1		STATES DISTRICT COURT	
2		X	
3		AN CIVIL LIBERTIES et al.,	
4		Plaintiffs,	
5			04 CV 4151(AKH)
6		v.	04 CV 4151(ARH)
7	DEPART	MENT OF DEFENSE,	
8		Defendant.	
		x	
9			
LO			February 4, 2015
L1			4:57 p.m.
L2	_		
L3	Before	:	
L4		HON. ALVIN K. HELLER:	STEIN,
			District Judge
L5		APPEARANCES	
L6	GIBBON	S, PC	
L7	A	ttorneys for Plaintiffs AWRENCE S. LUSTBERG	
L8		NA MUNOZ	
L9	AMERIC	AN CIVIL LIBERTIES UNION	
20		ttorneys for Plaintiffs AMEEL JAFFER	
21		LEX ABDO	
	PREET	BHARARA	
22		nited States Attorney for the outhern District of New York	
23	BY: T	ARA LAMORTE	
24		ARAH NORMAND ssistant United States Attorneys	
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court)

- 2 THE COURT: So we have plaintiff represented by
- 3 Mr. Lustberg and colleagues.
- 4 MR. LUSTBERG: Good afternoon, your Honor.
- 5 THE COURT: Hello, Mr. Lustberg and your colleagues.
- 6 Mr. Jaffer, nice to see you again. You've been with
- 7 this case from the beginning.
- 8 And I don't think I have your two colleagues,
- 9 Mr. Jaffer.
- 10 MR. LUSTBERG: Well, one is one of my colleagues,
- 11 Judge. This is Anna Munoz, recently joined with us at Gibbons.
- 12 THE COURT: Congratulations. And?
- MR. ABDO: Alex Abdo with the ACLU.
- 14 THE COURT: Ms. LaMorte and Ms. Normand?
- 15 MS. LAMORTE: Yes, your Honor. Good afternoon.
- 16 THE COURT: Let me ask Ms. LaMorte first. I've ruled
- 17 in my decision of August 27, 2014, that the certifications by
- 18 the Secretary of Defense had to be individual to each
- 19 photograph. That's not how it comes down, does it?
- 20 MS. LAMORTE: Well, your Honor, you actually ruled
- 21 that the Secretary of Defense had to undertake an
- 22 individualized consideration of each photograph. And we submit
- that the record shows that that, in fact, has been done.
- 24 Your Honor, I would just go back for a moment to the
- 25 sixth motion for summary judgment, which your Honor granted in

1	favor	of	the	government.	And	there,	as	your	Honor	
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- 2 THE COURT: Would you like to sit down?
- 3 MS. LAMORTE: I'm actually okay. I'll let you know,
- 4 your Honor. Right now I'm okay, but I appreciate that. I'm
- 5 okay right now. I prefer to stand.
- 6 THE COURT: Okay.
- 7 MS. LAMORTE: So, your Honor, I'll just note that in
- 8 connection with the sixth motion for summary judgment covering
- 9 the same photographs but involving Secretary of Defense Gates'
- 10 certification, your Honor granted summary judgment in favor of
- 11 the government.
- 12 THE COURT: I did that. And I explained that in the
- 13 order, that it was close to the time that I had reviewed the
- 14 photographs. It was in the context of a raging war in Iraq.
- 15 It was very close in time to the representations made by the
- 16 Prime Minister of Iraq Nouri al-Maliki -- did I get his name
- 17 correct?
- 18 MS. LAMORTE: Yes.
- 19 THE COURT: -- to the President of the United States
- 20 urging him not to publicize the photographs --
- 21 MS. LAMORTE: That is correct.
- 22 THE COURT: -- and ensuing legislation protecting it.
- 23 And therefore, as a practical matter, I accepted the
- 24 certification. But I distinguished that from this current
- 25 certification.

24

25

1	MS. LAMORTE: Yes, your Honor. There's a couple
2	things I will note, however.
3	First, as your Honor noted, you had previously not, in
4	connection specifically to the sixth motion for summary
5	judgment, but prior to that you had only reviewed a sample of
6	the photos. You had not yourself conducted a review of every
7	single photo, as you explain in your August 2014 opinion. And
8	now, based on that, and based on your knowledge of what
9	THE COURT: Ms. LaMorte, my recollection is that in
LO	the case of redactions, I reviewed if not every single
L1	photograph, a large number, to cover every single photograph.
L2	MS. LAMORTE: You reviewed
L3	THE COURT: The defendants came to my office in
L4	chambers, and we went over as many photographs as were
L5	necessary to cover every kind of example.
L6	MS. LAMORTE: Your Honor, it is my understanding
L7	and we obviously can confirm this, because I was not there at
L8	the time but it was my understanding that your Honor
L9	reviewed 29 photographs, which were the photographs that the
20	Department of Defense had at the time. They were not at that
21	time a sample of any larger number of photographs. You had
22	ruled that I believe seven to nine of them were
23	nonresponsive I don't remember the exact number

appeal, or the ruling on appeal as to those 29 photographs,

And then the Court also stated that your ruling on

- 1 would cover, you know, all the remaining photographs that were
- 2 to be found by the Department of Defense.
- 3 THE COURT: Did I not do that on consent of both
- 4 sides?
- 5 MS. LAMORTE: Yes, your Honor, you did. But my point,
- 6 your Honor --
- 7 THE COURT: And was it the understanding that that
- 8 sample was adequate to understand the entire field of
- 9 photographs?
- 10 MS. LAMORTE: Your Honor, I'm not so sure about that,
- 11 because I don't believe that all of the photographs at that
- 12 time had been collected. So I can't say now that that was
- 13 representative of the full universe --
- 14 THE COURT: It wasn't --
- 15 MS. LAMORTE: -- of photographs that were ultimately
- 16 subject to the certification in 2009. Your process --
- 17 THE COURT: You're correct.
- 18 MS. LAMORTE: -- occurred earlier than that. I
- 19 believe your process -- I believe you must have reviewed the
- 20 photos in 2005 or 2006.
- 21 THE COURT: I don't remember now as I sit here when.
- 22 But I do remember clearly that as the case progressed, more and
- 23 more photographs came to light.
- MS. LAMORTE: Yes.
- 25 THE COURT: We thought when we did this exercise in

- 1 chambers ex parte that the source of the photographs was
- 2 limited to two or three soldiers and an investigation. It
- 3 turned out that there were many more photographs.
- 4 MS. LAMORTE: Yes. They were all derived in
- 5 connection with full criminal investigations into detainee
- 6 abuse.
- 7 THE COURT: And then the parties stipulated, and I
- 8 accepted, that whatever was the substance of the order in the
- 9 Court of Appeals dealing with the photographs that went up
- 10 would apply to all.
- 11 MS. LAMORTE: That's correct, your Honor.
- 12 THE COURT: Then it was affirmed, and it applied to
- 13 all. And then the President received the representations, and
- 14 there was not specified as to which photographs.
- 15 The problems come down now -- and it's only at this
- 16 time that it was posed to me whether the certification of the
- 17 Secretary of Defense en gros and covered each specific
- 18 photograph. I found the certification has to be individual; if
- 19 not on the type required by one index, something resembling it.
- 20 And that's the tension right now.
- 21 MS. LAMORTE: Your Honor, let me just review --
- 22 THE COURT: So let me see what -- I can state the
- 23 grounds, because I don't think that Mr. Lustberg has been privy
- 24 to as much of this, and I think needs to know. Or he may be.
- 25 I don't know.

- 1 We have competent declarations from officials in the
- 2 Department of Defense to whom were delegated by the secretary
- 3 the job of reviewing all these photographs and subjecting them
- 4 to a classification, whether they could or could not be
- 5 produced. There's a satisfactory declaration that was shown to
- 6 me that that work was done. And it was the subject of
- 7 recommendations made to hire military and civilian officials in
- 8 the Department of Defense. I don't recall right now if
- 9 Secretary Panetta was included among them. But if he wasn't
- 10 included personally, the level of inclusion was at a very high
- 11 level.
- 12 So I'm not quarreling -- are you familiar with this,
- 13 Mr. Lustberg --
- MR. LUSTBERG: Not --
- THE COURT: -- this process.
- MR. LUSTBERG: I'm generally familiar with the
- 17 process. Are we talking about the first time around, now or
- 18 this time?
- 19 THE COURT: Now, this time.
- 20 MR. LUSTBERG: I understand what happened this time,
- 21 yes, because it's set forth in Ms. Weiss's declaration.
- 22 THE COURT: So I thought when I read this that the
- 23 process of an item-by-item review was performed. But an item
- 24 by item certification was not performed. We have a
- 25 certification that deals with everything. And a certification

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- 2 doesn't work that way. And I noticed when I did my own review
- 3 of photographs that some were irrelevant, some were harmless
- 4 and some were highly prejudicial. That's the way things tend.
- 5 So I ask of you: Why should I accept a certification
- 6 en gros when my reading of the law requires individualized
- 7 certifications?
- 8 MS. LAMORTE: Because the --
- 9 THE COURT: I may be wrong, Ms. LaMorte. I may be
- 10 wrong, but that is my view.
- MS. LAMORTE: Because the process that DOD had
- 12 undertook in connection with issuing the Secretary Panetta's
- 13 certification was a process that included an individualized
- 14 review of each and every photograph that was subject to the
- 15 certification. So the general counsel of the Department of
- 16 Defense delegated lawfully, pursuant to statute, the task of
- 17 having counsel in the office of general counsel review each and
- 18 every photograph. They were previously individually reviewed
- in connection with the Gates certification. And
- 20 notwithstanding that, they were individually reviewed at that
- 21 time. The Secretary Panetta process required and demanded that
- they be individually reviewed again. They were.
- 23 THE COURT: That's because I required it.
- MS. LAMORTE: Huh?
- 25 THE COURT: That's because I required it.

- 1 MS. LAMORTE: No, your Honor, because at the time this
- 2 process was undertaken, you had not issued your 2014 opinion.
- 3 This process with the Secretary Panetta certification occurred
- 4 in 2012, after we won summary judgment on the sixth motion for
- 5 summary judgment.
- 6 So this was not in response to litigation. There was
- 7 no litigation pending. There was no appeal from the sixth
- 8 summary judgment ruling. This was the process that DOD
- 9 undertook on its own in good faith. It was a deliberate and
- 10 thorough process, and they took it seriously.
- 11 THE COURT: So what happened is that lower-level
- 12 employees looked at every photograph?
- 13 MS. LAMORTE: A particular counsel, an associate
- deputy general counsel, looked at each and every photograph.
- 15 She --
- 16 THE COURT: And we don't know the number?
- 17 MS. LAMORTE: No. The number has never been revealed.
- 18 And again, your Honor, never required the number to be
- 19 revealed.
- 20 THE COURT: Well --
- 21 MS. LAMORTE: Your Honor ruled that the statute never
- required the number to be revealed.
- 23 THE COURT: Yes, but a certification of individual
- 24 photographs would have been easy to count.
- MS. LAMORTE: Sure, okay.

25

1	THE COURT: So that's not fair. But
2	MS. LAMORTE: But the
3	THE COURT: Let me make sure I understand the process.
4	MS. LAMORTE: Sure.
5	THE COURT: Who was it that reviewed not by name; I
6	mean by category or by title who was this that reviewed
7	every single photograph?
8	MS. LAMORTE: Associate deputy general counsel. And
9	we submitted her declaration. And upon her review
10	THE COURT: Can we state the name?
11	MS. LAMORTE: Yes, Megan Weiss. It's a publicly filed
12	declaration.
13	THE COURT: And it was not a sample that she did but
14	everything?
15	MS. LAMORTE: Everything. And then she categorized
16	them into three different categories, based on factual issues
17	with respect to the photos, which included the extent of
18	injuries on the detainee, the location of the detainee and
19	by that I don't mean country; I mean whether the detainee's on
20	the battle field versus in a hospital or something like that.
21	And then thirdly, the presence of US military personnel and
22	what they were doing in the photographs. So she divided those
23	up into categories.
24	THE COURT: How could she know all that?

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MS. LAMORTE: She looked at every photograph.

1	THE COURT: But many photographs don't show anything
2	but the person who was being detained
3	MS. LAMORTE: Right.
4	THE COURT: subjected to treatment.
5	MS. LAMORTE: Not every photograph depicted US
6	military personnel, of course, your Honor. But that was a
7	factual issue that formed her categorization of the photos, is
8	what I'm saying. Of course every photo doesn't depict
9	everything. She divided them up into these three categories,
10	and then she consulted with senior personnel. They are not
11	named in her declaration. I actually don't know who they are.
12	She consulted with senior personnel in general counsel's
13	office.
14	So senior leadership, to ensure that the categories
15	that she created accurately reflected the entirety of the
16	universe of photographs, and then samples from each of those
17	categories, five to ten photographs of each of those
18	categories, were then sent to three of the most senior officers
19	within the Department of Defense the Joint Chiefs of Staff,
20	the Commander of US forces in Afghanistan and the Commander of
21	US Central Command for them to review and to make a
22	determination not determination, I'm sorry, a recommendation
23	to Secretary Panetta about whether or not all of these
24	photographs as shown through this representative sample should
25	be certified or not.

l And	again,	this	was	not	а	litigation-driven	process,
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- 2 your Honor. Again, we had won the sixth motion for summary
- 3 judgment. There was no appeal. These recommendation memos
- 4 that you see are not post hoc rationales. They're not
- 5 litigation-driven rationales. These are what the senior-most
- 6 people at DOD believed strongly will happen in 2012, if these
- 7 photographs were released, all of them.
- 8 THE COURT: What happens if they're identified?
- 9 What's the harm?
- 10 MS. LAMORTE: If, what, if the photographs --
- 11 THE COURT: Individual photographs were identified by
- 12 some kind of a -- for example, Bates stamp them all. You can
- 13 have a general description, which can or cannot be classified,
- 14 and a reason, same as you do with an index. What would be the
- 15 prejudice?
- MS. LAMORTE: Your Honor, there's nothing in the
- 17 statute, the Protected National Security Documents Act that
- 18 requires a Vaughan index. You had ruled that the statute
- 19 required an individualized consideration of each photograph.
- 20 Neither your ruling or the statute describes a particular
- 21 method for doing that. So you ruled that so long as there's an
- 22 individualized review and a determination of harm that is made,
- 23 and that harm is rational, then the secretary may certify the
- 24 photographs in connection with the sixth motion for summary
- 25 judgment.

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25

1	And even in connection with your Honor's ruling on the
2	seventh motion for summary judgment, you never required a
3	Vaughan from the government. And the statute, the PNSDA, does
4	not require a Vaughan either. And so I submit and we adhere
5	to our arguments that we had made in connection with both
6	motions, for the reasons stated therein, that Congress did not
7	intend for a Vaughan to be required.
8	And another important point I think about this
9	particular statute that the Court should bear in mind is that
LO	there is congressional oversight of this process. So in
L1	passing this statute, Congress decided to maintain oversight of
L2	the certification process. And after Secretary Panetta issued
L3	a certification, that certification was provided to the Speaker
L4	of the House, the president of the Senate, the chairman and the
L5	ranking members of the House and Senate on Services Committees,
L6	other committees. And I will inform the Court that not a
L7	single Congressperson or any committee expressed any question
L8	or concern about Secretary Panetta's certification.
L9	Congress bestowed the Secretary of Defense with this
20	power. Congress can modify it. Congress can take it away.
21	And in response to the 2012 certification, Congress did none of
22	those things.
23	And so the idea that there is a lack of accountability
24	of this process is unfounded. I submit that the process,

again, undertaken without litigation in $\ensuremath{\operatorname{mind}}$, was one that was

- 1 deliberate, thorough, taken very seriously by DOD and one that
- 2 is subject to accountability.
- 3 THE COURT: Mr. Lustberg?
- 4 MR. LUSTBERG: Thank you, your Honor. Judge, this
- 5 Court's opinion -- let me just address that, the issue that
- 6 you've been discussing with Ms. LaMorte.
- 7 In your Honor's ruling in this past August, what you
- 8 said was, what is important is that the government to invoke
- 9 the PNSDA must prove that the Secretary of Defense considered
- 10 each photograph individually. But the question there becomes,
- 11 what does consideration mean? And you were not silent on that
- 12 point.
- 13 What you said is, in discussing next steps, the
- 14 government has failed to submit to this Court evidence
- 15 supporting the Secretary of Defense's determination that there
- 16 is a risk of harm and evidence that the Secretary of Defense
- 17 considered whether each photograph could be safely released.
- 18 Each photograph.
- 19 Let's talk about what happened here. What Ms. Weiss
- 20 did was no such consideration. Yes, she examined each
- 21 photograph. That's what she did. And then what she did is she
- 22 took samples of certain types of photographs. How she sampled
- them is unknown to us, and as far as I know, is unknown to the
- 24 Court, unless it's in one of the classified declarations.
- 25 THE COURT: No, I do not know what criteria she used.

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1 MR. LUSTBERG: What she tells us, that there were four

- 2 criteria that she applied, but she doesn't tell us how those
- 3 resulted in the groups. What we think --
- 4 THE COURT: Am I right, Ms. LaMorte?
- 5 MS. LAMORTE: It was actually three criteria, your
- 6 Honor. And I stated them before.
- 7 THE COURT: You said three, but I don't know what they
- 8 are.
- 9 MS. LAMORTE: They are the extent of injuries on the
- 10 detainee; the location of the detainee; and whether the
- 11 photograph depicts US military members in the photograph.
- 12 Those were the criteria that she used.
- 13 THE COURT: The third one is a yes or no.
- MS. LAMORTE: Yes.
- 15 THE COURT: But the first two don't tell me very much.
- 16 MR. LUSTBERG: And the fourth one that I was alluding
- 17 to from her declaration was the content of each photograph,
- 18 which also doesn't tell --
- 19 MS. LAMORTE: That's actually -- this is just really
- 20 for clarity. The way the declaration reads, it's the content
- 21 of each photograph to include these three things. Content was
- 22 not a separate -- that's just a misunderstanding on the wording
- of the declaration. I just wanted to make that clear.
- MR. LUSTBERG: Whatever. But, Judge, we have no
- 25 explanation. You, most significantly, have no information.

- 1 And respectfully, your Honor, you deserve it, notwithstanding
- 2 that various Congressman may have taken a look at this;
- 3 because, as your Honor held in August, there is judicial review
- 4 that is, in fact, applied to the PNSDA, just as it would be to
- 5 other FOIA exemptions.
- 6 THE COURT: Well, I ruled that.
- 7 MR. LUSTBERG: Yes, you did. And I quess --
- 8 THE COURT: The second question posed by the parties
- 9 is whether the PNSDA requires the Secretary of Defense to issue
- 10 an individual certification, read, separate paragraph, and I
- 11 ruled it requires that.
- MR. LUSTBERG: In any event --
- 13 THE COURT: Page 18, Ms. LaMorte, top. Very first
- 14 sentence of the section.
- 15 MR. LUSTBERG: So, Judge, if I might, it's very
- 16 important to understand precisely the process that did take
- 17 place, because Ms. Weiss is the only person that is identified
- in all these declarations that have been provided to the Court
- 19 who reviewed each photograph, period.
- Now, again, you're quite right that we have no idea
- 21 how many there are. But we do know how many photographs were
- 22 sampled to be provided to the various military experts who
- 23 reviewed them. And let's be clear: It was a sample. And
- 24 unlike other samples that have been employed in this case and
- in other FOIA cases, it was not a sample as to which we

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1 understand the methodology. We don't know what was chosen and

- 2 why. We don't know what percentage of the total photographs it
- 3 was.
- 4 THE COURT: We don't know the magnitude -- we don't
- 5 know the denominator, and we don't know the numerator.
- 6 MR. LUSTBERG: We might have some sense of the
- 7 numerator, because it looks to us like somewhere that each of
- 8 three got between 15 and 30 photographs, each of the three
- 9 military experts, which means that somewhere between 45 and 90
- 10 photographs in total, if there was no overlap.
- 11 So, you're right, we don't know the numerator because
- 12 we don't know whether there was any overlap. But if there was
- 13 no overlap, it was between 45 and 90. And we're told by
- 14 Senator Lieberman, for example, that there were over 2,000
- 15 photographs. But truly we don't know the denominator. I'm
- 16 sorry.
- 17 THE COURT: And take the category of injury. What is
- 18 the demarcation of injuries? Scratched nose? Wound on the
- 19 hand? Some serious gash to the body? We don't know.
- 20 MR. LUSTBERG: Judge, we have no idea whatsoever. But
- 21 all --
- 22 THE COURT: In terms of detention, we don't know the
- detention in a prison camp, detention on the front lines,
- 24 whether the picture was taken on the capture, whether the
- 25 picture was taken on detention, what is the relationship

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1 between the location of the person and whatever was involved in

- the picture. We don't know.
- 3 MR. LUSTBERG: And most significantly --
- 4 THE COURT: And in terms of servicemen, if it wasn't
- 5 someone from the United States that was shown in the picture,
- 6 was the person someone that was trained by the United States?
- 7 Was it someone who was doing a delegated act from the United
- 8 States soldier? We don't know that either.
- 9 MR. LUSTBERG: Most significantly, your Honor, what we
- 10 don't know is how any of these factored into a determination of
- 11 whether it would be safe to release the picture. That is to
- 12 say, whatever criteria were used, there's no explanation that's
- 13 been provided to this Court which required it as to why the
- 14 release of those categories of photos, let alone the individual
- photos, could in any way endanger the safety of US servicemen,
- 16 citizens or employees abroad, which is what the statute
- 17 demands.
- 18 THE COURT: I observed when I originally reviewed the
- 19 Abu Ghraib photographs that a number of them required no
- 20 redaction and were, in all respects, harmless and could be
- 21 produced. And I feel that in a large number of sets that will
- 22 be the case as well. So I'm highly suspicious of something
- 23 that is certified en gros. It's too easy to do and too --
- 24 MR. LUSTBERG: Obviously, Judge, we agree with that.
- 25 THE COURT: There's also an issue of dealing with a

- sample. We don't know the sample, but then you have to make
- 2 the ultimate decision: Will release of the items in this
- 3 sample or some of them endanger US personnel? And it's hard to
- 4 understand the relationship.
- 5 Let me ask this of Ms. LaMorte. We could go on with
- 6 this process, and I could give you more time to satisfy my
- 7 rule. I have a feeling that we're at a point of, to make up a
- 8 phrase, a line in the sand.
- 9 What would you like, Ms. LaMorte? Because I'm not
- 10 changing my view.
- MS. LAMORTE: Okay. One moment. (Pause)
- 12 Your Honor, if you would, I would appreciate a brief
- 13 opportunity to confer with the client to make sure I'm not
- 14 making a representation that they're not on board yet. I have
- 15 my own views on what I believe they may like, but I would like
- 16 confirmation. And so I'm just asking for one week to submit a
- 17 letter to the Court as to what -- you know, how we suggest
- 18 proceeding, or how we would like to proceed.
- 19 THE COURT: You don't object, do you?
- 20 MR. LUSTBERG: No to one week, Judge. And obviously
- 21 we agree with the Court's determination. Not much more I can
- 22 say.
- 23 THE COURT: Can you get it to me by noon on
- 24 February 11?
- MS. LAMORTE: Yes. That's no problem.

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- 1 THE COURT: Because I think the Court is off the
- 2 next -- okay.
- 3 So I think your letter will say one of two things: If
- 4 the secretary does not want to certify individuals, individual
- 5 photographs, he'll say that, along -- you'll have the judgment
- 6 for plaintiffs and you'll have the ability to appeal. If you
- 7 want to have time to satisfy my ruling, tell me how much time
- 8 you need.
- 9 MS. LAMORTE: Can I ask for a time in the letter? And
- 10 I will confer with the plaintiffs, if that's the course that we
- 11 choose to take. And if they object, they can let you know and
- we can figure out how much time we need.
- 13 THE COURT: Okay. Any other possibilities? I think
- 14 there may be others, but you'll identify them in the letter.
- 15 If we need to get together, we'll do it on short notice.
- Mr. Lustberg, that's satisfactory?
- 17 MR. LUSTBERG: Yes, your Honor. I mean, obviously we
- 18 may have to have further discussion with the Court, if the
- 19 second avenue is pursued as to what the nature of the
- 20 disclosure would be. But I think that's probably for another
- 21 day.
- 22 THE COURT: Okay. Thank you very much.
- 23 MR. LUSTBERG: Thank you, your Honor. Good to see you
- 24 again.
- 25 THE COURT: So I need to issue an order.

MS. I	LAMORTE: Your	Honor,	before	we	conclude	
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- 2 THE COURT: I don't think I'll issue an order. I'll
- 3 wait for the week, then issue an order.
- 4 MS. LAMORTE: Just for the record, and so I'm clear
- 5 and so I can bring this back to DOD, can you just clarify
- 6 exactly what you would have us do to satisfy your order?
- 7 THE COURT: I need to read off you, first of all,
- 8 because I don't want to impose something that doesn't make
- 9 sense. If there's a reason that the Secretary of Defense does
- 10 not want to identify the number of photographs involved, that
- 11 has to be made the subject of some representation and the
- 12 reasons stated for that. Right now all I have is a declaration
- 13 on the part of the secretary to follow my order. So that's one
- 14 thing. And we haven't discussed that at all.
- 15 The second, there may be some midpoints that should be
- 16 addressed. The one midpoint is an in camera proceeding where
- 17 the government accounts to me for what it is doing. That's the
- 18 way we operated in earlier stages of the case. And then I
- 19 would discuss with you how much can be made public, how much
- 20 can be shared by Mr. Lustberg and other gradations of
- 21 disclosure, which is another way to approach the subject. I
- 22 have to think that this is not an all-or-nothing case. But the
- 23 way the government has litigated it, it's made it that way.
- 24 And I don't know if you really want that.
- 25 MS. LAMORTE: Okay. That's helpful, your Honor. I

- 1 will consult with DOD.
- THE COURT: The other thing here is that the
- 3 consequence of what the government is doing is a sophisticated
- 4 ability to obtain a very substantial delay.
- 5 Let's say the government takes the position I can
- 6 satisfy by certifying en gros an order as added by me for the
- 7 plaintiffs. You appeal. By the time you get to the appeal,
- 8 maybe two years go by. The issue is not easy. It may be
- 9 longer. The downside for you is that you can always produce
- 10 and disclose. And realistically, postponing the day of
- 11 reckoning of something that is considered to be sensitive is
- 12 itself a victory, because it postpones an unpleasant decision
- 13 to a succeeding generation. And then we have successive
- 14 certifications that are required. I would not want to feel
- 15 that this is the purpose of the government.
- MS. LAMORTE: And, your Honor, I just want to --
- 17 THE COURT: I want to make very clear: You're a
- 18 soldier here. You're doing what others decree.
- 19 MS. LAMORTE: I would guess, your Honor. I just want
- 20 to state for the record that we are not acting in anything
- 21 other than good faith. I have no reason to believe that the
- 22 government is taking the positions that it has for purposes of
- 23 delaying or reckoning or anything like that. And I just want
- 24 to make that clear for the record that that's not -- I have no
- 25 even hint or reason to even think that that is what is

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1 motivating our position here.

- THE COURT: So I'll say this also: When I first
- 3 decreed that the Abu Ghraib photographs should be released, it
- 4 was in the midst of a very hot war in Iraq. I had
- 5 representations by the Chairman of the Joint Chiefs of Staff
- 6 that I did not follow in terms of my order to disclose. I said
- 7 some things that our enemies do not need pretexts to aim lethal
- 8 force against us, and in the aftermath of September 11, 2001,
- 9 unfortunately an axiomatic statement.
- 10 But we did not confront an enemy like ISIS before, an
- 11 enemy whose cruelty and willful attitudes about the common
- 12 standards of civility are so lacking as to shock everyone's
- 13 conscience. And I can understand why, from the perspective of
- 14 a senior official of the United States government, the benefit
- of the doubt should be given to not produce. Only an
- 16 institution like the ACLU could concern itself with failures to
- 17 conform to the Freedom of Information Act. It is much easier
- 18 for a government official to say "don't produce" than to say,
- 19 "produce." As against the theoretical obligation of law and
- 20 the practical concern of deaths of Americans, the interest in
- 21 saving lives can be easily thought to outweigh the obligation
- 22 to produce.
- 23 In my Abu Ghraib opinion I expressed my faith in the
- 24 basic tenets of our society: Openness, free debate, free
- 25 discussion, information available to the citizenry, even to the

1 extent that it might be embarrassing to government officials.

- 2 I've thought the strengths of our society and persuasiveness of
- 3 our ideas required production. The Second Circuit agreed.
- 4 Basically the conditions now are really not different
- 5 from the conditions then. We were involved in hostile areas.
- 6 Our soldiers and our citizens were in danger of their lives,
- 7 and yet the courts championed openness. I think the same thing
- 8 is true now.
- 9 But I have to respect those who have responsibility to
- 10 safeguard Americans for their points of view as well. And so
- 11 what I say is not a statement of complete confidence in the
- 12 correctness of my view. The fallback position is that even
- 13 though there may not be production, there is accounting in the
- 14 courts. There is an assurance that if the executive department
- 15 accounts to the courts and shows what it has done in good faith
- 16 performance of obligations of law, that society achieves much
- 17 the same benefits as it could from production of the documents
- 18 themselves.
- 19 The government is not allowing itself to account. I
- 20 think that's a mistake. It's not because I want to see these
- 21 pictures. I would rather not. I did not enjoy seeing the
- 22 pictures last time, and I have absolutely no interest to see
- them again. But as a judge of the court and the government,
- 24 under laws I feel it's the obligation of the Secretary of
- 25 Defense to certify each picture in terms of its likelihood or

1	not to endanger American lives and why.
2	I think that's as much of a statement I can make now
3	MS. LAMORTE: I appreciate that, your Honor. Thank
4	you.
5	THE COURT: Thank you all.
6	MR. LUSTBERG: Thank you, Judge.
7	(Adjourned)
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