON ARMED CERTIFIED
COMMITTEE COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE
COMMITTEE SAXBY CHAMBLISS, GEORGIA LINDSEY O. GRAHAM, SOUTH CARCLINA ELIZABETH DOLE, NORTH CAROLINA

JOHN CORNYN, TEXAS JOHN THUNE, SOUTH DAKOTA

EVAN BAVH INDIANA HILLARY RODHAM CLINTON, NEW YORK

COMMITTEE ON ARMED SERVICES WASHINGTON, DC 20510-6050

September 28, 2006

CHARLES S. ABELL, STAFF DIRECTOR RICHARD D. DEBORES, DEMOCRATIC STAFF DIRECTOR

The Honorable Tina W. Jonas Under Secretary of Defense (Comptroller) 3E822 Pentagon Washington, D.C. 20301-1100

Dear Secretary Jonas:

The Committee on Armed Services has reviewed reprogramming request FY 06-31 PA. The Committee is disappointed that the revised plan for Operation Jump Start that was briefed to the committee staff to justify this reprogramming has changed from the plan briefed to the Congress when the supplemental request for this operation was submitted just four months ago. The plan was submitted to Congress with the assurance that at least two-thirds of the National Guard manpower for Operation Jump Start would be provided by personnel as part of their Annual Training (AT). The Committee is also disappointed that no attempt was made to brief Congress on these changes until the Department decided, at the last moment, to capture expiring funds to cover this substantial cost increase, leaving the committees very little time to obtain information on these proposed changes before acting. With respect to the funding source, while the statutory language can be read to provide the required authority to transfer these funds, we believe that such transfers go beyond the original congressional intent of providing separate funding for specific emergency purposes and should not become a standard practice.

The Committee does not object to these transfers, subject to the following condition. When the supplemental was submitted to the Congress in May, we were assured that no additional funding would be needed for fiscal year 2007. Before this \$415 million in additional funding for fiscal year 2007 is obligated, the committee directs the Department to provide the congressional defense committees with a fiscal year 2007 plan for this operation that specifies the new projected breakout of AT and Active Duty Special Work manyears for fiscal year 2007, and the projected cost of this revised plan.

With kind regards, I am

Sincerely,

Chairman

THAD COCHRAN, MISSISSIPPI, CHAIRMAN

TED STEVENS, ALASKA ARLEN SPECIER, PENNSYLVANIA PETE V. DOMINICI, NEW MEXICO CHRISTOPHEN S. BOND, MISSOURI MITCH MCCOVNELL, KENTUCKY MITCH MCCO'UNELL KENTUCKY CONNAD BUN NS, MONTANA RICHARD C, SHELBY, ALABAMA JILDO GREGU, NEW HAMPSHIRE ROBERT F, BENNETT, UTAM LARRY GNANG, IDAMÓ KAY BALEY HUTCHISON, TEXAS MIKE DEVINE, OHIO SAM BROWNBACK, KANSAS WAYNE ALL-RD, COLORADO

ROBERT C. BYHD, WEST VIRGINIA ROBERT C. BYND, WEST VIRGINIA
DANIEL K. INOLYE, HAWAII
PATRICK J. LEAHY, VERMONT
TOM HARIGIN, IOWA
BARDARA, A. MIKULEKI, MARYLAND
HARRY REID, NEVADA '
HERB KOHL MISCORSIN
PATTY MURRAY, WASHINGTON
DYRON L. DORGAN, NORTH DAKOTA
DIANNE FEINSTEIN, CALIFORNIA
RICHARD J, DURBIN, ILLINIOIS
TIM JOHNSON, SOUTH DAKOTA
MARY L. LANDRIEU, LDUISIANA

# United States Senate

COMMITTEE ON APPROPRIATIONS WASHINGTON, DC 20510-6025 http://appropriations.sanate.gov

J. KEITH KENNEDY, STAFF DIRECTOR TERRENCE E. SALIVAIN, MINORITY STAFF DIRECTOR

September 26, 2006

The Honorable Tina W. Jonas Under Secretary of Defense (Comptroller) The Pentagon Washington DC 20301

Dear Ms. Jonas:

The Committee has reviewed your fiscal year 2006 reprogramming action FY 06-31 PA, dated September 22, 2006, and will interpose no objection.

With best wishes,

Ranking Member

Committee on Appropriations

Subcommittee on Defense

Chairman

TED STEVENS

Cordially,

Committee on Appropriations

Subcommittee on Defense

DUNCAN HUNTER, CALIFORNIA, CHAIRMAN CURT WELDON, PENNSYLVANIA JOEL HEFLEY, COLORADO JIM SAXTON, NEW JERSEY JOHN M. MCHUGH, NEW YORK TERRY EVERETT, ALABAMA ROSCOE G. BARTLETT, MARYLAND HOWARD P. "BUCK" MCKEON, CALIFORNIA MAC THORNBERRY, TEXAS JOHN N. HOSTETTLER, INDIANA WALTER B. JONES, NORTH CAROLINA WALTER B. JONES, MORTH CAROL
JUM SYUK, KANSAS
JUM GUBDONS, NEVADA
ROBIN HAVES, NONTH CAROLINA
KEN CALVERT, CALLFORNIA
ROB SIMMONS, CON NECTICUT
JO ANN DAVIS, VIRGINIA
W. TODD AKIN, MISSOURI
J. FANDY FORDES, VIRGINIA
JEFF MILLER, FLORIDA
JOE WILSON SOLITH CAROLINA JOE WILSON, SOUTH CAROLINA JUE WILSON, SOUTH CAROLINA FRANK A. LOBIONDO, NEW JERSEY JEB BRADLEY, NEW HAMPSHIRE MICHAEL TURNER, O'HIO JOHN KLINE, MINNESOTA CANDICE S. MILLER, MICHIGAN MIKE ROGERS, ALABAMA MIRE HOGERS, ALABAMA
TRENT FRANKS, ARIZONA
BILL SHUSTER, PENNSYLVANIA
THELMA DRAKE, VERGINIA
JOE SCHWARZ, MICHIGAN
CATHY MEMORRIS, WASHINGTON
K. MICHAEL CONAWAY, TEXAS

GEOFF DAVIS, KENTUCKY

### COMMITTEE ON ARMED SERVICES

## U.S. House of Representatives

Washington, DC 20515-6035

ONE HUNDRED NINTH CONGRESS

September 28, 2006

IKE SKELTON, MISSOLIDI JOHN SPRATT, SOUTH CAROLINA SOLOMON P. ORTIZ, TEXAS LANE EVANS, ILLINOIS GENE TAYLOR, MISSISSIPPI NEIL ABERCROMBIE, HAWAII MARTY MEEHAN, MASSACHUSETTS SILVESTRE REYES, TEXAS VIC SNYDER, ARKANSAS ADAM SMITH, WASHINGTON LORETTA SANCHEZ, CALIFORNIA
MIKE MGINTYRE, NORTH CAROLINA
ELLEN O. TAUSCHER, CALIFORNIA
ROBERT A. BRADY, PENNSYLVANIA
ROBERT ANDREWS, NEW JERSEY
SUSAN A. DAVIS, CALIFORNIA
JAMES P. JAMES PH. JAMES JAMES R. LANGEVIN, RHODE ISLAND STEVE ISRAEL, NEW YORK STEVE ISHAEL, NEW YORK
RICK LARSEN, WASHINGTON
JIM COOPER, TENNESSEE
JIM MARSHALL, GEORGIA
KENDRICK B. MEER, FLORIDA
MADELENE Z. BORDALLO, GUAM TIM RYAN, OHIO MARK E. UDALL, COLORADO G.K. BUTTERHELD, NORTH CAROLINA CYNTHIA MCKINNEY, GEORGIA DAN BOREN, OKLAHOMA

ROBERT L. SIMMONS, STAFF DIRECTOR

Honorable Tina W. Jonas Under Secretary of Defense, Comptroller 3E822 Defense, Pentagon Washington, D.C. 20301

Dear Secretary Jonas:

The House Committee on Armed Services has completed its review of the proposed reprogramming FY06-31 PA, dated September 22, 2006. The request seeks approval to transfer \$200.0 million from Air Force Operation and Maintenance Accounts and \$215.0 million from Navy Reserve Operation and Maintenance Accounts to Defense-Wide Operation and Maintenance Accounts. This transfer will support Operation Jump Start efforts for the National Guard during fiscal year 2007.

The committee interposes no objections to the proposed reprogramming, however, this approval is based on the understanding that no additional funding will be required for Operation Jump Start during fiscal year 2007. In addition, the committee understands that the reprogrammed funds are excess to both the Air Force Operation and Maintenance Account and the Navy Reserve Operation and Maintenance Account and that all requirements related to Hurricane Katrina relief are met.

In conclusion, the committee is greatly disturbed by the late notice provided for this reprogramming action but will grant approval of the request due to its strong support for Operation Jump Start. Furthermore, the committee is displeased by the Department's gross underestimation of costs related to the mission, based on faulty assumptions regarding the availability of Army National Guard Military Personnel funds. These assumptions were at best overly optimistic, reflecting poor planning and communication between the National Guard Bureau and the states' adjutant generals. In the future, the committee expects earlier notice and greater detail in connection with these reprogramming requests.

Sincerely,

Ike Skelton Ranking Member JERRY LEWIS, CALIFORNIA, CHAIRMAN C. W. BILL YOUNG, RIGIIDA NALPH REGULA, OHIO HAROLD ROGERS, KENTUCKY FRANK R. WOLF, VIRGINIA TOM DELAY, TEXAS JIM KOLBE, ARIZONA JIM KOUBE, ARCONA
JAMES T, WALSH, NEW YORK
CHARLES H. TAYLOR, NORTH CAROLINA
DAVID L. HOBSON, OHIO
EINEST J. ISTOOK, JR., OKLAHOMA
HENRY BDNILLA, TEXAS
JOE KNOLLENBERA, MICHICAN
JACK KINGSTON, GEORGIA
ROONEY F, FRELINGHLIYSEN, NEW JEKSEY
ROGER F, WACKER, MISSISSIPPI
TOOD TIAHTI, KANSAS
ZACT, WAMN, TENNESSLE
TOM, LATHAM, IOWA TOM LATHAN, IOWA
ANNEM M. NDRTHUP, KENTUCKY
HODERT B. ADÉMHOLT, ALADAMA
JO ANN EMERSON, MISEDURI
KAY GRANGER, YEXAS
JOHN F. PETERSON, PENNEYLVANIA
VIRGILH, GOODE, JR., VIRGINA
JOHN T. DOULTTLE, CAMPORNIA
RAY LAHOOD, ILLINOIS
JOHN E. SOYEENEY, NEW YORK
DON SHIÉRWOOD, PENNSYLVANIA
DAYE WELDON, FLORIDA
MICHAELE K. BIMPSON, IDAHO
JOHN ARNEY CLUCERSON, TEXAS
MAIK STEVEN KIMK, ILLINOIS AWOI MAHTA : MOT MATIK STEVEN KIRK, ILLINOIS ANDER CRENSHAW, FLORIDA DENNIS R. REHUERG, MONTANA JOHN R. CARTER, TEXAS ROONEY ALEXANDER, LOUISIANA

CLERK AND STAFF DIRECTOR FRANK M. CUSMING

TELEPHONE (202) 225-2771

The Honorable Tina W. Jonas Under Secretary of Defense, Comptroller Department of Defense Washington, DC 20301

Dear Madam Secretary:

The Committee has received and reviewed your request to reprogram \$415,000,000 within Operation and Maintenance, Defense-Wide, 06/07; Operation and Maintenance, Air Force, 06/06; and Operation and Maintenance, Navy Reserve, 06/06 (FY 06-31 PA).

The Committee interposes no objection to the proposed reprogramming.

Sincerely

Defense Subcommittee